## LONDON BOROUGH OF CAMDEN

## **ANNUAL FINANCIAL REPORT**

## 2013/14



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## EXPLANATORY FOREWORD By The Director of Finance and Responsible Financial Officer



Michael O'Donnell Director of Finance and Responsible Chief Finance Officer

I am pleased to present the Council's 2013/14 Annual Financial Report.

The purpose of this foreword is to provide a guide to the most significant matters reported in the Council's accounts. Camden's financial statements for 2013/14 have been prepared in accordance with the standard format for local authority accounts recommended by the Chartered Institute of Public Finance and

Accountancy (CIPFA) for the Statement of Accounts in 2013/14 as prescribed by the Code of Practice on Local Authority Accounting in the United Kingdom 2013/14, which is based on International Financial Reporting Standards.

In previous years this Annual Financial Report was known as the Statement of Accounts. The elements on which the auditors are required to give a true and fair view are listed below the subheading of "Statement of Accounts" within the Contents page.

To aid interpretation of the Council's accounts, the foreword is in three sections:

- Commentary and review of the services provided by the Council during 2013/14.
- Commentary on the major elements of the statement of accounts and a comparison to those statements presented in 2012/13.
- Technical commentary on the significant items within the accounts that are worthy of note.

# Commentary and review of the services provided by the Council during 2013/14.

#### 1.0 Review of the Year

2013/14 marked the third year of the contraction in government funding for Councils that is expected to continue well into the medium-term for at least the next four financial years. It was also the third year of the comprehensive three year Savings Programme launched in in 2011 to deliver the £83m of savings required to balance our revenue budgets in this period. By the end of the year the Council had delivered 95% of the planned programme, with a further 2% expected in 2014/15 and beyond. However, with other initiatives launched within this period, including detailed budget reviews and fee and charges projects, the Council has already delivered more than the £83m target.

The ongoing delivery of savings has led to increased cost consciousness across the organisation, and produced a small revenue underspend in 2013/14. By building on opportunities generated by the delivery of the current savings programme the Council has been able to achieve the £10m of efficiencies required for 2014/15 without affecting front-line service delivery.

The Council's accommodation strategy has progressed strongly in the year, with the new offices at 5 Pancras Square set to open its doors over the summer of 2014. The new building will see 76% of staff located under one roof, facilitating a step change in collaborative working and increased efficiency, and also features two public swimming pools, as well as a library and access centre. The building has been granted an 'outstanding' BREEAM environmental rating, and will cut emissions by 64% as well as leading to annual energy savings over £0.5m compared to the existing portfolio. In 5 Pancras Square the Council will have an asset whose value has risen considerably since the site was purchased and costs fixed a number of years ago.

2013/14 was also a successful year for our Community Investment Programme (CIP) – the Council's programme to invest money in schools, homes and community facilities by selling under used and out of date public properties or by regenerating existing land. As part of our investment in the homes for older people project we opened a new care home at Maitland Park in partnership with Shaw healthcare, who will be running the care home on behalf of the Council, which is now home to 60 older people. Gospel Oak Court, the extra-care sheltered housing that is part of the same complex, provides 35 flats. 29 schools and one children's centre across the Borough are having or have had improvements carried out funded by re-investing capital receipts generated by CIP. In total CIP aims to generate £117m to be re-invested in 53 schools and children's centres in the period up to 2016/17. In total the programme is expected to deliver 3,050 new homes and 13,000 better homes works.

The continuing outlook for local government finance remains bleak, and preparations are well underway for a new medium-term strategy from 2015/16 that will maximise the outcomes achievable from our reduced resource base. The new strategy will holistically unite the core strands of Outcomes Based Budgeting, Right First Time, and Efficiencies under a single programme centred on the delivery of the organisation's Camden Plan objectives.

#### 2.0 The 2013/14 General Fund Revenue Outturn

The Council produced a final General Fund revenue outturn underspend before agreed transfers to reserves of  $\pounds(8.274)$ m. This was in line with forecasts and reflects the approach taken by finance and service management to the reductions in central funding, with an on-going commitment to drive down costs and deliver savings earlier than planned where possible.

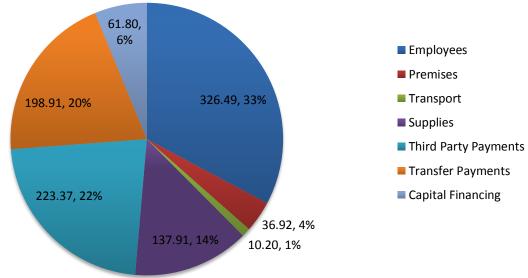
The Council's actual spend compared with its updated budget for 2013/14 is set out below: -

Departmental Costs Non-departmental Costs	Final Updated Budget 2013/14 £m 325.17 (42.89)	Final Spend £m 319.76 (45.76)
Revenue funding of capital expenditure Contributions into and out of Earmarked Reserves and General Balances	17.18 (10.30)	17.18 (10.30)
Total Spend	289.16	280.88
Council Funding	(289.16)	(289.16)
Net Under Spend on Revenue Account	0	(8.28)

General fund balances stood at £13.6m, which is in line with a commitment at the February 2012 Cabinet to hold the lowest agreed level of General Balances under the Council's longstanding policy.

Fig.1<sup>1</sup>





<sup>&</sup>lt;sup>1</sup> Excludes internal support costs

#### 3.0 The 2013/14 Capital Outturn

The Council has a large capital programme with planned expenditure running through to 2023/24. The programme consists of a number of major initiatives to enhance or replace assets alongside large programmes to deal with backlog maintenance. The funding for the programme comes from a variety of sources but remains heavily dependent on capital receipts from the sale of fixed assets. Actual capital spend in the year was £196.8m, compared with a budget of £213.4m. The main areas of investment were Housing and Adult Social Care which spent £91.5m, largely on the Better Homes programme and Estate Regeneration, the Corporate Landlord which spent £64.1m including £45.4m on the new Kings Cross building which when completed in 2014 will house a leisure and swimming pool complex, a library, a customer services centre and council offices.

The Council has current borrowing facilities with the Public Works Loan Board (PWLB) and with the Cooperative Bank. In addition to new capital resources available in future years from capital receipts, grants and from revenue contributions, the Council has at 31 March 2014 revenue contributions of £8.7m (non-HRA) and capital receipts of £48.2m<sup>2</sup> in hand to meet the future capital programme's projected expenditure of approximately £969m over the next five years.

During the year, there were 4 properties where the capital receipt exceeded £1m.

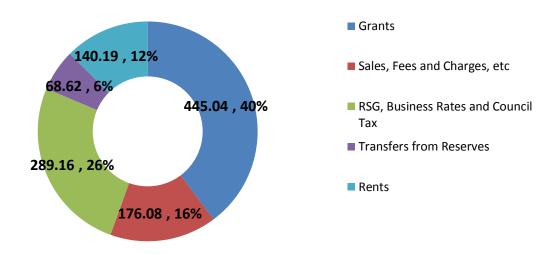
#### 4.0 Internal and External Sources of Funding

During the year, the Council spent £1,119.09m on providing council services and this covered both General Fund and HRA. The source of funding for these services is as follows:

		2013/14	
	General Fund	HRA	Total
	£m	£m	£m
Transfers from Reserves	(56.43)	(12.19)	(68.62)
NNDR/ Council Tax	(289.16)	0.00	(289.16)
Government Grants	(437.93)	(7.11)	(445.04)
Rents	(14.61)	(125.58)	(140.19)
Sales, Fees and Charges	(131.97)	(44.12)	(176.09)
Total Funding	(930.10) <sup>3</sup>	(189.00)	(1,119.10)

<sup>&</sup>lt;sup>2</sup> £4.9m in the Capital Receipts Reserve and £43.3m pre-applied receipts in the Capital Adjustment Account.

<sup>&</sup>lt;sup>3</sup> General Fund expenditure exceeds income in figure 1 due to the inclusion of capital charges in expenditure and the exclusion of recharges between the HRA and General Fund in income.



## Analysis of Gross Income - Total £1,119.09m

Balances held by schools at 31 March 2014 totalled £17.123m.

