# LONDON BOROUGH OF CAMDEN

# **ANNUAL FINANCIAL REPORT**

2012/13



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# **EXPLANATORY FOREWORD**By The Director of Finance and Responsible Financial Officer



Michael O'Donnell Director of Finance and Responsible Chief Finance Officer

As Director of Finance, I am pleased to present the council's 2012/13 Annual Financial Report.

The purpose of this foreword is to provide a guide to the most significant matters reported in the Council's accounts. Camden's financial statements for 2012/13 have been prepared in accordance with the standard format for local

authority accounts recommended by the Chartered Institute of Public Finance and Accountancy (CIPFA) for the Statement of Accounts in 2012/13 as prescribed by the Code of Practice on Local Authority Accounting in the United Kingdom 2012/13 based on International Financial Reporting Standards.

In previous years this Annual Financial Report was known as the Statement of Accounts. The elements on which the auditors are required to give a true and fair view are listed below the subheading of "Statement of Accounts" within the Contents page.

To aid interpretation of the Council's accounts, the foreword is in three sections:

- Commentary and review of the services provided by the Council during 2012/13.
- Commentary on the major elements of the statement of accounts and a comparison to those statements presented in 2011/12.
- Technical commentary on the significant items within the accounts that are worthy of note.

# Commentary and review of the services provided by the council during 2012/13.

#### 1.0 Review of the Year

2012/13 marked the second year of large reductions in government funding that are expected to continue for several years. Camden conducted a detailed and comprehensive review of all its services in order to agree a 3 year programme to deliver the £83m of revenue savings necessary to present balanced budgets over the medium term. This strategic and proactive approach has meant that while there have been a number of challenges facing the authority the Council has been able to

make a small revenue underspend and been able to set a balanced budget for 2013/14.

The three year savings programme features over 80 individual strands, each designed to deliver efficiencies while focusing on the Council's key priorities. Full Equality Impact Assessments have been produced for each savings strand to ensure that any adverse impacts on equality groups have been anticipated and wherever possible mitigated. Although some reductions to front-line services have been inevitable due to the scale of the budget reductions, the savings programme has aimed to minimise these, with over half the total savings (£43.5m) coming from back-office efficiencies.

Up to the end of 2012/13 the Council had delivered £69.4m of savings and was on course to deliver 99% of the total programme. This is a significant achievement and the delivery has been to the credit of officers throughout the Council.

The Council has continued to develop its innovative Community Investment Programme (CIP) to invest money in schools, homes and community facilities by selling under used and out of date public properties or by regenerating existing land. This brings together a range of work considering how best to use the Council's assets to improve, shape and transform key places and services within Camden, whilst simultaneously addressing a critical capital funding gap. This has ensured that Camden has managed to maintain significant levels of capital investment despite pressures on external funding. During the year the Cabinet have agreed plans to develop Estate Regeneration schemes at Bourne, Abbey and Tybalds. In total CIP is providing over £0.5bn of investment in Camden including providing over 1300 new homes within the borough.

The Council has continued to develop its plans to move to the King's Cross B3 building containing a community leisure facility, a new library, a customer access centre and Council office space. The total capital cost of the project is now £123.9m funded by £85.3m net capital receipts and £38.6m borrowing. The programme will generate a net annual saving of £2.4m from premises and consolidation of administration and back office functions across the accommodation portfolio.

The Council have continued to develop and deliver the outcomes of the Camden Plan. The delivery of the Plan will enable the Council to develop its financial strategy to ensure that it sets balanced budgets over the medium term. The Community Investment programme will make an important contribution to the delivery of the Camden Plan, particularly the strategic objective of investing in our communities to ensure sustainable neighbourhoods.

Collection rates on Council Tax and Business rates have remained high despite the continuing bleak economic outlook, while benefits processing rates have also remained high despite the recession.

The Council recognises that the economic challenges are likely to continue throughout the decade. The Council knows there are funding reductions until at least 2017/18 and the macro economic outlook that drives the government's austerity programme remains uncertain. 2013/14 sees the start of a new system of Local Government funding meaning that the collection and growth of Business Rates will play a key role in the Council's future financial strategy. By making economic growth central to the delivery of the Camden Plan, the Council is well placed to take advantage of the new system of funding.

The Council will continue to focus on delivering excellent financial management in order to ensure that the wider organisation is best placed to deliver the core strategic aims established in the Camden Plan.

#### 2.0 The 2012/13 General Fund Revenue Outturn

The Council produced a final General Fund revenue outturn underspend of  $\pounds(4.68)$ m. This was in line with forecasts and reflects the approach taken by finance and service management to the reductions in central funding, with an on-going commitment to drive down costs and deliver savings earlier than planned where possible.

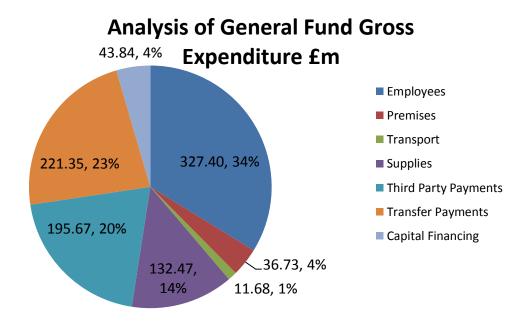
The Council's actual spend compared with its updated budget for 2012/13 is set out below: -

Departmental Costs Non-departmental Costs	Final Updated Budget 2012/13 £m 284.16 (27.64)	Final Spend £m 278.81 (35.66)
Revenue funding of capital expenditure Contributions into and out of Earmarked Reserves and General Balances	19.04 (2.47)	19.04 6.22
Total Spend	273.09	268.41
Council Funding	(273.09)	(273.09)
Net Under Spend on Revenue Account	0	(4.68)

General fund balances stood at £13.6m, which is in line with a commitment at the February 2012 Cabinet to hold the lowest agreed level of General Balances under the Council's longstanding policy.

During the year allocations were made to Earmarked Reserves. In particular an allocation of £20.9m was made to support future years expenditure in the Capital Programme. Further additions were made to create of an invest to save reserve which will pump-prime projects to achieve on-going savings (£6m, with £0.12m used in-year), and £2.512m to create a standing corporate contingency reserve and create on-going revenue savings from 2013/14.

Fig.1



#### 3.0 The 2012/13 Capital Outturn

The Council has a large capital programme with planned expenditure running through to 2017/18. The programme consists of a number of major initiatives to enhance or replace assets alongside large programmes to deal with backlog maintenance. The funding for the programme comes from a variety of sources but remains heavily dependent on capital receipts from the sale of fixed assets. Actual capital spend in the year was £169.5m, compared with a budget of £175.5m. The main areas of investment were Housing and Adult Social Care which spent £95m largely on the Better Homes programme and the Corporate Landlord which spent £29.2m largely on the new Kings Cross building which when completed in 2014 will house a leisure and swimming pool complex, a library, a customer services centre and council offices.

The council has current borrowing facilities with the Public Works Loan Board (PWLB) and with the Cooperative Bank. In addition to new capital resources available in future years from capital receipts, grants and from revenue contributions, the council has at 31 March 2013 revenue contributions of £30.6m (non-HRA) and

capital receipts of £78.4m in hand to meet the future capital programme's projected expenditure of approximately £860m over the next five years.

During the year, there were 6 properties where the capital receipt exceeded £1m.

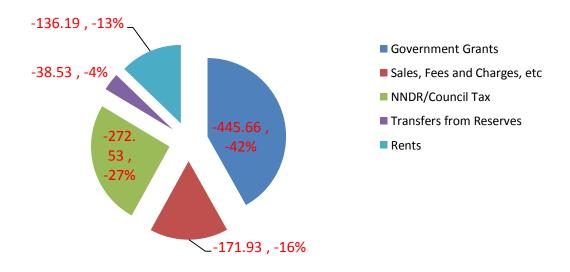
# 4.0 Internal and External Sources of Funding

During the year, the council spent £1,065m on providing council services and this covered both General Fund and HRA. The source of funding for these services is as follows:

	General Fund	<b>2012/13</b> HRA	Total
	£m	£m	£m
Transfers from Reserves	(31.93)	(6.60)	(38.53)
NNDR/ Council Tax Government Grants Rents Sales, Fees and Charges	(272.53) (436.70) (14.53) (133.29)	0.00 (8.96) (121.66) (38.63)	(272.53) (445.66) (136.19) (171.93)
Total Funding	(888.98)	(175.85)	(1064.83)

Fig.2

Analysis of Gross Income £m

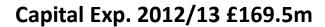


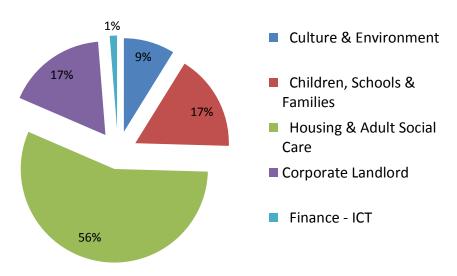
Balances held by schools at 31 March 2013 totalled £15.049m.

## 4.1 Capital

The total capital spend of £169.5m in 2012/13 (£146.3m in 2011/12) was financed from a number of sources including £46m from capital grants, £19m from revenue contributions (GF) and £40.7m from the HRA, £27.5m from prudential borrowing, £2.9m from Section 106 and other contributions and £33.3m from capital receipts. The capital spending in 2012/13 is analysed by department in the following graph (Fig 3).

Fig. 3





### 4.2 Private Finance Initiative

The Council has three completed Private Finance Initiative projects; Haverstock School, Chalcot Housing Estate renovation and the new UCL Academy secondary school and the Swiss Cottage special school co-located at Adelaide Road. The revenue costs are met from on-going base budgets.

#### 4.3 Housing

The council is the main provider of rented accommodation in Camden with 23,614 units at 31 March 2013. In 2012/13 average council rents excluding service charges were £99.44 per week, an increase of £7.48, or 8.13%, over the 2011/12 level of £91.96 per week. The HRA in 2012/13 had a planned net deficit of £12.3m, which when taken from its existing reserves of £59.4m resulted in £47.1m being carried forward at 31 March 2013. This reduction was due to a planned use of revenue contributions to the capital programme in the year and the repayment of HRA debt.

## 5.0 Material Assets Acquired or Liabilities Incurred

In February 2013 the Council transferred the academy school building at Swiss Cottage to University College London to run as an Academy School under a 25 year lease. The building has a net book value of £26,124,553 and the land at £6,125,000. The construction of the building was funded by PFI credits from the Government.

# **6.0 Changes in Statutory Functions**

There were no changes in statutory functions in 2012/13 although the Council carried out work to prepare for taking on responsibility for Public Health services from 1<sup>st</sup> April 2013.

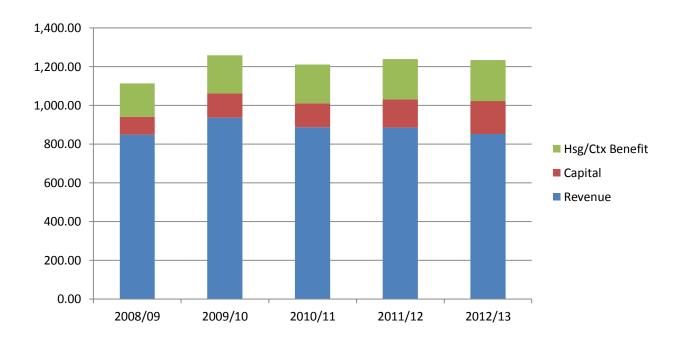
# 7.0 Illustrative overview

The following diagrams show in broad terms the trend in revenue and capital spend, staffing numbers and the net cost of services per resident over the past few years.

### 7.1 Trend in revenue and capital spend

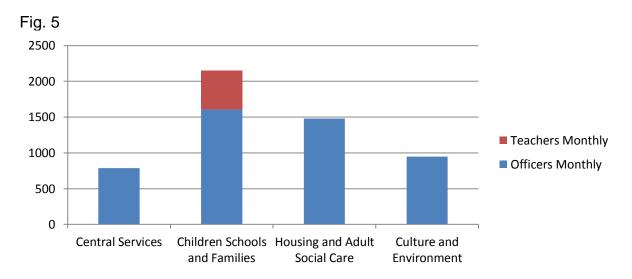
The following graph (Fig 4) shows trends in Camden's capital, gross revenue spend and total spending. Total spending in 2012/13 was £1,065m; this includes revenue spending (General Fund, Housing Revenue Account & Dedicated Schools Grant), capital spending and the payment of benefits.

Fig. 4



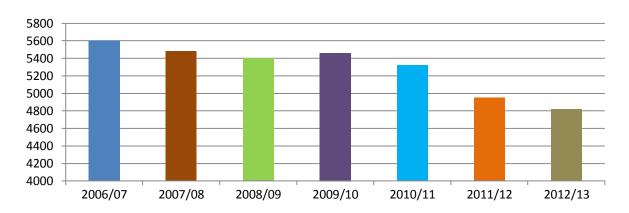
### 7.2 Trend in staffing number over recent years

The following graph (Fig 5) shows Camden's staff numbers in 2012/13 for each directorate, expressed in terms of the number of full-time equivalents in post in each category of employment at 31 March 2013. The figures include staff providing services to housing tenants but exclude voluntary aided schools.



The following graph (Fig 6) shows how Camden staff numbers have changed over recent years. Total FTE staffing decreased by 130 (2.6%) between 2011/12 and 2012/13.

Fig. 6



# Commentary on the major elements of the statement of accounts and a comparison to those statements presented in 2011/12

# 8.0 International Financial Reporting Standards

The council is required to report its financial position based on the requirements of International Financial Reporting Standards (IFRS) and as encapsulated within the Code of Practice on Local Authority Accounting in the United Kingdom 2012/13.

### 9.0 Statement of Accounting Policies

The accounting polices applicable to the 2012/13 statement of accounts are much the same as those that were applied to the 2011/12 accounts. The only changes to this year's accounting policies are in respect of the self-financing of the Housing Revenue Account.

#### 10.0 True and Fair View Override

As required by the Accounts and Audit Regulations 2011, paragraph 8.2, the Responsible Financial Officer is required to certify that the statement of accounts presents a true and fair view of the financial position of the council. However, as a consequence of IFRS, this has introduced the principle of the "true and fair view over-ride". This means, where the Responsible Financial Officer considers that to give a true and fair view would actually require the council to provide misleading information i.e. to provide an actual outturn figure would actually show to the reader an unexpected financial position, the Responsible Financial Officer is permitted to provide alternative figures providing such divergence from the "true and fair view" is appropriately acknowledged in the notes to the accounts. For 2012/13, the Responsible Financial Officer has not had to use the "true and fair view override".

### 11.0 Changes to the Statement of Accounts

In the main, the 2012/13 Statement of Accounts are the same as those of 2011/12. However, there has been one change noted below:

# Housing Revenue Account

As part of the self-financing regime for the housing stock the Council no longer receives a Major Repairs Allowance to fund capital works to the Council's housing stock. As a result there is no longer a transfer from the Major Repairs Reserve to the Housing Revenue Account to adjust for the difference between the Major Repairs Allowance and the depreciation charged to the Housing Revenue Account.

#### 12.0 Material Events After the Reporting Date

There have not been any material events after the reporting date.

# **Further Information**

Further information about the accounts is available from the:

Head of Financial Services Town Hall Extension, Argyle Street, London WC1H 8NG

Under the Audit Commission Act 1998, sections 15-16, and the Accounts and Audit Regulations 2011 Regulations 9, 10 & 11, members of the public have a statutory right to inspect the Accounts before the audit is completed. The period of availability of the Accounts for inspection is advertised in the local press and anyone wishing to do so may make objection to any item of account to the council's auditor.

# INDEPENDENT AUDITOR'S REPORT TO MEMBERS OF LONDON BOROUGH OF CAMDEN

We have audited the financial statements of London Borough of Camden for the year ended 31 March 2013 on pages 20 to 179. The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2012/13.

This report is made solely to the members of the Authority, as a body, in accordance with Part II of the Audit Commission Act 1998. Our audit work has been undertaken so that we might state to the members of the Authority, as a body, those matters we are required to state to them in an auditor's report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the members of the Authority, as a body, for our audit work, for this report, or for the opinions we have formed.

# Respective responsibilities of the Director of Finance and Responsible Financial Officer and auditor

As explained more fully in the Statement of Responsibilities for the Accounts, the Director of Finance and Responsible Financial Officer is responsible for the preparation of the Statement of Accounts, which includes the financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom, and for being satisfied that they give a true and fair view. Our responsibility is to audit, and express an opinion on, the financial statements in accordance with applicable law and International Standards on Auditing (UK and Ireland). Those standards require us to comply with the Auditing Practices Board's Ethical Standards for Auditors.

### Scope of the audit of the financial statements

An audit involves obtaining evidence about the amounts and disclosures in the financial statements sufficient to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of whether the accounting policies are appropriate to the Authority's and the Pension Fund's circumstances and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the Director of Finance; and the overall presentation of the financial statements. In addition, we read all the financial and non-financial information in the Explanatory Foreword and the Annual Report to identify material inconsistencies with the audited financial statements. If we become aware of any apparent material misstatements or inconsistencies we consider the implications for our report.

# **Opinion on financial statements**

In our opinion the financial statements:

- give a true and fair view of the financial position of the Authority as at 31 March 2013 and of the Authority's expenditure and income for the year then ended;
- give a true and fair view of the financial transactions of the Pension Fund during the year ended 31 March 2013 and the amount and disposition of the fund's assets and

liabilities as at 31 March 2013 other than liabilities to pay pensions and other benefits after the end of the scheme year; and

 have been prepared properly in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2012/13.

# Matters on which we are required to report by exception

The Code of Audit Practice 2010 for Local Government Bodies requires us to report to you if:

- the annual governance statement which accompanies the financial statements does not reflect compliance with 'Delivering Good Governance in Local Government: a Framework' published by CIPFA/SOLACE in June 2007; or
- the information given in the explanatory foreword and the contents of the Annual Report for the financial year for which the financial statements are prepared is not consistent with the financial statements; or
- any matters have been reported in the public interest under section 8 of Audit Commission Act 1998 in the course of, or at the conclusion of, the audit; or
- any recommendations have been made under section 11 of the Audit Commission Act 1998; or
- any other special powers of the auditor have been exercised under the Audit Commission Act 1998.

We have nothing to report in respect of these matters

# Conclusion on London Borough of Camden's arrangements for securing economy, efficiency and effectiveness in the use of resources

# Authority's responsibilities

The Authority is responsible for putting in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources, to ensure proper stewardship and governance, and to review regularly the adequacy and effectiveness of these arrangements.

### Auditor's responsibilities

We are required under Section 5 of the Audit Commission Act 1998 to satisfy ourselves that the Authority has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources. The Code of Audit Practice issued by the Audit Commission requires us to report to you our conclusion relating to proper arrangements, having regard to relevant criteria specified by the Audit Commission.

We report if significant matters have come to our attention which prevent us from concluding that the Authority has put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources. We are not required to consider, nor have we considered, whether all aspects of the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

# Scope of the review of arrangements for securing economy, efficiency and effectiveness in the use of resources

We have undertaken our audit in accordance with the Code of Audit Practice, having regard to the guidance on the specified criteria, published by the Audit Commission in November 2012, as to whether the Authority has proper arrangements for:

- securing financial resilience; and
- challenging how it secures economy, efficiency and effectiveness.

The Audit Commission has determined these two criteria as those necessary for us to consider under the Code of Audit Practice in satisfying ourselves whether the Authority put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2013.

We planned our work in accordance with the Code of Audit Practice. Based on our risk assessment, we undertook such work as we considered necessary to form a view on whether, in all significant respects, the Authority had put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources.

### Conclusion

On the basis of our work, having regard to the guidance on the specified criteria published by the Audit Commission in November 2012, we are satisfied that, in all significant respects, London Borough of Camden put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources for the year ending 31 March 2013.

# Delay in certification of completion of the audit

# Due to work on the WGA Return not being completed by the 30 September 2013

We cannot formally conclude the audit and issue an audit certificate until we have completed the work necessary to issue our assurance statement in respect of the Authority's Whole of Government Accounts consolidation pack. We are satisfied that this work does not have a material effect on the financial statements or on our value for money conclusion.

# Due to matters brought to our attention by a local authority elector

Furthermore we cannot formally conclude the audit and issue an audit certificate until we have completed our consideration of matters brought to my attention by a local authority elector relating to 2011-12 and 2012-13. We are satisfied that this work does not have a material effect on the financial statements or on our value for money conclusion.

Philip Johnstone for and on behalf of KPMG LLP, Appointed Auditor Chartered Accountants

15 Canada Square Canary Wharf London E14 5GL

27<sup>th</sup> September 2013

# STATEMENT OF RESPONSIBILITIES FOR THE ACCOUNTS

# The Council's Responsibilities

The council is required to:

- make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. In this council, that officer is the Director of Finance and Responsible Financial Officer.
- manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets.
- approve the Annual Financial Report, incorporating the Statement of Accounts.

# The Director of Finance and Responsible Financial Officer's Responsibilities

The Director of Finance and Responsible Financial Officer is responsible for the preparation of the council's Annual Financial Report, which incorporates the Statement of Accounts, and of its pension fund statement of accounts in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2012/13.

In preparing this Annual Financial Report, the Director of Finance and Responsible Financial Officer has:

- selected suitable accounting policies and then applied them consistently
- made judgements and estimates that were reasonable and prudent
- complied with the local authority Code.

The Director of Finance and Responsible Financial Officer has also:

- · kept proper accounting records which were up to date
- taken reasonable steps for the prevention and detection of fraud and other irregularities.

In accordance with regulation 8(2) and 8(3) of the Accounts and Audit Regulations 2011, issued under the Audit Commission Act 1988, and where specifically stated, in accordance with all recognised statutory requirements and codes of practice applicable to local authorities; I hereby certify that the Annual Financial Report, incorporating the Statement of Accounts, gives a true and fair view of the financial position of the authority and its income and expenditure for the year ended 31 March 2013.

Michael O'Donnell, CPFA

**Director of Finance and Responsible Financial Officer** 

12<sup>th</sup> September 2013

# CHAIR'S APPROVAL OF STATEMENT OF ACCOUNTS

This is the Annual Financial Report, incorporating the Statement of Accounts with all audit activities completed. The Audit and Corporate Governance Committee of the London Borough of Camden at its meeting on 26<sup>th</sup> September 2013 delegated authority to the Chair to approve the Statement of Accounts.

**Councillor Peter Brayshaw** 

**Chair, Audit and Corporate Governance Committee** 

Peter Braylow

26<sup>th</sup> September 2013

# **CORE STATEMENTS**

# Movement in Reserves Statement for the year ended 31 March 2013

This statement shows the movement in the year on the different reserves held by the authority, analysed into 'usable reserves', (i.e. those that can be applied to fund expenditure or reduce local taxation) and other reserves. The surplus or deficit on the provision of services line shows the true economic cost of providing the authority's services, more details of which are shown in the comprehensive income and expenditure statement. These are different from the statutory amounts required to be charged to the general fund balance and the housing revenue account for council tax setting and dwellings rent setting purposes. The net increase/decrease before transfers to earmarked reserves line shows the statutory general fund balance and housing revenue account balance before any discretionary transfers to or from earmarked reserves are undertaken by the Council.

# **Movement in Reserves Statement**

	General Fund Balance £000	Earmarked General Fund Reserves £000	Housing Revenue Account £000	Capital Receipts Reserve £000	Major Repairs Reserve £000	Capital Grants unapplied Account £000	Total Usable Reserves £000	Unusable Reserves £000	Total Authority Reserves £000
				<u> 2012/</u>	<u>′13</u>				
Balance at 31 March 2012 brought forward	(13,623)	(115,033)	(59,402)	0	0	(3,394)	(191,452)	(2,093,100)	(2,284,552)
Misc. Adjustments	3	0	9	0	0	0	12	0	12
Balance at 31 March 2012	(13,620)	(115,033)	(59,393)	0	0	(3,394)	(191,440)	(2,093,100)	(2,284,540)
Movement in	rosorvos d	uring 2012/	/12						
Movement in a Surplus or deficit on provision of services	(17,121)	0	(299,421)	0	0	0	(316,542)	0	(316,542)
Other Comprehensi ve Expenditure and Income	0	0	0	0	0	0	0	71,303	71,303
Total Comprehen sive Expenditure and Income	(17,121)	0	(299,421)	0	0	0	(316,542)	71,303	(245,239)
Adjustments between accounting basis & funding basis under regulations (note 7)	6,215	0	311,713	0	(4,966)	411	313,373	(313,373)	0
Net (Increase)/ Decrease before transfers to Earmarked Reserves Transfers	(10,906)	0	12,292	0	(4,966)	411	(3,169)	(242,070)	(245,239)
to/from Earmarked Reserves (note 8)	10,906	(10,906)	0	0	0	0	0	0	0

# **Movement in Reserves Statement**

	General Fund Balance £000	Earmarked General Fund Reserves £000	Housing Revenue Account £000	Capital Receipts Reserve £000	Major Repairs Reserve £000	Capital Grants unapplied Account £000	Total Usable Reserves £000	Unusable Reserves £000	Total Authority Reserves £000
(Increase)/ Decrease in Year	0	(10,906)	12,292	0	(4,966)	411	(3,169)	(242,070)	(245,239)
Balance at 31 March 2013 carried forward	(13,620)	(125,939)	(47,101)	0	(4,966)	(2,983)	(194,609)	(2,335,170)	(2,529,779)

	General Fund Balance £000	Earmarked General Fund Reserves £000	Housing Revenue Account £000	Capital Receipts Reserve £000	Reserve £000	Capital Grants unapplied Account £000	Total Usable Reserves £000	Unusable Reserves £000	Total Authority Reserves £000
				<u>2011/</u>	<u>12</u>				
Balance at 31 March 2011 brought forward	(12,440)	(98,347)	(63,255)	0	0	(3,326)	(177,368)	(2,070,675)	(2,248,043)
Movement in	reserves d	uring 2011/	<u>/12</u>						
Surplus or deficit on provision of services	(15,645)	0	(60,997)	0	0	0	(76,642)	0	(76,642)
Other Comprehensi ve Expenditure and Income	0	0	0	0	0	0	0	40,132	40,132
Total Comprehen sive Expenditure and Income	(15,645)	0	(60,997)	0	0	0	(76,642)	40,132	(36,510)
Adjustments between accounting basis & funding basis under regulations (note 7)	(2,096)	0	64,850	0	0	(68)	62,686	(62,686)	0
Net (Increase) /Decrease before Transfers to Earmarked Reserves	(17,741)	0	3,853	0	0	(68)	(13,956)	(22,554)	(36,510)
Transfers to/from Earmarked Reserves (note 8)	16,558	(16,686)	0	0	0	0	(128)	128	0
(Increase)/ Decrease in Year	(1,183)	(16,686)	3,853	0	0	(68)	(14,084)	(22,426)	(36,510)
Balance at 31 March 2012 carried forward	(13,623)	(115,033)	(59,402)	0	0	(3,394)	(191,452)	(2,093,100)	(2,284,552)

# <u>Comprehensive Income And Expenditure Statement</u> for the year ended 31 March 2013

This statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. Authorities raise taxation to cover expenditure in accordance with regulations; this may be different from the accounting cost. The taxation position is shown in the movement in reserves statement.

# **Comprehensive Income and Expenditure Statement**

	2011/12				2012/13	
Gross Expenditure	Gross Income	Net Expenditure		Gross Expenditure	Gross Income	Net Expenditure
£000	£000	£000		£000	£000	£000
115,503 40,570	(21,450) (28,922)	94,053 11,648	Adult Social Care Central Services	109,769 42,903	(19,723) (29,792)	90,046 13,111
289,724	(208,330)	81,394	Children's and Education Services	290,342	(213,724)	76,618
42,249	(4,422)	37,827	Cultural and Related Services	19,479	(4,197)	15,282
55,493	(13,429)	42,064	Environmental and Regulatory Services	53,860	(13,997)	39,863
39,900	(41,940)	(2,040)	Highways and Transport Services	41,063	(40,572)	491
			Housing Services: - Local Authority Housing			
76,640	(107,925)	(31,285)	(HRA)	(124,279)	(169,127)	(293,406)
237,730	(218,677)	19,053	- Other Housing Services	236,992	(207,283)	29,709
22,474	(12,810)	9,664	Planning Services	22,522	(12,588)	9,934
6,923	(464)	6,459	Corporate and democratic core	4,610	(467)	4,143
3,102	0	3,102	Non distributed costs	243	0	243
930,308	(658,369)	271,939	Cost Of Services	697,504	(711,470)	(13,966)
10,957	(1)	10,956	Other Operating Expenditure (note 9)	28,115	0	28,115
51,202	(18,096)	33,106	Financing and Investment Income and Expenditure (note 10)	35,444	(17,212)	18,232
0	(392,643)	(392,643)	Taxation and Non-Specific Grant Income (note 11)*	0	(348,923)	(348,923)
		(76,642)	(Surplus) or Deficit on Provision of Services			(316,542)
		(36,607)	Surplus or deficit on revaluation of Property, Plant and Equipment			(10,025)
		76,867	Actuarial gains / losses on pension assets / liabilities			81,390
		(128)	Other gains and losses			(62)
		40,132	Other Comprehensive Income and Expenditure			71,303
		(36,510)	Total Comprehensive Income and Expenditure			(245,239)

# Balance Sheet for the year ended 31 March 2013

The Balance Sheet shows the value as at the Balance Sheet date of the assets and liabilities recognised by the authority. The net assets of the authority (assets less liabilities) are matched by the reserves held by the authority. Reserves are reported in two categories. The first category of reserves are usable reserves, i.e. those reserves that the authority may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use (for example the Capital Receipts reserve that may only be used to fund capital expenditure or repay debt). The second category of reserves is those that the authority is not able to use to provide services. This category of reserves includes reserves that hold unrealised gains and losses (for example the Revaluation Reserve), where amounts would only become available to provide services if the assets are sold; and reserves that hold timing differences shown in the Movement in Reserves Statement line. 'Adjustments between accounting basis and funding basis under regulations'.

Balance She 31 March 2012	et	Note	31 March 2013
£000			£000
2,830,399	Property, Plant & Equipment	12	3,225,794
917	Heritage Assets	13	926
193,119	Investment Property	14	190,684
3,957	Intangible Assets	15	3,624
0	Long Term Investments	16	0
2,984	Long Term Debtors	16	2,626
3,031,376	Long Term Assets		3,423,654
113,352	Short Term Investments	16	118,307
16,947	Assets held for sale (less than a year)	20	9,407
264	Inventories	17	337
57,401	Short Term Debtors	18	66,927
94,634	•	19	102,100
282,598	Current Assets		297,078
(35,046)	Short Term Borrowing	16	(47,830)
(154,485)	Short Term Creditors	21	(130,449)
(4.400)	Grants Receipts in Advance:		(0.707)
(4,429)	- Revenue	37	(3,535)
(32,153)	- Capital	37	(24,565)
(3,195)		22	(769)
(229,308)	Current Liabilities		(207,148)
(10,852)	Provisions	22	(10,402)
(330,241)	Long Term Borrowing	16	(387,537)
(51,907)	Other Long Term Liabilities Grants Receipts in Advance:	16	(93,017)
0	- Revenue	37	0
(26,290)	- Capital	37	(32,503)
(380,824)	Net Pensions Liability	45	(460,346)
(800,114)	Long Term Liabilities		(983,805)
2,284,552	Net Assets		2,529,779
	•		

Balance She 31 March 2012	et	Note	e 31 March 2013
<b>£000</b> 191,452	Usable reserves	2	<b>£000</b> 194,609
2,093,100	Unusable Reserves	2	4 2,335,170
2,284,552	Total Reserves		2,529,779

Michael O'Donnell, CPFA

Director of Finance and Responsible Financial Officer 12<sup>th</sup> September 2013

These financial statements replace the unaudited financial statements certified by Michael O'Donnell (Director of Finance and Responsible Finance Officer) on the 28<sup>th</sup> June 2013.

# <u>Cash Flow Statement</u> for the year ended 31 March 2013

The Cash Flow Statement shows the changes in cash and cash equivalents of the authority during the reporting period. The statement shows how the authority generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the authority are funded by way of taxation and grant income or from the recipients of services provided by the authority. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the authority's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the authority.

31 March 2012 £000		31 March 2013 £000
(224,098)	Net cash flow from operating activities (note 25)	(26,672)
51,756	Net cash flows from investing activities (note 26)	119,483
90,293	Net cash flows from financing activities (note 27)	(100,277)
(82,049)	Net (increase) or decrease in cash and cash equivalents	(7,466)
12,585	Cash and cash equivalents at the beginning of the reporting period	94,634
94,634	Cash and cash equivalents at the end of the reporting period (note 19)	102,100
(82,049)	Net (increase) or decrease in cash and cash equivalents	(7,466)

# NOTES TO THE CORE STATEMENTS

# **Note 1. Accounting Policies**

### **Concepts and Principles**

# **General Principles**

The Statement of Accounts summarises the council's transactions for the 2012/13 financial year and its position at the year-end of 31 March 2013. It has been prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2012/13. The accounting convention adopted is historical cost, modified by the revaluation of certain categories of non-current assets.

The Accounts have been designed to present a "true and fair" view of the financial position of the Council and comparative figures for the previous financial year are provided.

The accounting concepts of 'materiality', 'accruals', 'going concern' and 'primacy of legislative requirements' have been considered in the application of accounting policies. In this regard the:

- materiality concept means that information is included where the information is of such significance as to justify its inclusion.
- accruals concept requires the non-cash effects of transactions to be included in the financial statement for the year in which they occur, not in the period in which the cash is paid or received.
- **going concern** concept assumes that the Council will continue in operational existence for the foreseeable future.
- primacy of legislative requirement requires that where an accounting treatment is
  prescribed by law, then it will be applied, even if it contradicts one or other of the
  accounting concepts outlined above.

# **Grants and Contributions (IAS 20)**

All Grants and Contributions relating to capital and revenue expenditure shall:

- not be recognised until there is reasonable assurance that:
  - the council will comply with the condition attached to the grant, and
  - > the grants or contributions will be received.
- be accounted for on an accruals basis, and recognised immediately in the Comprehensive Income and Expenditure Statement as income, except to the extent that the grant or contribution has a condition that the authority has not satisfied.

### Revenue

In respect of general revenue grants and contributions e.g. Revenue Support Grant, NNDR redistribution, Area Based Grant, these are credited to the face of the Comprehensive Income and Expenditure Statement after net operating expenditure.

Where a repayment of grants or contributions becomes repayable where the grant or contribution has previously been recognised in the Comprehensive Income and Expenditure Statement the repayment is recognised as an expense in the Comprehensive Income and Expenditure Statement.

### Capital

In respect of capital grants and contributions:

- where conditions initially remain outstanding at the Balance Sheet date, the grant or contribution will be recognised as part of the Capital Grant: Receipts in Advance (CGRA). Once the condition has been met, the grant or contribution will be transferred from the CGRA and recognised as income in the Comprehensive Income and Expenditure Statement.
- where no conditions remain outstanding and the capital grant or contribution (or part thereof) has been recognised in the Comprehensive Income and Expenditure Statement and the expenditure has been incurred at the Balance Sheet date, the grant or contribution shall be transferred from the General Fund (or HRA) to the Capital Adjustment Account reflecting the application of capital resources to finance expenditure (this transfer will be reported in the Movement in Reserves Statement)
- where no conditions remain and the capital grant or contribution (or part thereof) has been recognised in the Comprehensive Income and Expenditure Statement but the expenditure to be financed from the grant or contribution has not been incurred at the Balance Sheet Date, the grant or contribution shall be transferred to the Capital Grants Unapplied Account within the Usable Reserves section of the Balance Sheet, thus reflecting the status as a capital resource available to finance expenditure. This transfer shall be reported in the Movement in Reserves Statement.
- where a repayment of capital grants or contributions become repayable where the grant or contribution has previously been recognised:
  - ➤ as part of the Capital Grant: Receipts in Advance, the repayment shall be applied against the Capital Grants Receipts in Advance directly.
  - as income in the Comprehensive Income and Expenditure Statement (or to the extent that the repayment exceeds the balance in respect of the specific grant or contribution in the Capital Grants Receipts in Advance), the repayment is recognised as an expense in the Comprehensive Income and Expenditure Statement. However, as required under statutory regulation, the repayment of grants and financial assistance for capital purposes is to be categorised as capital expenditure and will therefore be transferred from the General Fund (or the HRA) to the Capital Adjustment Account, with the transfer being reported in the Movement in Reserves Statement.

Grants and contributions may be received subject to a condition that it is returned to the transferor if a specified future event does or does not occur. A return obligation does not arise until such time as it is expected that the condition will be breached and a liability is not recognised until that time. Such conditions do not prevent the grant, contribution or donated asset being recognised as income in the Comprehensive Income and Expenditure Statement

# **Revenue Recognition**

(IAS 18 Revenue, IPSAS 9 Revenue from Exchange Transactions, IPSAS 23 Revenue from Non-Exchange transactions, SIC 31 Barter Transactions involving Advertising Services)

Revenue is the gross inflow of economic benefits or service potential during the reporting period when those inflows result in an increase in net worth.