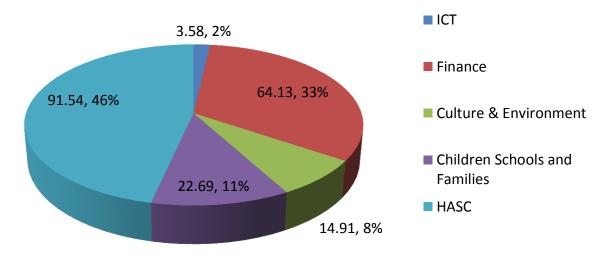
### 4.1 Capital

The total capital spend of £196.8m in 2013/14 (£169.5m in 2012/13) was financed from a number of sources including £20.9m from capital grants, £17.2m from revenue contributions (GF) and £52.0m from the HRA, £15.0m from HRA prudential borrowing, £28.0m from GF prudential borrowing, £2.8m from Section 106 and other contributions and £60.9m from capital receipts. The capital spending in 2013/14 is analysed by department in the following graph (Fig 3).

Fig.2

Fig. 3

## Capital Expenditure 2013/14 (£196.85m)



#### 4.2 Private Finance Initiative

The Council has three completed Private Finance Initiative projects; Haverstock School, Chalcot Housing Estate renovation and the new UCL Academy secondary school and the Swiss Cottage special school co-located at Adelaide Road. The revenue costs are met from on-going base budgets.

#### 4.3 Housing

The Council is the main provider of rented accommodation in Camden with 23,491 units at 31 March 2014. In 2013/14 average council rents excluding service charges were £104.28 per week, an increase of £4.84, or 4.87%, over the 2012/13 level of £99.44 per week. The HRA in 2013/14 had a planned net deficit of £12.2m, which when taken from its existing reserves of £47.1m resulted in £34.9m being carried forward at 31 March 2014. This reduction was due to a planned use of revenue contributions to the capital programme in the year which will be partially offset by lower contributions in 2014/15 – 2016/17.

#### 5.0 Material Assets Acquired or Liabilities Incurred

There were no material assets acquired or liabilities incurred in 2013/14.

#### 6.0 Changes in Statutory Functions

From 2013/14 local government assumed responsibility for delivering some Public Health functions, formerly delivered by Primary Care Trusts.

#### 7.0 Illustrative overview

The following diagrams show in broad terms the trend in revenue and capital spend, staffing numbers and the net cost of services per resident over the past few years.

#### 7.1 Trend in revenue and capital spend

The following graph (Fig 4) shows trends in Camden's capital, gross revenue spend and total spending. Total spending in 2013/14 was £1,316m; this includes revenue spending (General Fund, Housing Revenue Account & Dedicated Schools Grant), capital spending and the payment of benefits.

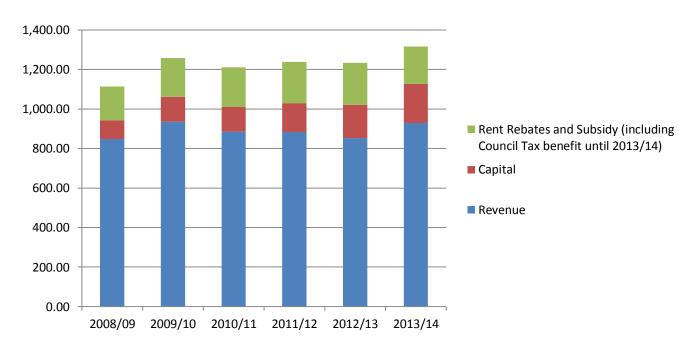
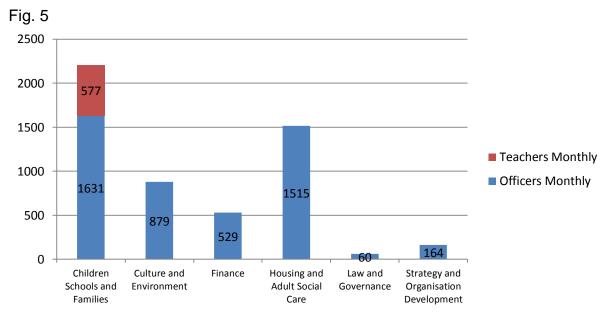


Fig. 4

#### 7.2 Trend in staffing number over recent years

The following graph (Fig 5) shows Camden's staff numbers in 2013/14 for each directorate, expressed in terms of the number of full-time equivalents in post in each category of employment at 31 March 2014. The figures include staff providing services to housing tenants but exclude voluntary aided schools.



\*Camden provides Pensions Administration and Public Health as shared services with other London Boroughs, these staff numbers are not included above.

The following graph (Fig 6) shows how Camden staff numbers (excluding teachers and voluntary aided schools' teachers and staff) have changed over recent years. Total FTE staffing decreased by 41 (0.9%) between 2012/13 and 2013/14.

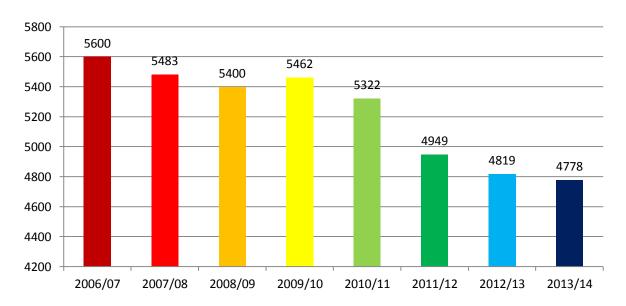


Fig. 6

# Commentary on the major elements of the statement of accounts and a comparison to those statements presented in 2012/13

#### 8.0 International Financial Reporting Standards

The council is required to report its financial position based on the requirements of International Financial Reporting Standards (IFRS) and as encapsulated within the Code of Practice on Local Authority Accounting in the United Kingdom 2013/14.

#### 9.0 Statement of Accounting Policies

The accounting polices applicable to the 2013/14 statement of accounts are much the same as those that were applied to the 2012/13 accounts. The only significant change to this year's accounting policies is in respect of post-employment benefits to reflect the changes to IAS19 adopted by the 2013/14 Code of Practice. The main changes are:

- Removal of the expected return on assets, to be replaced by a net interest cost comprising net income on the assets and interest expense on the liabilities, which are both calculated with reference to the discount rate.
- New recognition criteria for service costs and termination benefits.

#### **10.0 True and Fair View Override**

As required by the Accounts and Audit Regulations 2011, paragraph 8.2, the Responsible Financial Officer is required to certify that the statement of accounts presents a true and fair view of the financial position of the council. However, as a consequence of IFRS, this has introduced the principle of the "true and fair view over-ride". This means, where the Responsible Financial Officer considers that to give a true and fair view would actually require the council to provide misleading information i.e. to provide an actual outturn figure would actually show to the reader an unexpected financial position, the Responsible Financial Officer is permitted to provide alternative figures providing such divergence from the "true and fair view" is appropriately acknowledged in the notes to the accounts. For 2013/14, the Responsible Financial Officer has not had to use the "true and fair view override".

#### **11.0 Changes to the Statement of Accounts**

In the main, the 2013/14 Statement of Accounts are the same as those of 2012/13. However, there has been one notable change outlined below:

#### Collection Fund

As a result of the introduction of the business rates retention scheme, the Council now retains a proportion of the business rates that it collects. The remainder is collected on behalf of the Greater London Authority and the Department for Communities and Local Government (DCLG). The proportion is split 50% to DCLG, 30% to the Council and 20% to the Greater London Authority.

The amount that the Council can draw down from the Collection Fund to recognise in the Comprehensive Income and Expenditure Account in 2013/14, along with the amounts payable to the Greater London Authority and DCLG, are determined in advance of the current financial year. This means that the Council now recognises a deficit or surplus in the year in the Collection fund in respect of non-domestic rates to reflect the differences between the debits required to the Collection Fund and the income received in respect of business rates collection. Thus the total surplus or deficit in the Collection Fund is now made up of elements relating to both Council Tax and non-domestic rates.

#### **12.0 Material Events After the Reporting Date**

There have not been any material events after the reporting date.

#### **Further Information**

Further information about the accounts is available from the:

Business Advisor (Technical & Controls) Town Hall, Judd Street, London WC1H 9JE

Under the Audit Commission Act 1998, sections 15 - 16, and the Accounts and Audit Regulations 2011 Regulations 9, 10 & 11, members of the public have a statutory right to inspect the Accounts before the audit is completed. The period of availability of the Accounts for inspection is advertised in the local press and anyone wishing to do so may make objection to any item of account to the council's auditor.

## INDEPENDENT AUDITOR'S REPORT TO MEMBERS OF LONDON BOROUGH OF CAMDEN

We have audited the financial statements of the London Borough of Camden for the year ended 31 March 2014 on pages 18 to 183. The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2013/14.

This report is made solely to the members of the Authority, as a body, in accordance with Part II of the Audit Commission Act 1998. Our audit work has been undertaken so that we might state to the members of the Authority, as a body, those matters we are required to state to them in an auditor's report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the members of the Authority, as a body, for our audit work, for this report, or for the opinions we have formed.

#### Respective responsibilities of the Director of Finance and Responsible Financial Officer and auditor

As explained more fully in the Statement of the Responsibilities for the Accounts, the Director of Finance and Responsible Financial Officer is responsible for the preparation of the Statement of Accounts, which includes the financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom, and for being satisfied that they give a true and fair view. Our responsibility is to audit, and express an opinion on, the financial statements in accordance with applicable law and International Standards on Auditing (UK and Ireland). Those standards require us to comply with the Auditing Practices Board's Ethical Standards for Auditors.

#### Scope of the audit of the financial statements

An audit involves obtaining evidence about the amounts and disclosures in the financial statements sufficient to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of whether the accounting policies are appropriate to the Authority's and the Pension Fund's circumstances and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the Director of Finance and Responsible Financial Officer; and the overall presentation of the financial statements.

In addition, we read all the financial and non-financial information in the Explanatory Foreword and the Annual Financial Report to identify material inconsistencies with the audited financial statements and to identify any information that is apparently materially incorrect based on, or materially inconsistent with, the knowledge acquired by us in the course of performing the audit. If we become aware of any apparent material misstatements or inconsistencies we consider the implications for our report.

#### **Opinion on financial statements**

In our opinion the financial statements:

- give a true and fair view of the financial position of the Authority as at 31 March 2014 and of the Authority's expenditure and income for the year then ended;
- give a true and fair view of the financial transactions of the Pension Fund during the year ended 31 March 2014 and the amount and disposition of the fund's assets and liabilities as at 31 March 2014; and
- have been prepared properly in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2013/14.

#### Matters on which we are required to report by exception

The Code of Audit Practice 2010 for Local Government Bodies requires us to report to you if:

- the annual governance statement which accompanies the financial statements does not reflect compliance with 'Delivering Good Governance in Local Government: a Framework' published by CIPFA/SOLACE in June 2007; or
- the information given in the explanatory foreword and the content of the Annual Financial Report for the financial year for which the financial statements are prepared is not consistent with the financial statements; or
- any matters have been reported in the public interest under section 8 of Audit Commission Act 1998 in the course of, or at the conclusion of, the audit; or
- any recommendations have been made under section 11 of the Audit Commission Act 1998; or
- any other special powers of the auditor have been exercised under the Audit Commission Act 1998.

We have nothing to report in respect of these matters.

## Conclusion on the London Borough of Camden's arrangements for securing economy, efficiency and effectiveness in the use of resources

#### Authority's responsibilities

The Authority is responsible for putting in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources, to ensure proper stewardship and governance, and to review regularly the adequacy and effectiveness of these arrangements.

#### Auditor's responsibilities

We are required under Section 5 of the Audit Commission Act 1998 to satisfy ourselves that the Authority has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources. The Code of Audit Practice issued by the Audit Commission requires us to report to you our conclusion relating to proper arrangements, having regard to relevant criteria specified by the Audit Commission.

We report if significant matters have come to our attention which prevent us from concluding that the Authority has put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources. We are not required to consider, nor have we considered, whether all aspects of the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

## Scope of the review of arrangements for securing economy, efficiency and effectiveness in the use of resources

We have undertaken our audit in accordance with the Code of Audit Practice, having regard to the guidance on the specified criteria, published by the Audit Commission in October 2013, as to whether the Authority has proper arrangements for:

- securing financial resilience; and
- challenging how it secures economy, efficiency and effectiveness.

The Audit Commission has determined these two criteria as those necessary for us to consider under the Code of Audit Practice in satisfying ourselves whether the Authority put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2014.

We planned our work in accordance with the Code of Audit Practice. Based on our risk assessment, we undertook such work as we considered necessary to form a view on whether, in all significant respects, the Authority had put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources.

#### Conclusion

On the basis of our work, having regard to the guidance on the specified criteria published by the Audit Commission in October 2013, we are satisfied that, in all significant respects, the London

Borough of Camden put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources for the year ending 31 March 2014.

#### Delay in certification of completion of the audit

#### Due to work on the WGA Return not being completed by the 30 September 2014

We cannot formally conclude the audit and issue an audit certificate until we have completed the work necessary to issue our assurance statement in respect of the Authority's Whole of Government Accounts consolidation pack. We are satisfied that this work does not have a material effect on the financial statements or on our value for money conclusion.

#### Due to matters brought to our attention by a local authority elector

Furthermore we cannot formally conclude the audit and issue an audit certificate until we have completed our consideration of matters brought to our attention by a local authority elector relating to 2012-13. We are satisfied that this work does not have a material effect on the financial statements or on our value for money conclusion.

Philip Johnstone for and on behalf of KPMG LLP, Appointed Auditor Chartered Accountants

15 Canada Square Canary Wharf London E14 5GL

30 September 2014

## STATEMENT OF RESPONSIBILITIES FOR THE ACCOUNTS

#### The Council's Responsibilities

The council is required to:

- make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. In this council, that officer is the Director of Finance and Responsible Financial Officer.
- manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets.
- approve the Annual Financial Report, incorporating the Statement of Accounts.

#### The Director of Finance and Responsible Financial Officer's Responsibilities

The Director of Finance and Responsible Financial Officer is responsible for the preparation of the council's Annual Financial Report, which incorporates the Statement of Accounts, and of its pension fund statement of accounts in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2013/14.

In preparing this Annual Financial Report, the Director of Finance and Responsible Financial Officer has:

- selected suitable accounting policies and then applied them consistently
- made judgements and estimates that were reasonable and prudent
- complied with the Code of Practice on Local Authority accounting.

The Director of Finance and Responsible Financial Officer has also:

- kept proper accounting records which were up to date
- taken reasonable steps for the prevention and detection of fraud and other irregularities.

In accordance with regulation 8(2) and 8(3) of the Accounts and Audit Regulations 2011, issued under the Audit Commission Act 1988, and where specifically stated, in accordance with all recognised statutory requirements and codes of practice applicable to local authorities; I hereby certify that the Annual Financial Report, incorporating the Statement of Accounts, gives a true and fair view of the financial position of the authority and its income and expenditure for the year ended 31 March 2014.

Michael O'Donnell, CPFA Director of Finance and Responsible Financial Officer 23<sup>rd</sup> September 2014

### CHAIR'S APPROVAL OF STATEMENT OF ACCOUNTS

This is the Annual Financial Report, incorporating the Statement of Accounts with all audit activities completed. The Audit and Corporate Governance Committee of the London Borough of Camden at its meeting on 25<sup>th</sup> September 2014 delegated authority to the Chair to approve the Statement of Accounts.

Councillor Peter Brayshaw Chair, Audit and Corporate Governance Committee 25<sup>th</sup> September 2014

## **CORE STATEMENTS**

### Movement in Reserves Statement for the year ended 31 March 2014

This statement shows the movement in the year on the different reserves held by the authority, analysed into 'usable reserves', (i.e. those that can be applied to fund expenditure or reduce local taxation) and other reserves. The surplus or deficit on the provision of services line shows the true economic cost of providing the authority's services, more details of which are shown in the comprehensive income and expenditure statement. These are different from the statutory amounts required to be charged to the general fund balance and the housing revenue account for council tax setting and dwellings rent setting purposes. The net increase/decrease before transfers to earmarked reserves line shows the statutory general fund balance and housing revenue account balance before any discretionary transfers to or from earmarked reserves are undertaken by the Council.