Revenue shall be measured at the fair value of the consideration received or receivable except for a financial asset that is measured under Financial Instruments. In most cases, the consideration receivable is in the form of cash and cash equivalents and the amount of revenue is the amount of cash and cash equivalents receivable. Revenue shall be recognised by the following events:

- the sale of goods. Revenue shall be recognised when all of the following conditions have been satisfied:
  - The significant risks and rewards of ownership of the goods have been transferred to the purchaser.
  - Neither continuing managerial involvement to the degree usually associated with ownership nor effective control over the goods sold is retained.
  - The amount of revenue can be measured reliably.
  - It is probable that the economic benefits or service potential associated with the transaction will flow to the entity.
  - > The costs incurred or to be incurred in respect of the transaction can be measured reliably.
- **the rendering of services.** When the outcome of a transaction involving the rendering of services can be estimated reliably, revenue associated with the transaction shall be recognised by reference to the percentage of completion method at the reporting date. The outcome of a transaction can be estimated reliably when all the following conditions are satisfied:
  - The amount of revenue can be measured reliably.
  - It is probable that the economic benefits or service potential associated with the transaction will flow to the entity.
  - The stage of completion of the transaction (using the percentage of completion method) at the reporting date can be measured reliably.
  - The costs incurred for the transaction and the costs to complete the transaction can be measured reliably.

When the outcome of the transaction involving the rendering of services cannot be estimated reliably, revenue should be recognised only to the extent of the expenses recognised that are recoverable.

- **interest**, **royalties and dividends**. Revenue shall be recognised when:
  - it is probable that the economic benefits or service potential associated with the transaction will flow to the authority, and
  - the amount of the revenue can be measured reliably.

Where the above recognition criteria have been met:

- a) interest should be recognised using the effective interest method
- b) royalties should be recognised as they are earned in accordance with the substance of the relevant agreement, and

- c) dividends or their equivalents should be recognised when the authority's right to receive payment is established.
- Non-exchange transactions: revenue shall be recognised when:
  - a) it is probable that the economic benefits or service potential associated with the transaction will flow to the authority, and
  - b) the amount of the revenue can be measured reliably.
- Where previously a liability had been recognised (i.e. creditor) on satisfying the
  revenue recognition criteria: in the event that a liability had been recognised,
  revenue shall be recognised equal to the reduction of the carrying amount of a liability
  when the relevant revenue recognition criteria have been met.

In the event that the consideration is received but the revenue does not meet the recognition criteria above, an authority shall recognise a creditor (i.e. receipt in advance) in respect of that inflow of resources.

In the event that revenue meets the recognition criteria, but the consideration has not been received, an authority shall recognise a debtor in respect of that inflow of resources.

Revenue is recognised only when it is probable that the economic benefits or service potential associated with the transaction will flow to the authority. However, when an uncertainty arises about the collectability of an amount already included in revenue, the uncollectable amount, or the amount in respect of which recovery has ceased to be probable, is recognised as an expense (i.e. impairment of financial assets), rather than as an adjustment of the amount of revenue originally recognised in the Comprehensive Income and Expenditure Statement.

# **Accruals of Income and Expenditure**

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:

- Fees, charges and rents due from customers are accounted for as income at the date the council provides the relevant goods or services.
- Supplies are recorded as expenditure when they are consumed where there is a gap between the date supplies are received and their consumption; they are carried as stocks on the Balance Sheet.
- Works are charged as expenditure when they are completed, before which they are carried as works in progress on the Balance Sheet.
- Interest payable on borrowings and receivable on investments is accounted for on the basis of the effective interest rate for the relevant financial instrument rather than the cash flows fixed or determined by the contract.
- Where income and expenditure has been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet.
   Where it is doubtful that debts will be settled, the balance of debtors is written down and a charge made to revenue for the income that might not be collected.

 Some elements of expenditure are accounted for on a cash basis, for example ongoing service contracts. However this divergence from accounting practice does not have a material impact on the accounts.

# **Overheads and Support Services**

The costs of overheads and support services are charged to those that benefit from the supply or service in accordance with the costing principles of the CIPFA Service Reporting Code of Practice for Local Authorities 2012/13 (SerCoP). The total absorption costing principle is used, with the full cost of overheads and support services shared between users in proportion to the benefits received (the main bases for apportionment are actual usage, adjusted gross expenditure and headcount), with the exception of:

- Corporate and Democratic Core costs relating to the council's status as a multifunctional, democratic organisation.
- Non Distributed Costs the cost of discretionary benefits awarded to employees retiring early and any depreciation and impairment losses chargeable on nonoperational properties.

These two cost categories are defined in SerCoP and accounted for as separate headings in the Comprehensive Income and Expenditure Statement, as part of Net Cost of Services.

### Charges to Revenue in respect of Capital

Service revenue accounts, the Housing Revenue Account and central support services are charged with a capital charge for all capital assets used in the provision of services. The charge consists of the annual provision for:

- depreciation attributable to the assets used by the relevant service.
- impairment losses on tangible fixed assets used by the service and other losses
  where there are no accumulated gains in the Revaluation Reserve against which they
  can be written off (any losses are first applied to the accumulated gains in the
  Revaluation Reserve in respect of that asset and residual losses if any are then
  charged to the Comprehensive Income and Expenditure Statement).
- amortisation of intangible fixed assets attributable to the service.

The council is not required to raise council tax to cover depreciation, impairment losses or amortisations. However, it is required to make an annual provision from revenue to contribute towards the reduction in its overall borrowing requirement equal to an amount calculated on a prudent basis determined by the authority in accordance with statutory guidance known as the Minimum Revenue Provision. The Minimum Revenue Provision is a proper charge to the General Fund, but does not appear in the Comprehensive Income and Expenditure Statement. Such amounts shall be transferred from the Capital Adjustment Account and reported in the Movement in Reserves Statement. The amounts of Minimum Revenue Provision to be charged to the General Fund for the year are set out in the appropriate regulations and statutory guidance.

Depreciation, impairment losses and amortisations are therefore replaced by revenue provision in the Movement in Reserves Statement, by way of an adjusting transaction with the Capital Adjustment Account for the difference between the two.

A charge is also made to the HRA from the General Fund equivalent to statutory capital financing charges. It is calculated in a manner determined by the Secretary of State in accordance with the provisions of Item 8 of part II of Schedule 4 to the Local Government and Housing Act 1989 (the Item 8 determination).

Capital charges have a neutral impact on the amounts required to be raised from local taxation, as they are reversed out in the Movement in Reserves Statement and replaced by the statutory Minimum Revenue Provisions for debt repayment.

The latter figure is calculated on a prudent basis in accordance with statutory guidance and the provisions of part 6 of the Local Authorities (Capital Finance and Accounting) (England) Regulations 2003, and the Local Authorities (Capital Finance and Accounting) (England) (Amendment) Regulations 2008. The principal repayment is 4% of the Capital Financing Requirement at the start of the financial year for non-housing advances. The HRA is no longer required to make a minimum revenue provision.

#### Reserves

The council sets aside specific amounts as reserves for future policy purposes or to cover contingencies, in addition departments are permitted to carry forward amounts but only in specific circumstances. Reserves are created by appropriating amounts in the Movement in Reserves Statement.

### Revenue Reserves

When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service revenue account in that year to score against the Net Cost of Services in the Comprehensive Income and Expenditure Statement. The reserve is then appropriated back into the General Fund Balance statement so that there is no net charge against council tax for the expenditure. Certain reserves are kept to manage the accounting processes for tangible fixed assets and retirement benefits that do not represent usable resources for the council – these reserves are explained elsewhere within these accounting policies.

#### Capital Reserves

There are three capital reserves in the balance sheet:

- the Revaluation Reserve records unrealised net gains (if any) from revaluation thus accounting for amounts where the current net book value of an asset is above its depreciated historic cost. It represents the accumulated gains on revaluations less amounts written off owing to depreciation, revaluation losses and impairment losses recognised in the reserve. When an asset is disposed of any revaluation reserve balance in respect of that asset is transferred to the Capital Adjustment Account.
- the Capital Adjustment Account, which comprises the write-down of the historical cost
  of fixed assets as they are consumed by depreciation and impairment or written off
  on disposal, and resources that have been set aside to finance capital expenditure.
  The balance on the account represents timing differences between historical cost that
  has been consumed and the amount that has been financed.
- the Usable Capital Receipts Reserve, which represents receipts from disposals of non-current assets available for financing capital schemes. Receipts are used in the year the income is received and any balance remaining on the Reserve is carried forward to finance capital expenditure in a future accounting period.

With the exception of the Usable Capital Receipts Reserve these accounts do not constitute a funding resource available to the Council; rather they are balanced within the Balance Sheet by fixed assets.

#### **Investment Income**

Income from investments placed with external cash managers has been taken into account in the General Fund. All monies placed with these managers has been accounted for in line with the requirements of the 'accrued interest' rules.

#### Value Added Tax

Income and expenditure excludes any amounts related to VAT, as all VAT collected is payable to HM Revenue & Customs and all VAT paid is recoverable from it.

# Foreign Currency Translations (IAS 21)

All income or expenditure arising from a transaction denominated in a foreign currency will be expensed through the Comprehensive Income and Expenditure Statement. Such transactions will be translated into sterling (£) using the exchange rate in operation on the day on which the transaction occurred.

All foreign currency cash balances held at the balance sheet date will be translated into sterling (£) and any aggregate gains or losses will be expensed through the Comprehensive Income and Expenditure Statement.

#### **Events After the Balance Sheet Date**

When events have occurred, favourable and unfavourable, after the balance sheet date:

- The Statement of Accounts is adjusted to reflect such events only where there is evidence that the conditions existed at the balance sheet date (adjusting event).
- The amounts included in the accounts will not be adjusted if the events are indicative
  of or there is evidence that the conditions arose after the balance sheet date (nonadjusting event). However, the nature of the event and an estimate of the financial
  effect on the statements, providing that such an estimate can be made reliably, shall
  be disclosed.

It is considered that events will only become 'adjusting events' where their value exceeds £10.0m.

Events taking place after the date of authorisation for issue are not reflected in the Statement of Accounts.

#### Cash and Cash Equivalents

Cash comprises cash in hand and demand deposits and cash equivalents are short-term, highly liquid investments that are readily convertible to known amounts of cash and which are subject to an insignificant risk of changes in value.

# **Exceptional Items**

When items of income and expense are material, their nature and amount is disclosed separately, either on the face of the Comprehensive Income and Expenditure Statement or in the notes to the accounts, depending on how significant the items are to an understanding of the Council's financial performance.

# <u>Prior Period Adjustments, Changes in Accounting Policies and Estimates and Errors</u>

Prior period adjustments may arise as a result of a change in accounting policies or to correct a material error. Changes in accounting estimates are accounted for prospectively, ie. In the current and future years affected by the change and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the Council's financial position or financial performance.

Where a change is made, it is applied retrospectively (unless stated otherwise) by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

### **Non-Current Assets**

# Property, Plant & Equipment (IAS 16)

Property, Plant & Equipment are non-current assets that have physical substance and are held for use in the provision of services, for administrative purposes or to yield benefits to the authority for a period of more than one year.

#### Recognition

The cost of an item of property, plant and equipment shall be recognised and hence capitalised if:

- it is probable that the future economic benefits or service potential associated with the item will flow to the authority, and
- the costs of the item can be measured reliably.

Costs that meet the recognition principle include:

- initial costs of acquisition and construction, and
- costs incurred subsequently to enhance, replace part of, or service the asset.

Costs arising from day-to-day servicing of the asset and repairs and maintenance costs (i.e. expenditure that secures but does not extend the previously assessed standard of performance of the asset) is charged to revenue as it is incurred.

# Qualifying expenditure:

- is capitalised on an accruals basis. This includes assets held under finance leases, which have been capitalised and included in the Balance Sheet on the basis of the outstanding obligation to make future rental payments. Schemes that cost less than £10,000 are classified as de minimis and these schemes are classed as revenue rather than capital expenditure.
- will be recognised on the balance sheet from the date that the asset became operational or the completion date of the project except in the following cases:
  - for HRA Dwellings projects, the completion date will be deemed to be 31<sup>st</sup> March;
  - for Infrastructure projects, the completion date will be deemed to be 31<sup>st</sup> March.

### ❖ Measurement

Assets are initially measured at cost, comprising purchase price and any costs directly attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management. Assets are then carried in the Balance Sheet using the following measurement bases:

- Infrastructure, community assets and assets under construction (excluding investment property) shall be measured at historical cost.
- All other assets shall be valued at fair value. If there is no market-based evidence of fair value because of the specialist nature of the asset and the asset is rarely sold, the estimate for fair value may be depreciated replacement cost (DRC). Schools will fall into this category.
- For council dwellings, the fair value shall be measured at existing use value-social housing (EUV-SH).
- Non-property assets such as vehicles, plant & equipment shall be measured at fair value. Assets that have short useful lives, i.e. less than 7 years, or low values, i.e. less than £50,000 or both, depreciated historical cost (DHC) will be used as a proxy for fair value.

Where an assets fair value can be measured reliably, it shall be carried at the re-valued amount – being its fair value at the date of revaluation less any subsequent accumulated depreciation and impairment. When a revaluation has taken place, any accumulated depreciation and impairment at the date of valuation shall be eliminated against the gross carrying amount of the asset and the net amount restated to the re-valued amount of the asset.

Where the carrying amount of property, plant and equipment is:

- increased as a result of revaluation, the increase shall be recognised in the Revaluation Reserve, unless the increase is reversing a previous revaluation decrease or impairment loss charged to the Surplus or Deficit on the Provision of Services on the same asset.
- decreased as a result of revaluation, i.e. a significant decline in an asset's carrying amount during the period that is not specific to the asset, the decrease shall be

recognised in the Revaluation Reserve up to the credit balance existing in respect of the asset (i.e. up to its historical cost) and thereafter in Surplus or Deficit on the Provision of Services.

Assets included on the Balance Sheet at fair value are valued on a rolling 5-year programme or when there has been a material change in the value. Where there has been a market condition affecting property values, indexation will be applied only if the change in values is found to be material. This will apply to all properties, except Council Dwellings. The materiality level for this purpose will be deemed to be +/- 3% of current gross value, when the appropriate adjustments will be made.

#### With respect to:

- Investment Properties, these are reviewed annually to establish if there is a major change in market conditions that may affect the value of the properties. Where indexation is required, the +/- 3% policy noted above will be applied.
- Council dwellings, these are reviewed annually and indexation is applied as advised by a Qualified Valuer irrespective of the size of the change.

Residual values will be nil, unless otherwise stated.

#### Componentisation

Componentisation is a method, used for accounting and financial reporting purposes, to ensure assets are accurately included on the Balance Sheet and that the consumption of economic benefit of these assets is accurately reflected over their individual useful lives through depreciation charges.

The Code requires the separate recognition of two or more significant components of an asset for depreciation purposes – i.e. as if each component was a separate asset in its own right.

The Authority will follow these requirements where significant components of material items of assets have been identified.

A component is defined as such part of an item of property, plant and equipment (PPE) with a cost that is significant in relation to the total cost of the item, if the value of the component is 25% or more of the total gross carrying value of the building.

Even if the cost of a component is significant in relation to the total cost of an item of PPE, from an accounting perspective, it is not necessary to identify the value of that component if its useful life and required method of depreciation is in line with the overall asset.

Where there is more than one significant part of the same asset which has the same useful life and depreciation method such parts will be grouped in determining the depreciation charge.

Componentisation will not be applied retrospectively and will be considered only for new revaluations carried out after 1<sup>st</sup> April 2011 and when enhancement and/or acquisition expenditure is incurred after that date.

Component accounting will only be considered and applied in cases where the omission to recognise and depreciate a separate component may result in material differences in the statement of accounts.

Componentisation will not be applied to items of PPE where the depreciation of the item as a single asset is unlikely to result in a material misstatement of either the depreciation charges or the carrying amount of the PPE.

The council recognises two primary components of a property asset which will be accounted for separately namely:

- Land, and
- Buildings

Componentisation is not applicable to land as land is non-depreciable and is considered to have infinite life.

The Council has determined that any building with a gross carry amount of less than £1.0m, useful economic life of less than 15 years or both will not be considered for component accounting on the grounds of materiality.

The council also recognises three secondary components of the Buildings primary component; namely:

- Structure (e.g. walls, roofs, floors etc.)
- Mechanical & Electrical (e.g. plant, lifts, air conditioning, wiring etc.)
- Fixtures & Fittings (e.g. windows, kitchens, toilets etc.)

Specialist assets such as sports facilities, gardens etc. are to be treated as follows:

- Sports grounds, play areas special sports surface, paving and tarmac covering in parks and playgrounds etc. will be regarded as building structure.
- Play or specialist sports equipment, if material (i.e. with a cost that forms a significant part of the asset value) will be regarded as fixtures & fittings.

At revaluation the basis for componentisation is fair value (EUV) for the relevant asset class. The secondary components noted above are considered to have the following EUV's unless otherwise advised by a qualified specialist (Valuer or quantity surveyor) due to the specific building features:

- Structure: (Foundations, walls, roofs, floors & ceilings etc.) The structure of a nonspecialised building would be assumed to represent – 65% of the total building value (cost)
- **Electrical & Mechanical** (air conditioning, ventilation, heating, electrical installations, lifts, cabling infrastructure etc.) 25% of the total building value;
- Fixtures & Fittings (windows, bathrooms, kitchens, office fittings etc.) 10%

Where a component is replaced or restored on a property, plant or equipment of £1.0m (the threshold) or above (i.e. enhancement), the carrying amount of the old component shall be derecognised before reflecting the enhancement (applicable from 1<sup>st</sup> April 2010). Where the enhancing expenditure is less than 25% of the total gross carrying value of the PPE asset, this will be added to the carrying value of the asset as any change in depreciation will be assumed to be immaterial.

#### Non Council Dwellings

Considering materiality and based on gross carrying values, componentisation for secondary components will only be undertaken where the building value exceeds the de minimis level of £1,000,000, and when the triggers for componentisation are present – i.e. revaluation or enhancement expenditure incurred after 1<sup>st</sup> April 2010.

#### **Council Dwellings**

The DCLG "Stock Valuation for Resources Accounting – Guidance for valuers 2010" notes issued in January 2010 have confirmed that valuation is to be carried out in line with the beacon principle.

In no respect shall componentisation for financial reporting purposes impact on the decision making regarding asset enhancement (capitalisation) of works carried out on the HRA dwellings portfolio.

#### Depreciation

Land and buildings are separate assets even if acquired together. Depreciation applies to all property, plant and equipment except:

- land, as this is considered to have an infinite useful life;
- investment properties carried at fair value;
- assets held for sale;
- assets where it can be demonstrated that the asset has unlimited useful life.

An asset shall not be depreciated:

- until it is available for use.
- when the residual value of an asset is equal or greater than the asset's carrying amount.

Where assets are being enhanced (from capital expenditure) depreciation will be calculated on the carrying value up to the date of the completion of the capital works and on the new, enhanced value after de-recognition of the relevant component, from the completion date. Depreciation will not be omitted unless the whole asset is taken out of use/service while the works are being undertaken (re-building, major refurbishment).

For all assets depreciation is calculated on straight line bases over the following terms:

- HRA dwellings depreciation is based on the weighted average of useful lives of the beacons (i.e. individual properties) comprising the portfolio. The depreciation therefore will continue to be calculated on this basis as it is recognised that componentisation of dwellings will not ultimately result in material misstatement of the carrying value of the stock. Currently it is allocated over 51 years but this figure will need to be reviewed pending the HRA Stock revaluation as at 1<sup>st</sup> April 2010 and Valuers advice. The depreciation for the HRA dwellings will be calculated as a single asset depreciation.
- other buildings allocation based on an individual asset's life.
- vehicles, plant and equipment allocation over 10 years unless otherwise advised by a responsible qualified officer.

- information technology assets allocation over 5 years unless otherwise advised by ICT.
- infrastructure allocation over 40 years.

The component accounting methodology will have an effect on calculation of the depreciation for a number of assets.

Componentisation for depreciation purposes will only be applied for assets that have been revalued or enhanced after 1<sup>st</sup> April 2011 and will not be applied retrospectively.

The Council has determined that any building with a gross carry amount of less than £1.0m, useful economic life of less than 15 years or both will not be considered for component accounting on the grounds of materiality. The depreciation for such buildings will be calculated based on the buildings life.

For items of PPE above the threshold componentisation will not be applied where the depreciation of the item as a single asset is unlikely to result in a material misstatement of either the depreciation charges or the carrying amount of the PPE.

Where there is more than one significant part of the same asset which have the same or similar useful life such parts will be grouped in determining the depreciation charge and the longest life will be used as a proxy for the life of the group.

Individual components lives will be assumed to be no longer that the useful economic life of the building as a whole. In any such instances the depreciation charge will be calculated based on the building's life.

For components that are a mix of transferred and existing assets where the assets lives are similar the life of the new asset will be used as a proxy for the life of the full component.

Where components lives are significantly different (i.e. they have a difference exceeding 30%) components will be combined and a weighted average approach will be taken.

#### General Fund depreciation:

Depreciation charged to the Surplus or Deficit on the Provision of Services is not a proper charge to the General Fund; such amounts shall be transferred to the Capital Adjustment Account and reported in the Movement in Reserves Statement. On a re-valued asset, a transfer between the Revaluation Reserve and Capital Adjustment Account shall be carried out which represents the difference between depreciation based on the re-valued carrying amount of the asset and the depreciation based on the asset's historical cost.

#### Housing Revenue Accounts depreciation:

Depreciation for HRA non-dwellings charged to Surplus or Deficit on the Provision of Services are not proper charges to the Housing Revenue Account, such amounts shall be transferred to the Capital Adjustment Account and reported in the Movement in Reserves Statement.

#### De-recognition

The carrying amount of an item of property, plant and equipment (or component), shall be derecognised and removed from the Balance Sheet:

on disposal.

 when no future economic benefit or service potential are expected from its use or disposal.

Where capital expenditure is incurred on the replacement, renewal or enhancement of a part of a component or item of PPE where appropriate and necessary the carrying amount of the replaced part will be de-recognised prior to recognition of the new component.

Where it is not possible to determine the carrying amount of a replaced component the cost of the new part will be used to estimate the cost of the replaced part at the time of acquisition/construction adjusted for revaluation and impairment where necessary. In such cases the reduction for inflation (the discounting for present value) will be assumed to be 4%. The life of the new part will be used as a proxy for the life of the old one where information on the date of acquisition/construction is not available.

It should be noted that not all capital expenditure will result in de-recognition of an old component. Where internal remodelling, partitioning and fitting of existing buildings structures is carried out this should be considered separately and such expenditure added to the asset as "acquisition" on the bases of creating new, adding to or enhancing service potential. (Example: remodelling existing building layout by partitioning, installation of new fixtures and fittings to create new office space/reception desk/one-stop-shop; creation of a disabled toilet where there was none previously; building an extension to an existing building, installation of an additional boiler, generator, air conditioning units, extension to existing electrical circuit etc. to increase capacity).

For enhancement work on HRA dwellings the full amount of enhancements will be netted off against the indexation increase of the value of the stock effectively reducing the increase, or recording an impairment where the expenditure is higher than the valuation increase. Hence de-recognition of the old component will not be applied except in rare individual cases where omission to de-recognise the old asset will lead to material misstatement.

Enhancements of Infrastructure assets will be treated as new assets with a completion date of 31<sup>st</sup> March and no de-recognition will be applied. This policy will be updated in line with the forthcoming Transport Infrastructure Asset Management Plan to be adopted in 2012.

The gain or loss arising from de-recognition shall be the difference between the net disposal proceeds and the carrying amount. The gain or loss arising shall be included in the Surplus or Deficit on the Provision of Services when the item is derecognised; this also applies to component replacement or restoration.

The consideration receivable on disposal of an asset is recognised initially at its fair value. If payment is deferred the consideration received is recognised initially at the cash price equivalent (the discounted amount) and the difference between this amount and the total payments received is recognised as interest revenue in the Surplus or Deficit on the Provision of Services. In addition, there is a deferred credit (i.e. a balance on the donated assets account for the asset concerned), this should be recognised in the Surplus or Deficit on the Provision of Services.

#### **Donated Assets (IAS 20)**

Where an asset is donated for:

- nil consideration, it shall be recognised at fair value as an asset on the Balance Sheet. The asset shall be recognised in the Comprehensive Income and Expenditure Statement as income, to the extent that the transfer has condition(s) that has/have not been satisfied. For the element of the asset where conditions have not been met, the asset is credited to the Donated Assets Account and recognised in the Comprehensive Income and Expenditure Statement once the condition(s) has/have been satisfied.
- less than fair value (a non-exchange transaction), the difference between the fair value of the asset and the consideration paid shall be recognised immediately in the Comprehensive Income and Expenditure Statement as income, or in the event that the transfer has a condition(s) that has/have been met. The measurement at fair value of an asset, acquired for no consideration or for less than fair value, does not constitute a revaluation.

A donated asset may be received subject to a condition that it be returned to the transferor if a specified future event does or does not occur. A return obligation does not arise until such time as it is expected that the condition will be breached and a liability is not recognised until that time. Such conditions do not prevent the grant, contribution or donated asset being recognised as income in the Comprehensive Income and Expenditure Statement.

#### **Lease and Lease Type Transactions**

The transition to IFRS necessitates the review of the existing lease arrangements and consideration of the classification and accounting treatment of leases.

Two types of leases are recognised:

- Finance leases: a lease that transfers substantially all the risks and rewards incidental to ownership of an asset – whether the title may or may not eventually be transferred.
- Operating lease: lease other than finance.

#### Leases Review and Classification

In the review of existing leases the council applies the following tests:

- 1) Does the lease transfer ownership of the asset to the lessee by the end of the lease term?
- 2) Does the lessee have the option to purchase the asset at a price that is expected to be sufficiently lower than the fair value so as to make it reasonably certain the option will be exercised?
- 3) Is the lease term for the major part of the useful economic life of the asset?
- 4) Does the present value of the minimum lease payments amount to at least substantially all (determined as 85%) of the fair value of the leased asset?, and
- 5) Are the leased assets of such a specialised nature that only the lessee can use them without major modifications?

An answer "yes" to the above main questions individually or in combination will usually indicate a finance lease. However, this rule is not "sacrosanct" because if it is clear from

other features that the lease does not transfer substantially all of the risks and rewards incidental to ownership, the lease will be classified as an operating lease. The following questions, if answered positively individually or in combination will denote an operating lease:

- 1) Are there full repairing and insuring covenants in the lease and clauses to ensure the asset is reinstated, at the expense of the tenant, to its original condition at the end of the lease (dilapidations clauses)?
- 2) Does the lease provide for significant contingent rent variations during the term by reference to an open market or turnover? (e.g. market rent reviews but not if the lease were to provide for fixed increases or increases linked to a non-property)
- 3) Were the initial passing rent and other aspects of the lease set at prevailing market rates?
- 4) Is the lease free of contractual terms that might oblige the lessor to continue the lease at substantially less than normal market terms?
- 5) Is lessee default the only grounds on which the lease would revert to the lessor?
- 6) If the lessee wishes to sublet or sell (or assign) their lease rights, are there terms in the lease that allow the lessor to control the key terms of the sublet / sale?

After detailed examination of the leases where the authority is the lessor it is determined that:

- 1) the land and building element of a lease are considered separately for the purposes of lease classification:
- 2) the land element of leases is deemed to be an operating lease (any rental receivable in respect of the land of a finance is deemed to be ground rent and accounted for as income in the comprehensive income and expenditure statement);
- 3) the building element of finance leases is recorded on the balance sheet at nominal (residual) value to recognise the residual interest of the council in the property;
- 4) property leases with a lease term of less than 15 years are classified as operating;
- 5) under the current rules and delegated authority officers are only allowed to enter into operating lease arrangements on investment/commercial properties.

#### Accounting for Leases

#### The Council as a Lessor:

#### Finance Leases

Where the Council grants a finance lease over a property or an item of plant and equipment, the asset is written out of the Balance Sheet as a disposal. At the commencement of the lease, the carrying amount of the asset in the Balance Sheet is written off to the Surplus or Deficit on Provision of Services as part of the gain or loss on disposal. A gain, representing the Council's net investment in the lease, is credited to the Surplus or Deficit on Provision of Services also as part of the gain or loss on disposal, matched by a long term debtor in the Balance Sheet.

Lease rentals receivable are apportioned between:

- A charge for the acquisition of the interest in the property applied to write down the lease debtor (together with any premiums received)
- Finance income

The gain credited to the Surplus or Deficit on Provision of Services on disposal is not permitted to increase the General Fund balance and is required to be treated as a capital receipt. Where a premium has been received, this is posted out of the General Fund Balance to the Capital Receipts Reserve in the Movement in Reserves Statement. Where the amount due in relation to the lease asset is to be settled by the payment of rentals in future financial years, this is posted out of the General Fund Balance to the Deferred Capital Receipts Reserve in the Movement in Reserves Statement. When the future rentals are received, the element for the capital receipt for the disposal of the asset is used to write down the lease debtor. At this point, the deferred capital receipts are transferred to the Capital Receipts Reserve.

The written-off value of disposals is not a charge against council tax; amounts are appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

#### Operating Lease

All assets subject to operating leases will be presented on the balance sheet according to the nature of the asset. Costs, including depreciation are recognised as an expense. Income from operating leases is recognised in the comprehensive Income and Expenditure Statement.

#### The Council as a Lessee:

#### Finance Leases

The authority as a lessee recognises finance leases as assets and liabilities on the balance sheet at amounts equal to the lower of fair value or the present value of the minimum lease payments. The discount rate used is the rate implicit in the lease, or the authority's incremental borrowing rate - whichever is more practicable.

Rentals payable are apportioned between:

- finance charge (interest). The finance charge is debited to Net Operating Expenditure in the Comprehensive Income and Expenditure Statement as the rent becomes payable; and
- > the reduction of the outstanding liability the liability is written down as the rent becomes payable.

Assets recognised under finance leases are accounted for using the policies applied generally to property items of PPE, the depreciation and revaluation of assets recognised under finance leases is consistent with the policy for owned assets, subject to depreciation being charged over the shorter of the lease term and the asset's estimated useful life. After initial recognition, such assets are subject to revaluation in the same way as any other asset.

#### Operating Leases

Leases that do not meet the definition of finance leases are accounted for as operating leases. Rentals payable are charged to the relevant service revenue account on a straight-line basis over the term of the lease, generally meaning that rentals are charged when they become payable.

# Private Finance Initiative (PFI) (IFRIC 12)

PFI contracts are agreements to receive services, where the responsibility for making available the fixed assets needed to provide the services passes to the PFI contractor. As the council is deemed to control the services that are provided under its PFI schemes and as ownership of the fixed assets will pass to the council at the end of the contracts for no additional charge, the council carries the fixed assets used under the contracts on the Balance Sheet.

The original recognition of these fixed assets was balanced by the recognition of a liability for amounts due to the scheme operator to pay for the assets.

Fixed assets recognised on the Balance Sheet are revalued and depreciated in the same way as property, plant and equipment owned by the council.

The amounts payable to the PFI operators each year are analysed into five elements:

- 1. fair value of the services received during the year. This is debited to the relevant service in the Comprehensive Income and Expenditure Statement.
- 2. finance cost, being an interest charge of 8.42% for Haverstock and 11.01% for Chalcots PFI schemes on the outstanding Balance Sheet liability. This is debited to Interest Payable and Similar Charges in the Comprehensive Income and Expenditure Statement.
- 3. contingent rent, being increases in the amount to be paid for the property arising during the contract. This is debited to Interest Payable and Similar Charges in the Comprehensive Income and Expenditure Statement.
- 4. payment towards liability, being amounts applied to write down the Balance Sheet liability towards the PFI operator.
- 5. lifecycle replacement costs, recognised as fixed assets on the Balance Sheet.

# Investment Properties (IAS 40; IPSAS 16)

An investment property is a property, land or a building or both, that is used solely to earn rentals or for capital appreciation or both. Property that is used to facilitate the delivery of services or production of goods as well as to earn rentals or for capital appreciation is accounted for as property, plant and equipment.

Owner–occupied property, held by the owner or by a lessee under a finance lease for the use in the delivery of services or production of goods or for administrative purposes will be accounted for as PPE.

Investment property shall be measured initially at cost. The cost of an investment property includes its purchase price, construction costs and directly attributable expenditure necessary to bring the asset into use. Where an investment property is acquired:

- through a non-exchange transaction, its cost shall be measured at its fair value as at the date of acquisition. The initial cost of a lease interest classified as an investment property shall be as prescribed for a finance lease.
- for a non-monetary asset, the cost of the investment property is its fair value at the time of the exchange, or, where this cannot be reliably determined, the carrying amount of the asset given up.

After initial recognition, investment property shall be measured at fair value. A gain or loss arising from a change in the fair value of investment property shall be recognised in Surplus or Deficit on the Provision of Services for the period in which it arises. The fair value of investment property shall reflect market conditions at the Balance Sheet date; this means that a periodic revaluation approach may only be used where the carrying amount does not differ materially from that which would be determined using fair value at the Balance Sheet date. An investment property under construction shall be measured at fair value once an authority is able to measure reliably the fair value of the investment property, and at cost before that date. Investment properties held at fair value are not depreciated. Gains or losses on fair value debited or credited to Surplus or Deficit on the Provision of Services are not proper charges to the General Fund. Such amounts shall be transferred to the Capital Adjustment Account and reported in the Movement in Reserves Statement.

Where an asset is transferred from PPE to Investment property the asset is re-valued to fair value on transfer and the gain or loss is recognised in the Revaluation Reserve, for losses – up to the available accumulated gain on the reserve in respect of that asset with any excess charged to the comprehensive income and expenditure statement. Any balance on the revaluation reserve in respect of the transferred asset is then retained (frozen) until the investment property is derecognised (i.e. sold or subsequently transferred back to PPE). Future gains or losses on revaluation are charged to the comprehensive income & expenditure statement.

Component accounting is applicable to investment properties in respect of enhancements, where the old component is de-recognised and the new one reflected in the carrying amount. Component accounting is applicable from 1<sup>st</sup> April 2010 and will not be applied retrospectively.

An investment property shall be derecognised on disposal (by sale or by entering into a finance lease) or when the investment property is permanently withdrawn from use and no future economic benefits or service potential are expected from its disposal. Gains or losses arising from the retirement or disposal of investment property shall be recognised in Surplus or Deficit on the Provision of Services in the period of the retirement or disposal. Statute and proper practice restrict the use of capital receipts, and prescribe the charges that can be made to the General Fund. Any gain or loss on de-recognition of an investment property shall be reversed out of the General Fund. The General Fund shall be debited (gain) or credited (loss) with an amount equal to the gain or loss on de-recognition of the investment property (excluding any costs of disposal which are a proper charge to the General Fund). Opposite entries are a credit to the Capital Receipts Reserve of an amount equal to the disposal proceeds and a debit to the Capital Adjustment Account equal to the carrying amount of the investment property (less any balance transferred from the Government Grants Deferred Account). All such entries will be reflected in the Movement in Reserves Statement.

Compensation from third parties for investment property that becomes impaired, lost or is given up is recognised in Surplus or Deficit on the Provision of Services when it becomes receivable.

# Intangible Assets (IAS 38)

An intangible asset is an identifiable non-monetary asset without physical substance controlled by the authority as a result of past events, and future economic or service

benefits are expected to flow from the intangible asset to the authority (computer systems, software licences etc).

An intangible fixed asset shall be recognised if it is probable that the expected future benefits attributable to the asset will flow to the authority. An intangible asset shall be measured initially at cost. An intangible asset shall only be recognised providing it meets the criteria set out above.

The generation of the asset is classified into a research phase and a development phase. The cost of an internally generated intangible asset is the sum of expenditure incurred in the development phase of the project, only after it has become probable that the expected future benefits attributable to the asset will flow to the authority.

For internally generated intangible assets to be recognised strict criteria need to be met. These criteria are met where the authority can demonstrate:

- the technical feasibility of completing the asset so it will be available for use or sale;
- its intention to complete the asset;
- its ability to use or sell the asset;
- how the asset will generate future economic benefits or deliver service benefits (either by demonstrating a market for the asset or the usefulness of the asset);
- the availability of adequate resources to complete the asset, and
- its ability to measure reliably the expenditure attributable to the intangible asset during its development.

The development of a website for internal or external use creates an intangible asset where the recognition criteria for internally generated intangible assets are met.

However, expenditure on an intangible item that was initially recognised (i.e. in a prior year) as an expense shall not be recognised as part of the cost of an intangible asset at a later date.

Subsequent expenditure where it meets the recognition criteria in the Code will be recognised in the carrying amount of the intangible asset.

The depreciable amount of an intangible asset with a finite useful life shall be amortised on a systematic basis over its useful life, beginning when the intangible asset is available for use. The residual value of an intangible asset is deemed to be zero.

Intangible assets will be amortised on straight line bases over their useful life. An asset is tested for impairment whenever there is an indication that the asset might be impaired – any losses recognised are posted to the relevant service line in the Surplus or Deficit on the Provision of Services.

The useful life of an intangible is set at 3 years unless otherwise advised by qualified professional. The useful life of an intangible asset that arises from contractual or other legal rights shall not exceed the period of these rights.