**Movement in Reserves Statement** 

	General Fund Balance £000	Earmarked General Fund Reserves £000	Housing Revenue Account £000	Capital Receipts Reserve £000	Major Repairs Reserve £000	Capital Grants unapplied Account £000	Total Usable Reserves £000	Unusable Reserves £000	Total Authority Reserves £000
				<u>2013</u>	/14				
Balance at 31 March 2013 brought forward	(13,620)	(125,939)	(47,101)	0	(4,966)	(2,983)	(194,609)	(2,335,170)	(2,529,779)

Movement in Surplus or deficit on provision of services	<b>reserves dur</b> (6,790)	r <mark>ing 2013</mark> , 0	<b>/14</b> (160,137)	0	0	0	(166,927)	0	(166,927)
Other Comprehensi ve Expenditure and Income	0	0	0	0	0	0	0	(9,654)	(9,654)
Total Comprehen sive Expenditure and Income	(6,790)	0	(160,137)	0	0	0	(166,927)	(9,654)	(176,581)
Adjustments between accounting basis & funding basis under regulations (note 7)	8,816	0	172,325	(4,876)	(8,212)	424	168,477	(168,477)	0
Net (Increase)/ Decrease before transfers to Earmarked Reserves	2,026	0	12,188	(4,876)	(8,212)	424	1,550	(178,131)	(176,581)
Transfers to/from Earmarked Reserves (note 8)	(2,026)	2,026	0	0	0	0	0	0	0
(Increase)/ Decrease in Year	0	2,026	12,188	(4,876)	(8,212)	424	1,550	(178,131)	(176,581)

#### **Movement in Reserves Statement**

	General Fund Balance £000	Earmarked General Fund Reserves £000	Housing Revenue Account £000	Capital Receipts Reserve £000	Major Repairs Reserve £000	E000	Total Usable Reserves £000	Unusable Reserves £000	Total Authority Reserves £000
Balance at 31 March 2014 carried forward	(13,620)	(123,913)	(34,913)	(4,876)	(13,178)	(2,559)	(193,059)	(2,513,301)	(2,706,360)

	General Fund Balance £000	Earmarked General Fund Reserves £000	Housing Revenue £000	Capital Receipts Reserve £000	Major Repairs Reserve £000	Capital Grants unapplied Account £000	Total Usable Reserves £000	Unusable Reserves £000	Total Authority Reserves £000
			<u>20</u>	012/13 R	estate	<u>d</u>			
Balance at 31 March 2012 brought forward	(13,623)	(115,033)	(59,402)	0	0	(3,394)	(191,452)	(2,093,100)	(2,284,552)
Misc. Adjustments	3	0	9	0	0	0	12	0	12
Balance at 31 March 2012	(13,620)	(115,033)	(59,393)	0	0	(3,394)	(191,440)	(2,093,100)	(2,284,540)
••									
Movement in a Surplus or deficit on provision of services	r <u>eserves d</u> (10,550)	<u>uring <b>2012</b>/</u> 0	<u>13</u> (298,333)	0	0	0	(308,883)	0	(308,883)
Other Comprehensi ve Expenditure and Income	0	0	0	0	0	0	0	63,644	63,644
Total Comprehen sive Expenditure and Income	(10,550)	0	(298,333)	0	0	0	(308,883)	63,644	(245,239)
Adjustments between accounting basis & funding basis under regulations (note 7)	(356)	0	310,625	0	(4,966)	411	305,714	(305,714)	0
Net (Increase)/ Decrease before transfers to Earmarked Reserves Transfers to/from	(10,906)	0	12,292	0	(4,966)	411	(3,169)	(242,070)	(245,239)
Earmarked Reserves (note 8)	10,906	(10,906)	0	0	0	0	0	0	0

	General Fund Balance £000	Earmarked General Fund Reserves £000	Housing Revenue Account £000	Capital Receipts Reserve £000	~ 0 0	Capital Grants unapplied Account £000	Total Usable Reserves £000	Unusable Reserves £000	Total Authority Reserves £000
(Increase)/ Decrease in Year	0	(10,906)	12,292	0	(4,966)	411	(3,169)	(242,070)	(245,239)
Balance at 31 March 2013 carried forward	(13,620)	(125,939)	(47,101)	0	(4,966)	(2,983)	(194,609)	(2,335,170)	(2,529,779)

### Comprehensive Income And Expenditure Statement for the year ended 31 March 2014

This statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. Authorities raise taxation to cover expenditure in accordance with regulations; this may be different from the accounting cost. The taxation position is shown in the movement in reserves statement.

2013/14

#### **Comprehensive Income and Expenditure Statement**

#### 2012/13 Restated

Gross Expenditure	Gross Income	Net Expenditure		Gross Expenditure	Gross Income	Net Expenditure
£000	£000	£000		£000	£000	£000
109,769	(19,723)	90,046	Adult Social Care	111,682	(22,824)	88,858
42,903	(29,792)	13,111	Central Services	23,327	(4,940)	18,387
290,342	(213,724)	76,618	Children's and Education Services	313,813	(212,611)	101,202
19,479	(4,197)	15,282	Cultural and Related Services	15,041	(4,406)	10,635
53,860	(13,997)	39,863	Environmental and Regulatory Services	55,008	(12,478)	42,530
41,063	(40,572)	491	Highways and Transport Services	40,557	(42,273)	(1,716)
			Housing Services:			
(124,279)	(169,127)	(293,406)	- Local Authority Housing (HRA)	22,727	(176,666)	(153,939)
236,992	(207,283)	29,709	- Other Housing Services	236,707	(210,595)	26,112
22,522	(12,588)	9,934	Planning Services	21,499	(13,360)	8,139
0	0	0	Public Health	24,803	(26,481)	(1,678)
4,610	(467)	4,143	Corporate and democratic core	6,861	(499)	6,362
243	0	243	Non distributed costs	669	0	669
697,504	(711,470)	(13,966)	Cost Of Services	872,694	(727,133)	145,561
28,115	0	28,115	Other Operating Expenditure (note 9)	(13,346)	0	(13,346)
43,103	(17,212)	25,891	Financing and Investment Income and Expenditure (note 10)	43,370	(17,163)	26,207
0	(348,923)	(348,923)	Taxation and Non-Specific Grant Income (note 11)	0	(325,349)	(325,349)
		(308,883)	(Surplus) or Deficit on Provision of Services			(166,927)
		(10,025)	Surplus or deficit on revaluation of Property, Plant and Equipment			(83,825)
		73,731	Actuarial gains / losses on pension assets / liabilities			74,171
		(62)	Other gains and losses			0
		63,644	Other Comprehensive Income and Expenditure			(9,654)
		(245,239)	Total Comprehensive Income and Expenditure			(176,581)

### Balance Sheet for the year ended 31 March 2014

The Balance Sheet shows the value as at the Balance Sheet date of the assets and liabilities recognised by the authority. The net assets of the authority (assets less liabilities) are matched by the reserves held by the authority. Reserves are reported in two categories. The first category of reserves are usable reserves, i.e. those reserves that the authority may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use (for example the Capital Receipts reserve that may only be used to fund capital expenditure or repay debt). The second category of reserves is those that the authority is not able to use to provide services. This category of reserves that hold unrealised gains and losses (for example the Revaluation Reserve), where amounts would only become available to provide services if the assets are sold; and reserves that hold timing differences shown in the Movement in Reserves Statement line. 'Adjustments between accounting basis and funding basis under regulations'.

Balance She	et		
31 March 2013		Note	31 March 2014
£000			£000
3,225,794	Property, Plant & Equipment	12	3,511,178
926	Heritage Assets	13	928
190,684	Investment Property	14	199,022
3,624	Intangible Assets	15	4,463
0	Long Term Investments	16	542
2,626	Long Term Debtors	16	2,421
3,423,654	Long Term Assets		3,718,554
118,307	Short Term Investments	16	85,084
9,407	Assets held for sale (less than a year)	20	42,664
337	Inventories	17	318
66,927		18	57,854
	Cash and Cash Equivalents	19	92,465
297,078	Current Assets		278,385
(47,830)	Short Term Borrowing	16	(48,274)
(130,449)	Short Term Creditors	21	(138,970)
	Grants Receipts in Advance:	~ 7	(0,000)
(3,535)	- Revenue	37	(3,329)
(24,565)	- Capital	37	(23,992)
(769)	Provisions Current Liabilities	22	(10,353) (224,918)
(207,148)	Current Liabilities		(224,918)
(10,402)	Provisions	22	(8,168)
(387,537)	Long Term Borrowing	16	(374,762)
(93,017)	Other Long Term Liabilities Grants Receipts in Advance:	16	(87,426)
0	- Revenue	37	0
(32,503)	- Capital	37	(47,146)
(460,346)	Net Pensions Liability	45	(548,159)
(983,805)	Long Term Liabilities		(1,065,661)
2,529,779	Net Assets		2,706,360

Balance She 31 March 2013	et	Note	31 March 2014
<b>£000</b> 194,609	Usable reserves	23	<b>£000</b> 193,059
2,335,170	Unusable Reserves	24	2,513,301
2,529,779	Total Reserves		2,706,360

Michael O'Donnell, CPFA

Director of Finance and Responsible Financial Officer 23<sup>rd</sup> September 2014

### Cash Flow Statement for the year ended 31 March 2014

The Cash Flow Statement shows the changes in cash and cash equivalents of the authority during the reporting period. The statement shows how the authority generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the authority are funded by way of taxation and grant income or from the recipients of services provided by the authority. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the authority's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the authority.

31 March 2013 £000		31 March 2014 £000
(26,672)	Net cash flow from operating activities (note 25)	(102,288)
119,483	Net cash flows from investing activities (note 26)	103,424
(100,277)	Net cash flows from financing activities (note 27)	8,499
(7,466)	Net (increase) or decrease in cash and cash equivalents	9,635
94,634	Cash and cash equivalents at the beginning of the reporting period	102,100
102,100	Cash and cash equivalents at the end of the reporting period (note 19)	92,465
(7,466)	Net (increase) or decrease in cash and cash equivalents	9,635

## NOTES TO THE ACCOUNTS

## Note 1. Accounting Policies

#### Concepts and Principles

#### **General Principles**

The Statement of Accounts summarises the council's transactions for the 2013/14 financial year and its position at the year-end of 31 March 2014. It has been prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2013/14. The accounting convention adopted is historical cost, modified by the revaluation of certain categories of non-current assets.

The Accounts have been designed to present a "true and fair" view of the financial position of the Council and comparative figures for the previous financial year are provided.

The accounting concepts of 'materiality', 'accruals', 'going concern' and 'primacy of legislative requirements' have been considered in the application of accounting policies. In this regard the:

- **materiality** concept means that information is included where the information is of such significance as to justify its inclusion.
- **accruals** concept requires the non-cash effects of transactions to be included in the financial statement for the year in which they occur, not in the period in which the cash is paid or received.
- **going concern** concept assumes that the Council will continue in operational existence for the foreseeable future.
- **primacy of legislative requirement** requires that where an accounting treatment is prescribed by law, then it will be applied, even if it contradicts one or other of the accounting concepts outlined above.

#### Grants and Contributions (IAS 20)

All Grants and Contributions relating to capital and revenue expenditure shall:

- not be recognised until there is reasonable assurance that:
  - > the council will comply with the condition attached to the grant, and
  - > the grants or contributions will be received.
- be accounted for on an accruals basis, and recognised immediately in the Comprehensive Income and Expenditure Statement as income, except to the extent that the grant or contribution has a condition that the authority has not satisfied.

#### <u>Revenue</u>

In respect of general revenue grants and contributions e.g. Revenue Support Grant, these are credited to the face of the Comprehensive Income and Expenditure Statement after net operating expenditure.

Where a repayment of grants or contributions becomes repayable where the grant or contribution has previously been recognised in the Comprehensive Income and Expenditure Statement the repayment is recognised as an expense in the Comprehensive Income and Expenditure Statement.

#### <u>Capital</u>

In respect of capital grants and contributions:

- where conditions initially remain outstanding at the Balance Sheet date, the grant or contribution will be recognised as part of the Capital Grant: Receipts in Advance (CGRA). Once the condition has been met, the grant or contribution will be transferred from the CGRA and recognised *as income* in the Comprehensive Income and Expenditure Statement.
- where no conditions remain outstanding and the capital grant *or* contribution (or part thereof) has been recognised in the Comprehensive Income and Expenditure Statement and the expenditure has been incurred at the Balance Sheet date, the grant or contribution shall be transferred from the General Fund (or HRA) to the Capital Adjustment Account reflecting the application of capital resources to finance expenditure (this transfer will be reported in the Movement in Reserves Statement)
- where no conditions remain and the capital grant *or* contribution (or part thereof) has been recognised in the Comprehensive Income and Expenditure Statement but the expenditure to be financed from the grant or contribution has not been incurred at the Balance Sheet Date, the grant or contribution shall be transferred to the Capital Grants Unapplied Account *within the Usable Reserves section of the Balance Sheet,* thus reflecting *the status as a* capital resource *available* to finance expenditure. This transfer shall be reported in the Movement in Reserves Statement.
- where a repayment of capital grants or contributions become repayable where the grant or contribution has previously been recognised:
  - as part of the Capital Grant: Receipts in Advance, the repayment shall be applied against the Capital Grants Receipts in Advance directly.
  - as income in the Comprehensive Income and Expenditure Statement (or to the extent that the repayment exceeds the balance in respect of the specific grant or contribution in the Capital Grants Receipts in Advance), the repayment is recognised as an expense in the Comprehensive Income and Expenditure Statement. However, as required under statutory regulation, the repayment of grants and financial assistance for capital purposes is to be categorised as capital expenditure and will therefore be transferred from the General Fund (or the HRA) to the Capital Adjustment Account, with the transfer being reported in the Movement in Reserves Statement.

Grants and contributions may be received subject to a condition that it is returned to the transferor if a specified future event does or does not occur. A return obligation does not arise until such time as it is expected that the condition will be breached and a liability is not recognised until that time. Such conditions do not prevent the grant, contribution or donated asset being recognised as income in the Comprehensive Income and Expenditure Statement

#### **Revenue Recognition**

# (IAS 18 Revenue, IPSAS 9 Revenue from Exchange Transactions, IPSAS 23 Revenue from Non-Exchange transactions, SIC 31 Barter Transactions involving Advertising Services)

Revenue is the gross inflow of economic benefits or service potential during the reporting period when those inflows result in an increase in net worth.

Revenue shall be measured at the fair value of the consideration received or receivable except for a financial asset that is measured under Financial Instruments. In most cases, the consideration receivable is in the form of cash and cash equivalents and the amount of revenue is the amount of cash and cash equivalents receivable. Revenue shall be recognised by the following events:

- **the sale of goods.** Revenue shall be recognised when all of the following conditions have been satisfied:
  - The significant risks and rewards of ownership of the goods have been transferred to the purchaser.
  - Neither continuing managerial involvement to the degree usually associated with ownership nor effective control over the goods sold is retained.
  - > The amount of revenue can be measured reliably.
  - It is probable that the economic benefits or service potential associated with the transaction will flow to the entity.
  - The costs incurred or to be incurred in respect of the transaction can be measured reliably.
- **the rendering of services.** When the outcome of a transaction involving the rendering of services can be estimated reliably, revenue associated with the transaction shall be recognised by reference to the percentage of completion method at the reporting date. The outcome of a transaction can be estimated reliably when all the following conditions are satisfied:
  - > The amount of revenue can be measured reliably.
  - It is probable that the economic benefits or service potential associated with the transaction will flow to the entity.
  - The stage of completion of the transaction (using the percentage of completion method) at the reporting date can be measured reliably.
  - The costs incurred for the transaction and the costs to complete the transaction can be measured reliably.

When the outcome of the transaction involving the rendering of services cannot be estimated reliably, revenue should be recognised only to the extent of the expenses recognised that are recoverable.

- interest, royalties and dividends. Revenue shall be recognised when:
  - it is probable that the economic benefits or service potential associated with the transaction will flow to the authority, and
  - > the amount of the revenue can be measured reliably.

Where the above recognition criteria have been met:

- a) interest should be recognised using the effective interest method
- b) royalties should be recognised as they are earned in accordance with the substance of the relevant agreement, and

- c) dividends or their equivalents should be recognised when the authority's right to receive payment is established.
- **Non-exchange transactions:** revenue shall be recognised when:
  - a) it is probable that the economic benefits or service potential associated with the transaction will flow to the authority, and
  - b) the amount of the revenue can be measured reliably.
- Where previously a liability had been recognised (i.e. creditor) on satisfying the revenue recognition criteria: in the event that a liability had been recognised, revenue shall be recognised equal to the reduction of the carrying amount of a liability when the relevant revenue recognition criteria have been met.