The amortisation period and method shall be reviewed at each financial year-end, and the amortisation amended where required.

An asset shall be derecognised on disposal or when no future economic benefits are expected from the asset. The gain or loss arising from the de-recognition of an intangible

asset is the difference between the net disposal proceeds (if any) and the carrying amount of the asset. This gain or loss will be recognised in Surplus or Deficit on the Provision of Services when the asset is derecognised.

#### Revenue Expenditure Funded from Capital under Statute

Expenditure incurred during the year that may be capitalised under statutory provisions but does not result in the creation of fixed assets has been charged as expenditure to the relevant service revenue account in the year. Where the council has determined to meet the cost of this expenditure from existing capital resources, a transfer to the Capital Adjustment Account then reverses out the amounts charged in the Movement in Reserves Statement so there is no impact on the level of council tax or revenue outturn.

# Impairment of Assets (IAS 36)

Assets are not to be carried at more than their recoverable amount. An asset is said to be carried at more than its recoverable amount if its carrying amount exceeds the amount to be recovered through use or sale of the asset. If this is the case, the asset is described as impaired and an impairment loss must be recognised.

Downward revaluation resulting from changes in market values does not constitute impairment. An impairment is specific to an asset i.e. as a consequence of loss of service potential, obsolescence, physical damage or such similar occurrence and is not reversible unless there is on-going repairs and reinstatement. This is in contrast to a valuation reduction which is due to changes in market values due to conditions and prices which may be reversible and are not permanent in nature.

At the end of each reporting period an assessment shall take place as to whether there is any indication that an asset or class of assets may be impaired. If any indication exists, the recoverable amount shall be estimated having regard to the application of the concept of materiality in identifying whether the recoverable amount of an asset needs to be estimated. If no indication of an impairment loss is present, there will be no requirement for a formal estimate of the recoverable amount for property, plant and equipment.

#### Recognition

An impairment loss on a re-valued asset shall be recognised in the Revaluation Reserve (these entries will be reflected in the Movement in Reserves Statement) to the extent that the impairment does not exceed the amount in the Revaluation Reserve for the same asset (i.e. up to the historical cost of the asset) and thereafter in Surplus or Deficit on the Provision of Services. An impairment loss on a non-revalued asset (i.e. an asset with a carrying value based on historical cost) shall be recognised in Surplus or Deficit on the Provision of Services.

#### Reversing an Impairment

At the end of each reporting period an assessment shall take place as to whether there is any indication that an impairment loss recognised in earlier periods for an asset may no longer exist or have decreased. If any such indication exists, authorities shall estimate the recoverable amount of that asset.

The reversal of an impairment loss of an asset (previously recognised in Surplus or Deficit on the Provision of Services) is only permitted to be recognised if there has been a change

in the estimates used to determine the asset's recoverable amount since the last impairment loss was recognised.

The reversal of an impairment loss previously recognised in Surplus or Deficit on the Provision of Services shall not exceed the carrying amount that would have been determined (net of amortisation or depreciation) had no impairment loss been recognised for the asset in prior years. Any excess above the carrying amount that would have been determined (net of amortisation or depreciation) had no impairment loss been recognised for the asset in prior years shall be treated as a revaluation gain and charged to the Revaluation Reserve.

Impairment loss and reversal of impairment loss charged to Surplus or Deficit on the Provision of Services are not proper charges to the General Fund. Such amounts shall be transferred to the Capital Adjustment Account and reported in the Movement in Reserves Statement.

# Borrowing Costs (IAS 23)

The council has chosen not to capitalise the costs of borrowing of funds i.e. interest and other borrowing related costs that are directly related to a qualifying asset. Such costs will be expensed through the Comprehensive Income and Expenditure Statement at the time the expense is incurred.

# Non-Current Assets Held for Sale and Discontinued Operations (IFRS 5)

Assets held for sale will be:

- measured at the lower of carrying amount and fair value less costs to sell, and depreciation on those assets should cease, and
- presented separately, on the face of the Balance Sheet, and the results of discontinued operations should be presented separately in Surplus or Deficit on the Provision of Services and Balance Sheet.

#### Classification

Non-current asset (or disposal groups) are classified as held for sale if the carrying amount will be recovered principally through a sale transaction rather than through continued use.

The following criteria will have been met before an asset can be classified as held for sale:

- The asset (or disposal group) must be available for immediate sale in its present condition subject to terms that are usual and customary for sales of such assets (or disposal groups).
- The sale must be highly probable; the appropriate level of management must be committed to a plan to sell the asset (or disposal group) and an active programme to locate a buyer and complete the plan must have been initiated.
- The asset (or disposal group) must be actively marketed for a sale at a price that is reasonable in relation to its current fair value.
- The sale should be expected to qualify for recognition as a completed sale within one
  year of the date of classification and action required to complete the plan should
  indicate that it is unlikely that significant changes to the plan will be made or that the
  plan will be withdrawn.

#### Measurement

A non-current asset classified as held for sale is measured at the lower of its carrying value and fair value less costs to sell at initial reclassification and at the end of each reporting date (i.e. 31 March), subject to recognising any gains.

#### ❖ Depreciation

A non-current asset (or disposal group) classified as held for sale shall not be depreciated (or amortised in relation to intangible assets).

#### De-recognition

A revaluation gain or loss not previously recognised in the carrying amount of a noncurrent asset by the date of sale shall be recognised in the Surplus or Deficit on the Provision of Services as part of the gain or loss on disposal at the date of de-recognition. The requirements relating to de-recognition including accounting for gains or losses on disposal are shown within the accounting policy relating to property, plant and equipment and to intangible assets.

#### Presentation of discontinued operations

Where a transaction meets the definition of a discontinued Operation (see glossary), this will be present separately on the face of the Comprehensive Income and Expenditure Statement and Balance Sheet; with respective adjustments to Prior Periods. Where an authority ceases to classify a transaction as a discontinued operation, the transaction, including prior periods, shall be reclassified as continued operations.

#### ❖ Re-measurement of carrying amounts

In some instances General Fund accounts, central support services, trading accounts and the Housing Revenue Account shall be charged with the re-measurement of an asset's carrying amount (i.e. before or subsequent to classification as held for sale and changes to a plan of sale).

Adjustments to the carrying amount of an asset that have been charged to Surplus or Deficit on the Provision of Services are not proper charges to the General Fund. Such amounts shall be transferred to the Capital Adjustment Account and reported in the Movement in Reserves Statement.

# Heritage Assets (FRS 30)

# Tangible and Intangible Heritage Assets (described in this summary of significant accounting policies as heritage assets)

Heritage Assets are those that are held and maintained by the council principally for their contribution to knowledge and culture. Such assets can have historical, artistic, scientific, geophysical or environmental qualities.

Heritage Assets are recognised and measured (including the treatment of revaluation gains and losses) in accordance with the Authority's accounting policies on property, plant and equipment. However, some of the measurement rules are relaxed in relation to heritage assets as detailed below.

The Authority's Heritage assets are accounted for as follows:

#### Buildings

It is rare that a building will be recognised as Heritage Asset. However, where a building is recognised as a Heritage Asset because it is held, preserved and maintained principally for its contribution to culture and knowledge and it is not used by the Authority for any other purpose or in the provision of services, it will be recognised at valuation and will be depreciated over the life of the building in line with the Authority's policy on Property, Plant and Equipment.

The Authority holds one historical building that is preserved principally for its contribution to culture and knowledge. The Tollgate House in Hampstead is a listed building and under protection order by English Heritage.

#### Mayoral Regalia and Silverware

The Mayoral Regalia and Silverware includes a Mace, Badges and Chains of Office and various Silverware items such as Chalice, Cups, Candelabrum, Trays, Keys and Badges.

These items are reported in the Balance Sheet at insurance valuation and are based on market values. It should be noted that there is no phased basis of valuation. These assets are deemed to have indeterminate lives and a high residual value; hence the Authority does not consider it appropriate to charge depreciation.

The collection is relatively static (the chains of office are used for "official" business), and the assets are kept in the vault at Camden Town Hall. It is not expected that there will be any acquisitions in the medium term and donations are rare. If the Council was to receive a donation, this would be recognised at insurance valuation.

#### Art Collection

The Council has an art collection consisting of paintings, drawings, prints, sculptures and other art objects.

The collection is reported in the Balance Sheet at valuation prepared by Bonham's. The Authority considers that obtaining annual valuations for the collection in its entirety would involve a disproportionate cost in comparison to the benefits to the users of the Authority's financial statements. Where Auctioneer's valuation is obtained the collection will be included at the lower estimated value.

The assets within the art collection are deemed to have indeterminate lives and a high residual value; hence the Authority does not consider it appropriate to charge depreciation.

Any future art acquisitions are expected to be either by purchase or donation. Acquisitions will initially be recognised at cost. Donations will be recognised by valuation made by any method that is appropriate and relevant.

#### Heritage Assets – General

The carrying amounts of heritage assets are reviewed where there is evidence of impairment, e.g. where an item has suffered physical deterioration or breakage or where doubts arise as to its authenticity. Any impairment is recognised and measured in accordance with the Council's general policies on impairment.

#### **Current Assets**

### Inventories (IAS 2)

Issues from the Council's stores have been mainly charged on the basis of the current cost of goods in store. Stock in hand at the year-end is mainly shown at latest purchase price. Although stocks should be shown at the lower of cost and net realisable value, full compliance would not materially affect the value of the Council's assets.

If however, it was established that in any given year that there was an unexpected increase in stocks held, then the valuation approach would be reviewed to ensure that there was no material impact on the stock valuation.

#### **Employee Benefits**

# Benefits Payable During Employment (IAS 19; IPSAS 25)

Benefits payable during employment include:

- a. <u>Shorter-term employee benefits</u>, which are those that are due to be settled within 12 months after the year-end in that the employee rendered the services, include:
  - wages, salaries and social security contributions
  - short-term compensated absences
  - bonuses and similar payments
  - non-monetary benefits

All such benefits will be estimated at cost to the council. The council has undertaken this work based on an estimate.

- b. Other longer-term employee benefits which are those that do not fall due wholly within 12 months after the end of the period in which the employee rendered the services, include:
  - long term compensated absences (long service or sabbatical leave)
  - long-service benefits
  - long-term disability benefits
  - bonuses payable 12 months or more
  - deferred compensation paid 12 months or more

All gains & losses and past service costs will be recognised in the Surplus or Deficit on the Provision of Services.

# Termination Benefits (IAS 19)

Termination Benefits are payable as a result of either:

- a. an employer's decision to terminate an employee's employment before the normal retirement date, or
- b. an employee's decision to accept voluntary redundancy in exchange for benefits.

Termination benefits shall be recognised as a liability, and only as an expense when the council is committed to either terminate the employment of an employee before the normal

retirement date or provide termination benefits as a result of an offer made in order to encourage voluntary termination of employment.

# Post-Employment Benefits (IAS 19)

Employees of the council are members of three separate pension schemes:

- a. The Teachers' Pension Scheme, administered by Capita Teachers' Pensions on behalf of the Department for Children, Schools and Families (DCSF). The employer's pension cost charged to the accounts is fixed by the contribution rate set by the DCSF on the basis of a notional fund. This is unchanged from last year.
- b. Ex ILEA This is a funded scheme administered by the London Pensions Fund Authority (LPFA). The amount paid to LPFA is fixed by the contribution rate set by their actuaries in accordance with the Local Government Pension Scheme.
- c. Other Employees Other employees, subject to certain qualifying criteria, are eligible to join the Local Government Pension Scheme. The amounts paid to the fund are fixed by a rate set by the Council's actuary at the triennial valuation.

All schemes provide defined benefits to members (retirement lump sums and pensions), earned as employees worked for the council.

However, the arrangements for the teachers' scheme mean that liabilities for these benefits cannot be identified to the council. The scheme is therefore accounted for as if it were a defined contributions scheme – no liability for future payments of benefits is recognised in the Balance Sheet and the education service revenue account is charged with the employer's contributions payable to teachers' pensions in the year.

#### The Local Government Pension Scheme

The Local Government Scheme is accounted for as a defined benefits scheme:

- 1. The liabilities of the Camden pension scheme attributable to the council are included in the Balance Sheet on an actuarial basis using the projected unit method i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates, etc., and projections of projected earnings for current employees.
- 2. Liabilities are discounted to their value at current prices, using a range of financial assumptions as determined by the council's actuary.
- 3. The assets of the Camden pension fund and the London Pension Fund Authority (LPFA) attributable to the council are included in the Balance Sheet at their fair value:
  - quoted securities current bid price
  - unquoted securities professional estimate
  - unitised securities current bid price
  - property market value.
- 4. The change in the net pensions liability is analysed into seven components:

- current service cost, being the increase in liabilities as a result of years of service earned this year. This is allocated in the Comprehensive Income and Expenditure Statement to the revenue accounts of services for which the employees worked.
- past service cost, being the increase in liabilities arising from current year decisions whose effect relates to years of service earned in earlier years. This is debited to the Cost of Services in the Comprehensive Income and Expenditure Statement as part of Non Distributed Costs.
- interest cost, being the expected increase in the present value of liabilities during the year as they move one year closer to being paid. This is debited to (Surplus)/Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement.
- expected return on assets, being the annual investment return on the fund assets attributable to the Council, based on an average of the expected longterm return. This is credited to (Surplus)/Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement.
- gains/losses on settlements and curtailments, being the result of actions to relieve the Council of liabilities or events that reduce the expected future service or accrual of benefits of employees. This is debited to the Cost of Services in the Comprehensive Income and Expenditure Statement as part of Non Distributed Costs.
- actuarial gains and losses, being changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions. This is debited to Other Comprehensive Income and Expenditure.
- contributions paid to the Camden pension fund and LPFA, being cash paid as employer's contributions to the pension fund.

In relation to retirement benefits, statutory provisions require the General Fund balance to be charged with the amount payable by the council to the pension fund in the year, not the amount calculated according to the relevant accounting standards. In the Statement of Movement on the General Fund Balance this means that there are appropriations to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the pension fund and any amounts payable to the fund but unpaid at the year-end. The negative balance that arises on the Pensions Reserve thereby measures the beneficial impact to the General Fund of being required to account for retirement benefits on the basis of cash flows rather than as benefits are earned by employees.

#### **Discretionary Benefits**

The council also has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to any member of staff (including teachers) are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Pension Scheme.

#### **Financial Instruments**

#### **Accounting for Financial Liabilities After Initial Recognition**

Financial liabilities are initially measured at fair value and carried at their amortised cost. Annual charges to the Comprehensive Income and Expenditure Statement for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of

interest for the instrument. For most of the borrowings that the council has, this means that the amount presented in the Balance Sheet is the outstanding principal repayable and interest charged to the Comprehensive Income and Expenditure Statement is the amount payable for the year in the loan agreement.

Gains and losses on the repurchase or early settlement of borrowing are credited and debited to Net Operating Expenditure in the Comprehensive Income and Expenditure Statement in the year of repurchase/settlement.

However, where repurchase has taken place as part of a restructuring of the loan portfolio that involves the modification or exchange of existing instruments, the premium or discount is respectively deducted from or added to the amortised cost of the new or modified loan and the write-down to the Comprehensive Income and Expenditure Statement is spread over the life of the loan by an adjustment to the effective interest rate.

Where premiums and discounts have been charged to the Comprehensive Income and Expenditure Statement, regulations allow the impact on the General Fund Balance to be spread over future years. The council has a policy of spreading the gain/loss over the term that was remaining on the loan against which the premium was payable or discount receivable when it was repaid. The reconciliation of amounts charged to the Comprehensive Income and Expenditure Statement to the net charge required against the General Fund Balance is managed by a transfer to or from the Financial Instruments Adjustment Account in the Movement in Reserves Statement.

#### **Accounting for Financial Assets After Initial Recognition**

Financial assets are classified into two types:

- Loans and receivables assets that have fixed or determinable payments but are not quoted in an active market.
- Available-for-sale assets assets that have a quoted market price and/or do not have fixed or determinable payments.

#### Loans and Receivables

Loans and receivables are initially measured at fair value and carried at their amortised cost. Annual credits to the Comprehensive Income and Expenditure Statement for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. For most of the loans that the council has made, this means that the amount presented in the Balance Sheet is the outstanding principal receivable and interest credited to the Comprehensive Income and Expenditure Statement is the amount receivable for the year in the loan agreement.

However, the council has a few loans to voluntary organisations at less than market rates (soft loans). When soft loans are made, a loss is recorded in the Comprehensive Income and Expenditure Statement for the present value of the interest that will be foregone over the life of the instrument, resulting in a lower amortised cost than the outstanding principal. Interest is credited at a marginally higher effective rate of interest than the rate receivable from the voluntary organisations, with the difference serving to increase the amortised cost of the loan in the Balance Sheet. Statutory provisions require that the impact of soft loans on the General Fund Balance is the interest receivable for the financial year – the reconciliation of amounts debited and credited to the Comprehensive Income and Expenditure Statement to the net gain required against the General Fund Balance is

managed by a transfer to or from the Financial Instruments Adjustment Account in the Statement of Movement in Reserves.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made, the asset is written down and a charge made to the Comprehensive Income and Expenditure Statement. The impairment loss is measured as the difference between the carrying amount and the present value of the revised future cash flows discounted at the asset's original effective interest rate.

Any gains and losses that arise on the derecognition of the asset are credited/debited to the Comprehensive Income and Expenditure Statement.

#### Available-for-sale Assets

Available-for-sale assets are initially measured and carried at fair value. Where the asset has fixed or determinable payments, annual credits to the Comprehensive Income and Expenditure Statement for interest receivable are based on the amortised cost of the asset multiplied by the effective rate of interest for the instrument. Where there are no fixed or determinable payments, income (e.g. dividends) is credited to the Comprehensive Income and Expenditure Statement when it becomes receivable by the Council. Assets are maintained in the Balance Sheet at fair value. Values are based on the following principles:

- instruments with quoted market prices, valued at the market price
- other instruments with fixed and determinable payments, valued at discounted cash flow analysis
- equity shares with no quoted market prices, valued at independent appraisal of company valuations.

Changes in fair value are balanced by an entry in the Available-for-sale Reserve and the gain/loss is recognised in "other comprehensive income and expenditure statement". The exception is where impairment losses have been incurred – these are debited to the Comprehensive Income and Expenditure Statement, along with any net gain/loss for the asset accumulated in the Reserve.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made, the asset is written down and a charge made to the Comprehensive Income and Expenditure Statement.

Any gains and losses that arise on the derecognition of the asset are credited/debited to the Comprehensive Income and Expenditure Statement, along with any accumulated gains/losses previously recognised in "other comprehensive income and expenditure statement".

Where fair value cannot be measured reliably, the instrument is carried at cost (less any impairment losses).

#### ❖ Instruments Entered Into Before 1 April 2006

The council entered into a number of financial guarantees that are not required to be accounted for as financial instruments. These guarantees are reflected in the Statement of Accounts to the extent that provisions might be required or a contingent liability note is needed.

#### **Liabilities**

#### **Contingent Liabilities**

Contingent liabilities are possible obligations that may require a payment or a transfer of economic benefit but for which there is no certainty regarding amount or date of settlement (unlike Provisions). They are disclosed in the notes to the accounts and accruals are not made for contingent liabilities and no adjustments are included within the accounting statements.

# Provisions (IAS 36)

Provisions are made where an event has taken place that gives the council an obligation that probably requires settlement by a transfer of economic benefits, but where the timing of the transfer is uncertain. For instance, the council may be involved in a court case that could eventually result in the making of a settlement or the payment of compensation.

Provisions are charged to the appropriate service revenue account in the year that the authority becomes aware of the obligation, based on the best estimate of the likely settlement. When payments are eventually made, they are charged to the provision set up in the Balance Sheet. Estimated settlements are reviewed at the end of each financial year – where it becomes more likely than not that a transfer of economic benefits will not now be required (or a lower settlement than anticipated is made), the provision is reversed and credited back to the relevant service revenue account. Where some or all of the payment required to settle a provision is expected to be met by another party (e.g. from an insurance claim), this is only recognised as income in the relevant service revenue account if it is virtually certain that reimbursement will be received if the obligation is settled.

Provisions are presented on the face of the Balance Sheet as either current or non-current liabilities; dependent on when it is estimated when their will be a transfer of economic benefit.

The council maintains two provisions, one regarding self-insurance and another regarding industrial leases.

# Interests in Companies and Other Entities (IAS 3, IAS 27, IAS 28, IAS 31, SIC 12, SIC 13)

The Council has fully reviewed the various IFRS standards relating to group relationships and after consideration of all the criteria the Council has determined that the consolidation of all related organisations would not have a material effect on the Council's financial position. Consequently, no group accounts have been prepared.

However, there will be annual review of this policy to ensure that it is still fully reflective of the operations of the council.

# Note 2. Accounting Standards that have been issued but have not yet been adopted

The following are accounting policies that have been issued but as yet have not been adopted by the Council as at the balance sheet date:

• IAS 1 – Presentation of Financial Statements

A possible regrouping of items currently disclosed within "Other Comprehensive Income & Expenditure" to "(Surplus)/Deficit in the Provision of Services"; including items where a profit/loss might occur at some future point. The main impact of this change will be on the available for sale financial assets under IFRS 9. It is expected that this will have a marginal impact on the Council.

IAS13 – Fair Value Measurement

This will introduce a more consistent definition for measurements of assets or liabilities that will be held at fair value:

"the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date".

This revised definition will apply when other standards require an assessment under fair value.

• IAS 19 – Employee Benefits

The main changes are:

- Removal of the expected return on assets, to be replaced by a net interest cost comprising net income on the assets and interest expense on the liabilities, which are both calculated with reference to the discount rate.
- New recognition criteria for service costs and termination benefits.

For the London Borough of Camden Pension Fund, the effect of the change to IAS19 on the Income Statement for 2012/13 is an increase of £7.700m.

For the London Pensions Fund Authority Pension Fund, the effect of the change to IAS19 on the Income Statement for 2012/13 is a decrease of £0.042m.

IFRS 7 – Financial Instruments Disclosures

There will be a new set of disclosures that will have the aim of assisting readers of the accounts in the netting arrangements for Financial Instruments that occurs within the Balance Sheet. It is expected that this will be introduced by the Council.

#### Note 3. Critical Judgements in Applying Accounting Policies

In applying the accounting policies set out in Note 1, the Authority has had to make certain judgements about complex transactions or those involving uncertainty about future events. The critical judgements made in the Statement of Accounts are:

• The government has announced a significant reduction in funding for local government over the term of this parliament which has introduced a high degree of uncertainty about future levels of service provision. At the present time, the Council has identified the services where cuts in provision are likely over the period (currently estimated as £83.4m) and is on course to achieve 99% of its Savings Programme.

It is anticipated that as a result of these services changes there will be an impact on how the council utilises its asset portfolio. However, the Council has determined that this uncertainty is not yet sufficient to provide an indication of which assets might become impaired as a result of a need to close facilities due to a reduction in service provision.

- The Council has a 10% share (£0.500m) in a company entitled the Camden Schools Project Ltd (The LEP). The objectives of this company are to:
  - Develop and deliver the Building Schools for the Future (BSF) Sample Schools Programme, comprising both PFI and non-PFI investment.
  - Develop and deliver facilities management services.
  - > Develop and deliver the BSF ICT investment programme in parallel with the above schools programme.
  - Develop future business opportunities for the business.

The Council has treated this company as an investment and it is held on the balance sheet.

- The PFI schemes that the council considers fall within the requirements of "service concessions" are those of the Chalcots Council Dwellings Refurbishment, Swiss Cottage SEN and school and Haverstock School development, all of which are fully disclosed later in the statement of accounts. The net book value of the assets held, as at the 31st March 2013 are £39.581m for Chalcotts, £15.799m for Haverstock and £20.538m for Swiss Cottage (£33.693m for Chalcotts and £16.250m for Haverstock in 2011/12).
- The council, in the main, does not include Voluntary Aided schools (land and buildings) within its asset register because the title deeds for these schools name either the respective Diocesan Board or the Trustees as the legal owners of the title. However, the council does own parts of the property assets of 5 voluntary aided schools which are included in the councils asset register; and are valued as follows:

2011/12 £m		2012/13 £m	
15.3	Land	14.3	
1.0	Buildings	1.0	

#### Note 4. Assumptions Made About the Future and Other Major Sources of Estimation Uncertainty

The Statement of Accounts contains estimated figures that are based on assumptions made by the Council about the future, or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates.

The items in the Authority's Balance Sheet at 31 March 2013 for which there is a significant risk of material adjustment in the forthcoming financial year are as follows:

#### Effect if actual results differ from **Uncertainties** *Item* assumptions **Arrears** At 31 March 2013, the Authority had a Considering the current economic sundry debtors balance of £81.393m (£89.250m; 2011/12). This balance is the aggregate of a number of various debtor balances, including HRA rents and service charges and various General Fund services, which include tenant rents. revenues, commercial rents and social services. During the past year the council has estimates that an reviewed the Impairments Policies applied to its debts (formerly known as Bad Debt Provision Policies). It should impairment. be noted that the council does not have one single policy for all debt types but a range of policies that enable it to:

- remain flexible in light of the current economic conditions,
- reflective of the risks associated with the type of debt, and
- appropriately robust to ensure that debts are reflective "recoverability".

By way of example, the current policies range from those that are:

 High risk debts (e.g. 100% of all debt relating to Bed and Breakfast accommodation for homeless)

to

Lower risk debts (e.g. 5% for debts up to 6 months, 25% up to 1 year and 100% thereafter for debts relating to the Sales Ledger).

climate and the introduction of universal benefits in the near future. the one area where the current bad debt provision impairment could be too low is in relation to council

If council tenant debt were to increase by 25%, the council additional £1.104m would need to be set aside as a further bad debt provision

The impairment for receivables for 2012/13 represents 32% (£30.411m) of the debt outstanding (41%, £36.448m; 2011/12).

#### **Creditors**

At 31 March 2013, the council had a creditor balance of £130.449m (£154.485m; 2011/12). This balance is the aggregate of a number of various creditor balances, including employees and trade creditors.

Of this balance, 39% (£51.789m) (30%, £46.767m; 2011/12) relates to accruals for goods and services that has been received but had not been paid for.

# Grant Claims yet to be Certified

Over any given year the council receives a number of grants from central government. Most of these grants are awarded based on an agreed amount and are then subject audit certification. However. Housing Benefit and Council Tax Benefit Subsidy (subsidy) is paid on account, in that an estimate is made at the start of the year of the amount of benefit that will be awarded during the financial year and then the council receives funding in relation to that estimate. At the end of the financial year, the actual amount due is then calculated and an amount calculated that is owed to the council by government or vice-a-versa.

If the estimations for accruals in March 2013 turn out to be higher than the actual payments received, then expenditure will have been overstated in 12/13 and will be understated in 13/14.

During 2012/13, the council estimated that it would require £221.120m (£218.055m; 2011/12) in subsidy, but the total claim was for £219.071m (£215.579m; 2011/12), thus the council owes central government £2.05m, which represents 0.93% of the original estimate (£2.476m, 1.1%; 2011/12). However, to ensure an effective and timely closure of the accounts, the council has included a creditor of £2.03m for over claimed subsidy, this represents 0.92% (£2.434m, 1.1%; 2011/12) of the original estimate.

Considering the current economic climate, if the actual amount of benefit claims had increased by only 5%, this would have resulted in a total subsidy claimable of £230.02m (£226.358m; 2011/12), thus exceeding that estimated by £8.91m (£8.303m; 2011/12).

# Pensions Liability

Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality The effects on the net pensions liability of changes in individual assumptions can be measured, for instance, a:

• 0.5% decrease in the discount

#### Effect if actual results differ from assumptions

rates and expected returns on pension fund assets. A firm of actuaries has been engaged to provide the Authority expert advice about with assumptions to be applied for both the:

- London Borough of Camden Pension Fund, and
- London Borough Camden of pension element of the London **Pension Fund Authority**

rate assumption would result in an increase in the pension £139.054m liability of (£119.393m; 2011/12).

• 1 year increase in the member life expectancy would result in an increase in the pension liability of £46.495m (£38.498m; 2011/12).

However, it should be noted that, in reality, the assumptions interact in complex ways.

#### Property, Plant and Equipment

(Depreciati on)

Assets are depreciated over useful are dependent lives that assumptions about the level of repairs and maintenance that will be incurred relation individual in to assets. Although the council has a capital programme that is well managed, proactively monitored and reported to management, the current economic climate makes it uncertain that the council will be able to sustain its current spending on repairs and maintenance over the medium term, thus bringing into doubt the useful lives assigned to assets.

If the useful life of assets is reduced. depreciation increases and the carrying amount of the asset falls.

Although the council has a broad range of property assets, it is estimated that the annual depreciation charge for buildings would increase bv £5.589m (£5.486m; 2011/12) for every year that useful lives had to be reduced.

It should be recognised that:

- the margin of error in a change in depreciation due to a change in useful lives is not considered to be material.
- there are a range of other factors that might also result in a change in the estimate for depreciation such as new acquisitions, enhancements and improvements and revaluation of the assets.

#### **Property** Plant & Equipment

(HRA Valuation) In England, the Housing Revenue (Accounting Account Practices) Direction 2007 requires authorities to use the specific bases and methods of valuation set out in the Guidance on Stock Valuation for Resource (updated Accounting guidance published by the Department for Had the adjustment factor stayed at

The fair value of the housing dwellings stock as at 31st March 2013 estimated was £8.475b. Applying the adjustment factor results in a balance sheet value of £2.119b (25% of fair value).

2005 levels the balance sheet value would have been £3.136b (at 37% of fair value), the difference between adjustment factors is £1.017b

assumptions

Communities and Local Government (DCLG) in January 2011). EUV-SH is arrived at using beacon properties to assess the vacant possession value for properties, adjusted to reflect their occupation by a secure tenant. The adjustment is considered to reflect the additional risk and liability the public sector landlords when undertake compared private sector investors.

The adjustment factor is set by the DCLG and is applied to the total vacant possession valuation based on the beacon valuation. The DCLG has set revised adjustment factors and for London this is 25% - a 12% reduction in the adjustment factor from 2005 levels (37%).

Provisions (excluding Impairment for Receivable s) The Authority has an overall provision of £11.172m (£14.046m; 2011/12) within its balance sheet. The two most significant provisions are for the:

- "self-insurance" provision, which totals £10.336m (£10.438m; 2011/12), for the settlement of claims made against the council where allegations of negligence or breach of duty have been made and the council may have to make a payment; including where:
  - liability has been admitted and the council will have to pay,
  - claims where investigations are under way but have not been completed (these claims may or may not end up being paid), and
  - claims where liability has been denied and the decision is either being challenged or are being held open for a period of time in the event that the liability decision may be challenged.

The insurance provision is a snapshot of claims activity at the end of each financial year. It is often volatile from year to year as it depends on actual claims activity for that year.

In 2012/13 the total number of outstanding known claims at year end was 688 (668; 2011/12) with a total outstanding value of £10.336m (£10.438m; 2011/12). This gives an average of £15,021 per claim (£15,626; 2011/12). If the number of claims increased by 10%, this would result in an increase of 69 claims (67 claims; 2011/12) and would give an increase in the provision of £1.036m (£1.047m; 2011/12).

It should be recognised that claims differ in value because:

- there is no consistent claim value.
- outstanding estimates change

reflect changes in circumstances.

All claims relating to this period will not have been received as there is often а lag between incidents and claim occurring the beina submitted. This aspect is provided for under the (incurred but not yet not be as large or the provision reported) IBNR part of the Insurance Reserve.

Outstanding reserves also reduce if claim payments are made during the year. If the increase in claim numbers consisted of small low value claims then the increase may could actually reduce in value.

Depending on claims activity during the year compared to the last year end figures, if a number of large claims closed during the year then claim numbers could increase but the provision could decrease. Equally, if mainly low value claims closed during the year with new claims being larger and of higher value then the increase in the provision would be higher than the average.

benefits provision, termination which totals £0.489m (£2.049m; 2011/12). This provision will meet the cost of redundancies that are expected to occur during 2013/14. redundancy payment is based on an estimate but the amount actually payable will be dependent on an individual's age and length of local government service.

If the costs of actual terminations were increased by 20%, then the additional cost to be met by services would equate to £0.098m (£0.409m; 2011/12).

This list does not include assets and liabilities that are carried at fair value based on a recently observed market price.

#### Note 5. Material Items of Income and Expense

The primary purpose of this note is to disclose those material items of income and expenditure that are not part of the ordinary course of business or events of the council (i.e. extraordinary).

In February 2013 the Council transferred the academy school building at Swiss Cottage to University College London to run as an Academy School under a 25 year lease. The

building was valued at £26,124,553 and the land at £6,125,000. The construction of the building was funded by PFI credits from the Government.

#### Note 6. Events after the Balance Sheet Date

The Annual Financial Report, incorporating the Statement of Accounts, was authorised for issue by the Director of Finance on 28<sup>th</sup> June 2013. Events taking place after this date are not reflected in the financial statements or notes. There have not been any events taking place before this date that have required any material adjustment to the information included within the statement of accounts.

From the 1 April 2013 a new system of Local Authority funding is in place. As part of the new funding the Council will be liable to fund a percentage of successful appeals made by businesses against the level of their National Non-Domestic Rates bills.

Municipal Mutual Insurance(MMI), the Council's insurer between 1965 and 1992 is in administration. MMI members voted for a 'contingent scheme of arrangement' in 1994 meaning that any surplus or deficits would be shared amongst the members, including Camden. That scheme has now been triggered and due to the under provision by MMI against past and potential claims the Council could be liable to pay for a percentage of claims insured by MMI. The Council has previously provided for these claims in an earmarked provision.

The financial statements and notes have not been adjusted for events which took place after 31 March 2013.

# Note 7. Movement in Reserves Statement – Adjustments between Accounting Basis and Funding Basis under Regulations

This note details the adjustments that are made to the total comprehensive income and expenditure recognised by the Authority in the year in accordance with proper accounting practice to the resources that are specified by statutory provisions as being available to the Authority to meet future capital and revenue expenditure.

The following sets out a description of the reserves that the adjustments are made against.

#### **General Fund Balance**

The General Fund is the statutory fund into which all the receipts of an authority are required to be paid and out of which all liabilities of the authority are to be met, except to the extent that statutory rules might provide otherwise. These rules can also specify the financial year in which liabilities and payments should impact on the General Fund Balance, which is not necessarily in accordance with proper accounting practice. The General Fund Balance therefore summarises the resources that the Council is statutorily empowered to spend on its services or on capital investment (or the deficit of resources that the Council is required to recover) at the end of the financial year. However, it should be noted that as the Council is a housing authority, the balance is not available to be applied to funding HRA services.

The Housing Revenue Account Balance reflects the statutory obligation to maintain a revenue account for local authority council housing provision in accordance with Part VI of the Local Government and Housing Act 1989. It contains the balance of income and expenditure as defined by the 1989 Act that is available to fund future expenditure in connection with the Council's landlord function or (where in deficit) that is required to be recovered from tenants in future years.

#### **Major Repairs Reserve**

The Authority is required to maintain the Major Repairs Reserve. An amount equivalent to depreciation on HRA non-fixed assets is transferred to the Major Repairs Reserve. The Major Repairs Reserve is restricted to being applied to new capital investment in HRA assets or the financing of historical capital expenditure by the HRA.

#### **Capital Receipts Reserve**

The Capital Receipts Reserve holds the proceeds from the disposal of land or other assets, which are restricted by statute from being used other than to fund new capital expenditure or to be set aside to finance historical capital expenditure. The balance on the reserve shows the resources that have yet to be applied for these purposes at the year-end.

#### **Capital Grants Unapplied**

The Capital Grants Unapplied Account (Reserve) holds the grants and contributions received towards capital projects for which the Council has met the conditions that would otherwise require repayment of the monies but which have yet to be applied to meet expenditure. The balance is restricted by grant terms as to the capital expenditure against which it can be applied and/or the financial year in which this can take place.