In the event that the consideration is received but the revenue does not meet the recognition criteria above, an authority shall recognise a creditor (i.e. receipt in advance) in respect of that inflow of resources.

In the event that revenue meets the recognition criteria, but the consideration has not been received, an authority shall recognise a debtor in respect of that inflow of resources.

Revenue is recognised only when it is probable that the economic benefits or service potential associated with the transaction will flow to the authority. However, when an uncertainty arises about the collectability of an amount already included in revenue, the uncollectable amount, or the amount in respect of which recovery has ceased to be probable, is recognised as an expense (i.e. impairment of financial assets), rather than as an adjustment of the amount of revenue originally recognised in the Comprehensive Income and Expenditure Statement.

#### Accruals of Income and Expenditure

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:

- Fees, charges and rents due from customers are accounted for as income at the date the council provides the relevant goods or services.
- Supplies are recorded as expenditure when they are consumed where there is a gap between the date supplies are received and their consumption; they are carried as stocks on the Balance Sheet.
- Works are charged as expenditure when they are completed, before which they are carried as works in progress on the Balance Sheet.
- Interest payable on borrowings and receivable on investments is accounted for on the basis of the effective interest rate for the relevant financial instrument rather than the cash flows fixed or determined by the contract.
- Where income and expenditure has been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet. Where it is doubtful that debts will be settled, the balance of debtors is written down and a charge made to revenue for the income that might not be collected.

• Some elements of expenditure are accounted for on a cash basis, for example ongoing service contracts. However this divergence from accounting practice does not have a material impact on the accounts.

#### **Overheads and Support Services**

The costs of overheads and support services are charged to those that benefit from the supply or service in accordance with the costing principles of the CIPFA Service Reporting Code of Practice for Local Authorities 2012/13 (SerCoP). The total absorption costing principle is used, with the full cost of overheads and support services shared between users in proportion to the benefits received (the main bases for apportionment are actual usage, adjusted gross expenditure and headcount), with the exception of:

- Corporate and Democratic Core costs relating to the council's status as a multifunctional, democratic organisation.
- Non Distributed Costs the cost of discretionary benefits awarded to employees retiring early and any depreciation and impairment losses chargeable on nonoperational properties.

These two cost categories are defined in SerCoP and accounted for as separate headings in the Comprehensive Income and Expenditure Statement, as part of Net Cost of Services.

#### Charges to Revenue in respect of Capital

Service revenue accounts, the Housing Revenue Account and central support services are charged with a capital charge for all capital assets used in the provision of services. The charge consists of the annual provision for:

- depreciation attributable to the assets used by the relevant service.
- impairment losses on tangible fixed assets used by the service and other losses where there are no accumulated gains in the Revaluation Reserve against which they can be written off (any losses are first applied to the accumulated gains in the Revaluation Reserve in respect of that asset and residual losses if any are then charged to the Comprehensive Income and Expenditure Statement).
- amortisation of intangible fixed assets attributable to the service.

The council is not required to raise council tax to cover depreciation, impairment losses or amortisations. However, it is required to make an annual provision from revenue to contribute towards the reduction in its overall borrowing requirement equal to an amount calculated on a prudent basis determined by the authority in accordance with statutory guidance known as the Minimum Revenue Provision. The Minimum Revenue Provision is a proper charge to the General Fund, but does not appear in the Comprehensive Income and Expenditure Statement. Such amounts shall be transferred from the Capital Adjustment Account and reported in the Movement in Reserves Statement. The amounts of Minimum Revenue Provision to be charged to the General Fund for the year are set out in the appropriate regulations and statutory guidance.

Depreciation, impairment losses and amortisations are therefore replaced by revenue provision in the Movement in Reserves Statement, by way of an adjusting transaction with the Capital Adjustment Account for the difference between the two.

Capital charges have a neutral impact on the amounts required to be raised from local taxation, as they are reversed out in the Movement in Reserves Statement and replaced by the statutory Minimum Revenue Provisions for debt repayment.

The latter figure is calculated on a prudent basis in accordance with statutory guidance and the provisions of part 6 of the Local Authorities (Capital Finance and Accounting) (England) Regulations 2003, and the Local Authorities (Capital Finance and Accounting) (England) (Amendment) Regulations 2008. The principal repayment is 4% of the Capital Financing Requirement at the start of the financial year for non-housing advances. The HRA is no longer required to make a minimum revenue provision.

#### Reserves

The council sets aside specific amounts as reserves for future policy purposes or to cover contingencies, in addition departments are permitted to carry forward amounts but only in specific circumstances. Reserves are created by appropriating amounts in the Movement in Reserves Statement.

#### Revenue Reserves

When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service revenue account in that year to score against the Net Cost of Services in the Comprehensive Income and Expenditure Statement. The reserve is then appropriated back into the General Fund Balance statement so that there is no net charge against council tax for the expenditure. Certain reserves are kept to manage the accounting processes for tangible fixed assets and retirement benefits that do not represent usable resources for the council – these reserves are explained elsewhere within these accounting policies.

#### Capital Reserves

There are three capital reserves in the balance sheet:

- the Revaluation Reserve records unrealised net gains (if any) from revaluation thus accounting for amounts where the current net book value of an asset is above its depreciated historic cost. It represents the accumulated gains on revaluations less amounts written off owing to depreciation, revaluation losses and impairment losses recognised in the reserve. When an asset is disposed of any revaluation reserve balance in respect of that asset is transferred to the Capital Adjustment Account.
- the Capital Adjustment Account, which comprises the write-down of the historical cost of fixed assets as they are consumed by depreciation and impairment or written off on disposal, and resources that have been set aside to finance capital expenditure. The balance on the account represents timing differences between historical cost that has been consumed and the amount that has been financed.
- the Usable Capital Receipts Reserve, which represents receipts from disposals of non-current assets available for financing capital schemes. Receipts are used in the year the income is received and any balance remaining on the Reserve is carried forward to finance capital expenditure in a future accounting period.

With the exception of the Usable Capital Receipts Reserve these accounts do not constitute a funding resource available to the Council; rather they are balanced within the Balance Sheet by fixed assets.

#### Investment Income

Income from investments placed with external cash managers has been taken into account in the General Fund. All monies placed with these managers has been accounted for in line with the requirements of the 'accrued interest' rules.

#### Value Added Tax

Income and expenditure excludes any amounts related to VAT, as all VAT collected is payable to HM Revenue & Customs and all VAT paid is recoverable from it.

## Foreign Currency Translations (IAS 21)

All income or expenditure arising from a transaction denominated in a foreign currency will be expensed through the Comprehensive Income and Expenditure Statement. Such transactions will be translated into sterling  $(\pounds)$  using the exchange rate in operation on the day on which the transaction occurred.

All foreign currency cash balances held at the balance sheet date will be translated into sterling  $(\pounds)$  and any aggregate gains or losses will be expensed through the Comprehensive Income and Expenditure Statement.

#### Events After the Balance Sheet Date

When events have occurred, favourable and unfavourable, after the balance sheet date:

- The Statement of Accounts is adjusted to reflect such events only where there is evidence that the conditions existed at the balance sheet date (adjusting event).
- The amounts included in the accounts will not be adjusted if the events are indicative of or there is evidence that the conditions arose after the balance sheet date (non-adjusting event). However, the nature of the event and an estimate of the financial effect on the statements, providing that such an estimate can be made reliably, shall be disclosed.

It is considered that events will only become 'adjusting events' where their value exceeds  $\pm 10.0$ m.

Events taking place after the date of authorisation for issue are not reflected in the Statement of Accounts.

#### Cash and Cash Equivalents

Cash comprises cash in hand and demand deposits and cash equivalents are short-term, highly liquid investments that are readily convertible to known amounts of cash and which are subject to an insignificant risk of changes in value.

#### Exceptional Items

When items of income and expense are material, their nature and amount is disclosed separately, either on the face of the Comprehensive Income and Expenditure Statement or in the notes to the accounts, depending on how significant the items are to an understanding of the Council's financial performance.

# Prior Period Adjustments, Changes in Accounting Policies and Estimates and Errors

Prior period adjustments may arise as a result of a change in accounting policies or to correct a material error. Changes in accounting estimates are accounted for prospectively, i.e. in the current and future years affected by the change and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the Council's financial position or financial performance.

Where a change is made, it is applied retrospectively (unless stated otherwise) by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

# Non-Current Assets

# Property, Plant & Equipment (IAS 16)

Property, Plant & Equipment are non-current assets that have physical substance and are held for use in the provision of services, for administrative purposes or to yield benefits to the authority for a period of more than one year.

# Recognition

The cost of an item of property, plant and equipment shall be recognised and hence capitalised if:

- it is probable that the future economic benefits or service potential associated with the item will flow to the authority, and
- the costs of the item can be measured reliably.

Costs that meet the recognition principle include:

- initial costs of acquisition and construction, and
- costs incurred subsequently to enhance, replace part of, or service the asset.

Costs arising from day-to-day servicing of the asset and repairs and maintenance costs (i.e. expenditure that secures but does not extend the previously assessed standard of performance of the asset) is charged to revenue as it is incurred.

Qualifying expenditure:

 is capitalised on an accruals basis. This includes assets held under finance leases, which have been capitalised and included in the Balance Sheet on the basis of the outstanding obligation to make future rental payments. Schemes that cost less than £10,000 are classified as de minimis and these schemes are classed as revenue rather than capital expenditure.

- will be recognised on the balance sheet from the date that the asset became operational or the completion date of the project except in the following cases:
  - for HRA Dwellings projects, the completion date will be deemed to be 31<sup>st</sup> March;
  - ▶ for Infrastructure projects, the completion date will be deemed to be 31<sup>st</sup> March.

### ✤ <u>Measurement</u>

Assets are initially measured at cost, comprising purchase price and any costs directly attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management. Assets are then carried in the Balance Sheet using the following measurement bases:

- Infrastructure, community assets and assets under construction (excluding investment property) shall be measured at historical cost.
- All other assets shall be valued at fair value. If there is no market-based evidence of fair value because of the specialist nature of the asset and the asset is rarely sold, the estimate for fair value may be depreciated replacement cost (DRC).
- For council dwellings, the fair value shall be measured at existing use value-social housing (EUV-SH).
- Non-property assets such as vehicles, plant & equipment shall be measured at fair value. Assets that have short useful lives, i.e. less than 7 years, or low values, i.e. less than £50,000 or both, depreciated historical cost (DHC) will be used as a proxy for fair value,

Where an asset's fair value can be measured reliably, it shall be carried at the re-valued amount – being its fair value at the date of revaluation less any subsequent accumulated depreciation and impairment. When a revaluation has taken place, any accumulated depreciation and impairment at the date of valuation shall be eliminated against the gross carrying amount of the asset and the net amount restated to the re-valued amount of the asset.

Where the carrying amount of property, plant and equipment is:

- increased as a result of revaluation, the increase shall be recognised in the Revaluation Reserve, unless the increase is reversing a previous revaluation decrease or impairment loss charged to the Surplus or Deficit on the Provision of Services on the same asset.
- decreased as a result of revaluation, i.e. a significant decline in an asset's carrying amount during the period that is not specific to the asset, the decrease shall be recognised in the Revaluation Reserve up to the credit balance existing in respect of the asset (i.e. up to its historical cost) and thereafter in Surplus or Deficit on the Provision of Services.

Assets included on the Balance Sheet at fair value are valued on a rolling 5-year programme or when there has been a material change in the value. Where there has been a market condition affecting property values, indexation will be applied only if the change in values is found to be material. This will apply to all properties, except Council

Dwellings. The materiality level for this purpose will be deemed to be +/- 3% of current gross value, when the appropriate adjustments will be made.

With respect to:

- Investment Properties, these are reviewed annually to establish if there is a major change in market conditions that may affect the value of the properties. Where indexation is required, the +/- 3% policy noted above will be applied.
- Council dwellings, these are reviewed annually and indexation is applied as advised by a Qualified Valuer irrespective of the size of the change.

Residual values will be nil, unless otherwise stated.

# • <u>Componentisation</u>

Componentisation is a method, used for accounting and financial reporting purposes, to ensure assets are accurately included on the Balance Sheet and that the consumption of economic benefit of these assets is accurately reflected over their individual useful lives through depreciation charges.

The Code requires the separate recognition of two or more significant components of an asset for depreciation purposes – i.e. as if each component was a separate asset in its own right.

The Authority will follow these requirements where significant components of material items of assets have been identified.

A component is defined as such part of an item of property, plant and equipment (PPE) with a cost that is significant in relation to the total cost of the item, if the value of the component is 25% or more of the total gross carrying value of the building.

Even if the cost of a component is significant in relation to the total cost of an item of PPE, from an accounting perspective, it is not necessary to identify the value of that component if its useful life and required method of depreciation is in line with the overall asset.

Where there is more than one significant part of the same asset which has the same useful life and depreciation method such parts will be grouped in determining the depreciation charge.

Componentisation will not be applied retrospectively and will be considered only for new revaluations carried out after 1<sup>st</sup> April 2010 and when enhancement and/or acquisition expenditure is incurred after that date.

Component accounting will only be considered and applied in cases where the omission to recognise and depreciate a separate component may result in material differences in the statement of accounts.

Componentisation will not be applied to items of PPE where the depreciation of the item as a single asset is unlikely to result in a material misstatement of either the depreciation charges or the carrying amount of the PPE.

The council recognises two primary components of a property asset which will be accounted for separately namely:

- Land, and
- Buildings

Componentisation is not applicable to land as land is non-depreciable and is considered to have infinite life.

The Council has determined that any building with a gross carry amount of less than  $\pm 1.0$ m, useful economic life of less than 15 years or both will not be considered for component accounting on the grounds of materiality.

The council also recognises three secondary components of the Buildings primary component; namely:

- Structure (e.g. walls, roofs, floors etc.)
- Mechanical & Electrical (e.g. plant, lifts, air conditioning, wiring etc.)
- Fixtures & Fittings (e.g. windows, kitchens, toilets etc.)

Specialist assets such as sports facilities, gardens etc. are to be treated as follows:

- Sports grounds, play areas special sports surface, paving and tarmac covering in parks and playgrounds etc. will be regarded as building structure.
- Play or specialist sports equipment, if material (i.e. with a cost that forms a significant part of the asset value) will be regarded as fixtures & fittings.

At revaluation the basis for componentisation is fair value (EUV) for the relevant asset class. The secondary components noted above are considered to have the following EUV's unless otherwise advised by a qualified specialist (Valuer or quantity surveyor) due to the specific building features:

- Structure: (Foundations, walls, roofs, floors & ceilings etc.) The structure of a nonspecialised building would be assumed to represent – 65% of the total building value (cost)
- **Electrical & Mechanical** (air conditioning, ventilation, heating, electrical installations, lifts, cabling infrastructure etc.) 25% of the total building value;
- **Fixtures & Fittings** (windows, bathrooms, kitchens, office fittings etc.) 10%

Where a component is replaced or restored on a property, plant or equipment of £1.0m (the threshold) or above (i.e. enhancement), the carrying amount of the old component shall be derecognised before reflecting the enhancement (applicable from 1<sup>st</sup> April 2010). Where the enhancing expenditure is less than 25% of the total gross carrying value of the PPE asset, this will be added to the carrying value of the asset as any change in depreciation will be assumed as not material.

### Non Council Dwellings

Considering materiality and based on gross carrying values, componentisation for secondary components will only be undertaken where the building value exceeds the de minimis level of £1,000,000, and when the triggers for componentisation are present – i.e. revaluation or enhancement expenditure incurred after  $1^{st}$  April 2010.

# Council Dwellings

The DCLG "Stock Valuation for Resources Accounting – Guidance for valuers 2010" notes issued in January 2010 have confirmed that valuation is to be carried out in line with the beacon principle.

In no respect shall componentisation for financial reporting purposes impact on the decision making regarding asset enhancement (capitalisation) of works carried out on the HRA dwellings portfolio.

# Depreciation

Land and buildings are separate assets even if acquired together. Depreciation applies to all property, plant and equipment except:

- land, as this is considered to have an infinite useful life;
- investment properties carried at fair value;
- assets held for sale;
- assets where it can be demonstrated that the asset has unlimited useful life.

An asset shall not be depreciated:

- until it is available for use.
- when the residual value of an asset is equal or greater than the asset's carrying amount.