2012/13	General Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied Account	Movement in Unusable Reserves	
	£000	£000	£000	£000	£000	£000	
Adjustments primarily	involving t	he Capital A	Adjustmen	t Account:			
Reversal of items debite	ed or credite	d to the Com	nprehensive	e Income an	d Expenditure	Statement:	
Charges for depreciation and impairment of non-current assets	(21,659)	(30,343)	0	0	0	52,002	
Revaluation losses on Property, Plant and Equipment	2,079	258,946	0	0	0	(261,025)	
Movements in the fair value of investment properties	1,594	0	0	0	0	(1,594)	
Capital grants and contributions applied	30,381	10,523	0	0	0	(40,904)	
Revenue expenditure funded from capital under statute	(300)	(178)	0	0	0	478	
Amounts of non- current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	(40,043)	(5,552)	0	0	0	45,595	
Insertion of items not debited or credited to the Comprehensive Income and Expenditure Statement:							
Statutory provision for the financing of capital investment	4,308	3,123	0	0	0	(7,431)	
HRA Debt repayment	0	12,372	0	0	0	(12,372)	
Capital expenditure charged against the General Fund and	19,041	16,495	0	0	0	(35,536)	

#### Adjustments primarily involving the Capital Grants Unapplied Account:

HRA balances

2012/13	General Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied Account	Movement in Unusable Reserves		
Capital grants and contributions unapplied credited to the Comprehensive Income and Expenditure Statement	£000 0	£000 260	£000 0	£000 0	£000 (260)	£000 0		
Application of grants to capital financing transferred to the Capital Adjustment Account	0	0	0	0	671	(671)		
Adjustments primarily	/ involving	the Capita	I Receipts	Reserve:				
Transfers of cash sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	10,345	17,348	(27,693)	0	0	0		
Use of the Capital Receipts Reserve to finance new capital expenditure	0	0	24,423	0	0	(24,423)		
Contribution from the Capital Receipts Reserve to finance the payments to the Government capital receipts pool	(3,270)	0	3,270	0	0	0		
Adjustments primarily involving the Major Repairs Reserve:								
Reversal of Major Repairs Allowance credited to the HRA	0	29,129	0	(29,129)	0	0		
Use of the Major Repairs Reserve to finance new capital expenditure	0	0	0	24,163	0	(24,163)		

Adjustments involving Amount by which finance costs charged to the Comprehensive Income and Expenditure Statement are different from finance costs chargeable in the year in accordance with statutory requirements	51	0	0	nt Account: 0	0	(51)
Adjustments primarily	_		eserve:			
Reversal of items relating to retirement benefits debited to the Comprehensive Income and Expenditure Statement (see note 44)	(30,180)	(4,877)	0	0	0	35,057
Employer's pensions contributions and direct payments to pensioners payable in the year	32,197	4,728	0	0	0	(36,925)
Adjustments primarily	involving t	he Collection F	und Adjus	tment Acco	unt:	
Amount by which council tax income credited to the Comprehensive Income and Expenditure Statement is different from the council tax income calculated for the year in accordance with statutory requirements	1,434	0	0	0	0	(1,434)
Adjustments primarily	involving t	he Accumulate	ed Absence	s Account:		
Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements.	237	(261)	0	0	0	24
Total Adjustments	6,215	311,713	0 (4	4,966)	411	(313,373)

2011/12 Comparative Figures	General Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied Account	Movement in Unusable Reserves
A divistas susta muina suih.	£000	£000	£000	£000	£000	£000
Adjustments primarily	involving t	ne Capitai <i>F</i>	Aajustmen	t Account:		
Reversal of items debite	ed or credite	d to the Com	prehensive	e Income an	d Expenditure	Statement:
Charges for depreciation and impairment of non-current assets	(19,528)	(26,263)	0	0	0	45,791
Revaluation losses on Property, Plant and Equipment	(20,143)	4,257	0	0	0	15,886
Capital grants and contributions applied	16,593	7,503	0	0	0	(24,096)
HRA Debt Settlement: Use of Capital Receipt to Finance Debt	0	0	42,006	0	0	(42,006)
Revenue expenditure funded from capital under statute	(541)	(135)	0	0	0	676
Amounts of non- current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	(2,973)	(5,644)	0	0	0	8,617
Insertion of items not de	bited or cre	dited to the C	<u>Comprehen</u>	sive Income	and Expendite	ure Statement:
Statutory provision for the financing of capital investment	3,369	2,797	0	0	0	(6,166)
Capital expenditure charged against the General Fund and HRA balances	19,888	15,700	0	0	0	(35,588)
Adjustments primarily	involving t	he Capital (		applied Acc	ount:	
Capital grants and contributions unapplied credited to the Comprehensive Income and Expenditure Statement	1,576	0	70	0	(1,576)	0

Application of grants to capital financing transferred to the Capital Adjustment Account	0	0	0	0	1,508	(1,508)
Adjustments primarily	involving th	ne Capital I	Receipts Re	eserve:		
Transfers of cash sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	0	0	(15,663)	0	0	15,663
Use of the Capital Receipts Reserve to finance new capital expenditure	0	0	14,707	0	0	(14,707)
Contribution from the Capital Receipts Reserve to finance the payments to the Government capital receipts pool	(956)	0	956	0	0	0
HRA Debt Settlement: Recognition of Government Contribution as a Capital Receipt (in respect of Debt)	0	42,006	(42,006)	0	0	0
HRA Debt Settlement: Recognition of Government Contribution as a Capital Receipt (in respect of Premium)	0	13,590	(13,590)	0	0	0
HRA Debt Settlement: Financing of Premium	0	(13,590)	13,590	0	0	0
Adjustments primarily	involving th	ne Major Ro	epairs Rese	erve:		
Reversal of Major Repairs Allowance credited to the HRA	0	23,944	0	0	0	(23,944)

Adjustments involving	the Financ	ial Instrumen	ts Adjustme	ent Account	<u>:</u>	
Amount by which finance costs charged to the Comprehensive Income and Expenditure Statement are different from finance costs chargeable in the year in accordance with statutory requirements	450	46	0	0	0	(496)
Adjustments primarily	involving tl	he Pensions F	Reserve:			
Reversal of items relating to retirement benefits debited to the Comprehensive Income and Expenditure Statement (see note 44)	(28,858)	(4,055)	0	0	0	32,913
Employer's pensions contributions and direct payments to pensioners payable in the year	32,303	4,664	0	0	0	(36,967)
Adjustments primarily	involving tl	ne Collection	Fund Adjus	tment Acco	unt:	
Amount by which council tax income credited to the Comprehensive Income and Expenditure Statement is different from the council tax income calculated for the year in accordance with statutory requirements	(3,476)	0	0	0	0	3,476
Adjustments primarily	involving tl	he Accumulat	ed Absence	es Account:		
Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements.	200	30	0	0	0	(230)
Total Adjustments	(2,096)	64,850	0	0	(68)	(62,686)

# Note 8. Movement in Reserves Statement – Transfers to/from Earmarked Reserves

This note sets out the amounts set aside from the General Fund and HRA balances in earmarked reserves to provide financing for future expenditure plans and the amounts posted back from earmarked reserves to meet General Fund and HRA expenditure in 2012/13.

	Balance at 31 March 2011	Transfers Out	Transfers In	Balance at 31 March 2012	Transfers Out	Transfers In	Balance at 31 March 2013	Purpose of Reserve
		2011		_	2012	/13		
	£000	£000	£000	£000	£000	£000	£000	
Reserves to support on-going	ı revenile	activity						
Mental Health Aftercare	450	(150)	0	300	0	0	300	Α
Reserve		( /						
Dedicated Schools Grant	4,034	0	3,205	7,239	(57)	0	7,182	В
Support for Schools in		0	742	742	0	0	742	
Difficulty	0							С
Parking Reserve	3,656	0	0	3,656	0	0	3,656	D
Homes for Older People	8,448	0	0	8,448	0	0	8,448	Е
Reserve								
Schools Budgets (delegated)	9,092	0	3,089	12,181	0	2,869	15,050	F
The Camden Peoples Fund	700	0	1,616	2,316	(1,843)	304	777	G
Multi Year Budget Reserve	3,434	(1,291)	4,145	6,288	(2,697)	3,305	6,896	Н
Education Commission	0	0	2,000	2,000	(366)	74	1,708	1
Grant for various initiatives	2,887	(33)	6,070	8,924	(2,746)	2,073	8,251	J
	32,701	(1,474)	20,867	52,094	(7,709)	8,625	53,010	
December to assume at the assume	eille sem	daa yana	- d - II:					
Reserves to support the coun		(260)	oaening 0	prograi 376	nme 0	0	376	V
Corporate Initiatives	636	(200)	2,500	3,511	(124)	0	3,387	K L
Pay Modernisation	1,011 9,180	(5,349)	2,300 461	4,292	(3,426)	3,427	4,293	M
Workforce Remodelling/ Cost	3,100	(5,545)	401	4,232	(3,420)	5,421	4,233	IVI
of Change Camden Plan	0	0	2,000	2,000	0	0	2,000	N
	467	(326)	2,000	141	(16)	0	125	0
Recovery Fund Invest To Save Reserve	0	0	0	0	(298)	6,342	6,044	P
invest to save Reserve	11,294	(5,935)	4,961	10,320	(3,864)	9,769	16,225	Г
	11,234	(3,933)	4,301	10,320	(3,004)	9,109	10,223	
Reserves to support on-going	capital	activity a	nd ass	et manag	gement			
Future Capital Schemes	29,338	(20,049)	19,595	28,884	(19,183)	20,906	30,607	R
Commercial and other	0.547	(541)	0	1,976	0	0	1,976	0
property	2,517							S
Haverstock School PFI	7,079	(4,671)	0	2,408	(130)	167	2,445	_
Reserve								Т
Building Schools for the	1,939	0	0	1,939	0	0	1,939	
Future								U
Accommodation Strategy	1,075	0	4,128	5,203	(1,045)	844	5,002	V
	41,948	(25,261)	23,723	40,410	(20,358)	21,917	41,969	

	Balance at 31 March 2011	Transfers Out	Transfers In	Balance at 31 March 2012	Transfers Out	Transfers In	Balance at 31 March 2013	Purpose of Reserve
		2011	/12		2012	/13		
	£000	£000	£000	£000	£000	£000	£000	
Reserves to mitigate future se	ervice ris	k						•
Self-Insurance Reserve	12,382	(195)	0	12,187	0	0	12,187	W
Contingency Reserve	0	0	0	0	0	2,512	2,512	Χ
3	12,382	(195)	0	12,187	0	2,512	14,699	
Reserves to support charitable Mayors Charity Reserve	le activity 22 <b>22</b>	0 0	0	22 <b>22</b>	0	14 14	36 36	Y
Total General Fund Earmarked Reserves	98,347	(32,865)	49,551	115,033	(31,931)	42,837	125,939	
Total transfers out Total transfers in		(32,865)	49,551		(31,931)	42,837		
Net Movement in Earmarked Reserves		16,6	886		10,9	06		

# **Purpose of Reserve**

Α	Mental Health Aftercare Reserve	To meet the repayment of mental health aftercare charges under Section 117 of the Mental Health Act 1983.
В	Dedicated Schools Grant	To hold unspent Dedicated Schools Grant which is reserved for the schools budget and which may be carried forward over to future years.
С	Support for Schools in Difficulty	To provide funding to schools should they find themselves in financial difficulties.
D	Parking Reserve	To hold balances resulting from parking activities.
E	Homes for Older People Reserve	To fund preparatory work on the Homes for Older People programme
F	Schools Budgets (delegated)	Reserve budgets held by the council on behalf of its schools.
G	Camden People's Fund	To soften the blow on Camden residents as the impact of the reductions in services and national changes to welfare start to take effect
Н	Multi Year Budget Reserve	To fund allocations in future years as part of multi-year budgeting.

I	Education Commission	To provide funding to help implement proposals to guide education in the borough
J	Grant for various initiatives	To hold various unspent grant monies that do not have conditions on its use.
K	Corporate Initiatives	To provide funding for corporate initiatives.
L	Pay Modernisation Reserve	To provide funding from unspent budget provisions in 2009/10 and earlier years for the on-going pay and grading review
М	Workforce Remodelling and Efficiency Projects	To fund costs that may arise from workforce remodelling and efficiency projects under the councils Better and Cheaper agenda.
N	Camden Plan	To provide funding to implement projects that support the plan's key priorities.
0	Recovery Fund	To provide funding to enable the council to respond to effects of the recession within the community.
Р	Invest To Save Reserve	To fund one off investment costs relating to the Council's savings programme.
R	Future Capital Schemes	To provide funding to support the councils costs associated with various capital schemes.
S	Commercial and other property	To provide funding to meet the cost associated with dilapidations and other payments in respect of commercial and other property.
Т	Haverstock School PFI Reserve	To hold the balance of funding in respect of the Haverstock School PFI project.
U	Building Schools for the Future	To provide funding for the preparatory work on the Building Schools for the Future Programme
V	Accommodation Strategy	To provide funding to facilitate the office accommodation strategy.
W	Self-Insurance Reserve	In addition to the provision for reported claims, the council has a reserve to cover against the cost of claims that have been incurred but not yet reported to the council. This includes claims that are either partially or fully self-insured by the council as well as claims that are uninsured for both the council and the HRA. The reserve also includes provision made for the possible claw back of claims paid on policies taken out before 1 April 1993 by the council with Municipal Mutual Insurance (MMI). MMI went into run off in September 1992 and is subject to a scheme of arrangement whereby any claims paid since January 1994 may be subject to partial or total claw back in the event of insolvency.

Contingency Reserve

To fund expenditure arising from unforeseen events.

Mayors Charity Reserve

To hold donations to the Mayor's Charity.

# Note 9. Comprehensive Income and Expenditure Statement - Other Operating Expenditure

2011/12 £000		2012/13 £000
7,027	Levies	6,943
956	Payments to the Government Housing Capital Receipts Pool	3,270
(370)	(Gains)/losses on the disposal of non-current assets	17,902
3,343	De-recognition of PPE *	0
10,956	Total	28,115

<sup>\*</sup> This is in respect of the demolition of a school prior to a PFI redevelopment. By derecognising the asset, the asset is not directly attributable to a service and is held by the council corporately; hence the cost of de-recognition is charged outside of the Net Cost of Service.

# Note 10. Comprehensive Income and Expenditure Statement – Financing and Investment Income and Expenditure

2011/12 £000		2012/13 £000
44,209	Interest payable and similar charges	24,663
4,618	Pensions interest cost and expected return on pensions assets	10,286
(2,732)	Interest receivable and similar income	(1,746)
(12,868)	Changes in the fair value of investment properties	(14,971)
(121)	Other investment income	0
33,106	Total	18,232

Note 11. Comprehensive Income and Expenditure Statement – Taxation and Non Specific Grant Income

2011/12 £000		2012/13 £000
(98,212)	Council Tax Income (Precept & Prior Year Collection Fund (surplus)/deficit)	(100,863)
(141,140)	Contributions from NNDR Pool	(169,806)
(71,576)	Non-ring fenced government grants	(37,350)
(81,715)	Capital grants and contributions	(40,904)
(392,643)	Total	(348,923)

# Note 12. Property, Plant and Equipment

# Movement on Balances – 2012/13:

Cost or Valuation:	Council Dwellings	Other Land and Building	Vehicles, Plant and Equipment	Infrastructur e Assets	Community Assets	Surplus Assets	Assets Under Construction	Total Property, Plant and Equipment	PFI Assets included in Property, Plant and Equipment
	£000	£000	£000	£000	£000	6000	£000	0003	0003
At 1 April 2012	1,820,023	796,408	20,215	236,249	19,566	1	28,768	2,921,230	53,060
Additions	81,757	50,815	4,351	13,819	201	0	57,590	208,533	47,835
Reclassification (movement between asset groups) Accumulated Dep. Written off on revaluation to gross book	2,832	510	0	0	0	0	(3,342)	0	0
value Revaluation increases/(decreases) recognised in the revaluation	(28,147)	(712)	0	0	0	0	0	(28,859)	(1,315)
reserve Revaluation increases/(decreases) recognised in the	1,528	8,498	0	0	0	0	0	10,026	0
surplus/(deficit) on the provision of services	258,946	1,175	0	0	0	0	0	260,121	6,201
De-recognition – disposals	(1,562)	(32,420)	0	0	0	0	0	(33,982)	(26,295)
At 31 March 2013	2,135,377	824,274	24,566	250,068	19,767	1	83,016	3,337,069	79,486

Accumulated Depreciation and Impairment:	Council Dwellings	Other Land and Building	Vehicles, Plant and Equipment	Infrastructur e Assets	Community Assets	Surplus Assets	Assets Under Construction	Total Property, Plant and Equipment	PFI Assets included in Property, Plant and Equipment
	0003	£000	0003	0003	£000	£000	£000	0003	0003
At 1 April 2012	(590)	(36,237)	(11,255)	(42,632)	(126)	0	0	(90,840)	(3,118)
Depreciation charge Accumulated Dep. Written off on revaluation to gross book	(28,509)	(11,679)	(3,493)	(5,428)	(119)	0	0	(49,228)	(1,767)
value Depreciation written out to	28,310	471	0	0	0	0	0	28,781	1,218
the revaluation reserve	0	0	0	0	0	0	0	0	0
De-recognition – disposal	11	1	0	0	0	0	0	12	1
De-recognition – other Eliminated on reclassification	0	0	0	0	0	0	0	0	0
to assets held for sale Other movements in	0	0	0	0	0	0	0	0	0
depreciation and impairment	0	0	0	0	0	0	0	0	0
At 31 March 2013	(778)	(47,444)	(14,748)	(48,060)	(245)	0	0	(111,275)	(3,666)
Net Book Value									
At 31 March 2012	1,819,433	760,171	8,960	193,617	19,440	1	28,768	2,830,39 0	49,942
At 31 March 2013	2,134,599	776,830	9,818	202,008	19,522	1	83,016	3,225,79 4	75,820

# **Comparative Movements in 2011/12:**

	Council Dwellings £000	Other Land and Building £000	Vehicles, Plant and Equipment £000	Infrastructure Assets £000	Community Assets £000	Surplus Assets £000	Assets Under Construction £000	Total Property, Plant and Equipment £000	PFI Assets included in Property, Plant and Equipment £000
Cost or Valuation: At 1 April 2011	1,801,665	764,246	19,004	220,631	19,191	1	11,061	2,835,799	52,094
Additions	54,244	45,271	2,571	15,618	375	0	19,855	137,934	198
Reclassification (movement between asset groups)	(4,696)	(11,100)	0	0	0	0	(2,148)	(17,944)	0
Accumulated Dep. Written off on revaluation to gross book value	(25,346)	(10,206)	0	0	0	0	0	(35,552)	(1,756)
Revaluation increases/(decreases) recognised in the revaluation reserve	1,742	34,776	0	0	0	0	0	36,518	0
Revaluation increases/(decreases) recognised in the surplus/(deficit) on the provision of services	4,257	(20,104)	0	0	0	0	0	(15,847)	2,524
De-recognition – disposals	(544)	(2,576)	0	0	0	0	0	(3,120)	0
De-recognition – other	(11,299)	(3,899)	(1,360)	0	0	0	0	(16,558)	0
At 31 March 2012	1,820,023	796,408	20,215	236,249	19,566	1	28,768	2,921,230	53,060

	Council Dwellings £000	Other Land and Building £000	Vehicles, Plant and Equipment £000	Infrastructure Assets £000	∃ t C	Surplus Assets £000	Assets Under Construction £000	Total Property, Plant and Equipment	PFI Assets included in Property, Plant and Equipment £000
Accumulated Depreciation and Impairment:	(4 = 40)	(0= (=0)	(0.0 <b>7</b> 0)	(0= =00)	<b>-</b> ->			(0.4.0.40)	(2.424)
At 1 April 2011	(1,712)	(35,478)	(9,856)	(37,596)	(7)	0	0	(84,649)	(3,481)
Depreciation charge	(24,459)	(11,686)	(2,759)	(5,036)	(119)	0	0	(44,059)	(1,393)
Accumulated Dep. Written off on revaluation to gross book value	25,346	10,206	0	0	0	0	0	35,552	1,756
Depreciation written out to the revaluation reserve	0	48	0	0	0	0	0	48	0
De-recognition – disposal	2	131	0	0	0	0	0	133	0
De-recognition – other	233	542	1,360	0	0	0	0	2,135	0
Eliminated on reclassification to assets held for sale	0	0	0	0	0	0	0	0	0
Other movements in depreciation and impairment	0	0	0	0	0	0	0	0	0
At 31 March 2012	(590)	(36,237)	(11,255)	(42,632)	(126)	0	0	(90,840)	(3,118)
Net Book Value At 31 March 2012	1,819,433	760,171	8,960	193,617	19,440	1	28,768	2,830,390	49,942
At 31 March 2011	1,799,953	728,768	9,148	183,035	19,184	1	11,061	2,751,150	48,613

#### **Depreciation**

The following useful lives and depreciation rates have been used in the calculation of depreciation:

- Council Dwellings 50 years
- Other Land and Buildings 10–50 years
- Vehicles, Plant, Furniture & Equipment 3-15 years (includes components)
- Infrastructure 40 years

## **Capital Commitments**

The Council has authorised capital expenditure of £856m to be incurred in the years 2013/14 to 2017/18.

At 31 March 2013, the authority has entered into a number of contracts for the construction or enhancements of property, plant and equipment. In 2013/14 and future years, budgeted costs are £279.0m. Similar commitments at 31 March 2012 were £223.9m. Some of the major commitments are:

Scheme	£000
Central St. Giles	2,608
Cobden Junction	2,088
Frank Barnes / Edith Neville School	8,636
Camden Centre for Learning	2,958
South Camden Community School - BSF	14,573
New Council Offices (including swimming pool)	82,098
Holly Loge phase 2 regeneration	6,651
Chester Balmore regeneration	8,778
Decent Homes Programme	15,133
Mechanical & Electrical Programme	24,941
Reducing CO2 emissions through heat monitoring & Energy Efficiency	3,881
Gospel Oak combined heat & power	6,602
Highgate New Town – heating	3,709
Long Term Care Strategy – Older People	19,414
Charlie Ratchford Centre	7,692
Total	209,762

#### Revaluations

The Authority carries out a rolling programme of valuations that ensures that all Property, Plant and Equipment required to be measured at fair value is re-valued at least every five years. In 2012/13 valuations were carried both internally and by external valuers. Valuations of land and buildings were carried out in accordance with the methodologies and bases for estimation set out in the professional standards of the Royal Institution of Chartered Surveyors.

The significant assumptions applied in estimating the fair values are:

#### Operational Properties

All of the buildings classed as Operational Properties are assumed to be in operational use and non-specialised. Therefore, the valuations have been prepared on the basis of existing use value (EUV) in accordance with the RICS appraisal and valuation standards.

#### Non-Operational Properties

These buildings are assumed to be in non-operational use and therefore, the valuations are being prepared on the basis of Fair market value (FMV) in accordance with the RICS Appraisal and Valuation standards.

- In general terms, properties are assumed to be currently in their existing use and valuations have been arrived at by consideration of comparable property transactions.
- The valuations are based on the market conditions prevailing at the valuation date and relevant adjustments to values have been made following an Impairment Review. No further adjustments have been made for any fall in value, which may have taken place since this date or for the prospects of future growth.
- No formal title investigations have been carried out as part of these valuations and it has been assumed that there are no onerous conditions or restrictions, which might adversely affect the valuations. No structural surveys have been undertaken or provided and assumption has been made as to the general condition of the properties. No investigation of contaminated land, use or presence of deleterious materials and construction techniques has been undertaken.
- The following work was undertaken in the period to 31 March 2013.

	Council Dwellings	Other Land and Building	Vehicles, Plant, Furniture and Equipment	Surplus Assets	Total
_	£000	£000	£000	£000	£000
Carried at historical cost	0	0	9,818	1	9,819
Valued at fair value as at:					
~ 31 March 2013	2,118,839	64,110	0	0	2,182,949
~ 31 March 2012	0	148,214	0	0	148,214
~ 31 March 2011	15,597	29,700	0	0	45,297
~ 31 March 2010	0	430,451	0	0	430,451
~ 31 March 2009	0	104,567	0	0	104,567
Total Cost or Valuation	2,134,436	777,041	9,818	1	2,921,297

## Note 13. Heritage Assets

Reconciliation of the Carrying Value of Heritage Assets Held by the Authority

	Buildings	Mayoral Regalia & Silverware	Art Collection	Public Sculptures	Total Assets
	£000	£000	£000	£000	£000
Cost or Valuation:					
At 1 April 2012	91	382	423	20	916
Additions	1	0	0	0	1
Disposals	0	0	0	0	0
Revaluations	0	0	0	0	0
Depreciation	0	0	0	0	0
At 31 March 2013	92	382	423	20	917
Cost or Valuation:					
At 1 April 2011	15	382	335	20	752
Additions	77	0	0	0	77
Revaluations	0	0	88	0	88
Depreciation	(1)	0	0	0	(1)
At 31 March 2012	91	382	423	20	916

#### <u>Buildings</u>

The only building that the Council has that is a Heritage Asset is the Tollgate House, Hampstead, see the link below:

<u>Link to Website Regarding Tollgate House, Hampstead</u> - www.britishlistedbuildings.co.uk/en-199078-toll-gate-house-hampstead

Tollgate House is a Grade 2 listed building and marks the spot where the road entered the Bishop of London's estate; it has previously won a Civic Trust Award. The Council's valuers have previously valued this asset at £15,000; but "weatherproofing" works were carried out by the Council in 2011/12 at the cost of £76,960. The building will be recognised at the enhanced value and will be depreciated over the life of the building.

#### Mayoral Regalia & Silverware

The Council has a substantial collection of Mayoral Regalia and Silverware. This collection has been accumulated from regalia held by Councils that, following the 1960's pan-London local government reorganisation, came together to form the London Borough of Camden and other regalia and silverware that the Council has itself accumulated since the 1960's.

The Regalia & Silverware was reviewed and valued in 2011 for insurance purposes, the total valuation was £0.382m. It is kept in the Mayor's vault and is used occasionally in the performance of official ceremonies.

#### **Art Collection**

The Council has an extensive Art Collection but only parts of it are on display at any given time. The collection totals around 1,000 pieces and includes various paintings, drawings, prints sculptures and other art objects. The link below shows some of the collection:

<u>Link to London Borough of Camden Art Collection – http://www.camden.gov.uk/ccm/content/leisure/arts-music--culture/arts-and-tourism-service/arts-projects-and-programmes/swiss-cottage-gallery</u>

The collection has come together over many years; mainly from either the amalgamation of the collections held by pre-London Borough of Camden councils or from donations. The collection includes a small number of substantial items. The works were catalogued and valued by Sotherby's in 1986. A further valuation was undertaken by Sotherby's in October 2010 of 18 pieces considered more valuable, that gave a total valuation of £334,690. In March 2012 Bonham's carried out valuation of the collection which came to £423,499 – the minimum value achievable in auction. This valuation has been applied to the financial accounts. For illustrative purposes, shown below are those items where their estimated value is over £10,000:

Asset Type	Title of Asset	Artist [	Description of Asset	Value (max. pric £	e)
Painting	Yellow Movement	Sir Terry Fros	t Oil on board;	1952 1	00,000
Painting	Head of a Greek Sailor	John Caxton	Oil on board;	1946	80,000
Painting	Composition - Black and While Ochre	Adrian Heath	Oil on canvas	<b>;</b> ;	50,000
Painting	Manhole I	Prunella Clou	gh Oil on board		50,000
Painting	Washbowl	John Bratby	Oil on board;	1965	25,000
Painting	Still Life with Cucumber	r Robert MacBryde	Oil on canvas 1969	<b>;</b> ;	25,000
Painting	Abstract	Sandra Blow	Oil on board;	1965	18,000
Painting	Composition	Sandra Blow	Oil		15,000

#### **Additions and Disposals of Heritage Assets**

There have not been any additions to the Heritage Assets portfolio during 2012/13. There have not been any recorded disposals of Heritage Assets during 2012/13. However, the Council is currently reviewing its current Art Collection and developing a strategy for its continued holding, maintenance or disposal.

# Note 14. Investment Properties

The following items of income and expense have been accounted for in the Comprehensive Income and Expenditure Statement:

2011/12 £000		2012/13 £000
(15,243) 1,808	Rental income from investment property Direct operating expenses arising from investment property	(15,237) 1,859
(13,435)	Net (gain)/loss	(13,378)

There are no restrictions on the Authority's ability to realise the value inherent in its investment property or on the Authority's right to the remittance of income and the proceeds of disposal. The Authority has no contractual obligations to purchase, construct or develop investment property or repairs, maintenance or enhancement.

The following table summarises the movement in the fair value of investment properties over the year:

2011/12 £000	_	2012/13 £000
195,665	Balance at start of year  Additions:	193,119
0	subsequent expenditure	55
(3,112)	Disposals	(4,084)
(39)	Net gains/(losses) from fair value adjustments	1,594
1,351	Transfers:  • to/from property, plant and equipment	0
(746)	Other changes	0
193,119	Balance at end of year	190,684

## **Note 15. Intangible Assets**

The Authority accounts for its software as intangible assets, to the extent that the software is not an integral part of a particular IT system and accounted for as part of the hardware items of Property, Plant and Equipment. The intangible assets include both purchased licenses and internally generated software.

All software is given a finite useful life, based on assessments of the period that the software is expected to be of use to the Authority. The useful lives assigned to the major software suites used by the authority are:

	Internally Generated Assets	Other Assets
3 years	The Camden website and the virtual reality projects have been fully depreciated	Info Social Care and Software & Licences
		Integrated Children Services
5 years		Libraries Radio Frequency Identity project

The carrying amount of intangible assets is amortised on a straight-line basis. The amortisation of £1.768m for 2012/13 (£1.609m; 2011/12) was charged to revenue (the IT administration cost centre) and then absorbed as an overhead across all the service headings in the net expenditure of services. It is not possible to quantify exactly how much of the amortisation is attributable to each service heading.

The movement on intangible asset balances during the year is as follows:

2	011/12				2012/13	
Internally Generated Assets	Other Assets	Total		Internally Generated Assets	Other Assets	Total
£000	£000	£000		£000	£000	£000
			Balance at start of year:			
398	7,778	8,176	<ul> <li>gross carrying amounts</li> </ul>	398	7,804	8,202
(398)	(3,484)	(3,882)	<ul> <li>accumulated amortisation</li> </ul>	(398)	(3,847)	(4,245)
0	4,294	4,294	Net carrying amount at start of year	0	3,957	3,957
			Additions:			
0	1,271	1,271	<ul><li>purchases</li></ul>	0	1,436	1,436
0	(1,246)	(1,246)	Other disposals	0	0	0
0	(1,609)	(1,609)	Amortisation for the period	0	(1,769)	(1,769)
0	1,247	1,247	Other charges	0	0	0
0	3,957	3,957	Net carrying amount at end of year	0	3,624	3,624
			Comprising:	000	0.040	0.000
398	7,804	8,202	<ul> <li>gross carrying amounts</li> </ul>	398	9,240	9,638
(398)	(3,847)	(4,245)	<ul> <li>accumulated amortisation</li> </ul>	(398)	(5,616)	(6,014)
0	3,957	3,957		0	3,624	3,624

There is one item of capitalised software that is individually material to the financial statements.

	Carrying Amount		Remaining
	2011/12 £000	2012/13 £000	Amortisation Period
Libraries Radio Frequency Identity project	1,195	897	4 years

**Note 16. Financial Instruments** 

	Long-	Term	Current		
	31 March 2012 (Restated)	31 March 2013	31 March 2012 (Restated)	31 March 2013	
	£000	£000	£000	£000	
Investments					
Loans and receivables (restated)	0	0	207,986	220,407	
Available-for-sale financial assets (restated)	0	0	0	0	
Financial assets at Fair value through Profit and Loss	0	0	0	0	
Total investments	0	0	207,986	220,407	
Debtors	70.4	470	0	•	
Loans and receivables Financial assets carried at	704	476	0	0	
contract amounts	0	0	29,164	46,872	
Total debtors	704	476	29,164	46,872	
Borrowing Financial liabilities at amortised	330,241	387,537	35,046	47,830	
cost Financial liabilities at fair value through profit and loss	0	0	0	0	
Other borrowing	0	0	0	0	
Total borrowing	330,241	387,537	35,046	47,830	
Other Long Term Liabilities					
PFI and finance lease liabilities	51,277	92,541			
Other Long Term liabilities  Total other long term	630 51,907	93,017			
liabilities	01,007				
Creditors					
Financial liabilities at amortised cost	0	0	0	0	
Financial liabilities carried at contract amount	0	0	79,614	83,018	
Total creditors	0	0	79,614	83,018	

# Soft loans made by the authority

The Council has carried out an assessment of its soft loans (car loans, cycle loans and season ticket loans), and, based on estimates using a range of different effective interest rates to assess the impact, the estimated loss from these soft loans is immaterial.

#### Income, Expense, Gains and Losses

The gains and losses recognised in the Comprehensive Income and Expenditure Statement in relation to financial instruments are made up as follows:

2012/13	Financial Liabilities measured at amortised cost	Financial Assets: Loans and receivables	Financial Assets: Available-for- sale assets	Assets and Liabilities at Fair value through P&L	Total
	£000	£000	£000	£000	£000
Interest expense	(18,268)	0	0	0	(18,268)
Interest income	0	1,725	0	0	1,725
Net gain/(loss) for the year	(18,268)	1,725	0	0	(16,543)
Comparative figures for 2011/12					
Interest expense	(24,130)	0	0	0	(24,130)
Interest income	0	2,723	0	0	2,723
Net gain/(loss) for the year	(24,130)	2,723	0	0	(21,407)

#### Fair Value of Assets and Liabilities

Financial liabilities and financial assets represented by loans and receivables and longterm debtors and creditors are carried in the Balance Sheet at amortised cost.

The fair value of an instrument is determined by calculating the Net Present Value of future cash flows, which provides an estimate of the value of payments in the future in today's terms. The discount rate used in the NPV calculation is the rate applicable in the market on the date of valuation for an instrument with the same structure, terms and remaining duration. For debt, this will be the new borrowing rate since premature repayment rates include a margin which represents the lender's profit as a result of rescheduling the loan; this is not included in the fair value calculation since any motivation other than securing a fair price should be ignored.

The rates quoted in this valuation were obtained by our treasury management consultants from the market on 31 March:

- For PWLB debt valuation calculation, the discount factor used was the new borrowing rate.
- Since the carrying value included in the balance sheet includes accrued interest, this is also included in the fair value calculations.
- No early repayment or impairment is recognised.
- The fair value of trade and other receivables is taken to be the invoiced or billed amount.

The fair values are calculated as follows:

31 Mar	ch 2012		31 Marc	ch 2013
Carrying amount	Fair value		Carrying amount	Fair value
£000	£000		£000	£000
205,245	236,731	PWLB – maturity	274,405	313,169
1,190	1,370	PWLB – annuity	889	990
130,229	133,959	LOBOs	130,180	138,146
336,664	372,060	Financial liabilities	405,474	452,305
0	0	Long-term creditors	0	0

The fair value is higher than the carrying amount because the Council's portfolio of loans includes a number of fixed rate loans where the interest rate payable is higher than the rates available for similar loans at the Balance Sheet date.

31 March	า 2012		31 March 2013	
Carrying amount	Fair value		Carrying Fair valu amount	
£000	£000		£000	£000
94,634	94,634	Cash	102,100	102,100
113,352	113,355	Deposits with banks and building societies	118,307	118,578
207,986	207,989	Financial assets	220,407	220,678
2,984	2,984	Long-term debtors	2,626	2,626

The fair value is higher than the carrying amount because the Council's portfolio of investments includes a number of fixed rate investments where the interest rate is receivable is higher than the rates available for similar investments at the Balance Sheet date.

Short term debtors and creditors are carried at cost as this is a fair approximation of their value.

## Note 17. Inventories

	Consumable Maintenance Stores Materials		Total			
	2011/12 £000	2012/13 £000	2011/12 £000	2012/13 £000	2011/12 £000	2012/13 £000
Balance outstanding at	45	38	238	226	283	264
start of year						
Purchases	0	0	851	1,011	851	1,011
Recognised as an	(7)	40	(896)	(1,045)	(903)	(1,005)
expense in the year						
Written on/(off) balances	0	0	33	67	33	67
Balance outstanding at	38	78	226	259	264	337
year-end						

# Note 18. Short-Term Debtors

31-N	<i>l</i> lar
201	12

31-Mar-13

£0		£0
	Government and Public Bodies	
21,253	Central Government Bodies	14,761
6,167	Other Local Authorities	18,447
3,027	NHS Bodies	5,078
88	Public Corporations and Trading Funds	0
30,535	Government and Public Bodies (net)	38,286
	Other entities and individuals	
4,418	- Rent Arrears	4,834
9,122	- Council Tax Payers	9,395
45,175	Gross Other entities and individual	41,664
(36,448)	Less Impairment Allowance	(30,411)
22,267	Other entities and individuals (net)	25,482
52,802	Total Debtors	63,768
4,599	Payments in Advance	3,159
57,401	Total Short-Term Debtors	66,927

# Note 19. Cash Flow Statement - Cash and Cash Equivalents

The balance of cash and cash equivalents is made up of the following elements:

31 March 2012 £000		31 March 2013 £000
96	Cash held by the authority	88
15,451	Bank current accounts	18,861
79,087	Money Market Funds	83,151
94,634	Total cash and cash equivalents	102,100

# Note 20. Assets Held for Sale

Current	2011/12	2012/13
	£000	£000
Balance outstanding at start of year Assets newly classified as held for sale:	673	16,947
- property, plant and equipment	19,275	0
Assets sold	(3,013)	(7,540)
Enhancements	12	0
Balance outstanding at year end	16,947	9,407

# Note 21. Creditors

31 March 2012		31 March 2013
£000		£000
55,857	Central government bodies	30,233
6,848	Other local authorities	4,031
4,829	NHS bodies	2,554
86	Public corporations and trading funds	0
86,865	Other entities and individuals	93,631
154,485	Total creditors	130,449

# **Note 22. Provisions**

	Shor	t Term Prov	rision		Long Term Provision			
2012/13	Termination Benefits	Coroners	Carbon Reduction Commitment	Self- Insurance	Industrial Leases	Miscella- neous	Coroners	
Explanation:	(1)	(2)	(3)	(4)	(5)	(6)	(2)	
	£000	£000	£000	£000	£000	£000	£000	£000
Balance at 1 April 2012 Additional	2,050	810	335	10,438	96	67	251	14,047
provisions made in 2012/13	489	0	200	1,773	0	0		2,462
	2,539	810	535	12,211	96	67	251	16,509
Amounts used in 2012/13 Unused	(916)	0	(256)	(1,876)	(1)	0	0	(3,049)
amounts reversed in 2012/13	(1,133)	(810)	0	0	(95)	0	(251)	(2,289)
Balance at 31 March 2013	490	0	279	10,335	0	67	0	11,171
		769			10,4	102		11,171

#### 1. Termination Benefits

Provision has been made to meet the estimated costs of staff rationalisation associated with change management within the council over the forthcoming year.

#### 2. Coroners

A provision was previously created to pay for the Council's share of the costs of the Coroner Service carrying out the Litvinenko Inquest. Following confirmation from the Secretary of State that the Government will fund the cost of the Inquest this provision is no longer required.

#### 3. Carbon Reduction Commitment

The carbon reduction commitment is a mandatory carbon trading scheme and aims to incentivise carbon emissions reductions in large public and private sector organisations by focusing in their energy efficiency. The provision arises at the point at which the energy is consumed and carbon dioxide emitted. This obligation will need to be recognised on the basis of the participating authority's liability to purchase and surrender the allowances. It is based on the best estimate of the expenditure required to settle the present obligation at the reporting date.

#### 4. Self-Insurance

#### General

Since 1993, the Council has been self-insuring various property, liabilities and motor losses, with the current level of self-insurance at £0.5m. Annual aggregate limits of £1.2m, £4.0m, and £0.4m apply respectively.

Contributions in the form of internal premiums charged to departments and the HRA are made to the provision. The balance of the provision shown as at the 31 March 2013 represents an estimate of the Councils insurance fund exposure to risks on reported claims.

#### **Tree Root**

Since January 2010 the council has added tree root liability cover to its main liability insurance programme with an excess of £1.0m; prior to this the Council self-insured. Claims within the excess continue to be funded via the Council's insurance provision.

#### 5. Industrial Leases

Provision had been made for pending litigations from past events that would lead to probable transfer of economic benefits. As the Council has now exited the remaining Industrial Leases the provision is no longer required.

#### 6. Miscellaneous Provision

Provision has also been made for pending litigations from past events that would lead to a probable transfer of economic benefits. The provision is the estimate of any amount to be settled.

# Note 23. Balance Sheet – Usable Reserves

Movements in the Authority's usable reserves are detailed in the Movement in Reserves Statement.

## Note 24. Balance Sheet – Unusable Reserves

2011/12		2012/13
31-Mar-12		31-Mar-13
£000		£000
118,055	Revaluation reserve	123,616
2,367,555	Capital adjustment account	2,682,125
(5,174)	Financial instruments adjustment account	(5,123)
(380,824)	Pensions reserve	(460,345)
(774)	Collection fund adjustment account	660
(5,738)	Accumulating absences account	(5,762)
2,093,100	Total Unusable Reserves	2,335,171

#### Revaluation Reserve

The Revaluation Reserve contains the gains made by the Authority arising from increases in the value of its Property, Plant and Equipment [and Intangible Assets]. The balance is reduced when assets with accumulated gains are:

- revalued downwards or impaired and the gains are lost
- used in the provision of services and the gains are consumed through depreciation,
- disposed of and the gains are realised

The Reserve contains only revaluation gains accumulated since 1 April 2007, the date that the Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.

2011/12 £000	_	2012/13 £000
88,169	Balance at 1st April	118,055
36,976	Upward revaluation of assets recognised in the Revaluation Reserve	10,026
(370)	Downward revaluation of assets and impairment losses charged to the Revaluation Reserve	0
36,606	Surplus or deficit on revaluation of on- current assets posted to the Revaluation Reserve	10,026
(2,375)	Difference between fair value depreciation and	(2,343)

2011/12 £000		2012/13 £000
	historical cost depreciation	
(4,345)	Accumulated gains on assets sold or scrapped	(2,122)
(6,720)	Amount written off to the capital adjustment account	(4,465)
118,055	Closing Balance	123,616

#### Capital Adjustment Account

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or enhancement of those assets under statutory provisions. The Account is debited with the cost of acquisition, construction or enhancement as depreciation, impairment losses and amortisations are charged to the Comprehensive Income and Expenditure Statement (with reconciling postings from the Revaluation Reserve to convert fair value figures to a historical cost basis). The Account is credited with the amounts set aside by the Authority as finance for the costs of acquisition, construction and enhancement.

The Account contains accumulated gains and losses on Investment Properties and gains recognised on donated assets that are yet to be consumed by the Authority.

The Account also contains revaluation gains accumulated on Property, Plant and Equipment before 1 April 2007, the date that the Revaluation Reserve was created to hold such gains.

Note 7 provides details of the source at all the transactions posted to the Account, apart from those involving the Revaluation Reserve.

2011/12 £000		2012/13 £000
2,299,452	Balance at 1 April	2,367,555
	Reversal of items relating to capital expenditure debited or credited	
	to the comprehensive income and expenditure statement:	
(59,217)	- charges for depreciation and impairment of non-current assets	(50,171)
(15,847)	- revaluation losses on property, plant and equipment	261,024
(1,609)	- amortisation of intangible assets	(1,769)
(676)	- revenue expenditure funded from capital under statute	(478)
(9,243)	- amounts of non-current assets written off on disposal or sale as part of	(45,594)
	the gain/loss on disposal to the comprehensive income and expenditure statement	
6,720	- adjusting amounts written out of the revaluation reserve	4,464
(79,872)	Net written out amount of the cost of non-current assets consumed	167,476
	in the year	
	Capital financing applied in the year:	
14,707	- use of capital receipts reserve to finance new capital expenditure	24,423
23,945	- use of the major repairs reserve to finance new capital expenditure	24,163

2011/12 £000		2012/13 £000
24,096	- capital grants and contributions credited to the comprehensive income and expenditure statements that have been applied to capital financing	40,904
1,508	- application of grants to capital financing from the capital grants unapplied account	671
6,166	- statutory provision for the financing of capital investment charged against the general fund and HRA balances	19,803
35,586	- capital expenditure charged against the general fund and HRA balances	35,536
106,008	<del>-</del>	145,500
(39)	Movements in the market value of investment properties debited or credited to the comprehensive income and expenditure statement	1,594
42,006	HRA settlement applied to repayment of debt	0
2,367,555	Balance at 31 March	2,682,125

#### The Financial Instruments Adjustment Account

The Financial Instruments Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for income and expenses relating to certain financial instruments and for bearing losses or benefiting from gains per statutory provisions.

2011/12 £000		2012/13 £000
(5,670)	Balance at 1 April	(5,174)
496	Amount by which finance costs charged to the comprehensive income and expenditure statement are different from finance costs chargeable in the year in accordance with statutory requirements	51
(5,174)	Balance at 31 March	(5,123)

#### Pensions Reserve

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post-employment benefits and for funding benefits in accordance with statutory provisions. The Authority accounts for post-employment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed as the Authority makes employer's contributions to pension's funds or eventually pays any pensions for which it is directly responsible. The debit balance on the Pensions Reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources the Authority has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

2011/12 £000		2012/13 £000
(308,011)	Balance at 1 April	(380,824)
(76,867)	Actuarial gains or losses on pensions assets and liabilities	(81,389)
(32,913)	Reversal of items relating to retirement benefits debited or credited to the surplus or deficit on the provision of services in the comprehensive income and expenditure statement	(35,057)
36,967	Employer's pensions contributions and direct payments to pensioners payable in the year	36,925
(380,824)	Balance at 31 March	(460,345)

## Collection Fund Adjustment Account

The Collection Fund Adjustment Account manages the differences arising from the recognition of council tax income in the Comprehensive Income and Expenditure Statement as it falls due from council tax payers compared with the statutory arrangements for paying across amounts to the General Fund from the Collection Fund.

2011/12 £000		2012/13 £000
2,702	Balance at 1 April	(774)
(3,476)	Amount by which council tax income credited to the comprehensive income and expenditure statement is different from council tax income calculated for the year in accordance with statutory requirements	1,434
(774)	Balance at 31 March	660

## Accumulated Absences Account

The Accumulated Absences Account absorbs the differences that would otherwise arise on the General Fund Balance from accruing for compensated absences earned but not taken in the year. Statutory arrangements require that the impact on the General Fund Balance is neutralised by transfers to or from the Account.

2011/12 £000		2012/13 £000
(5,967)	Balance at 1 April	(5,738)
5,967	Settlement or cancellation of accrual made at the end of the preceding year	5,738
(5,738)	Amounts accrued at the end of the current year	(5,762)
230	Amount by which officer remuneration charged to the comprehensive income and expenditure statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	(24)
(5,738)	Balance at 31 March	(5,762)

## Note 25. Cash Flow Statement – Operating Activities

The cash flows for operating activities include the following items:

2011/12 £000		2012/13 £000
(4,880)	Interest received	(2,363)
38,052	Interest paid	34,297
(257,270)	Other net operating income & expenditure	(58,606)
(224,098)	Net cash flows from operating activities.	(26,672)

## Note 26. Cash Flow Statement – Investing Activities

2011/12 £000		2012/13 £000
140,143	Purchase of property, plant and equipment, investment property and intangible assets	169,496
(15,663)	Proceeds from the sale of property, plant and equipment, investment property and intangible assets	(27,693)
(72,724)	Other receipts from investing activities	(22,320)
51,756	Net cash flows from investing activities	119,483

# Note 27. Cash Flow Statement – Financing Activities

2011/12 £000		2012/13 £000
(15,180)	Cash receipts of short-term and long-term borrowings	(69,137)
74,991	Other receipts from financing activities	(31,419)
30,482	Repayments of short-term and long-term borrowing	279
90,293	Net cash flows from financing activities	(100,277)

# Note 28. Amounts Reported for Resource Allocation Decisions

The analysis of income and expenditure by service on the face of the Comprehensive Income and Expenditure Statement is that specified by the CIPFA Service Reporting Code of Practice for Local Authorities 2012/13. However, decisions about resource allocation are taken by the Council's Cabinet on the basis of budget reports analysed across services. These reports are prepared on a different basis from the accounting policies used in the financial statements. In particular:

 no charges are made in relation to capital expenditure (whereas depreciation, impairment losses and amortisations are charged to services in the Comprehensive Income and Expenditure Statement)

- the cost of retirement benefits is based on cash flows (payment of employer's pensions contributions) rather than current service cost of benefits accrued in the year
- expenditure on some support services is budgeted for centrally and not charged to services

The income and expenditure of the Council's principal services recorded in the budget reports for the year is as follows:

Service Income and Expenditure 2012/13	Children's Services	Housing and Adult Social Care	Culture and Environment	Central Services	Housing Revenue Account	Total
	£000	£000	£000	£000	£000	£000
Fees, charges and other services income Government grants <b>Total Income</b>	(49,042) (179,205) (228,247)	(38,988) (194,913) <b>(233,901)</b>	(94,293) (759) <b>(95,052)</b>	(92,182) (27,765) <b>(119,947)</b>	(177,461) (8,314) <b>(185,775)</b>	(451,966) (410,956) <b>(862,922)</b>
Employee expenses	174,701	39,257	46,656	53,401	28,267	342,282
Other support expenses	114,084	292,575	91,527	67,357	(158,484)	407,059
Support service expenses	16,080	21,824	22,432	10,074	17,148	87,558
Total Expenditure	304,865	353,656	160,615	130,832	(113,069)	836,899
Net Expenditure 2012/13	76,618	119,755	65,563	10,885	(298,844)	(26,023)

Service Income and Expenditure 2011/12	Children's Services	Housing and Adult Social Care	Culture and Environment	Central Services	Housing Revenue Account	Total
	£000	£000	£000	£000	£000	£000
Fees, charges and other services income	(40,402)	(54,146)	(87,922)	(119,932)	(205,753)	(508,155)
Government grants	(181,363)	(8,200)	(1,568)	(207,089)	(13,486)	(411,706)
Total Income	(221,765)	(62,346)	(89,490)	(327,021)	(219,239)	(919,861)
Employee expenses	181,122	36,732	48,109	49,706	32,953	348,622
Other support expenses	111,099	128,142	75,341	268,037	170,816	753,435
Support service expenses	16,164	20,139	43,078	17,764	19,323	116,468
Total Expenditure	308,385	185,013	166,528	335,507	223,092	1,218,525
Net Expenditure 2011/12	86,620	122,667	77,038	8,486	3,853	298,664

## Reconciliation of Service Income and Expenditure to Cost of Services in the Comprehensive Income and Expenditure Statement

This reconciliation shows how the figures in the analysis of services income and expenditure relates to the amounts included in the comprehensive income and expenditure statement.

Reconciliation to Net Cost of Services in Comprehensive Income and Expenditure Statement	2011/12	2012/13	
	£000	£000	
Cost of Services in Service Analysis	298,664	(26,023)	
Add services not included in main analysis Add amounts not reported to management	(29,743) 3,018	12,057 0	
Net Cost of Services in Comprehensive Income and Expenditure Statement	271,939	(13,966)	

#### Reconciliation to Subjective Analysis

This reconciliation shows how the figures in the analysis of Service income and expenditure relate to a subjective analysis of the surplus or deficit on the provision of services included in the comprehensive income and expenditure statement.

2012/13

Reconciliation to Subjective Analysis (Single Entity)	Service Analysis	Services not in Analysis	Not reported to mgmt	Not included in CIES	Allocation of Recharges	Net Cost of Services	Corporate Amounts	Total
, ,	£000	£000	£000	£000	£000	£000	£000	£000
Fees, charges & other service income	(451,966)	15,204	C	0	0	(436,762)	0	(436,762)
Interest and investment income	0	0	C	0	0	0	(1,745)	(1,745)
Income from council tax	0	0	C	0	0	0	(100,863)	(100,863)
Government grants and contributions	(410,956)	0	C	0	0	(410,956)	(248,060)	(659,016)
Total Income	(862,922)	15,204	C	0	0	(847,718)	(350,668)	(1,198,386)
		_	_					
Employee expenses	342,282	0			0	342,282	0	342,282
Other service expenses	616,068	(3,147)			0	612,921	0	612,921
Support Service recharges	87,558	0	C	0	0	87,558	0	87,558
Depreciation, amortisation and impairment	(209,009)	0	C	0	0	(209,009)	0	(209,009)
Interest and investment expenditure	0	0	C	0	0	0	19,977	19,977
Precepts & Levies	0	0	C	0	0	0	6,943	6,943
Payments to Housing Capital Receipts Pool	0	0			0	0	3,270	3,270
Gain or Loss on Disposal of Fixed Assets	0	0	C	0	0	0	17,902	17,902
Total operating expenses	836,899	(3,147)	C	0	0	833,752	48,092	881,844
(Surplus) or deficit on the provision of services	(26,023)	12,057	C	0	0	(13,966)	(302,576)	(316,542)

2011/12 Reconciliation to **Allocation** Service **Services** Not Not **Net Cost of Corporate** Total included in **Subjective Analysis** not in reported to Services **Amounts Analysis** of (Single Entity) **Analysis CIES** Recharges mgmt £000 £000 £000 £000 £000 £000 £000 £000 (451,429) (451,429) (451,429) Fees, charges & other 0 0 0 service income Interest and investment 0 0 0 0 0 0 (15,621)(15,621)income (239,353)(239,353)Income from council tax 0 0 0 0 0 0 Government grants and (404,203)0 0 0 0 (404,203)(153,390)(557,593)contributions (855,632) (855,632)(408, 364)(1,263,996)0 0 0 Total Income 0 347.035 0 347.035 0 347.035 Employee expenses 0 0 0 Other service expenses 609,864 5,396 3,018 0 0 618.278 0 618,278 Support Service 0 116,468 116,468 116,468 0 0 0 0 recharges 0 0 45,790 0 0 45,790 0 45,790 Depreciation, amortisation and impairment 48,826 48,826 Interest and investment 0 0 0 0 0 0 expenditure Precepts & Levies 0 0 0 0 0 7,028 7,028 0 0 0 956 956 Payments to Housing n 0 0 0 Capital Receipts Pool Gain or Loss on Disposal 0 0 0 0 0 0 2,973 2,973 of Fixed Assets 1,187,354 1,073,367 5,396 48,808 1,127,571 59,783 0 0 **Total operating** expenses 217,735 5,396 48,808 0 0 271,939 (348,581) (76,642) (Surplus) or deficit on the provision of

services

## Note 29. Acquired and Discontinued Operations

There are no acquired or discontinued operations during 2012/13 (2011/12; nil).

## **Note 30. Trading Operations**

The Authority has established various trading units where the service manager is required to operate in a commercial environment and balance their budget by generating income from other parts of the authority or other organisations. Details of those units in 2012/13 are as follows:

2011/12 £000	Camden Building Maintenance Camden Building Maintenance are part of the housing repairs service and are the Council's in-house building maintenance contractor, carrying out repairs and improvements work.	2012/13 £000
	<ul> <li>They are responsible for:</li> <li>work to tenants' homes in Gospel Oak, Camden Town and Kentish Town.</li> </ul>	
	<ul> <li>work to void properties (empty homes) in the South area, which covers Kentish Town, Camden Town and Holborn.</li> </ul>	
	<ul> <li>occupational therapy aids and adaptations work.</li> </ul>	
(12,170)	Turnover	(13,426)
12,305	Expenditure	13,328
135	(Surplus)/Deficit	(98)
	Building Control Service The Local Authority Building Control Regulations (included within Cultural, Environmental and Planning Service) require the disclosure of information regarding the setting of charges for the administration of the building control function. However, certain activities performed by the Building Control Unit cannot be charged for, such as providing general advice and liaising with other statutory authorities. The statement shows the total cost of	

#### **Commercial Waste Service**

(1,305)

917

(388)

As a Statutory Waste Collection Authority Camden has a duty under Section 45(1) of the Environmental Protection Act 1990 to provide collections of commercial waste and recycling where requested.

Turnover

Expenditure

(Surplus)/Deficit

(1,131)

operating the building control unit for chargeable activities.

Camden's Commercial Waste Service is a trading operation offering the collection of commercial waste and recycling services to all businesses within Camden. Local businesses and organisations have a huge role to play in making Camden a greener place, and can reap real benefits from improving their environmental performance. Camden's commercial waste service

supports businesses by providing cost effective waste and recycling options. This is in line with policy objectives of encouraging businesses and institutions to play a leading role in reducing carbon emissions and waste as set out in "Green Action for Change" (Camden's environmental sustainability plan 2011-2020).

	2020).	
(7,072)	Turnover	(6,839)
2,487	Expenditure	6,351
(4,585)	(Surplus)/Deficit	(488)
(978) 640 (338)	Street Markets Under laws governing the operation of these markets, income from fees and charges may be applied only to expenditure on the maintenance of the markets. Income from all licence holders, both annual and temporary, has been brought into account.  Turnover  Expenditure  (Surplus)/Deficit	(1,011) 525 <b>(486)</b>
	On-Street Parking The surplus arising from on street parking facilities is used to defray expenditure on qualifying costs incurred by the Council. Under the legislation the application of any surplus is limited to meeting the cost of providing and maintaining parking facilities, highway improvement schemes, highway maintenance and public passenger transport services. Any amount not so used may be carried forward in a parking reserve account to the next financial	

 (37,204)
 Turnover
 (36,018)

 12,946
 Expenditure
 14,609

 (24,258)
 (Surplus)/Deficit
 (21,409)

#### **Camden Transport Services**

year.

Camden Transport Services are part of the Environment & Transport section with in C&E and are the council's in-house transport provider of relation to passenger transport and fleet management.

Statutory passenger transport is provided to CSF for children with special education needs and to HASC for adults with disabilities. Passenger transport is also provided to a range of schools across the borough for curricular activity, mainly wet and dry sports activity.

Statutory fleet management is undertaken on behalf of the council for both its goods and passenger operator's licences and supplies vehicles to all departments within the council. The council's vehicle fleet is kept safe, secure and conforms to compliance in carrying out its functions.

(206)	Turnover	(155)
211	Expenditure	146
5	(Surplus)/Deficit	(9)

#### **Other Trading Operations**

The consolidated results of the other council's trading operations are:

0	Turnover	0
0	Expenditure	0
0	(Surplus)/Deficit	0
(29,429)	Net (surplus)/deficit on trading operations	(22,750)

Trading operations are incorporated into the Comprehensive Income and Expenditure Statement. Some are an integral part of one of the Authority's services to the public, whilst others are support services to the Authority's services to the public. The expenditure of these operations is allocated or recharged to headings in the net operating expenditure of continuing operations.

2011/12 £000		2012/13 £000
(58,935)	Turnover credited to the Cost of Services	(58,579)
27,388	Cost debited to the Cost of Services	33,460
2,118	Support services recharge to Expenditure of Continuing operations *	2,369
(29,429)	Net surplus on trading operations to the Cost of Services	(22,750)
0	Net services credited to Financing and Investment Income and Expenditure (note 10)	0
(29,429)	Net surplus on trading operations	(22,750)

<sup>\*</sup> The support services that have been shown here are in respect of central departmental recharges e.g. Finance; departmental recharges have not be separately identified as they represent direct departmental costs.

# **Note 31. Agency Services**

Camden provides various services for the North London Waste Authority (NLWA) under SLA agreements. The services provided include Finance, Human Resources and Information Technology and the council received in 2012/13 a net payment from the NLWA of £1.930m (£1.723m in 2011/12).

# Note 32. Pooled Budgets

The Authority has entered into a pooled budget arrangement with Camden Primary Care Trust (CPCT) for the provision of services relating to the Integrated Community Equipment Store (ICES).

This includes the costs of purchasing new equipment and managing the distribution of equipment across the borough of Camden. The local authority holds the pooled budget.

The pooled budget is hosted by the London Borough of Camden on behalf of the two partners to the agreement.

If at the end of any financial year there is an under spend in relation to Pooled Funds, the Partners shall identify the reasons for the under spend. The under spend shall be apportioned in a just and equitable manner, taking into account the circumstances of and reasons for the under spend and the Partners shall make such payments to each other as may be required to reflect this allocation.

	2011/12	2012	/13
	£000	£00	00
<ul><li>Funding provided to the pooled budget:</li><li>the Authority</li><li>the Trust</li></ul>	(660) (383) (1,04	(887) (761)	(1,648)
<ul><li>Expenditure met from the pooled budget:</li><li>the Authority</li><li>the Trust</li></ul>	723 383	695 761	<b>,</b> , ,
Net (surplus)/deficit arising on the pooled budget during the year		63 	1,456 <b>(192)</b>
Authority share of 100% of the net (surplus)/deficit arising on the pooled budget		63 	(192)

NB: The figures for 12/13 include the provision of new and community changeover mattresses, which the Authority undertook on behalf of the Trust in order to access the preferential rates available through this contract. All costs relating to this were reimbursed by the Trust.

The council has an arrangement with the Camden and Islington Mental Health Foundation Trust (CIFT) where the council has delegated its budget to CIFT for the provision of some mental health services within the borough of Camden. CIFT is an organisation jointly funded with Camden PCT, Islington PCT and Islington Adult Social Care Services. This is not a formal pooled budget arrangement.

In 2012/13 the local authority transferred £4.207m gross to CIFT and received £2.819m from CIFT as a contribution towards its joint services.

Note 33. Members Allowance

2011/12 £000		2012/13 £000
942	Allowances Expenses	907
942	Total	9 <b>07</b>

# Note 34. Officers' Remuneration

The number of staff receiving remuneration in the year in excess of £50,000 is shown below. These figures include staff also listed in the Senior Officer disclosure of those earning between £50,000 and £149,999 and over £150,000.

Remuneration excludes employer's pension contributions but includes benefits in kind, so far as they are chargeable to UK income tax. Also included are compensation payments for termination and other payments receivable on the termination of employment, even where these are not taxable.

2012/13	Non-S	chools	Schools		
Pay band	Left before	Employed	Left before	Employed at	Total
£	31.03.13	at 31.03.13	31.03.13	31.03.13	Total
£ 50,000 - £ 54,999	4	67	2	89	162
£ 55,000 - £ 59,999	3	33	1	56	93
£ 60,000 - £ 64,999	3	21		27	51
£ 65,000 - £ 69,999		27		19	46
£ 70,000 - £ 74,999	3	16		11	30
£ 75,000 - £ 79,999		8	2	5	15
£ 80,000 - £ 84,999	1			3	4
£ 85,000 - £ 89,999	1	3	1	6	11
£ 90,000 - £ 94,999	1	3		3	7
£ 95,000 - £ 99,999		3		2	5
£ 100,000 - £ 104,999		1		1	2
£ 105,000 - £ 109,999		6			6
£ 110,000 - £ 114,999		1		2	3
£ 115,000 - £ 119,999		1	1		2
£ 120,000 - £ 124,999		1			1
£ 150,000 - £ 154,999		1			1
£ 155,000 - £ 159,999		1			1
£ 160,000 - £ 164,999		1			1
£ 235,000 - £ 239,999	1				1
Total	17	194	7	224	442

2011/12	Non-S	Non-Schools		Schools	
Pay band	Left before	Employed	Left before	Employed at	Total
£	31.03.12	at 31.03.12	31.03.12	31.03.12	TOlai
50,000 to 54,999	14	65	0	103	182
55,000 to 59,999	8	39	3	61	111
60,000 to 64,999	2	25	1	30	58
65,000 to 69,999	2	34	1	27	64
70,000 to 74,999	2	15	1	10	28
75,000 to 79,999	2	2	0	4	8
80,000 to 84,999	2	1	0	5	8
85,000 to 89,999	0	4	0	5	9

90,000 to 94,999	0	4	0	2	6
95,000 to 99,999	0	3	0	1	4
100,000 to 104,999	0	4	0	1	5
105,000 to 109,999	0	6	0	1	7
110,000 to 114,999	0	2	0	2	4
145,000 to 149,999	1	0	0	0	1
150,000 to 154,999	0	3	0	0	3
Total	33	207	6	252	498

2012/13
Senior Officers whose salary is £150,000 or more per year:

No.	Name	Job Title	£ Salary	£ Variable Pay *	£ Fees & Allowances	Total Remuneration excluding pension contributions
		Chief Executive				
1	Cooke M	Chief Executive	155,000			155,000
2	Stopard R	Director – Culture & Environment	154,010	4,000	5,000	163,010
3	Baxter A	Director – Children, Schools & Families (Note 1)	152,110		85,730**	237,840
4	O'Donnell M	Director - Finance	150,535	4,000		154,535

# Senior Officers with Salary between £50,000 and £150,000 per year:

No.	Job Title	Notes	Salary	Variable	Fees,	Total
			£	pay* £	Allowances &	Remuneration
					other pay £	excluding pension
						contributions £
1	Director – Housing & Adult Social Care	Note 2	124,222			124,222
2	Borough Solicitor		117,900	2,000		119,900
3	Assistant Director - Strategy & Resources		105,300	3,500		108,800
4	Assistant Director - Adult Social Care and Joint Commissioning (previously Assistant Director - Adult Social Care)		105,050	2,500	5,163	112,713
5	Assistant Director – Inclusion (previously Assistant Director - Access & Inclusion)		105,050	3,500		108,550
6	Assistant Director of Finance and Head of Property Services		104,938	2,500		107,438
7	Assistant Director - Culture		104,821	3,500		108,321

No.	Job Title	Notes	Salary	Variable	Fees,	Total
			£	pay* £	Allowances & other pay £	Remuneration excluding pension contributions £
	and Customers					
8	Assistant Director - Housing Needs & Resources		103,991	3,000	1,084	108,075
9	Assistant Director - Corporate ICT		101,476	1,500		102,976
10	Assistant Director- Strategic Planning & Commissioning	Note 3	12,504			12,504
11	Assistant Director – Achievement (now known as Assistant Director - Raising Achievement and Aspiration)	Note 4	22,164			22,164
12	Deputy Director of Finance		98,202	1,000	9,820	109,022
13	Assistant Director - Communities		97,003	1,000		98,003
14	Assistant Director - Family Services and Social Work (previously Assistant Director – Family Support and Social Work)		95,516	1,000		96,516
15	Assistant Director - Revenues		94,635	1,500		96,135
16	Assistant Director- Housing Management		92,268	1,000		93,268
17	Assistant Director - Regeneration & Planning		92,070			92,070
18	Chief Procurement Officer		92,000	2,500		94,500
19	Assistant Director – Housing Repairs and Improvement		89,000		74	89,074
20	Assistant Director - Environment & Transport		89,000			89,000
21	Assistant Director of HR		87,000			87,000

#### Notes:

\* one off non-consolidated payment based on performance.

Note 1: in post from 1.4.12 to 31.10.12. Includes payment due under contract of employment relating to salary for notice period. \*\* £85,730 = Loss of office payment.

Note 2: commenced in post on 17.4.12. Annualised salary of £130,000.

Note 3: in post from 1.4.12 to 13.5.12. Annualised salary of £100,033. Responsibility for Strategic Planning & Commissioning now comes under the remit of Assistant Director – Adult Social Care and Joint Commissioning.

Note 4: in post from 1.4.12 to 29.4.12. Annualised salary of £99,450.

No	Name	Job Title	Employers Pension contribution £
1	Cooke M	Chief Executive	24,890
2	Stopard R	Director – Culture & Environment	25,018
3	Baxter A	Director – Children, Schools & Families	45,693*
4	O'Donnell M	Director - Finance	24,806

No.	Job Title	Employers Pension contribution £
1	Director – Housing & Adult Social Care	18,882
2	Borough Solicitor	19,519
3	Assistant Director - Adult Social Care and Joint Commissioning (previously Assistant Director - Adult Social Care)	17,284
4	Assistant Director - Strategy & Resources	16,538
6	Assistant Director – Inclusion (previously Assistant Director -	16,606

No.	Job Title	Employers Pension contribution £
	Access & Inclusion)	
7	Assistant Director of Finance and Head of Property Services	16,407
8	Assistant Director - Culture and Customers	16,571
5	Assistant Director - Housing Needs & Resources	16,503
9	Assistant Director - Corporate ICT	15,652
10	Assistant Director- Strategic Planning & Commissioning	1,974
11	Assistant Director – Achievement (now known as Assistant	1,218
	Director - Raising Achievement and Aspiration)	
12	Deputy Director of Finance	16,951
13	Assistant Director - Communities	15,383
14	Assistant Director - Family Services and Social Work (previously	14,746
	Assistant Director – Family Support and Social Work)	
15	Assistant Director - Revenues	14,840
16	Assistant Director- Housing Management	14,481
17	Assistant Director - Regeneration & Planning	14,527
18	Chief Procurement Officer	14,440
19	Assistant Director – Housing Repairs and Improvement	14,071
20	Assistant Director - Environment & Transport	14,060
21	Assistant Director of HR	13,498

<sup>\*</sup> Includes cost of pension strain.

2011/12
Senior Officers whose salary is £150,000 or more per year:

No.	Name	Job Title	Salary £	Variable Pay * £	Fees & Allowances £	Total Remuneration excluding pension contributions	Employers Pension £
1	Gibb M	Chief Executive (Note 1)	149,970			149,970	22,937
2	Cooke M	Chief Executive (Note 2)	140,000		10,125	150,125	22,338
3	Stopard R	Director - Culture and Environment	154,010	5,500		159,510	22,579
4	Baxter A	Director - Children, Schools and Families (Note 3)	114,259	2,000		116,259	16,792
5	O'Donnell M	Director – Finance	150,535	4,500		155,035	23,174

# Senior Officers with Salary between £50,000 and £150,000 per year:

No.	Job Title	Notes	Salary £	Variable Pay * £	Fees & Allowances £	Total Remuneration excluding pension contributions	Employers Pension £
1	Assistant Director - Strategy and Resources, Children Schools and Families		105,300	3,500		108,800	15,378
2	Assistant Director - Education Access and Inclusion		105,050	4,200		109,250	15,343
3	Assistant Director - Adult Social Care		105,050	3,500	2,505	111,055	15,698
4	Assistant Director of Finance and Head of Property Services		104,938	3,000		107,938	15,327
5	Assistant Director - Culture and Customers		104,821	4,200		109,021	15,452
6	Assistant Director - Housing Needs & Resources		103,991	3,500	2,728	110,219	15,580
7	Assistant Director - Corporate ICT		101,476	1,500		102,976	14,835
8	Head of Legal Services (Now Borough Solicitor)		105,326	3,500	7,585	116,411	17,526
9	Assistant Director - Strategic Planning & Joint Commissioning		100,033	3,000		103,033	14,559
10	Assistant Director - Achievement, Children Schools and Families		99,450			99,450	14,689
11	Deputy Director of Finance		98,202	3,500	9,820	111,522	15,836
12	Assistant Director – Communities		97,003	4,200		101,203	14,342
13	Assistant Director - Children's Social Care (Now Assistant Director, Family Support & Social Work)		95,516	1,500		97,016	13,989
14	Assistant Director – Revenues		94,635	3,000		97,635	13,793
15	Assistant Director- Housing Management		92,268	3,000		95,268	13,528

No.	Job Title	Notes	Salary £	Variable Pay * £	Fees & Allowances £	Total Remuneration excluding pension contributions	Employers Pension £
16	Assistant Director - Regeneration and Planning		92,070	3,500		95,570	13,500
17	Chief Procurement Officer	Note 4	91,233	3,000		94,233	12,955
18	Assistant Director - Environment and Transport		89,000	3,500		92,500	13,064
19	Assistant Director - Housing Repairs and Improvement		89,000	3,500	74	92,574	13,003
20	Assistant Director - Human Resources	Note 5	76,000	1,800	11,000	88,800	12,696

#### Notes

- \* One off non-consolidated payment based on performance
- Note 1 In post from 1.4.11 to 31.12.11. Annualised salary of £199,961.
- Note 2 In post of Director Housing & Adult Social Care 1.4.11 to 31.12.11. Annualised salary of £135,000. In post of Chief Executive from 1.1.12 to 31.3.12. Annualised salary of £155,000.
- Note 3 Took period of unpaid leave. Annualised salary of £152,110.
- Note 4 Commenced in post 4.4.11. Annualised salary of £92,000.
- Note 5 Acted up to Assistant Director Human Resources from 1.4.11 to 29.2.12 and appointed to role on permanent basis on 1.3.12.

# **Note 35. External Audit Costs**

The Authority has incurred the following costs in relation to the audit of the Statement of Accounts, certification of grant claims and statutory inspections and to non-audit services provided by the Authority's external auditors:

2011/12 £000		2012/13 £000
361	Fees payable to the external auditor with regard to external audit services carried out by the appointed auditor for the year	216
65	Fees payable to the external auditor for the certification of grant claims and returns for the year	44
26	Fees payable in respect of other services provided by Deloitte & Touche LLP during the year	0
452	Total	260

KPMG have been appointed to audit the Council's financial statements from 2012/13 taking over from the Audit Commission. The fees for other services in 2011/12 relate to work undertaken by Deloitte Touche LLP in respect of objections raised to the accounts for 2008/09 & 2009/10. An elector has raised an objection to the 2011/12 accounts but as yet no fees have been incurred by the Council relating to this objection.

# **Note 36. Dedicated Schools Grant**

The council's expenditure on schools is funded primarily by grant monies provided by the Department for Children, Schools and Families, the Dedicated Schools Grant (DSG). DSG is ring-fenced and can only be applied to meet expenditure properly included in the schools budget, as defined in the School Finance (England) Regulations 2008. The schools budget includes elements for a range of educational services provided on an authority-wide basis and for the individual schools budget, which is divided into a budget share for each maintained school.

Details of the deployment of DSG receivable for 2012/13 are as follows:

Capital	2011/12 ISB	Total		Capital	2012/13 ISB	Total
Expenditure £000	£000	£000		Expenditure £000	£000	£000
		(154,951)	Final DSG for the financial year			(155,234)
		(4,034)	Brought forward from the previous year			(7,239)
		0	Budget share clawed back, brought forward from previous year			0
		4,034	Carry forward to next financial year agreed in advance			7,239
(25,961)	(128,990)	(154,951)	Agreed budgeted distribution in the year	(23,220)	(132,014)	(155,234)
1,070	(1,070)	0	In year adjustments	635	(635)	0
(24,891)	(130,060)	(154,951)	Final budget distribution for year	(22,585)	(132,649)	(155,234)
21,686	0	21,686	Actual central expenditure	22,643	0	22,643
0	130,060	130,060	Actual ISB deployed to schools	0	132,649	132,649
(3,205)	0	(7,239)	Carry forward to DSG in next financial year	58	0	58

	2011/12				2012/13	
Capital	ISB	Total		Capital	ISB	Total
Expenditure £000	£000	£000		Expenditure £000	£000	£000
		0	Budget share clawed back from schools to be reallocated in next financial year			0
		(7,239)	Total DSG carry forward			(7,181)

# Note 37. Grant Income

The authority credited the following grants, contributions and donations to the Comprehensive Income and Expenditure Statements in 2012/13

2011/12 £000		2012/13 £000
	Credited to taxation and non-specific grant	
444 440	income	400.000
•	Non domestic rates	169,806
13,022	Early Intervention Grant	13,557
1,717	PFI grant	3,845
3,478	Learning Disability and Health Reform	3,584
43,627	Revenue Support Grant	3,292
3,061	Housing and Council Tax Benefits Administration Grant	2,899
1,767	New Homes Bonus	2,897
2,468	Council Tax Freeze Grant	2,487
2,225	Preventing Homelessness/ Local Services Support Grant	2,470
0	LACSEG	1,371
	Troubled Families Grant	827
211	Other grants and contributions	121
212,716	Total	207,156

2011/12 £000	Credited to Services	2012/13 £000
	Capital Grants & Contributions Applied	
5,274	TfL	4,231
1,751	Target Funding	8,744
	Social Care/Mental Health	1,625
	Standards Fund Capital IT Demonstrator Grant	8,420
	Homes & Communities Agency	0 575
2,913	Disabled Facilities Grant	100
8,170		13,599
•	Other small grants & Contributions	150
	S106 Recognised in I&E	1,599
342	Other Contributions	539
0	EON	1,322
	Capital - Grants & Contributions Unapplied	
0	Housing & Planning Delivery Grant - Capital	66
653	Social Care/Mental Health Grants	0
923	Contractors & third parties Contributions (Unapplied)	605
25 672	Total Capital Grants	41,575
	Total Suprial Grants	41,010
238,388	Total	248,731
	Credited to Services	
185,887	Housing Benefit Subsidy	190,428
13,486	HRA Subsidy	8,314
26,566	Council Tax Benefit Subsidy	26,449
638	Asylum Seekers	492
	Childcare Development	0
	Revenue related grants	1,209
154,961	Dedicated Schools Grant	155,234
17,423	Young People's Learning Agency (previously Learning & Skills Council)	16,383
3,545	Pupil Premium Grant	6,479
1,317	Standards Fund	335
	Transport for London	389
	Supporting People *	0
4,375	Other grants	1,282
420,002	Total	406,994

The authority has received a number of grants, contributions and donations that have yet to be recognised as income as they have conditions attached to them that will

require the monies or property to be returned to the giver. The balances at the year-end are as follows:

2011	2011/12		2012/	<b>′</b> 13
£000	£000		£000	£000
		Capital Grant Receipts in Advance		
		Included in Short Term Liabilities		
5,925		Target Funding	17,477	
8,875		Standards Fund	1,806	
853		IT Demonstrator Grant	645	
0		NHS S256	3,237	
15,774		BSF	559	
726		Other grants and contributions	841	
	32,153			24,565
		Included in Long Term Liabilities		
26,224		Section 106	32,437	
66	26,290	Fire-ins	66	32,503
	58,443	Total		57,068

2011/12 £000		2012/13 £000
2,454	Revenue Grant Receipts in Advance Included in Short Term Liabilities Social Care Reform Grant	2,279
272	Young People's Learning Agency (previously Learning & Skills Council) NHS Contributions Social Work Support Programme New Homes Bonus	436 392 0 0
964 <b>4,429</b>	Other grants  Total	3, <b>535</b>

# Note 38. Related Parties

The council is required to disclose material transactions with related parties – bodies or individuals that have the potential to control or influence the council or to be controlled or influenced by the council. Disclosure of these transactions allows readers to assess the extent to which the council might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain freely with the council.

#### Central government

Central government has effective control over the general operations of the council – it is responsible for providing the statutory framework within which the council operates, provides the majority of its funding in the form of grants and prescribes the terms of many of the transactions that the council has with other parties (e.g. housing benefits). Details of transactions with government departments are set out in a note relating to the Cash Flow Statement. In addition, a number of transactions with related parties are disclosed elsewhere in the notes to these accounts.

#### **Members**

Members of the council have direct control over the council's financial and operating policies. The total of members' allowances paid in 2012/13 is shown in Note 33.

With regard to the 2012/13 related party disclosures received from members and a review of the register of interests, there are organisations that members have declared an interest in but also where Camden has provided financial support to or the organisation has provided services to the council. The Council's transactions with these organisations in 2012/13 are as follows:

	2011/12 £000	2012/13 £000
Corporate relationships (where the Councillor serves as a	7,813	6,691
representative of the Council)		
Personal relationships (i.e. where the Councillor or a close	5,284	5,770
relative serves in their own right)		
Organisations which have both corporate and personal relationships	168	82
Total	13,265	12,543

Further details of the Members' Register of Interests are available on the Camden website:

http://camden.gov.uk/ccm/navigation/council-and-democracy

#### Officers

With regard to the 2012/13 related party disclosures received from officers, those officers have not declared any interests outside the responsibilities in respect of the North London Waste Authority (NLWA) and London Pension Fund Authority (LPFA) disclosed later in this note.

#### **Local Health Trusts**

Adult Social Care received £14.277m from local Health Trusts during the year for the provision of combined health and community care services. This comprised:

2011/12 £000		2012/13 £000
11,066	Camden Primary Care Trust	10,426
0	FNCC Collected by Provider	597
224	Other Primary Care Trusts	435
2,416	Camden & Islington Mental NHS Foundation Trust (Mental Health & Social Care)	2,819
13,706	Total	14,277

#### **North London Waste Authority (NLWA)**

In respect of NLWA, the council acts as lead borough. In this respect, the:

- Chief Executive (Michael Cooke) acts as clerk
- Director of Finance (Michael O'Donnell) acts as financial advisor
- Head of Legal Services (Andrew Maughan) acts as legal advisor

It should be noted that the NLWA has seven participating boroughs and each borough can appoint up to two members to the board.

In 2012/13 the council paid £8.330m (£8.235m; 2011/12) to the NLWA and received £0.382m (£0.923m; 2011/12). The council held £29.762m on behalf of NLWA at 31 March 2013 (£28.491m; 31 March 2012) and this is included in the cash at bank balances and as temporary loans to the council in the accounts.

Further disclosures in respect of NLWA are shown in note 31 on agency services.

#### **London Pension Fund Authority (LPFA)**

In respect of the LPFA, the Director of Finance (Michael O'Donnell) is a Non-Executive Board Member.

# <u>London Committee for Action Against Fraud (LCAAF) and the London Ecology Unit (LEU)</u>

The council is the lead borough for the London Committee for Action Against Fraud (LCAAF) and the London Ecology Unit (LEU). In respect of LCAAF and LEU, the council held £0.048m on its behalf at 31 March 2013 (£0.048m at 31 March 2012) and is included in the cash at bank balances and as temporary loans to the council in the accounts.

# **Note 39. Capital Expenditure and Capital Financing**

The total amount of capital expenditure incurred in the year is shown in the table below (including the value of assets acquired under finance leases and PFI contracts), together with the resources that have been used to finance it. Where capital expenditure is to be financed in future years by charges to revenue as assets are used by the Authority, the expenditure results in an increase in the Capital Financing Requirement (CFR), a measure of the capital expenditure incurred historically by the Authority that has yet to be financed. The CFR is analysed in the second part of this note.

2011/12 £000		2012/13 £000
569,283	Opening capital financing requirement	586,336
	Capital investment:	
	From Capital Expenditure:	
136,277	1 7 1	160,169
•	Assets Held for Sale	0
93	Investment properties	55
1,271	<del>-</del>	1,436
5,784	Revenue expenditure funded from capital under statute  Other Investments:	7,835
22,381	PFI Assets	21,174
	Finance Leases	530
170,274		191,199
	Sources of finance	
	Capital receipts	33,331
63,762	Government grants and other contributions Sums set aside from revenue:	76,920
26,580	- direct revenue contributions	31,711
13,528	Pre-application of capital receipts	(8,908)
42,006	HRA self-financing settlement repayment of debt	Ó
	Special repayment of debt - housing assoc loans	
1,729	- MRP	13,552
3,180	- MRP in relation to PFI	4,839
1,257	- MRP in relation to Finance Leases	1,412
153,221		152,857
586,336	Closing Capital Financing Requirement	624,678
17,053	Change in CFR	38,342
	Explanation of managements in year	
	Explanation of movements in year	
10,000	Increase in underlying need to borrowing (supported by government financial assistance)	0
44,746	Increase in underlying need to borrowing (unsupported by government financial assistance)	27,533
1,626	Assets acquired under finance leases	530
22,381	Assets acquired under PFI/PPP contracts	21,174
(13,528)	•	8,908
(1,729)		(13,552)
(3,180)		(4,839)

2011/12		2012/13
£000		£000
(1,257)	- MRP - Finance Leases	(1,412)
(42,006)	HRA self-financing settlement repayment of debt	0
17,053	Increase/(decrease) in Capital Financing Requirement	38,342

# Note 40. Leases

#### **Authority as Lessee**

# Finance Leases

3,829

3.829

The council has a number of vehicles, photocopiers and IT related equipment under finance leases; these assets are carried as property, plant and equipment in the balance sheet at the following net amounts:

31 March 2012	31 March 2013
£000	£000

Vehicles, plant, furniture and equipment

The council is committed to making minimum payments under these leases comprising settlement of the long-term liability for the interest in the assets acquired by the council and finance costs that will be payable by the council in future years while the liability remains outstanding. The minimum lease payments are made up of the following amounts:

3,088

3.088

2011/12		2012/13
£000		£000
	Finance lease liabilities (net present value of minimum lease payments):	
1,283	• current	1,116
1,743	<ul> <li>non current</li> </ul>	1,028
122	Finance costs payable in future years	70
3,148	Minimum lease payments	2,214

The minimum lease payments will be payable over the following periods:

	Minimum Lease Payments 2011/12 2012/13				e Liabilities 2012/13
	£000	£000	£000	£000	
Not later than one year	1,358	1,161	1,283	1,117	
Later than one year and not later than five years	1,776	1,045	1,728	1,019	
Later than five years	14	8	15	8	
	3,148	2,214	3,026	2,144	

Payments incurred in respect of finance leases are shown below:

2011/12 £000		2012/13 £000
114	Financing Costs	82
1,258	Finance Lease Liabilities	1,412
1,372		1,494

#### Operating Leases

The future minimum lease payments due under non-cancellable leases in future years are:

2011/12 £000		2012/13 £000
221	Not later than one year	137
287	Later than one year and not later than five years	153
0	Later than five years	0
508		290

The expenditure charged to the Comprehensive Income and Expenditure Statement during the year in relation to these leases was:

2011/12 £000		2012/13 £000
331	Minimum lease payments	220
0	Contingent rents	0
331		220

In addition to the leases disclosed above, Camden has entered into a contract with Veolia Environmental Services for waste management. The contract has been reviewed and it has been concluded that the substance of the transaction between Veolia and Camden for the use of Veolia's vehicles in effect represents an operating lease where Camden is the lessee. Based on estimates of the fair values of the assets were they to be acquired in a

commercial environment, it is estimated that Camden would have paid £1.634m for the use of these assets in 2012/13 (£1.652m in 2011/12).

#### **Authority as Lessor**

#### Operating Leases

The Authority leases out property and equipment under operating leases for the following purposes:

- for the provision of community services, such as sports facilities.
- for economic development purposes to provide suitable affordable accommodation for local businesses.

The future minimum lease payments receivable under non-cancellable leases in future years are:

2011/12 £000		2012/13 £000
12,313	Not later than one year	12,879
28,750	Later than one year and not later than five years	28,476
40,298	Later than five years	57,599
81,361	•	98,954

The Council has a policy of reviewing leases every three years. The amount of possible increases or decreases is indeterminable; therefore, the minimum lease payments receivable do not include rents that are contingent on events taking place after the lease was entered into. In 2012/13 no contingent rents were receivable by the Council (2011/12 nil).

# Note 41. Private Finance Initiatives and Similar Contracts

PFI contracts are agreements to receive services, where the responsibility for making available the non-current assets needed to provide the services passes to the PFI contractor. As the council is deemed to control the services that are provided under its PFI schemes and as ownership of the non-current assets will pass to the council at the end of the contracts for no additional charge, the council carries the non-current assets used under the contracts on the Balance Sheet.

Fixed assets recognised on the Balance Sheet are revalued and depreciated in the same way as property, plant and equipment owned by the council.

#### **Haverstock School PFI**

In 2003/04 Camden entered into a 27 year contract to rebuild the Haverstock School and then provide services to the school. The unitary charge is subject to indexation and performance deductions for service and availability failures.

The land where the dwelling blocks are situated belongs to the Council and the Operator has been granted a license to use the land for undertaking the works and services.

The original recognition of these fixed assets was balanced by the recognition of a liability for amounts due to the scheme operator to pay for the assets. For the Haverstock School PFI, the liability was written down by an initial capital contribution of £4.0m.

Details of the payments due to be made under PFI arrangements (separated into repayments of liability, interest and service charges):

	Payment for Services	Reimbursement of Capital Expenditure	Interest	Total
	£000	£000	£000	£000
Payable in 2013/14	810	504	1,074	2,388
Payable within two to five years	4,010	1,847	3,918	9,775
Payable within six to ten years	6,328	2,442	3,993	12,763
Payable within eleven to fifteen years	6,111	4,661	2,668	13,440
Payable within sixteen to twenty years.	2,972	3,297	500	6,769
Total	20,231	12,751	12,153	45,135

Although the payments made to the contractor are described as unitary payments, they have been calculated to compensate the contractor for the fair value of the services they provide, the capital expenditure incurred and interest payable whilst the capital expenditure remains to be reimbursed. The liability outstanding to pay the liability to the contractor for capital expenditure incurred is as follows:

2011/12		2012/13
£000		£000
13,602	Balance outstanding at 1 April	13,219
(383)	Payments during the year	(468)
0	Capital expenditure incurred in the year	0
13,219	Balance outstanding at 31 March	12,751

#### **Chalcot Housing PFI**

In 2006/07 Camden entered into a 15-year concession to refurbish and maintain dwelling accommodation on the Chalcot Housing Estate The unitary charge for the maintenance and lifecycle work for the remainder of the contract is under a fixed cost contract agreement, subject to indexation and performance deductions.

The land where the dwelling blocks are situated belongs to the Council and the Operator has been granted a license to use the land for undertaking the works and services.

The original recognition of these fixed assets was balanced by the recognition of a liability for amounts due to the scheme operator to pay for the assets. For the Chalcot Housing PFI, the liability was written down by capital contributions of £9.791m.

Details of the payments due to be made under PFI arrangements (separated into repayments of liability, interest and service charges):

	Payment for Services	Reimbursement of Capital Expenditure	Interest	Total
	£000	£000	£000	£000
Payable in 2013/14	2,757	3,406	4,050	10,213
Payable within two to five years	12,648	17,164	12,047	41,859
Payable within six to ten years	12,629	16,213	3,681	32,523
Total	28,034	36,783	19,778	84,595

Although the payments made to the contractor are described as unitary payments, they have been calculated to compensate the contractor for the fair value of the services they provide, the capital expenditure incurred and interest payable whilst the capital expenditure remains to be reimbursed. The liability outstanding to pay the liability to the contractor for capital expenditure incurred is as follows:

2011/12		2012/13
£000		£000
42,703	Balance outstanding at 1 April	39,906
(2,797)	Payments during the year	(3,123)
Ó	Capital expenditure incurred in the year	Ô
39,906	Balance outstanding at 31 March	36,783

### Swiss Cottage SEN School and UCL Academy PFI

In 2011/12 the council entered into a 25 year contract to build two new schools at Adelaide Road, Swiss Cottage SEN School and UCL Academy, and provide facilities management services excluding catering services. The council is required to pay an annual unitary charge to compensate the contractor for the fair value of the services they provide, the capital expenditure incurred and interest payable whilst the capital expenditure remains to be reimbursed. The unitary charge is subject to indexation and performance deductions for service and availability failures. The council receives an annual PFI credit towards the unitary charge. The schools each make annual contributions to meet the costs of the unitary charge not covered by the PFI credits and for the council to manage the PFI services and provide ICT facilities to the schools.

Details of the payments due to be made under PFI arrangements (separated into repayments of liability, interest and service charges):

	Payment for Services	Reimbursement of Capital Expenditure	Interest	Total
	£000	£000	£000	£000
Payable in 2013/14	1,911	677	4,442	7,030
Payable within two to five	8,325	3,302	17,066	28,693
years Payable within six to ten years	12,417	5,545	19,306	37,268
Payable within eleven to fifteen years	14,736	8,075	16,206	39,017
Payable within sixteen to twenty years.	17,056	12,382	11,558	40,996
Payable within twenty-one to twenty-five	18,245	16,585	4,649	39,479
Total	72,690	46,566	73,227	192,483

Although the payments made to the contractor are described as unitary payments, they have been calculated to compensate the contractor for the fair value of the services they provide, the capital expenditure incurred and interest payable whilst the capital expenditure remains to be reimbursed. The liability outstanding to pay the liability to the contractor for capital expenditure incurred is as follows:

2011/12		2012/13
£000		£000
0	Balance outstanding at 1 April	0
0	Payments during the year	(1,248)
0	Capital expenditure incurred in the year	47,814
0	Balance outstanding at 31 March	46,566

# Note 42. Impairment Losses

During 2012/13 the authority has had no impairment losses. (11/12, £nil).

Revaluation losses on operational properties and changes in the fair value of investment properties have been disclosed elsewhere in the Statement (the Movement in Reserves Statement, Note 12: Fixed Assets and Note 14: Investment Properties).

## **Note 43. Termination Benefits**

The council recently completed its third year of delivering £83.340m savings as part of the medium term financial strategy set for the council. As part of these savings we have had to review a large number of organisational structures with the aim of delivering more value for money services to our customers. The following data provides a summary of the exit packages associated with the required redundancies to meet this savings target within the financial year 2012/13.

For 2012/13, the council has charged to the Comprehensive Income and Expenditure Account a total of £4.640m for the termination of a number of employee contracts. Of this total, £4.151m is for the termination of contracts that have occurred during 2012/13 and a £0.489m provision has been established for terminations that will occur within 12 months of the balance sheet date. Of terminations charged to 2012/13, this is for 417 people spread across the full range of council services.

The table below provides an analysis of the exit packages approved during 2012/13. This analysis discloses both the number of exit packages and the total cost of redundancies by the total cost band for each redundancy. With reference to the columns labelled:

- 'compulsory redundancies'; this summarises the costs associated with the total number of compulsory redundancies in 2012/13.
- 'other departures agreed'; wherever possible, redundancies have been minimised through the use of a variety of measures including the use of voluntary redundancy. Where employees have left the organisation through voluntary redundancy, these have been included within this column and make up the vast majority of those packages.

							Co	st by ba	and (to	nearest	thousa	nd
		He	adcour	nt by ba	nd		pounds)					
		mpulso					Compulsory		Other departures			
		undand			agreed* red		lundancies		agreed*			
	2010	2011	2012	2010	2011	2012	2010	2011	2012	2010	2011	2012
	/11	/12	/13	/11	/12	/13	/11	/12	/13	/11	/12	/13
£0 - £20,000	41	93	108	24	55	38	293	842	964	198	513	354
£20,001 -												
£40,000	13	40	15	11	42	16	374	1057	407	319	1237	440
£40,001 -												
£60,000	3	10	8	3	21	7	158	481	368	155	989	340
£60,001 -												
£80,000	3	3	1	3	11	2	208	202	74	215	746	148
£80,001 -												
£100,000	1	1	2	2	1	1	84	92	162	180	83	83
£100,001 -												
£150,000	0	1	0	3	0	0	0	112	0	309	0	0
Total	61	148	134	46	130	64	1117	2786	1975	1376	3568	1365

# Note 44. Pensions Schemes Accounted for as Defined Contribution Schemes

#### (a) Teachers

Teachers employed by the Authority are members of the Teachers' Pension Scheme, administered by the Department for Education. The Scheme provides teachers with

specified benefits upon their retirement, and the authority contributes towards the costs by making contributions based on a percentage of members' pensionable salaries.

The Scheme is technically a defined benefit scheme. However, the Scheme is unfunded and the Department for Education uses a notional fund as the basis for calculating the employers' contribution rate paid by local authorities. The Authority is not able to identify its share of underlying financial position and performance of the Scheme with sufficient reliability for accounting purposes. For the purposes of this Statement of Accounts, it is therefore accounted for on the same basis as a defined contribution scheme.

In 2012/13 the Council paid £5.719m to Teachers' Pensions in respect of teachers' retirement benefits (£8.706m, 2011/12), representing 14.10% of pensionable pay (15.30%, 2011/12). There were no contributions remaining payable at the year-end.

The Authority is responsible for the costs of any additional benefits awarded upon early retirement outside of the terms of the teachers' scheme. These costs are accounted for on a defined benefit basis and detailed in Note 45.

#### (b) Ex ILEA

In 2012/13 the Council paid £0.235m to the London Pensions Fund Authority (£0.249m, 2011/12) in respect of former ILEA employees' pension costs, which represents 19.72% of ex-ILEA employees' pensionable pay (20.08%, 2011/12). In addition, the Council is responsible for all pension payments relating to added years it has awarded, together with the related increases. In 2012/13 these amounted to £0.058m, (£0.055m, 2011/12) representing 4.84% of pensionable pay (4.47%, in 2011/12).

#### (c) Other Employees

In 2012/13 the Council's level of contribution into the Pension Fund was 25.3% (24.3%, 2011/12) for those employees paying between 5.50% and 7.50% of pensionable pay. The actual cash payments made into the Fund by the Council were £33.605 (£33.083m, 2011/12) which represents 27.41% of Camden employees' pensionable pay (25.92%, 2011/12).

The Fund's actuary determines the employer's contribution rate. It is based on triennial actuarial valuations, with the last review being at 31 March 2010.

Under Pension Fund regulations applying from 2007/08, contribution rates are required to meet 100% of the overall liabilities of the Fund over an agreed period and the contributions needed by the Council to meet this requirement will continue to be funded at the level recommended by the Council's actuary.

In addition, the Council is responsible for all pension payments relating to added year benefits it has awarded, together with the related increases. In 2010/11 these amounted to £2.880m, representing 2.35% of pensionable pay (£2.815m and 2.21%, 2011/12).

The capital cost of discretionary increases in pension payments (e.g. discretionary added years) agreed by the authority in 2012/13 was nil (nil; 2011/12).

# **Note 45. Defined Benefit Pension Schemes**

#### Participation in Pension Schemes

As part of the terms and conditions of employment of its officers, the Authority makes contributions towards the cost of post employment benefits. Although these benefits will not actually be payable until employees retire, the Authority has a commitment to make the payments that needs to be disclosed at the time that employees earn their future entitlement.

The Council's employees belong to three principal pension schemes, all of which are defined benefit schemes. The three schemes are the

- London Borough of Camden Pension Fund,
- London Pensions Fund.
- Teachers Superannuation Scheme.

#### With reference to the:

- London Pensions Fund, this fund is for non-teaching staff who transferred from the Inner London Education Authority and is now managed by the London Pensions Fund Authority.
- Teachers Superannuation Scheme (TSS), this fund is for teaching staff managed by the Teacher Pensions Agency.

#### Transactions Relating to Post-employment Benefits

We recognise the cost of retirement benefits in the reported cost of services when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge we are required to make against council tax is based on the cash payable in the year, so the real cost of post employment/retirement benefits is reversed out of the General Fund via the Movement in Reserves Statement. The following transactions have been made in the Comprehensive Income and Expenditure Statement and the General Fund Balance via the Movement in Reserves Statement during the year:

2011/12 £000	London Borough of Camden Pension Fund	2012/13 £000
Comprehensiv	e Income & Expenditure Statement	
	Cost of Services:	
25,003	- current service cost	24,321
100	- past service costs/(gains)	(907)
2,918	- settlement and curtailments	967
	Financing and Investment Income and Expenditure	
61,192	- interest cost	58,635
(56,923)	- expected return on scheme assets	(48,767)
32,290	Total Post Employment Benefit Charged to the Surplus or Deficit on the Provision of Services	34,249
	Other Post-employment Benefit Charged to The	
73,528	Comprehensive Income and Expenditure Statement - actuarial gains and losses	77,192

105,818	Total Post Employment Benefit Charged to the Comprehensive Income and Expenditure Statement	111,441
Movement in R	Reserves Statement	
(32,290)	- reversal of net charges made to the (Surplus) or Deficit for the Provision of Services for post employment benefits in accordance with the Code	(34,249)
	Actual amount charged against the General Fund Balance for Pensions in the year	
37,859	- employers' contributions payable to scheme	36,485

The cumulative amount of actuarial gains and losses recognised in the Comprehensive Income and Expenditure Statement to the 31 March 2013 is a loss of £328.125m (loss of £250.953m, 31 March 2012)

# Assets and Liabilities in Relation to Post-employment Benefits

Reconciliation of present value of the scheme liabilities (defined benefit obligation):

# Reconciliation of defined benefit obligation

31 Mar 2012 £000	Year Ended:	31 Mar 2013 £000
1,115,456	Opening Defined Benefit Obligation	1,224,094
25,003	Current Service Cost	24,321
61,192	Interest on Obligation	58,635
9,037	Contributions by Members	8,611
53,289	Actuarial Losses / (Gains)	150,555
100	Past Service Costs / (Gains)	233
2,918	Losses / (Gains) on Curtailments	967
0	Liabilities Assumed in a Business Combination	3,997
(3,190)	Estimated Unfunded Benefits Paid	(3,145)
(39,711)	Estimated Benefits Paid	(39,936)
1,224,094	Closing Defined Benefit Obligation	1,428,332

# Reconciliation of fair value of employer assets

31 Mar 2012 £000	Year Ended:	31 Mar 2013 £000
811,299	Opening Fair Value of Employer Assets	851,978
56,923	Expected Return on Assets	48,767
9,037	Contributions by Members	8,611
34,669	Contributions by the Employer	34,112
3,190	Contributions in respect of Unfunded Benefits	3,145
(20,239)	Actuarial Gains / (Losses)	73,363
Ó	Assets Acquired in a Business Combination	5,137
(3,190)	Unfunded Benefits Paid	(3,145)
(39,711)	Benefits Paid	(39,936)
851,978	Closing Fair Value of Employer Assets	982,032

#### **Balance sheet**

31 Mar 2012 £000	Year Ended:	31 Mar 2013 £000
( , , , ,	Present Value of Funded Obligations <sup>1</sup>	(1,385,476)
851,978 (330,247)		982,032 (403,444)
(41,869)	Present Value of Unfunded Obligations <sup>2</sup>	(42,856)
0	Unrecognised Actuarial (Gain) / Loss	0
0 0	Unrecognised Past Service Cost Unrecognised Transition (Asset) / Liability	0 0
(372,116)	Net Asset / (Liability)	(446,300)
372,116	Amount in the Balance Sheet: - Liabilities - Assets	446,300

<sup>&</sup>lt;sup>1</sup> The actuary estimated that this liability comprises of approximately £625,153,000, £313,042,000 and £447,281,000 in respect of employee members, deferred pensioners and pensioners respectively as at 31 March 2013. The approximation involved in the roll forward model means that the split of scheme liabilities between the three classes of member may not be reliable for certain types of employer. However, the actuary is satisfied that the approach used leads to reasonable estimates for the aggregate liability figure.

The expected return on scheme assets is determined by considering the expected returns available on the assets underlying the current investment policy. Expected yields on fixed interest investments are based on gross redemption yields as at the Balance Sheet date.

Expected returns on equity investments reflect long-term real rates of return experienced in the respective markets.

The actual return on scheme assets in the year is £122.315m (£36.819m; 2011/12).

<sup>&</sup>lt;sup>2</sup> This liability comprises of approximately £34,463,000 in respect of LGPS unfunded pensions and £8,393,000 in respect of Teachers' unfunded pensions as at 31 March 2013. It is assumed that all unfunded pensions are payable for the remainder of the member's life. It is further assumed that 90% of pensioners are married (or cohabiting) at death and that their spouse (cohabitee) will receive a pension of 50% of the member's pension as at the date of the member's death.

#### Scheme History

2008/09 £000	2009/10 £000	2010/11 £000	2011/12 £000		2012/13 £000
539,304	772,041	811,299	851,978	Fair Value of Employer Assets	982,032
(896,649)	(1,453,361)	(1,115,456)	(1,224,094)	Present Value of Defined Benefit Obligation	(1,428,332)
(357,345)	(681,320)	(304,157)	(372,116)	Surplus / (Deficit)	(446,300)
(186,804)	185,300	(22,236)	(20,239)	Experience Gains / (Losses) on Assets	73,363
(34.6%)	24%	(2.7%)	(2.4%)	Percentage of assets	7.5%
(220)	9,473	171,831	(16,913)	Experience Gains / (Losses) on Liabilities	1,090
0.0%	(0.7%)	(15.4%)	1.4%	Percentage of liabilities	(7.6%)
(186,804)	185,30Ó	(22,236)	(20,239)	Actuarial Gains / (Losses) on Employer Assets	73,363
84,480	(505.313)	274,594	(53,289)	Actuarial Gains / (Losses) on Obligation	(150,555)
(102,324)	(320,012)	252,358	(73,528)	Actuarial Gains / (Losses) recognised in SRIE	(77,192)
(187,315)	185,462	11,211	(20,104)	Differences between the expected and actual returns on assets	73,548
(34.7%)	24.0%	1.4%	(2.4%)	As a percentage of assets	7.5%

The liabilities show the underlying commitments that the authority has in the long run to pay post employment (retirement) benefits. The total liability of £446.3m has a substantial impact on the net worth of the authority as recorded in the Balance Sheet. However, statutory arrangements for funding the deficit mean that the financial position of the Authority remains healthy:

- the deficit on the local government scheme will be made good by increased contributions over the remaining working life of employees (i.e. before payments fall due), as assessed by the scheme actuary.
- finance is only required to be raised to cover discretionary benefits when the pensions are actually paid.

The total contributions expected to be made to the Local Government Pension Scheme by the council in the year to 31 March 2013 is £34.112m (£34.669m; 2011/12). Expected contributions for the Discretionary Benefits scheme in the year to 31 March 2013 is £3.145m (£3.190m; 2011/12).

#### Basis for Estimating Assets and Liabilities

Liabilities have been assessed on an actuarial basis using the projected unit credit method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels, etc. Both the Local Government Pension Scheme and Discretionary Benefits liabilities have been assessed by Hymans Robertson

LLP, an independent firm of actuaries, estimates for the Camden Pension Fund being based on the latest full valuation of the scheme as at 1 April 2013.

The principal assumptions used by the actuary have been:

Financial assumptions

31 Mar 2012 % p.a.	Year Ended:	31 Mar 2013 % p.a.
2.5%	Pension Increase Rate	2.8%
4.8%*	Salary Increase Rate	5.1%
5.7%	Expected Return on Assets	4.5%
4.8%	Discount Rate	4.5%

<sup>\*</sup> Salary increases are 1% p.a.until 31 March 2015 reverting to the long term assumption shown thereafter.

Breakdown of the expected return on assets by category

31 Mar 2012	Year Ended:	31 Mar 2013
% p.a.		% p.a.
6.2%	Equities	4.5%
3.5%	Bonds	4.5%
4.4%	Property	4.5%
3.5%	Cash	4.5%

#### **Mortality**

Life expectancy is based on the Fund's VitaCurves with improvements from 2010 in line with the Medium Cohort and a 1% p.a. underpin. Based on these assumptions, the average future life expectancies at age 65 are summarised below:

Male		Female	_
21.1 years	Current Pensioners	23.2 years	-
23.5 years	Future Pensioners*	25.6 years	

<sup>\*</sup> Future pensioners are assumed to be age 45.

#### **Historic mortality**

Life expectancies for the prior year end are based on the Fund's VitaCurves. The allowance for future life expectancies are shown in the table below.

Prospective Pensioners	Year Ended	Pensioners
year of birth, medium cohort	31 March 2012	year of birth, medium cohort
and 1% p.a. minimum		and 1% p.a. minimum
improvements from 2010		improvements from 2010

Please note that the mortality assumptions are identical to those used in the previous accounting period.

#### Commutation

An allowance is included for future retirements to elect to take 50% of the maximum additional tax-free cash up to HMRC limits for pre-April 2008 service and 75% of the maximum tax-free cash for post-April 2008 service.

The Discretionary Benefits arrangements have no assets to cover its liabilities. The Local Government Pension Scheme's assets consist of the following categories, by proportion of the total assets held:

Year Ended:	31 Mar 20	)12	31 Mar 20	)13
	£000	%	£000	%
Equities	664,543	78%	765,985	78%
Bonds	110,757	13%	127,664	13%
Property	59,638	7%	68,742	7%
Cash	17,040	2%	19,641	2%
Total	851,978	100%	982,032	100%

The above asset values as at 31 March 2013 are at bid value as required under IAS19.

The actuary has carried out its calculations by applying an adjustment of -0.43% to mid market values where appropriate as the bid value of assets for the Fund as a whole as at recent date was not provided.

2011/12	London Pensions Fund Authority Pension Fund	2012/13
£000		£000
	Comprehensive Income & Expenditure	
	<u>Statement</u>	
	Cost of Services:	
274	- current service cost	311
0	- past service costs/(gains)	0
0	- settlement and curtailments	79
	Financing and Investment Income and Expenditure	
2,075		1,897
(1,726)	- expected return on scheme assets	(1,479)
623	, ,	808
	Surplus or Deficit on the Provision of Services	
	Other Post Employment Benefit Charged to the	
	Comprehensive Income and Expenditure Statement	4 40=
3,339		4,197
	Total Post Employment Benefit Charged to the	
623	Comprehensive Income and Expenditure	5,005
	Statement Statement	
(000)	Movement in Reserves Statement	(000)
(623)	` ' '	(808)
	Deficit for the Provision of Services for post	
	employment benefits in accordance with the Code	_
	Actual amount charged against the General Fund	
	Balance for Pensions in the year	
559	- employers' contributions payable to scheme	440

The cumulative amount of actuarial gains and losses recognised in the Comprehensive Income and Expenditure Statement to the 31 March 2013 is a loss of £12.906m (loss of £8.709m. 31 March 2012).

# Assets and Liabilities in Relation to Post-employment Benefits

# Reconciliation of defined benefit obligation

31 Mar 2012 £000	Year Ended:	31 Mar 2013 £000
38,583	Opening Defined Benefit Obligation	42,269
274	Service Cost	311
2,075	Interest Cost	1,897
3,334	Actuarial Losses / (Gains)	5,852
0	Losses / (Gains) on Curtailments	79
(2,015)	Estimated Benefits Paid net of transfers in	(2,197)
0	Past Service Costs / (Gains)	0
81	Contributions by Scheme participants	77
(63)	Unfunded Pension payments	(58)
42,269	Closing Defined Benefit Obligation	48,230

#### Reconciliation of fair value of employer assets

31 Mar 2012 £000	Year Ended:	31 Mar 2013 £000
34,729	Opening Fair Value of Employer Assets	35,012
1,726	Expected Return on Scheme assets	1,479
(5)	Actuarial Gains / (Losses)	1,655
496	Contributions by the Employer	536
63	Contributions in respect of Unfunded Pension payments	58
81	Contributions by Scheme participants	77
(2,015)	Estimated Benefits Paid net of transfers in	(2,197)
(63)	Unfunded Pension payments	(58)
35,012	Closing Fair Value of Employer Assets	36,562

31 Mar 2012 £000	Year Ended:	31 Mar 2013 £000
41,366	Present Value of Funded Obligations	47,324
(35,012)	Fair Value of Employer Assets (bid value)	(36,562)
6,354	Net Liability	10,762
903	Present Value of Unfunded Obligations	906
7,257	Net Liability in Balance Sheet	11,668

The expected return on scheme assets is determined by considering the expected returns available on the assets underlying the current investment policy. Expected yields on fixed interest investments are based on gross redemption yields as at the Balance Sheet date.

Expected returns on equity investments reflect long-term real rates of return experienced in the respective markets.

The actual return on scheme assets in the year is £3.133m (£1.721m; 2011/12).

#### Scheme History

2008/09 £000	2009/10 £000	2010/11 £000	2011/12 £000		2012/13 £000
(33,040)	(48,329)	(38,583)	(42,269)	Defined Benefit Obligation	(48,230)
				(Funded + Unfunded)	
27,080	28,853	34,729	35,012	Scheme assets	36,562
(5,960)	(19,476)	(3,854)	(7,257)	Surplus / (Deficit)	(11,668)
(26)	109	888	(17)	Experience adjustments on scheme liabilities	48
0.1%	(0.2%)	(2.3%)	0.0%	Percentage of liabilities	0.1%
(4,473)	1,973	5,921	(5)	Experience adjustments on scheme assets	1,655
(16.5%)	6.8%	17.0%	0.0%	Percentage of assets	4.5%
(5,770)	(18,382)	(5,370)	(8,709)	Cumulative Actuarial Gains and Losses	(12,906)
(4,345)	1,973	293	(5)	Differences between the expected and actual returns on assets	1,654
(16.0%)	6.8%	0.8%	0.0%	As a percentage of assets	4.5%

The liabilities show the underlying commitments that the authority has in the long run to pay post employment (retirement) benefits. The total liability of £11.668m has a substantial impact on the net worth of the authority as recorded in the Balance Sheet. However, statutory arrangements for funding the deficit mean that the financial position of the Authority remains healthy:

- the deficit on the local government scheme will be made good by increased contributions over the remaining working life of employees (i.e. before payments fall due), as assessed by the scheme actuary.
- finance is only required to be raised to cover discretionary benefits when the pensions are actually paid.

The total contributions expected to be made to the Local Government Pension Scheme by the council in the year to 31 March 2013 is £0.536m (£0.496m, 2011/12). Expected contributions for the Discretionary Benefits scheme in the year to 31 March 2013 is £0.058m (£0.063m, 2011/12).

#### Basis for Estimating Assets and Liabilities

Liabilities have been assessed on an actuarial basis using the projected unit credit method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels, etc. Both the Local Government Pension Scheme and Discretionary Benefits liabilities have been assessed by Barnett Waddingham, an independent firm of actuaries, estimates for the London Pensions Fund Authority Pension Fund being based on the latest full valuation of the scheme as at 1 April 2013.

The principal assumptions used by the actuary have been:

#### **Financial assumptions**

31 March 2012		Assumption as at	31 March 2013	
% p.a.	Real	-	% p.a.	Real
3.3%	0.0%	RPI Increases	3.2%	0.0%
2.5%	(0.8%)	CPI Increases	2.4%	(0.8%)
4.2%	0.9%	Salary Increases	4.1%	0.9%
2.5%	(0.8%)	Pension Increases	2.4%	(0.8%)
4.6%	1.3%	Discount Rate	3.5%	0.3%

These assumptions are set with reference to market conditions at 31 March 2013. The discount rate is the annualised yield at the 12 year point on the Merrill Lynch AA rated corporate bond curve which has been chosen to meet the requirements of IAS19 and with consideration to the Employer's liabilities. This approach has been updated from previous disclosures when the yield on the iBoxx AA rated over 15 year corporate bond index was used as a standard assumption for most Employers in the Fund.

The RPI increase assumption is set based on the difference between conventional gilt yields and index-linked gilt yields at the accounting date using data published by the Bank of England. Previously, the 20 year point was used and so this has been updated to reflect that this Employer's liabilities have a shorter duration than average.

This measure has historically overestimated future increases in the RPI and so we have made a deduction of 0.25% to get the RPI assumption of 3.2%. As future pension increases are expected to be based on CPI rather than RPI, we have made a further assumption about CPI which is that it will be 0.8% below RPI i.e. 2.4%.

Salary increases are then assumed to be 0.9% above RPI in addition to a promotional scale.

#### **Expected Return on Assets**

For the year to 31 March 2013, the expected return on assets was 4.3% per annum (4.3%, 31 March 2012), which has been used to determine the profit and loss charge for the year ended 31 March 2013.

# **Demographic/Statistical Assumptions**

We have adopted a set of demographic assumptions that are consistent with those used for the formal funding valuation as at 31 March 2010. The post retirement mortality is based on Club Vita analysis which has then been projected using the medium cohort projection allowing for a minimum rate of improvement of 1%.

The assumed life expectations from age 65 are:

31 March 2012	Life Expectancy from age 65 (years)	31 March 2013
19.8 years	Retiring today: Males	19.9 years
23.3 years	Retiring today: Females	23.4 years
21.9 years 25.2 years	Retiring in 20 years: Males Retiring in 20 years: Females	22.0 years 25.3 years

We have also made the following assumptions:

• Members will exchange half of their commutable pension for cash at retirement

The Discretionary Benefits arrangements have no assets to cover its liabilities. The Local Government Pension Scheme's assets consist of the following categories, by proportion of the total assets held:

Year Ended:	31 Mar 2012 £000	%	31 Mar 2013 £000	%
Cash Flow Matching	11,204	32%	11,334	31%
Equities	4,552	13%	5,119	14%
Target Return Portfolio	18,556	53%	19,743	54%
Cash	700	2%	366	1%
Total	35 012	100%	36 562	100%

# Note 46. Contingent Liabilities

The councils Contingent Liabilities cover various on-going litigations and guarantees, the detail of which is shown below. The total expected value of these liabilities is £7.0m (£7.0m, 2011/12).

2011/12	Details of contingent liabilities	2012/13
<b>Estimated</b>	_	<b>Estimated</b>
value of		value of
contingent		contingent
liability		liability
£000		£000

#### **Litigations**

Shown below are the details of various litigations that were on-going as at the end of the financial year.

#### **Employee Related**

127 Various employment related litigations

21

1,770

1,770 The council is currently undertaking a three year rationalisation programme and has to date terminated the employment of a number of posts, which has been disclosed elsewhere within the statement of account. However, the rationalisation programme still has some way to go and further termination benefits are expected to be incurred.

#### Prosecutions

The council may prosecute in relation to a case regarding a breach of Health and Safety and one case for the non-payment of National non-Domestic Rates. If the council is unsuccessful in these prosecutions, then the council may be liable for costs and associated compensation.

15

2011/12 Estimated value of contingent liability £000	Details of contingent liabilities	2012/13 Estimated value of contingent liability £000
	Civil Litigation and Housing Related	
	The council is currently in dispute on a number of issues,	
	which are summarised below:	
2,760	- procurement/contracting disputes	3,427
251	- damages for council actions	114
165	- leaseholder related services	68
258	- disrepair of property	600
410	- car parking related services	0
133	- debt recovery	133
75	- group action: search fees	75
25	- costs assessment	0
100	- data protection	0
6,239	Total for Litigations	6,223
	Pension Liability	
716	London Pension Fund Authority back funding for closed	716
	sub-fund deficit for former GLA, ILEA and LRB employees	
716	Total for Pension Liabilities	716
6,955	Total	6,939

All the above litigations are prudent estimates of the potential cost to the council. It is not possible, due to considerations of legal privilege to either provide further information or to give an assessment of the likelihood of success of any of the litigations.

# Note 47. Nature and Extent of Risks Arising From Financial Instruments

The Council's activities expose it to a variety of financial risks:

- credit risk: the possibility that other parties might fail to pay amounts due to the Council
- liquidity risk: the possibility that the Council might not have funds available to meet its commitments to make payments
- market risk: the possibility that financial loss might arise for the Council as a result
  of changes in such measures as interest rates and stock market
  movements.

The Council's management of treasury risks actively works to minimise the Council's exposure to the effects of the unpredictability of financial markets and to protect the financial resources available to fund services. Risk management is carried out by a central treasury team under policies approved by the Council in the annual treasury management strategy report (last agreed by Council on 04/03/2013). The Council has fully adopted and implemented the CIPFA Code of Practice on Treasury Management which was revised in

2011. In particular, it has set up twelve treasury management practices covering all areas of treasury management. These specify in detail the policies of the council, the procedures on how these policies are to be put into effect and who is responsible for all aspects of treasury management. These policies cover such areas as credit risk, liquidity risk and market risk. The treasury team have also fully implemented the investment guidance (English authorities) of the CLG which has been operational since 1 April 2010.

#### **Credit Risk**

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the council's customers.

Customers for goods and services are assessed, taking into account their financial position, past experience and other factors.

It is the policy of the Council to place deposits only with a limited number of high quality banks whose credit rating is independently assessed as sufficiently secure by the credit rating agencies and the Council's treasury consultants to restrict lending to a prudent maximum amount for each institution.

The Council uses the creditworthiness services provided by the Council's independent treasury consultants and uses a sophisticated modelling approach with credit ratings from all three rating agencies (Fitch, Moody's and Standard and Poor's). In addition, the model also uses credit watches and credit outlooks from credit rating agencies. The Council also uses market data and market information, information on government support for banks and the credit ratings of that government support.

The Council also has a policy of limiting deposits with institutions to a maximum of £20m for the very highest rated institutions such as local authorities. The two banks with significant Government ownership (RBS and Lloyds) have been classified as sovereign risk therefore it was proposed to increase the limits of these banks to £60m. This was agreed in Council on 12/11/12.

The Council credit criteria for selecting approved counterparties and countries are published in the Treasury Management Strategy report, which is approved annually by the Council.

At the 31 March 2013 the Council had investments with the following banks.

Country	<u>Counterparty</u>
Australia	ANZ BANKING GROUP
UK	BANK OF SCOTLAND
UK	CO-OPERATIVE BANK PLC
UK	LLOYDS TSB PLC
Singapore	OVERSEA CHINESE BANKING CORPORATION LTD
UK	ROYAL BANK OF SCOTLAND
UK	Goldman Sachs Sterling Liquid Reserves
UK	JP Morgan Sterling Liquidity Fund
UK	RBS Global Treasury Sterling Fund
UK	SWIP Sterling Liquidity Fund

The Council's maximum exposure to credit risk in relation to its investments in banks of £200.301m (£192.439m, 2011/12) cannot be assessed generally as the risk of any institution failing to make interest payments or repay the principal sum will be specific to each individual institution. Recent experience has shown that it is rare for such entities to be unable to meet their commitments. A risk of the council not being able to recover its funds applies to all of the Council's deposits, but there was no evidence at the 31 March 2013 that this was likely to crystallise. The Council expects full repayment on the due date of deposits placed with its counterparties.

The following analysis summarises the Council's potential maximum exposure to credit risk on other financial assets, based on experience of default and uncollectability over the last five financial years, adjusted to reflect current market conditions. During the year there was no breach of the counterparty list.

The Council does not generally allow credit for customers. The past due but not impaired amount can be analysed by age as follows:

31 March 2012 £000		31 March 2013 £000
5,938	Less than three months	23,305
5,733	Three to six months	1,785
1,647	Six months to one year	1,648
3,099	More than one year	3,205
16,417		29,943

#### **Liquidity Risk**

The Council has access to a facility to borrow from the Public Works Loans Board. As a result there is no significant risk that the Council will be unable to raise finance to meet its commitments under financial instruments. The Council has safeguards in place to ensure that a significant proportion of its borrowing does not mature for repayment at any one time in the future to reduce the financial impact of re-borrowing at a time of unfavourable interest rates.

The maturity structure of financial liabilities is as follows (at nominal value):

31 March 2012 £000		31 March 2013 £000
201,287	Public Works Loans Board	271,007
124,000	Market Debt	124,000
0	Temporary Borrowing	0
325,286	Total	395,007
	•	
215	Less than one year	12,722
	Between:	
12,583	one and two years	12,759
39,484	two and five years	26,521
13,568	five and ten years	20,766
259,436	More than 10 years	322,239
325,286		395,007

All trade and other payables are due to be paid in less than one year.

In the more than 10 years category there are six LOBOs (market loans) amounting to £124m which have regular half yearly call dates and therefore may be called in the next 12 months. Our treasury consultants estimate that for none of the LOBOs the call probability exceeds 0.03% in 2013 and 0.02% in 2014.

#### Market Risk

#### Interest Rate Risk

The Council is exposed to risk in terms of its exposure to interest rate movements on its borrowing and investments. Movements in interest rates have a complex impact on the council. For instance, a rise in interest rates would have the following effects:

- borrowing at variable rates:
  - the interest expense charged to the Surplus or Deficit on the Provision of Services will rise.
- borrowing at fixed rates:
  - o the fair value of the liabilities borrowings will fall.
- investments at variable rates:
  - the interest income credited to the Surplus or Deficit on the Provision of Services will rise.
- investments at fixed rates:
  - the fair value of the assets will fall.

Borrowing is not carried at fair value, so nominal gains and losses on fixed rate borrowings would not impact on the Surplus of Deficit on the Provision of Services or Other Comprehensive Income and Expenditure. However, changes in interest payable and receivable on variable rate borrowings and investments will be posted to the Surplus or Deficit on the Provision of Services and affect the General Fund Balance. Movements in the fair value of fixed rate investments that have a quoted market price will be reflected in Other Comprehensive Income and Expenditure.

The Council has a number of strategies for managing interest rate risk. Policy is to aim to keep a maximum of 50% of its borrowing in variable rate loans. During periods of falling interest rates, and where economic circumstances make it favourable, fixed rate loans will be repaid early to limit exposure to losses. The risk of loss is ameliorated by the fact that a proportion of government grant payable on financing costs will normally move with prevailing interest rates or the Council's cost of borrowing and provide compensation for a proportion of any higher costs.

The treasury management team has an active strategy for assessing interest rate exposure that feeds into the setting of the annual budget and which is used to update the budget quarterly during the year. This allows any adverse changes to be accommodated. The analysis will also advise whether new borrowing taken out is fixed or variable.

According to this assessment strategy, at 31 March 2013, if interest rates had been 1% higher with all other variables held constant, the financial effect would be:

	£000
Increase in interest payable on variable rate borrowing	1,240
Increase in interest receivable on variable rate investments	0
Increase in government grant receivable for financing costs	0
Impact on Surplus or Deficit on the Provision of Services	1,240
Share of overall impact debited to the HRA	0
Decrease in fair value of fixed rate investment assets	0
Impact on Other Comprehensive Income and Expenditure	0
Decrease in fair value of fixed rate borrowing liabilities (no impact on the Surplus or Deficit on the Provision of Services or Other Comprehensive Income and Expenditure)	(55,429)

The impact of a 1% fall in interest rates would be as above but with the movements being reversed.

#### Foreign Exchange Risk

The Council has no General Fund financial assets or liabilities denominated in foreign currencies and thus has no exposure to losses arising from movements in exchange rates.

# Note 48. Heritage Assets: Five-Year Summary of Transactions

From the records that have been established, there have not been any acquisitions, donations or disposals of any of the four categories of Heritage Assets (Buildings, Mayoral Regalia & Silverware, Art Collection and Public Sculpture). However, in 2011/12 some restoration works was carried out to Tollgate House (Building), This has been disclosed in Note 13: Heritage Assets.

# Note 49. Trust Funds and Other Accounts

The Authority administers a number of trust accounts. The balances on these funds are not included in the Balance Sheet.

	Balance at 1 April 2012 (Restated)	Receipts	Payments	Balance at 31 March 2013
	£	£	£	£
Education	(8,929)	(46)		(8,975)
Social Services	(37,733)	(149)		(37,882)
Other Funds	(158,925)	(652)		(159,577)
Water low Park	(249,507)	(325,775)	340,903	(234,379)
Lauderdale House				
Charity	(299,256)	(51,250)	59,980	(290,526)
Emmanuel Vincent				
Harris Trust	(3,851,300)	(15,127)	17,124	(3,849,303)
Total	(4,605,650)	(392,999)	418,007	(4,580,642)

Assets and liabilities on the funds as at 31 March 2013 were:

2011/12		2012/13
£		£
548,763	Fixed Assets	524,905
4,073,210	Investments	4,055,737
4,621,973	_	4,580,642
4 004 070	B + .E .	4 500 040
4,621,973	Represented by Trust Funds	4,580,642

In addition, the authority administers funds on behalf of Adult Social Care service clients including funds administered by officers as Court appointee or receiver. The amount of these funds as at 31st March 2012 was £6.121m (£4.570m; 31st March 2012).

### SUPPLEMENTARY STATEMENTS

# <u>Housing Revenue Account Comprehensive Income and Expenditure</u> Statement for the year ended 31 March 2013

The HRA Income and Expenditure Statement shows the economic cost in the year of providing housing services in accordance with generally accepted accounting practices, rather than the amount to be funded from rents and government grants. Authorities charge rents to cover expenditure in accordance with regulations; this may be different from the accounting cost. The increase or decrease in the year, on the basis of which rents are raised, is shown in the Movement on the HRA Statement.

2011/12			2012/13
£000			£000
	Expenditure		
43,857	Repairs and maintenance		44,850
21,957	Supervision and management – General		20,706
24,554	<ul><li>Special services</li></ul>		26,024
2,256	PFI Costs		2,312
9,834	Rents, rates and other charges		9,517
(237)	Increased/(decreased) provision for bad debts		392
26,262	Depreciation	7	30,346
(4,122)	Revaluation (gain)/loss charged to income & expenditure	7	(258,552)
11,823	De-recognition of HRA Assets		0
151	Debt Management Expenses		126
136,335	Total expenditure	_	(124,279)
	Income		
(111,056)	Dwelling rents	1,2,3,5	(119,630)
(1,984)	Non-dwelling rents		(2,028)
(21,849)	Charges for services and facilities		(21,159)
(13,045)	Leaseholder charges – revenue		(13,739)
(1,819)	Leaseholder charges – capital		(3,735)
(13,486)	HRA Subsidy/PFI Credit	4	(8,314)
(406)	Commissioned Support Services Grant		(306)
0	REFCUS		(216)
(163,645)	Total income		(169,127)
(27,310)	Net Cost of HRA Services per whole Authority Comprehensive Income and Expenditure Statement		(293,406)
2,223	HRA services share of Corporate and Democratic Core	· 	2,041
(25,087)	Net (Income)/Expenditure for HRA Services	_	(291,365)
	146	_	_

2011/12		Ners	2012/13
£000		Notes	£000
	HRA share of the operating income and expenditure included in the Comprehensive Income and Expenditure Statement:		
0	Revaluation changes on investment properties		0
(6,179)	(Gain) or loss on sale of HRA non-current assets		(11,796)
40,341 (7,571) 0	Interest payable and similar charges Investment Income Government Grants deferred	6	20,741 (7,891) 0
(63,099)	Capital Grants and Contributions Receivable		(10,523)
598	Pensions interest cost and expected return on pensions assets	8	1,413
(60,997)	(Surplus) or deficit for the year on HRA services	_	(299,421)
	Statement of Movement on the HRA Balance		
(63,255)	Balance on HRA at the end of the previous year		(59,393)
(60,997)	(Surplus) or deficit for the year on the HRA Income and Expenditure Statement		(299,421)
64,850	Adjustments between accounting basis and funding basis under statute	9	311,713
3,853	_		12,292
3,853	(Increase) or decrease in year on the HRA		12,292
(59,402)	Balance on the HRA at the end of the current year		(47,101)

# **Note 1. Gross Rent Income**

Gross rent income is the total rent income due for the year after allowance is made for vacant properties. During the year 2.02% of properties used for permanent accommodation were vacant (2.03%, 2011/12). The average rent for all stock excluding service charges was £99.44 per week in 2012/13, an increase of £7.48 or 8.13%, over the 2011/12 level of £91.96 per week.

# **Note 2. Housing Stock**

The value of Council Dwellings as at 31st March 2013 was £2.135billion (£1.820billion at 31 March 2012). The basis of the valuation for these dwellings is 'Existing Use Value for

Social Housing' based on the vacant possession value of the properties, adjusted to reflect the occupation by a secure tenant. The vacant possession factor is 25% in 2012/13 (25% in 2011/12), which means that the vacant possession value of the dwellings within the HRA as at 31st March 2013 is £8.540 billion. The difference between the vacant possession and the Balance Sheet value shows the economic cost to the Government of providing social housing at less than open market rents.

The Council was responsible at 31 March 2013 for managing self-contained and shared dwellings. The stock was as follows:

2011/12 No.	Property	2012/13 No.
9,875	Bedsitter / 1 Bed accommodation	9,843
7,412	2 Bed accommodation	7,385
4,881	3 Bed accommodation	4,870
1,400	4 Bed+ accommodation	1,400
	Multi-occupied dwellings	
131	Shared units *	116
23,699	Total	23,614

<sup>\*</sup>Dwelling equivalent

The change in stock can be summarised as follows:

2011/12		2012/13
No.		No.
23,820	Stock at 1 April	23,699
(121)	Less sales, demolitions, etc.	(85)
23,699	Stock at 31 March	23,614

# **Note 3. Rent Arrears**

The arrears at 31 March 2013 were £5.458m (£4.988m; 31 March 2012). Amounts written off during the year totalled £0.204m (£0.683m; 31 March 2012) and the provision for bad debts at the year-end totalled £4.560m (£3.667m; 31 March 2012).

# Note 4. HRA Subsidy

From the 1<sup>st</sup> April 2012, as a consequence of changes to local government financing, the Housing Revenue Account of all English and Welsh Councils will become self-financing. As a consequence HRA Subsidy was not received during 2012/13. The Council continued to receive a PFI credit in relation to the Chalcott's PFI scheme that is accounted for within the Housing Revenue Account.

HRA Subsidy was a grant paid by the Department for Communities and Local Government (DCLG) towards the costs of local authority housing. It represented the shortfall of notional rent and other income against expenditure deemed by the DCLG to have been incurred for management and maintenance and charges for capital. Income for 2011/12 was calculated as follows:

2011/12 £000		2012/13 £000
	Notional expenditure	
64,919	Management and maintenance	0
23,944	Major Repairs Allowance	0
26,100	Charges for capital	0
6,824	PFI	8,314
4,984	Other	0
126,771	Total notional expenditure	8,314
	<u>Notional income</u>	
(113,894)	Rents	0
(2)	Other	0
(113,896)	Total notional income	0
12,875	HRA Subsidy	0
611	Prior Year Adjustment	0
13,486		0

# Note 5. Rent Rebates

Assistance with rents is available under the Housing Benefits scheme for those on low incomes. About 68.86% of the Council's tenants were receiving some help with the costs of rent charges at 31 March 2013.

2011/12 £000		2012/13 £000
111,05	6 Gross rent income	119,630
11,53	5 Gross tenant service charge income	12,792
122,59	Total	132,422
79,53	Tent Rebates	85,597
65%	6 Rebates as % of rent income	65%

Housing Benefit is administered by the Finance Department under regulations laid down by the Department for Work and Pensions (DWP). The cost of rent rebates granted to council tenants is covered by government subsidy

# **Note 6. Interest Charges**

Interest charges met by the Housing Revenue Account are charged by the General Fund in accordance with the Item 8 Credit and Item 8 Debit (General) determination made by the Secretary of State under part II of schedule 4 to the Local Government and Housing Act 1989.

# Note 7. Depreciation

The Item 8 Determination states that the HRA should be charged with depreciation. Depreciation is made up as follows:

2011/12		2012/13
£000		£000
24,458	Operational Assets-dwellings	28,509
1,804	Operational Assets-other	1,837
26,262		30,346

The revaluation of HRA stock is as follows:

(4,122)	•	(258,552)
	Revaluation (gains)/loss charged to income and expenditure	(258,552)

### Note 8. HRA Contribution to the Pension Reserve

Under IAS 19, the pension amount charged to each council service is the amount of pension benefit earned in the year, as determined by the actuary. This replaces the cash contributions made by services to the Pension Fund. This principle has been applied to the HRA. In addition, the HRA has been charged with its share of the pension interest cost and the return on pension assets, and these, together with the change in service costs have been matched by an appropriation to or from the Pension Reserve such that the net outturn on the HRA is not altered by these accounting adjustments.

# Note 9. Note to the Statement of Movement on the HRA Balance

2011/12 Net Expenditure £000		Notes	2012/13 Net Expenditure £000
	Items included in the HRA Comprehensive Income and Expenditure Statement but excluded from the movement on the HRA Balance for the year		
46	Difference between amounts charged to Income and Expenditure for amortisation of premiums and discounts and the charge for the year in accordance with statute		0
6,179	Gain/loss on sales of HRA fixed assets		11,796
(135)	REFCUS		(178)
0	Revaluation changes on Investment Properties recognised in I&E		0
30	Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements (employee accrual)		(261)
(4,054)	Net charges made for retirement benefits in accordance with IAS19	8	(4,877)
55,595	Reversal of HRA settlement – capital receipt	_	0
57,661	Total	-	6,480
	Amounts not included in the HRA Comprehensive Income and Expenditure Statement but required to be included by statute when determining the Movement on the HRA Balance for the year		
(2,319) 2,734	Transfer from the Major Repairs Reserve Transfer from Capital Adjustment Account re Revaluation gain/(loss) charged income & expenditure		0 260,855
	150		

2011/12			2012/13
Net			Net
Expenditure		Notes	Expenditure
£000			£000
6,695	Capital Expenditure funded by the HRA		25,042
9,005	RCCO – Leaseholder contributions		3,825
4,664	Employers contributions payable to the pension	8	4,728
	funds and retirement benefits payable direct to		
	pensioners		
(13,590)	Reversal of HRA settlement		0
Ó	Reversal of HRA Capital Grant		10,783
7,189	Total	<del>-</del>	305,233
64,850	Net additional amount required by statute and non-statutory proper practices to be credited or debited to the HRA Balance for the year	- _	311,713

# Note 10. HRA Capital Programme

Total capital expenditure on Land, Houses and other property within the HRA was £85.212m (£60.708m in 2011/12). The expenditure was funded from the following resources:

2011/12 £000		2012/13 £000
12,372	Borrowing	0
1,178	Capital Receipts	33,082
15,700	Revenue Contributions	16,495
8,065	Major Repairs Reserve	24,163
20,698	Grants	11,472
2,695	Other Contributions	0
60,708		85,212
2011/12 £000		2012/13 £000
	Capital Receipts received	
6,518	within the year were	17,348
5,563	Useable	14,078
955	Paid to DCLG	3,270

# Collection Fund Revenue Account for the year ended 31 March 2013

2011/12 £000	2011/12 £000		Notes	2012/13 £000	2012/13 £000		
	Amounts required by statute to be credited to the Collection Fund						
		Council Tax					
(103,838)		Income from council tax (net of benefits)	1,2,3, 4	(105,353)			
(26,298)	(130,136)	Council Tax benefits	•	(26,223)	(131,576)		
	(1,252)	(Decrease)/increase in provision for uncollectable amounts Income collectable from business ratepayers NNDR	5,6		452		
	(440,070)	Income collectable from business ratepayers  Business Rate Supplement	8		(476,385)		
	(17,981)	Income collectable from business ratepayers Contribution towards previous year's estimated Collection Fund Deficit Collection of deficit	9		(17,376)		
0		- LB Camden		(40)			
0	0	- Greater London Authority		(12)	(52)		
	(589,439)	Total		(12)	(624,937)		
	Amounts	required by statute to be debited to the Precepts and demands from major preceptors and the authority  Precepts and Council demand	e Collect	tion Fund			
98,703		- LB Camden (including Garden Squares)		99,469			
29,929	128,632	- Greater London Authority		29,860	129,329		
1,807		Business Rates  NNDR allowable costs and	8	3,011			
438,263	440,070	adjustments Contribution to the NNDR pool	8	473,374	476,385		
17,882		Business Rate Supplement Payments to Greater London Authority's Business Rate Supplement Account	9	17,263			
99	17,981	Administrative costs		113	17,376		
	3,393	Impairment of debts/appeals Amounts written off/(on) Contribution towards previous year's estimated Collection Fund Surplus			(16)		

2011/12 £000	2011/12 £000		Notes	2012/13 £000	2012/13 £000
		Distribution of surplus			
2,985		- LB Camden		0	
905	3,890	<ul> <li>Greater London Authority</li> </ul>		0	0
	593,966	Total	-		623,074
	4,527	Deficit/(Surplus) for the year			(1,863)
		Collection Fund Balance			
	(3,521)	Deficit/(Surplus) at beginning of year			1,006
	4,527	Deficit/(Surplus) for the year			(1,863)
_	1,006	Deficit/(Surplus) at end of year	7	_	(857)

### Note 1. General

The Collection Fund was established on 1 April 1990 under the provisions of the Local Government Finance Act 1988. It accounts for all transactions on council tax, business rates and residual community charge. Although it is kept separate from the Comprehensive Income and Expenditure Statement, Camden's share of the Collection Fund balance forms part of the Balance Sheet.

# Note 2. Council Tax

The Council Tax is a property-based tax with a system of personal discounts, based upon the nature and degree of occupation of the property concerned. For the purpose of assessing the tax, all domestic properties were valued by the HM Revenue and Customs and placed in one of eight bands, depending upon the estimated market value at 1 April 1991.

# Note 3. Council Demand

The Council's demand on the Collection Fund represents the balance of spending for the year to be met from local taxes, together with any deficit or surplus met in that year in respect of community charge.

Regulations prescribe that any surplus or deficit in respect of Council Tax items in the Collection Fund is to be split between the Council and major preceptors. These adjustments are determined at the time of tax setting and included in the precepts and Council demand.

**Note 4. Council Tax Bands** 

Market Value	Band	2012/13 Council Tax	Number of properties at	Number of properties at		Tax base for tax setting
in April 1991		£	31 March 2013	time of tax setting		£
Less than £40,000	Α	885.50	3,883	3,993	2/3	1,800.94
£40,000 - £52,000	В	1,033.08	11,143	10,969	7/9	6,564.44
£52,000 - £68,000	С	1,180.67	19,977	19,755	8/9	14,016.69
£68,000 - £88,000	D	1,328.25	25,051	24,712	9/9	20,094.00
£88,000 - £120,000	Е	1,623.42	17,270	17,063	11/9	17,249.95
£120,000 - £160,000	F	1,918.58	10,736	10,637	13/9	12,872.60
£160,000 - £320,000	G	2,213.75	11,865	11,838	15/9	17,079.44
£320,000 or more	Н	2,656.50	4,385	4,313	18/9	7,671.94
Total			104,310	103,280	_	97,350.00

By law, the tax for each band is set as a fraction of the band D charge. For 2012/13, the Council estimated that a band D charge of £1 would produce an income of £97,350. This figure is used by the preceptors and the Council to set the band D charge and is known as the Council Tax Base or the total of band D equivalent properties. The base is determined by taking the number of properties in each band, adjusting for discounts (including that for single occupancy of 25%), exemptions and non-collection, and multiplying by the appropriate fraction for that band. Following a change in the law, since 1 April 2004 discounts on unoccupied, furnished property have been set at 10% and there is no discount on unoccupied, unfurnished property.

In 2012/13 the council tax for band D was set as follows:

	£
Camden	1,021.53
Greater London Authority	306.72
Total	1,328.25

The amount for Camden was the same as in 2011/12. The amount for the Greater London Authority was £309.82 in 2011/12.

# Note 5. Council Tax - Uncollectable Amounts

The provision to cover bad debts stood at £8.102m on 31 March 2013 (£7.651m; 31 March 2012). This represents 58.49% of the outstanding arrears (56.40%; 31 March 2012).

### **Note 6. Fund Balance**

The balance on the Collection Fund at 31 March 2013 represents deficits and surpluses that have arisen since 1 April 2004 in respect of council tax. These may be analysed as follows:

Camden	2011/12 Greater London	Total		Camden	2012/13 Greater London	Total
£000	Authority £000	£000		£000	Authority £000	£000
			Council Tax (Surplus)/De			
40	12	52	Estimated Council Tax (Surplus)/Deficit in the January preceding the financial year-end	(327)	(98)	(425)
774	232	1,006	Actual (Surplus)/Deficit at 31 March	(660)	(197)	(857)
734	220	954	Difference between Estimated and Actual (Surplus)/Deficit	(333)	(99)	(432)
		М	ovement in Fund Baland	ces		
(2,702)	(819)	(3,521)	Collection Fund Balances as at 31 March	774	232	1,006
3,476	1,051	4,527	Movement in Collection Fund Balance during year	(1,434)	(429)	(1,863)
774	232	1,006	Collection Fund Balance as at 31 March	(660)	(197)	(857)

# **Note 7. Collection of National Non-Domestic Rates**

Under the arrangements for National Non-Domestic Rates (NNDR) the Council collects business rates for its area, which are based on local rateable values and a multiplier set by the Government. From 1 April 2005 there are two multipliers, the small business non-domestic rating multiplier, which is applicable to those that qualify for the small business relief and the non-domestic rating multiplier, which is applicable to all other businesses and includes a supplement to pay for small business relief. The small business non-domestic rating multiplier for 2012/13 is 46.2p and the non-domestic rating multiplier is 47.1p (42.6p and 43.3p, 2011/12 respectively). The total amount collectable, less certain reliefs and deductions, is paid into a national pool.

At 31 March 2013, the non-domestic rateable value of the borough was £1,240.179m (£1,248.131m, 31 March 2012). On 1 April 2010 a national revaluation of all

commercial properties was undertaken by the Valuation Office, which resulted in the significant increase in the rateable value of the borough. Transitional arrangements have limited changes to bills and are being phased out over five years.

Appeals against the original rateable values continue to be received. A significant number of these are backdated downward revaluations that resulted in lower income being received from business ratepayers.

2011/12 £000	2011/12 £000	2012/13 £000	2012/13 £000
	Income from business ratepayers		
	524,910 Non-domestic rate charge		541,720
	6,214 SBBR Supplement		6,312
(27,567)	Transitional relief	(2,528)	
(46,954)	Less - mandatory charity relief	(50,206)	
(15,985)	<ul> <li>empty property relief</li> </ul>	(18,746)	
(548)	(91,054) - discretionary relief	(167)	(71,647)
	440,070 Income due from business		476,385
	ratepayers		
	NNDR collection costs, credited to the		
(1,182)	Council's General Fund	(1,209)	
(558)	Bad debt provision/losses on collection	(1,662)	
	Discretionary relief charged to:		
379	The Council's General Fund	125	
(446)	(1,807) Interest on refunds	(265)	(3,011)
	438,263 Contribution to NNDR Pool	_	473,374

# Note 8. Business Rate Supplement

Since 2010/11, Camden has been collecting an additional levy from non-domestic business rate payers, under the statutory arrangements of the Business Rates Supplement Act 2009, on behalf of the Greater London Authority to fund the Crossrail project.

2011/12 £000	2011/12 £000	2012/13 £000	2012/13 £000
	Income from business ratepayers		
	20,790 Business Rate Supplement Levy		20,102
(2,078)	Less - mandatory charity relief	(2,009)	
(715)	<ul> <li>empty property relief</li> </ul>	(712)	
(16)	- discretionary relief	(5)	
	(2,809)		(2,726)
_	17,981 Income due from business		17,376
	ratepayers		
	BRS collection costs, credited to the		
(77)	Council's General Fund	(70)	
(22)	Bad debt provision/losses on collection	(43)	
	(99)		(113)
_	17,882 Contribution to Greater London		17,263
_	Authority in respect of BRS	_	

# **PENSION FUND**

# **Explanatory Foreword**

### Introduction

The Council is the administrating authority for the Camden Pension Fund. The Fund is governed by the Superannuation Act 1972. The fund is administered in accordance with the following secondary legislation:

- the LGPS (Benefits, Membership and Contributions) Regulations 2007 (as amended)
- the LGPS (Administration) Regulations 2008 (as amended)
- the LGPS (Management and Investment of Funds) Regulations 2009

The Accounts have been prepared in accordance with the 2012/13 Code of Practice on Local Authority Accounting in the United Kingdom, issued by CIPFA, which is based upon International Financial Reporting Standards (IFRS), as amended for the UK public sector.

All employees can become contributors on appointment with Camden or a scheduled or admitted body. The Fund's income is derived from employees, contributions from employing authorities and income from investments.

The Fund operates as a defined benefit scheme and provides retirement pensions and lump sum allowances, widows' and children's pensions and death gratuities.

# **Fund Management**

The day-to-day management of the Fund investments is carried out by the professional fund managers. As at 31 March 2013 there were 8 managers investing on behalf of the Fund:

Aberdeen Asset Managers Ltd Goldman Sachs Asset Management Legal & General Investment Management Ltd CB Richard Ellis Collective Investors Ltd Partners Group Real Estate SICAR<sup>1</sup> BlueCrest Capital Management (UK) LLP Brevan Howard Asset Management LLP Baring Asset Management Ltd

A ninth manager, Fidelity Investments Ltd, was also active in 2012/13 with the Fund disinvesting during the year. There also remains accrued income with two other previous fund managers Schroder Investment Management Ltd and UBS Global Asset Management (UK) Ltd which will be transferred across to current fund managers once the cash is realised.

<sup>&</sup>lt;sup>1</sup> Société d'Investissement à Capital Risque (SICaR) – Luxembourg based special purpose investment vehicle

Each manager operates within mandated investment management agreements and targets originally determined by the Council's Audit and Corporate Governance (Pensions) Sub-Committee. There are a small number of assets that are held directly by the Council, which are managed under the delegation of the Director of Finance.

Overall investment strategy is the responsibility of the Audit and Corporate Governance (Pensions) Sub-Committee, which consists of eight councillors who receive advice from the Director of Finance and the Borough Solicitor, as well as the fund managers and the following professional consultants:

Hymans Robertson LLP (Actuarial & Benefit Services)
AON Hewitt (Investment Consultancy, from June 2012)
Karen Shackleton (Independent Investment Advisor, from November 2012)
Manifest (Corporate Governance Services)

Trade Union representatives, admitted bodies and retired members are also invited to attend the Sub Committee as observers. Sub Committee meetings are held on a quarterly basis. The details of the Sub Committee meetings, including agendas, minutes and regular reports on the Fund's performance, can be found through the Camden website:

### http://democracy.camden.gov.uk/ieListMeetings.aspx?Committeeld=180

The market value of the assets (including cash & income receivable) held by the Fund Managers, the Custodian and the Council as at 31 March 2013 is as follows:

2011/12			2012/1	13	
£000	%	Fund Managers	£000	%	
275,831	28%	Aberdeen Asset Managers Ltd	325,253	29%	
0	0%	Baring Asset Management Ltd	100,487	9%	
0	0%	BlueCrest Capital Management (UK) LLP	53,081	5%	
0	0%	Brevan Howard Asset Management LLP	51,852	4%	
49,858	5%	CB Richard Ellis Collective Investors Ltd	50,247	4%	
145,527	15%	Fidelity International	174	0%	
112,707	11%	Goldman Sachs Asset Management	122,439	11%	
389,723	39%	Legal & General Investment Management Ltd	383,363	34%	
21,667	2%	Partners Group Real Estate SICAR	30,447	3%	
444	0%	Schroder Investment Management Ltd	503	0%	
324	0%	UBS Global Asset Management (UK) Ltd	363	0%	
1,579	0%	JPM Custodian Cash Account	5,671	1%	
(3,299)	0%	Council	(244)	0%	
994,361	100%	·	1,123,636	100%	

The negative position shown on the Council assets is due to outstanding net creditors from invoices on the 31<sup>st</sup> March.

# **Actuarial Valuations**

The Fund is subject to actuarial valuation every three years. The actuary is required to specify the employer's rate of contribution to the Fund necessary to ensure that present and future commitments can be met. The last completed actuarial valuation of the Fund was carried out as at 31 March 2010. The Fund is currently undergoing its 2013 valuation, the results of which will take effect from 1 April 2014.

The market value of the Fund's assets at the 2010 valuation date was £877m. The actuarial value of the Fund's accrued liabilities, allowing for future pay increases, was £1.154bn; therefore there was a shortfall of £277m (24%).

The employers' contribution rates were calculated using the projected unit actuarial method and the main actuarial assumptions as follows:

CPI Price Inflation
Pay increases \*
Gilt-based discount rate
Funding basis discount rate
3.3% per annum
4.5% per annum
6.1% per annum

Assets were valued at the discounted value of future income assuming a 1.6% per annum average growth on income reinvested, known as the asset outperformance adjustment. This assumes that dividend income would be re-invested in the FT All-Share Index, and would share in the long-term growth in capital value of equities listed in that index.

At the prior actuarial valuation on 31 March 2007 the assets were valued as sufficient to meet 80% of the liabilities. The employer's contribution rate from 2008/09 to 2010/11 was calculated as 23.3% of pensionable pay.

The recommended rate of employer's contributions following the 31 March 2010 valuation, with the asset valuation meeting only 76% of the liabilities, was calculated as 28.1% of pensionable pay. This is the average employer contribution rate required for the three years starting in 2011/12. The Council agreed a contribution strategy with a cap of 1% on increases to its Employer Contribution, following agreement with the Fund's actuary, meaning that in 2012/13 the contribution rate from the Administering Authority was 25.3%.

<sup>\*</sup> Pay increases were assumed to be 1% p.a. for 2010/11 and 2011/12, reverting to 5.3% p.a. thereafter.

# **Fund Portfolio and Diversification**

The Regulations require that the Members of the Audit & Corporate Governance (Pensions) Sub Committee and Fund Managers should pay regard to the need to diversify investments and also to the suitability of particular investments. The Fund's Statement of Investment Principals and Funding Strategy Statement can be found within the Annual Report on the Pension Fund website:

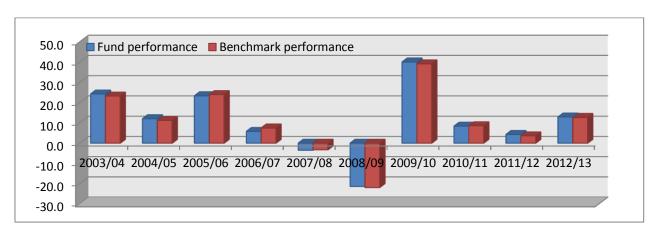
http://www.camden.gov.uk/ccm/content/council-and-democracy/publications-and-finances/pensions/camdens-pension-fund

# **Scheduled Bodies**

The Children's Hospital School, St Luke's School and UCL Academy are the only scheduled bodies which made contributions to the Fund in 2012/13.

# Returns

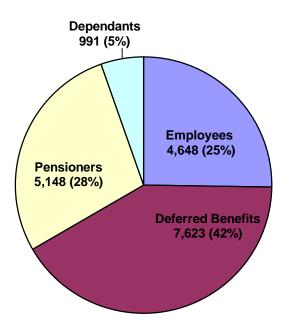
The overall value of the Fund has risen by 171% during the last ten years. The diagram below, based on figures prepared by the WM Company, provides a comparison between the performance of Camden's Fund and that of the average of other participating funds, including company pensions, for each year over this period. It shows the time-weighted return on investments for each calendar year.



Since 1 January 2006 Camden has had a specific benchmark. The comparison is therefore based against three years WM average and seven years of the specific benchmark, which is based on the strategic asset allocation.

# **Membership**

Total membership of the Fund at 31 March 2012 was 18,410 (18,189 in 2012). Within the totals shown in the pie chart below are 315 employees, 825 deferreds, 568 pensioners and 63 dependants attributable to admitted bodies and scheduled bodies.



**Total Membership 18,410** 

	31-Mar-12	31-Mar-13
Employees	4,786	4,648
Deferred Benefits	7,385	7,623
Pensioners	5,021	5,148
Dependents	997	991
•	18,189	18,410

# Pension Fund Account for the year ended 31 March 2013

In compiling the 2012/13 Statement of Accounts the London Borough of Camden are using investment data from the custodian, JP Morgan.

2011/12 £000		Notes	2012/13 £000
	Contributions receivable:		
39,831	From Employers	3	38,192
10,224	From Members	3	9,549
1,618	Pension Strain	3,4	944
51,673		-,	48,685
·	Transfers in from other pension funds:		·
6,896	Transfers in (individual)		4,581
	Benefits payable:		
(36,056)	Retirement pensions	3	(39,267)
(12,169)	Commutation of pensions and lump sum		(8,707)
	retirement benefits	3	
(1,538)	Lump sum death benefits	3	(607)
(49,763)			(48,581)
(0.000)	Payments to and on account of leavers:		(0.004)
(6,883)	Transfers out (individual)		(2,834)
(16)	Refund of contributions	_	(8)
(0.004)	Contribution Equivalent Premiums	5	(2.042)
(6,891)	Other Permenter		(2,842)
(603)	Other Payments: Administration costs		(600)
(280)	Other expenditure	7	(690) (306)
(883)	Other experiatore	,	(996)
1,032	Net additions from dealing with members		847
1,032	Net additions from dealing with members		
	Returns on investments		
16,611	Investment income	8	14,550
(561)	Tax deducted from investment income		(212)
(2,825)	Management fees	9	(4,733)
24,424	Change in market value of investments	10	118,823
37,648	Net returns on investments		128,428
20.000	Not increased (decreases) in the firm		400.075
38,680	Net increase/(decrease) in the fund		129,275
955,681	Net assets at 1 April 2012		994,361
994,361	Net assets at 31 March 2013		1,123,636

# Pension Fund Net Assets Statement as at 31 March 2013

31 March 2012 £000	_	Notes	31 March 2013 £000
	Investments at market value		
	Pooled Investment Vehicles:		
112,707	<ul> <li>Fixed Interest Securities</li> </ul>	12,13	122,439
24,195	<ul> <li>Index Linked Securities</li> </ul>	12,13	27,009
266,491	- UK Equities	12,13	311,448
117,536	<ul> <li>Overseas Equities</li> </ul>	12,13	44,905
0	<ul> <li>Fund of Hedge Funds</li> </ul>	12,13	100,487
0	<ul> <li>Diversified Growth Fund</li> </ul>	12,13	104,934
520,929	_	•	711,222
39	Fixed Interest securities - Public Sector		39
61,566	UK Equities		59,493
332,651	Overseas Equities	12,13	263,933
65,111	Property	12,13	75,930
11	Venture Capital	12,13,15	11
14,321	•	12,13	10,892
3,082	Investment Income Receivable	12,13	2,410
997,710	_	•	1,123,930
	Other net assets		
(2,599)	Cash held by Camden	12,13	93
364	Current assets	15	404
(1,114)		15	(791)
994,361	Total net assets		1,123,636

Both the 2012 and 2013 investment valuations above are drawn from the custodian reporting system.

The net asset statement includes all assets and liabilities of the fund at 31 March 2013, but excludes long-term liabilities to pay pensions and benefits in future years. The only unlisted securities held are the Venture Capital holdings, which is a legacy investment in run-off.

# Note 1. Accounting Policies

- i) The accounts summarise the transactions of the fund and report on the net assets available to pay pension benefits. The accounts do not take account of obligations to pay pensions and benefits which fall due after the end of the financial year. The actuarial present value of promised retirement benefits, valued on an International Accounting Standard (IAS) 19 basis, is disclosed at Note 2 of these accounts.
- ii) Investments are shown in the Net Assets Statement at market value. Market valuations are as provided by the Custodian and are based on bid values as at the Net Assets Statement date. Values of 3rd party assets for which the JPM Pricing team cannot source values are priced using the latest accounting reports provided by the investor manager, and if this valuation point differs to year end the Net Asset Value is adjusted for any further drawdown at cost. Prices in foreign currencies are translated at the closing rates of exchange as at 31<sup>st</sup> March.
- iii) Assets and liabilities in overseas currencies are translated into sterling at the exchange rates prevailing at the balance sheet date. Transactions during the year are translated at rates applying at the transaction dates.
- iv) The cost of administration is charged directly to the fund by the Administering Authority, London Borough of Camden.
- v) Income due from equities is accounted for on the date stocks are quoted exdividend.
- vi) Income from fixed interest and index-linked securities, cash and short-term deposits is accounted for on an accruals basis.
- vii) Income from other investments is accounted for on an accruals basis.
- viii) The change in market value of investments during the year comprises all increases and decreases in the market value of investments held at any time during the year, including profit and losses realised on sales of investments and unrealised changes in market value.
- ix) When foreign exchange contracts are in place in respect of assets and liabilities in foreign currencies, the contract rate is used. Other assets and liabilities in foreign currencies are expressed in sterling at the rates of exchange ruling at year end. Income from overseas investments is translated into sterling at an average rate for the period.
- x) Surpluses and deficits arising on conversion are dealt with as part of the change in market values of the investments.
- xi) Normal contributions, both from members and employers, are accounted for in the payroll month to which they relate, at rates as specified in the rates and adjustments certificate. Additional contributions from employers are accounted for in accordance

with the agreement under which they are paid, or in the absence of such agreement, when received.

xii) Under the rules of the scheme, members may receive a lump sum retirement grant in addition to their annual pension. Lump sum retirement grants are accounted for from the date of retirement. Where a member can choose to take a greater retirement grant in return for a reduced pension these lump sums are accounted for on an accruals basis from the date the option is exercised.

# Note 2. Actuarial Valuation

In addition to the triennial funding valuation, the Fund's actuary also undertakes a valuation of the pension fund liabilities every year, on an IAS 19 basis. For 2012/13 Hymans Robertson carried out this analysis, and their reported findings can be found in the accompanying report.

Pension Fund Actuarial Valuation Report

# Note 3. Analysis of Contributions and Benefits

2011/12 £000		2012/13 £000
	Contributions receivable	
43,147	Administering Authority	43,148
25	Scheduled Bodies	55
8,501	Admitted Bodies	5,482
51,673	_	48,685
	Benefits payable	
(42,760)	Administering Authority	(41,744)
(6)	Scheduled Bodies	(7)
(6,997)	Admitted Bodies	(6,830)
(49,763)	_	(48,581)

In 2011/12 the Fund received a one-off cessation payment of £1.917m from one of the Admitted Bodies, The Fostering Network.

# Note 4. Pension Strain

This is a payment to the Pension Fund from departmental budgets to make up for the funding shortfall following early retirement or ill health retirement.

# Note 5. Contributions Equivalent Premiums

This is a payment to the Contributions Agency to reinstate employees into the State Earnings Related Pension Scheme. This applies only to employees who have received a refund of contributions.

# **Note 6. Related Party Transactions**

The Camden Pension Fund is administered by Camden Council, and consequently there is a strong relationship between the council and the pension fund.

In 2012/13 £109k was paid to the council for accountancy services (£116k in 2011/12), and £271k was paid for pensions administration (£475k in 2011/12). A further £189k was paid to Wandsworth council for pensions administration in 2012/13 following the set-up of the Camden-Wandsworth shared administration service from October 2012.

As at 31 March 2013, a cash balance of £93k relating to the Pension Fund was held by the council (£2.599m was owed by the council at 31 March 2012).

There were no other transactions with related parties other than those which are disclosed elsewhere within the accounts.

# **Note 7. Other Expenditure**

Other Expenditure included the following items:

2011/12 £000		2012/13 £000
108	Actuarial & Investment Advice	182
32	Audit	19
62	Custodian	53
59	Corporate Governance	35
19	Statistical Services	17
280	Total	306

# **Note 8. Pension Fund Investment Income**

A detailed breakdown of this figure is shown below:

2011/12 £000		2012/13 £000
1	Fixed interest securities	2
2,851	UK equities	2,516
10,450	Overseas equities	7,753
3,294	Property unit trusts	4,226
15	Interest on cash deposits	53
16,611	Total income	14,550

# **Note 9. Management Fees**

The fees levied by the Fund Managers were as follows:

2011/12		2012/13
£000	_	£000
1,107	Aberdeen	1,234
0	Barings	73
0	BlueCrest	1,454
0	Brevan Howard	568
109	CB Richard Ellis	115
667	Fidelity	311
196	Goldman Sachs	213
166	Legal & General	214
580	Partners Group	551
2,825	Total	4,733

In 2012/13 the Fund appointed new managers Barings, BlueCrest and Brevan Howard, and disinvested from Fidelity. As such the fees reported against these managers in 2012/13 are part-year.

Note 10. Change in Market Value of Investments for the year ended 31 March 2013

	Realised Gain £000	Unrealised Gain £000	Movement 2011/12 £000
Pooled Investment Vehicles:			
- Fixed Interest Securities	0	9,732	9,732
<ul> <li>Index Linked Securities</li> </ul>	0	2,815	2,815
<ul> <li>UK Equities</li> </ul>	0	44,957	44,957
- Overseas Equities	14,099	(2,111)	11,988
<ul> <li>Fund of Hedge Funds</li> </ul>	0	4,933	4,933
<ul> <li>Diversified Growth Fund</li> </ul>	0	2,257	2,257
	14,099	62,583	76,682
Fixed Interest securities - Public Sector	0	0	0
UK Equities	1,848	3,604	5,452
Overseas Equities	22,393	13,315	35,708
Property	(329)	(1,192)	(1,521)
Total Investments	38,011	78,310	116,321
Currency	(230)	7	(223)
Total	37,781	78,317	116,098
Gross up of Investment Manager	Fees netted o	off fund value	2,725
,		Investments	118,823

# Note 11. Purchases & Sales

Pension Fund Purchases and Sales by Asset Type for the year ended 31 March 2013:

2011/12 £000		2012/13 £000
	Purchases	
	Pooled Investment Vehicles:	
0	<ul> <li>Fixed Interest Securities</li> </ul>	0
0	<ul> <li>Index Linked Securities</li> </ul>	0
0	- UK Equities	0
100,754	<ul> <li>Overseas Equities</li> </ul>	772
0	<ul> <li>Fund of Hedge Funds</li> </ul>	100,000
0	<ul> <li>Diversified Growth Fund</li> </ul>	98,231
100,754		199,003
0	Fixed Interest securities - Public Sector	0
10,905	UK Equities	7,622
54,379	Overseas Equities	57,289
20,679	Property	13,233
186,717	Total Purchases	277,147
	Sales Pooled Investment Vehicles:	
0	- Fixed Interest Securities	0
0	- Index Linked Securities	0
0	- UK Equities	0
(22,288)	- Overseas Equities	(85,392)
Ó	- Fund of Hedge Funds	Ó
0	- Diversified Growth Fund	0
(22,288)	_	(85,392)
0	Fixed Interest securities - Public Sector	Ó
(8,635)	UK Equities	(15,147)
(121,937)	Overseas Equities	(161,715)
	Property	(893)
(169,255)	_Total Sales	(263,147)

The Fund has held pooled investments in fixed interest securities, index linked securities and UK equities throughout the year without addition or disposal.

# Note 12. Pension Fund Analysis of Investments at Market Value

31 March 2012 £000		31 March 2013 £000
	Securities	
39	Government fixed interest UK	39
24,195	Pooled Vehicle - Government index linked UK	27,009
112,707	Pooled Vehicle - Fixed Interest Securities	122,439
136,941		149,487
	UK Equities	
61,566	Quoted	59,493
266,491	Pooled Vehicle - UK Equities	311,448
328,057		370,941
	Overseas Equities	
7,300	Argentina	8,514
10,582	Australia	5,392
539	Belgium	0
383	Bermuda	0
15,024	Brazil	17,770
14,753	Canada	13,049
318	Cayman Islands	0
4,064	China	2,863
1,147	Denmark	3,816
7,818	France	0
5,049	Germany	0
911	Guernsey, C.I.	0
12,740	Hong Kong	13,019
1,081	Ireland	0
187	Israel	0
8,720	Italy	7,409
29,529	Japan	18,810
240	Luxembourg	0
4,781	Mexico	6,947
2,205	Netherlands	4,687
2,687	Netherlands Antilles	0
94	New Zealand	0
837	Norway	0
59	Papua New Guinea	0
3993	Singapore	3,320
8,074	South Korea	8,312
1,106	Spain	0
12,799	Sweden	15,418
38,266	Switzerland	43,078
11,132	Taiwan	12,273
126,233	USA	79,256
18,499	Pooled Vehicle - Fidelity Emerging Markets	0

99,037	Pooled Vehicle - L&G Global Equity Fund	44,905
450,187		308,839
	Property	
43,444	UK Property	45,483
21,667	Global Real Estate SICAR	30,447
65,111		75,930
	Hedge Funds	
0	Pooled Vehicles	104,933
0		104,933
	Diversified Growth Fund	
0	Pooled Vehicles	100,487
0		100,487
	Venture Capital	
11	Midland Growth Fund	11
11		11
3,082	Investment Income Receivable	2,410
14,321	Cash Deposits	10,892
(2,599)	Cash at Authority	93
(750)	Net Debtors / Creditors at Authority	(387)
994,361	Total Asset Value	1,123,636

# Note 13. Valuations by Fund Managers

2011/12 £000		2012/13 £000
	Aberdeen Asset Managers Ltd	
50,787	- UK equities	55,900
218,719	- Overseas equities	263,927
4,889	- Cash	4,171
1,436	- Income Receivable	1,255
	Baring Asset Management Ltd	
0	- Pooled investment vehicle	100,487
	BlueCrest Capital Management (UK) LLP	
0	- Pooled investment vehicle	53,081
	Brevan Howard Asset Management LLP	
0	- Pooled investment vehicle	51,852
	CB Richard Ellis Collective Investors Ltd	·
0	- UK equities	3,592
5	- Overseas equities	6
19,021	- Pooled investment vehicle	24,748
24,423	- Property unit trusts	20,735
5,756	- Cash	376
653	- Income Receivable	790
	Fidelity International	

10,779	- UK equities	0
113,927	- Overseas equities	0
18,499	- Pooled investment vehicle	0
2,070	- Cash	25
252	- Income Receivable	149
	Goldman Sachs Asset Management	
112,707	- Pooled investment vehicle	122,439
	Legal & General Investment Management	
	Pooled investment vehicles	
24,195	- Index linked securities	27,009
266,491	- UK equities	311,448
99,037	- Overseas Equities	44,905
	Partners Group Real Estate SICAR	
21,667	- Property SICAR	30,447
	Schroder Investment Management Ltd	
15	- Cash	23
429	- Income Receivable	479
	UBS Ltd Fixed interest securities	
13	- Cash	14
311	- Income Receivable	349
	JPM Custodian Account	
1,578	- Cash	5,670
1	- Income Receivable	1
	Council	
39	- Public sector fixed interest securities	39
11	- Venture Capital	11
(2,599)	- Cash	93
(750)	- Net Debtors & Creditors	(387)
994,361	Total	1,123,636

The public sector fixed interest securities held directly by the Council are valued using the Debt Management Office gilt reference prices from the DMO website as of 31<sup>st</sup> March.

# Note 14. Valuation by Reliability of Information

The valuation of financial instruments has been classified into three levels, according to the quality and reliability of information used to determine fair values.

### Level 1

Financial instruments at Level 1 are those where the fair values are derived from unadjusted quoted prices in active markets for identical assets or liabilities. Products classified as Level 1 comprise quoted equities, quoted fixed securities, quoted index linked securities and unit trusts. Listed investments are shown at bid prices. The bid value of the investment is based on the bid market quotation of the relevant stock exchange.

### Level 2

Financial instruments at Level 2 are those where quoted market prices are not available; for example, where an instrument is traded in a market that is not considered to be active, or where valuation techniques are used to determine fair value and where these techniques use inputs that are based significantly on observable market data.

### Level 3

Financial instruments at Level 3 are those where at least one input that could have a significant effect on the instrument's valuation is not based on observable market data. Such instruments would include unquoted equity investments and hedge fund of funds, which are valued using various valuation techniques that require significant judgement in determining appropriate assumptions.

The following table provides an analysis of the financial assets and liabilities of the pension fund, as held at the Custodian, grouped into Levels 1 to 3 based on the level at which the fair value is observable.

	Quoted market price	Using observable inputs	With significant unobservable inputs	
Values at 31 March 2013	Level 1 £000	Level 2 £000	Level 3 £000	Total £000
Assets:				
Cash & Currencies	826	0	0	826
Cash Equivalents	0	10,066	0	10,066
Equities	319,834	0	3,592	323,426
Pooled Funds	0	756,705	30,447	787,152
Receivables	3,082	0	0	3,082
Total Financial Assets	323,741	766,772	34,039	1,124,552
Liabilities:				
Payables	(672)	0	0	(672)
Total Financial Liabilities	(672)	0	0	(672)
Grand Total	323,069	766,772	34,039	1,123,880

Financial assets classed at Level 3 include the property investment held by Partners Group and one of the underlying CBRE property investments.

	Quoted market price	Using observable inputs	With significant unobservable inputs	
Values at 31 March 2012	Level 1 £000	Level 2 £000	Level 3 £000	Total £000
Assets:				
Cash & Currencies	6,753	0	0	6,753
Cash Equivalents	0	7,568	0	7,568
Equities	394,217	0	0	394,217

Pooled Funds	0	564,373	21,667	586,040
Receivables	4,949	0	0	4,949
Total Financial Assets	405,919	571,941	21,667	999,527
Liabilities:				
Payables	(1,867)	0	0	(1,867)
Total Financial Liabilities	(1,867)	0	0	(1,867)
Grand Total	404,052	571,941	21,667	997,660

# Note 15. Analysis of Net Current Assets and Liabilities

2011/12 £000	_	2012/13 £000
	Assets	
100	Capital Costs receivable	20
264	Admitted Authorities payments receivable	384
364		404
	Liabilities	
(940)	Creditors	(577)
(174)	Unpaid Benefits	(215)
(1,114)		(792)
(750)	_Net Total	(387)

# **Note 16. Venture Capital**

The venture capital holdings are a legacy investment in The Midland Growth Fund, established in 1985. The fund was set to be wound up by March 2003, although a number of extensions have been agreed to realise the remaining unquoted investment.

The investment was valued at bid price on the 31<sup>st</sup> March 2013, in accordance with British Venture Capital Association guidelines.

# **Note 17. Direct Transaction Costs**

The amount of direct transaction costs incurred by each Fund Manager was as follows:

2011/12		2012/13
£	_	£
450.070	A1 I	04.570
152,073	Aberdeen	64,572
0	Barings	0
0	BlueCrest	0
0	Brevan Howard	0
33,311	CB Richard Ellis	16,513
207,837	Fidelity	106,240
0	Goldman Sachs	0
78,063	Legal & General	67,466
0	Partners Group	0
471,284	_Total	254,790

Direct transaction costs on purchases and sales are only reported in segregated investment mandates, and above on purchases / sales of units in the L&G pooled equity vehicles. In addition to these costs, indirect costs are incurred through the bid-offer spread on investments within the other pooled investment vehicles.

# Note 18. Additional Voluntary Contributions

Additional voluntary contributions are not included in the Pension Fund Accounts in accordance with regulation 5(2)(c) of the Pension Scheme (Management and Investment of Funds) Regulations 1998. The providers of Additional Voluntary Contributions are Phoenix Life Ltd and Prudential Assurance Company Ltd (from 1 April 2009).

Phoenix operates two funds, the deposit fund and the managed fund and employees can contribute to either fund.

Prudential offer eleven funds, with the risk appetite ranging from minimal to higher risk. The employee has the option to choose a combination of up to ten of these funds. Also the employee has the choice to invest in the default fund (with profits) or a lifestyle option, which commences with higher risk investments and is gradually switched to lower risk investments as the employee moves closer to retirement.

The value and transaction summary of the AVC funds are below. It should be noted that the Phoenix Life accounts are produced on a calendar year basis.

Prudential	2012/13 £	2011/12 £
Value at 1 April	1,017,062	669,980
<ul> <li>Contributions and Transfers Received</li> </ul>	414,842	613,439

- Investment Return	69,924	42,411
- Paid Out	(199,220)	(308,768)
Value at 31 March	1,302,608	1,017,062

Prudential have explained that the variance between the 31 March 2012 closing value and 1 April 2012 opening value has been caused by the implementation of a new reporting system for the 2012/13 year.

Phoenix Life Ltd	2012	2011
	£	£
Value at 1 January	1,025,663	1,163,629
<ul> <li>Contributions and Transfers Received</li> </ul>	39,952	54,881
- Investment Return	44,489	(25,966)
- Paid Out	(127,781)	(166,881)
Value at 31 December	982,322	1,025,663

Note 19. Reconciliation of Investments by Asset Class

	31 March 2012	Purchases	Sales	Change in Market Value	31 March 2013
	£000	£000	£000	£000	£000
Pooled Vehicles:					
<ul> <li>Fixed Interest securities</li> </ul>	112,707	0	0	9,732	122,439
<ul> <li>Index Linked securities</li> </ul>	24,195	0	0	2,815	27,009
- UK equities	266,491	0	0	44,957	311,448
<ul> <li>Overseas equities</li> </ul>	117,537	772	(85,392)	11,988	44,905
<ul> <li>Fund of Hedge Funds</li> </ul>	0	100,000	0	4,933	104,933
<ul> <li>Diversified Growth Fund</li> </ul>	0	98,231	0	2,257	100,487
	520,929	199,003	(85,392)	76,682	711,223
Fixed Interest Securities	39	0	0	0	39
UK Equities	61,566	7,622	(15,147)	5,451	59,493
Overseas Equities	332,651	57,289	(161,715)	35,708	263,933
Property	65,111	13,232	(893)	(1,521)	75,930
Venture capital	11	0	0	0	11
Total Investments	980,308	277,147	(263,147)	116,321	1,110,629
Cash and net debtors	14,053			(223)	13,007
Total	994,361			116,098	1,123,636

	31 March 2011	Purchases	Sales	Change in Market Value	31 March 2012
	£000	£000	£000	£000	£000
Pooled Vehicles:					_
<ul> <li>Fixed Interest securities</li> </ul>	99,286	0	0	13,421	112,707
<ul> <li>Index Linked securities</li> </ul>	19,975	0	0	4,220	24,195
- UK equities	262,533	0	0	3,958	266,491
		170			

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	31 March 2011	Purchases	Sales	Change in Market Value	31 March 2012
	£000	£000	£000	£000	£000
<ul> <li>Overseas equities</li> </ul>	32,849	100,754	(22,288)	6,221	117,536
	414,643	100,754	(22,288)	27,820	520,929
Fixed Interest Securities	33	0	Ó	6	39
UK Equities	60,293	10,905	(8,635)	(997)	61,566
Overseas Equities	404,894	54,379	(121,937)	(4,685)	332,651
Property	58,389	20,679	(16,395)	2,438	65,111
Venture capital	11	0	0	0	11
Total Investments	938,263	186,717	(169,255)	24,582	980,307
Cash and net debtors	17,418			(251)	14,053
Total	955,681			24,331	994,361

# Note 20. Nature & Extent of Risks Arising From Financial Instruments

### **Market risk**

Market risk is the risk of a loss to the Fund due to fluctuations in the prices of the financial instruments it holds. The level of risk is managed through an acknowledgement of the risks associated with the different asset classes it holds, and by diversification between asset classes to control the level of risk whilst optimising return.

Sensitivity analysis can be carried out for potential price changes based on the observed historical volatility of asset class returns. 'Riskier' assets such as equities will display greater potential volatility than bonds for example, so the overall outcome will depend largely on funds' asset allocations.

The potential volatilities below (% change) are consistent with a one standard deviation movement in the change in value of the assets over the last three years, as provided by the Fund's statistical analysts WM Company. This can then be applied to the period end asset mix as follows:

Asset Type	Value (£'000)	% Change	Value on Increase (£'000)	Value on Decrease (£'000)
UK Equities	370,952	13.0%	419,287	322,617
Global Equities	308,839	11.7%	345,035	272,643
Total Bonds	122,478	4.6%	128,087	116,869
UK Index Linked	27,009	8.4%	29,264	24,754
Property	75,930	2.8%	78,048	73,812
Alternatives	205,421	4.2%	214,090	196,752
Cash & Equivalents	13,007	0.0%	13,010	13,004
Total Assets*	1,123,636	8.9%*	1,223,415	1,023,857

\*The % change for Total Assets includes the impact of correlation across asset classes. As not all asset classes will increase or decrease together the Value on Increase/Decrease on Total Assets will not total the sum of the values above.

### **Currency Risk**

Currency risk represents the risk that the fair value of future cash flows of a financial instrument will fluctuate because of changes in foreign exchange rates. The fund is exposed to currency risk on financial instruments that are denominated in any currency other than £GBP.

To calculate currency risk the currency exchange rate volatility (% change relative to £GBP) of individual currencies is used, as provided by the Fund's statistical analysts WM Company. For pooled assets the benchmark currency exposure is used as proxy, and for individual currencies where volatility analysis is unavailable, the % change of the currency basket as a whole is used.

The following table summarises the Fund's currency exposure based on its holdings of overseas domiciled equities and property as at 31 March 2013.

Currency	Value (£'000)	% Change	Value on Increase (£'000)	Value on Decrease (£'000)
Argentine Peso	8,514	8.6%	9,246	7,782
Australian Dollar	5,392	10.0%	5,929	4,856
Brazilian Real	17,770	11.6%	19,835	15,705
Canadian Dollar	13,049	5.6%	13,780	12,316
Chinese Yuan	2,863	8.2%	3,097	2,629
Danish Krone	3,816	7.7%	4,111	3,521
EURO	12,096	7.8%	13,039	11,153
Hong Kong Dollar	13,019	8.5%	14,131	11,908
Japanese Yen	18,810	11.8%	21,024	16,596
Mexican Peso	6,947	9.3%	7,593	6,300
Singapore Dollar	3,320	5.8%	3,513	3,128
South Korean Won	8,312	7.6%	8,939	7,684
Swedish Krona	15,418	8.1%	16,671	14,164
Swiss Franc	43,079	9.4%	47,111	39,046
Taiwan Dollar	12,273	7.2%	13,152	11,394
US Dollar	79,256	8.7%	86,183	72,329
Global Basket	44,905	5.3%	47,294	42,516
Total O/S Equity*	308,839	5.2%*	324,838	292,839

TOTAL*	339,286	5.2%*	356,863	321,709
O/S Property (€)	30,447	7.8%	32,822	28,072

<sup>\*</sup>The Total % currency change includes the impact of correlation across the underlying currencies. As not all currencies will increase or decrease together the Value on Increase/Decrease on Total Assets will not total the sum of the values above.

### **Credit Risk**

Credit risk represents the risk that the counterparty to a financial instrument will fail to discharge an obligation and cause the Fund to incur a financial loss. The market values of investments generally reflect an assessment of credit in their pricing and consequently the risk of loss is implicitly provided for in the carrying value of the fund's financial assets. In essence the Fund's entire investment portfolio is exposed to some form of credit risk, however the selection of high quality counterparties and financial institutions, and legal due diligence carried out on all managers and the custodian, minimises the credit risk that may occur through the failure to settle a transaction.

### **Liquidity Risk**

Liquidity risk represents the risk that the Fund will not be able to meet its financial obligations as they fall due. The Council takes steps to ensure that the Fund has adequate cash resources to meet its commitments through periodic reviews of the maturity of the Fund, and monitoring of the cash flows generated from dealing with members.

### Single Investment Risk

The following single investments represent more than 5% of the net assets of the scheme, although each of the investments below is a pooled investment vehicle with a large number of underlying assets. None of the underlying assets represent more than 5% of the scheme.

Investment	Value 31/3/13 (£'000)	% of total fund	Value 31/3/12 (£'000)	% of total fund
Legal & General UK Equity Index Fund	311,448	27.7%	266,491	26.8%
Goldman Sachs Sterling Broad Fixed Income Portfolio	122,439	10.9%	345,035	11.3%
Baring Dynamic Asset Allocation Fund	100,487	8.9%	-	-

### **GLOSSARY OF FINANCIAL TERMS AND ABBREVIATIONS**

### **FINANCIAL TERMS**

### Accrual

The recognition of income and expenditure as it is earned or incurred, rather than as cash is received or paid.

#### **Balances**

Unallocated reserves held to resource unpredictable expenditure demands.

### **Capital Charges**

Charges made to service department revenue accounts, comprising depreciation (where appropriate) based on the value of the asset employed.

### **Capital Expenditure**

Expenditure on new assets such as land and buildings, or on the enhancement of existing assets so as to significantly prolong their useful life or increase their market value.

### **Capital Financing Charges**

The annual cost of depreciation, leasing charges and other costs of funding capital expenditure.

### **Capital Receipts**

Income received from the sale of land, buildings and other capital assets.

### **Contingent Liabilities**

Potential losses for which a future event will establish whether a liability exists. As it is not appropriate to establish provisions for such amounts, they are not accrued in the financial statements, but disclosed separately in a note to the Balance Sheet.

### **Creditors**

Amounts owed by the Authority at 31 March for goods received or services rendered but not yet paid for.

#### **Debtors**

Amounts owed to the Authority which are collectable or outstanding at 31 March.

### **Dedicated Schools Grant**

A specific grant for the funding of schools and which is ring-fenced to the Schools Budget.

### **Deferred Capital Income**

This consists mainly of income due from former tenants who have purchased their homes and taken out mortgages with the Council.

### **Earmarked Reserves**

Amounts set aside for a specific purpose to meet future commitments or potential liabilities, for which it is not appropriate to establish provisions.

### **Provisions**

Monies set aside for liabilities and losses which are likely to be incurred but where exact amounts or dates on which they will arrive are uncertain.

### Revenue Expenditure from Capital under Statute (REFCUS)

Spending on items normally classed as revenue but which are defined by statute as capital e.g. improvement grants.

# **Revenue Expenditure**

Spending on day-to-day items, including salaries and wages, premises costs and supplies and services.

### **Transfer Payments**

Benefits paid over to tenants and homeowners towards rent and council tax which is then reimbursed by central government.

### **ABBREVIATIONS**

**AVC** Additional Voluntary Contributions

**BSF** Building Schools for the Future

**BVACOP** Best Value Accounting Code of Practice

**BVCA** British Venture Capital Association

**C&IMHSCT** Camden and Islington Mental Health Social Care Trust

**CFR** Capital Financing Requirement

**CGRA** Capital Grants Received in Advance

**CIPFA** Chartered Institute of Public Finance and Accountancy

**CPFA** Chartered Public Finance Accountant

**CPI** Consumer Price Index

**DCLG** Department for Communities and Local Government

**DCSF** Department for Children, Schools and Families (formerly DfES – Department

of Education and Skills) (Central Government)

**DHC** Depreciated historical cost

**DMO** Debt Management Office

**DRC** Depreciated replacement cost

**DSG** Dedicated Schools Grant

**DWP** Department of Work and Pensions (Central Government)

**EUV** Existing Use Value

**FMV** Fair Market Value

**FTE** Full Time Equivalent

**GLA** Greater London Authority

**HMRC** HM Revenue & Customs

**HRA** Housing Revenue Account

IAS International Accounting Standards

ICES Integrated Community Equipment Store

**IFRIC** International Financial Reporting Interpretations Committee

**IFRS** International Financial Reporting Standards

**ILEA** Inner London Education Authority

**IPSAS** International Public Sector Accounting Standards

ISB Independent School Bursary Scheme

**LCAAF** London Committee for Action Against Fraud

**LEP** Local Education Partnership

**LEU** London Ecology Unit

**LGIU** Local Government Information Unit

**LGPS** Local Government Pension Scheme

**LOBO** Lender Option Borrower Option financial instrument

**LPFA** London Pensions Fund Authority

LRB The former London Residuary Body (residual functions of the Greater

London Council and ILEA)

MMI Municipal Mutual Insurance

MRA Major Repairs Allowance

MRP Minimum Revenue Provision

**NBV** Net Book Value

NNDR National Non Domestic Rates (Business Rates)

**NPV** Net Present Value

**NLWA** North London Waste Authority

**OEIC** Open Ended Investment Company

PCT Primary Care Trust

**PFI** Private Finance Initiative

**PPE** Property, Plant and Equipment

**PWLB** Public Works Loans Board

**RCCO** Revenue Contribution to Capital Outlay

(this is also known as Direct Revenue Financing)

**REFCUS** Revenue Expenditure Funded From Capital Under Statute

**RICS** Royal Institution of Chartered Surveyors

**RNCC** Registered Nursing Care Contribution

**RPI** Retail Price Index

**RSL** Registered Social Landlord

SBRR Small Business Rate Relief

**SEN** Special Education Needs

**SIC** Standing interpretations Committee

**SLA** Service Level Agreement

**SOLACE** Society of Local Authority Chief Executives

**SORP** Statement of Recommended Practice

**SSAP** Statement of Standard Accounting Practice

**TfL** Transport for London

**TSS** Teachers Superannuation Scheme

**UCL** University College London

**UK GAAP** UK Generally Accepted Accounting Principles