Where assets are being enhanced (from capital expenditure) depreciation will be calculated on the carrying value up to the date of the completion of the capital works and on the new, enhanced value after de-recognition of the relevant component, from the completion date. Depreciation will not be omitted unless the whole asset is taken out of use/service while the works are being undertaken (re-building, major refurbishment).

For all assets depreciation is calculated on straight line bases over the following terms:

- HRA dwellings depreciation is based on the weighted average of useful lives of the beacons (i.e. individual properties) comprising the portfolio. The depreciation therefore will continue to be calculated on this basis as it is recognised that componentisation of dwellings will not ultimately result in material misstatement of the carrying value of the stock. Currently it is allocated over 51 years but this figure will need to be reviewed pending the HRA Stock revaluation as at 1<sup>st</sup> April 2010 and Valuers advice. The depreciation for the HRA dwellings will be calculated as a single asset depreciation.
- other buildings allocation based on an individual asset's life.
- vehicles, plant and equipment allocation over 10 years unless otherwise advised by a responsible qualified officer.
- information technology assets allocation over 5 years unless otherwise advised by ICT.
- infrastructure allocation over 40 years.

The component accounting methodology will have an effect on calculation of the depreciation for a number of assets.

Componentisation for depreciation purposes will only be applied for assets that have been revalued or enhanced after 1<sup>st</sup> April 2010 and will not be applied retrospectively.

The Council has determined that any building with a gross carry amount of less than  $\pounds$ 1.0m, useful economic life of less than 15 years or both will not be considered for component accounting on the grounds of materiality. The depreciation for such buildings will be calculated based on the buildings life.

For items of PPE above the threshold componentisation will not be applied where the depreciation of the item as a single asset is unlikely to result in a material misstatement of either the depreciation charges or the carrying amount of the PPE.

Where there is more than one significant part of the same asset which have the same or similar useful life such parts will be grouped in determining the depreciation charge and the longest life will be used as a proxy for the life of the group.

Individual components lives will be assumed to be no longer that the useful economic life of the building as a whole. In any such instances the depreciation charge will be calculated based on the building's life.

For components that are a mix of transferred and existing assets where the assets lives are similar the life of the new asset will be used as a proxy for the life of the full component.

Where components lives are significantly different (i.e. they have a difference exceeding 30%) components will be combined and a weighted average approach will be taken.

### De-recognition

The carrying amount of an item of property, plant and equipment (or component), shall be derecognised and removed from the Balance Sheet:

- on disposal.
- when no future economic benefit or service potential are expected from its use or disposal.

Where capital expenditure is incurred on the replacement, renewal or enhancement of a part of a component or item of PPE where appropriate and necessary the carrying amount of the replaced part will be de-recognised prior to recognition of the new component.

Where it is not possible to determine the carrying amount of a replaced component the cost of the new part will be used to estimate the cost of the replaced part at the time of acquisition/construction adjusted for revaluation and impairment where necessary. In such cases the reduction for inflation (the discounting for present value) will be assumed to be 4%. The life of the new part will be used as a proxy for the life of the old one where information on the date of acquisition/construction is not available.

It should be noted that not all capital expenditure will result in de-recognition of an old component. Where internal remodelling, partitioning and fitting of existing buildings structures is carried out this should be considered separately and such expenditure added to the asset as "acquisition" on the bases of creating new, adding to or enhancing service potential. (Example: remodelling existing building layout by partitioning, installation of new fixtures and fittings to create new office space/reception desk/one-stop-shop; creation of a disabled toilet where there was none previously; building an extension to an existing building, installation of an additional boiler, generator, air conditioning units, extension to existing electrical circuit etc. to increase capacity).

For enhancement work on HRA dwellings the full amount of enhancements will be netted off against the indexation increase of the value of the stock effectively reducing the increase, or recording an impairment where the expenditure is higher than the valuation increase. Hence de-recognition of the old component will not be applied except in rare individual cases where omission to de-recognise the old asset will lead to material misstatement.

Enhancements of Infrastructure assets will be treated as new assets with a completion date of 31<sup>st</sup> March and no de-recognition will be applied. This policy will be updated in line with the forthcoming Transport Infrastructure Asset Management Plan to be adopted in 2012.

The gain or loss arising from de-recognition shall be the difference between the net disposal proceeds and the carrying amount. The gain or loss arising shall be included in the Surplus or Deficit on the Provision of Services when the item is derecognised; this also applies to component replacement or restoration.

The consideration receivable on disposal of an asset is recognised initially at its fair value. If payment is deferred the consideration received is recognised initially at the cash price equivalent (the discounted amount) and the difference between this amount and the total payments received is recognised as interest revenue in the Surplus or Deficit on the Provision of Services. In addition, there is a deferred credit (i.e. a balance on the donated assets account for the asset concerned), this should be recognised in the Surplus or Deficit on the Provision of Services.

# Donated Assets (IAS 20)

Where an asset is donated for:

- nil consideration, it shall be recognised at fair value as an asset on the Balance Sheet. The asset shall be recognised in the Comprehensive Income and Expenditure Statement as income, to the extent that the transfer has condition(s) that has/have not been satisfied. For the element of the asset where conditions have not been met, the asset is credited to the Donated Assets Account and recognised in the Comprehensive Income and Expenditure Statement once the condition(s) has/have been satisfied.
- less than fair value (a non-exchange transaction), the difference between the fair value of the asset and the consideration paid shall be recognised immediately in the Comprehensive Income and Expenditure Statement as income, or in the event that the transfer has a condition(s) that has/have been met. The measurement at fair value of an asset, acquired for no consideration or for less than fair value, does not constitute a revaluation.

A donated asset may be received subject to a condition that it be returned to the transferor if a specified future event does or does not occur. A return obligation does not arise until such time as it is expected that the condition will be breached and a liability is not recognised until that time. Such conditions do not prevent the grant, contribution or donated asset being recognised as income in the Comprehensive Income and Expenditure Statement.

# Lease and Lease Type Transactions

Two types of leases are recognised:

- Finance leases: a lease that transfers substantially all the risks and rewards incidental to ownership of an asset whether the title may or may not eventually be transferred.
- Operating lease: lease other than finance.

Arrangements that do not have the legal status of a lease but convey a right to use an asset in return for payment are accounted for under this policy where fulfilment of the arrangement is dependent on the use of specific assets.

# ✤ Leases Review and Classification

In the review of existing leases the council applies the following tests:

- 1) Does the lease transfer ownership of the asset to the lessee by the end of the lease term?
- 2) Does the lessee have the option to purchase the asset at a price that is expected to be sufficiently lower than the fair value so as to make it reasonably certain the option will be exercised?
- 3) Is the lease term for the major part of the useful economic life of the asset?
- 4) Does the present value of the minimum lease payments amount to at least substantially all (determined as 85%) of the fair value of the leased asset?, and
- 5) Are the leased assets of such a specialised nature that only the lessee can use them without major modifications?

An answer "yes" to the above main questions individually or in combination will usually indicate a finance lease. However, this rule is not "sacrosanct" because if it is clear from other features that the lease does not transfer substantially all of the risks and rewards incidental to ownership, the lease will be classified as an operating lease. The following questions, if answered positively individually or in combination will denote an operating lease:

- 1) Are there full repairing and insuring covenants in the lease and clauses to ensure the asset is reinstated, at the expense of the tenant, to its original condition at the end of the lease (dilapidations clauses)?
- 2) Does the lease provide for significant contingent rent variations during the term by reference to an open market or turnover? (e.g. market rent reviews but not if the lease were to provide for fixed increases or increases linked to a non-property)
- 3) Were the initial passing rent and other aspects of the lease set at prevailing market rates?
- 4) Is the lease free of contractual terms that might oblige the lessor to continue the lease at substantially less than normal market terms?
- 5) Is lessee default the only grounds on which the lease would revert to the lessor?
- 6) If the lessee wishes to sublet or sell (or assign) their lease rights, are there terms in the lease that allow the lessor to control the key terms of the sublet / sale?

After detailed examination of the leases where the authority is the lessor it is determined that:

- 1) the land and building element of a lease are considered separately for the purposes of lease classification;
- 2) the land element of leases is deemed to be an operating lease (any rental receivable in respect of the land of a finance is deemed to be ground rent and accounted for as income in the comprehensive income and expenditure statement);
- 3) the building element of finance leases is recorded on the balance sheet at nominal (residual) value to recognise the residual interest of the council in the property;
- 4) property leases with a lease term of less than 15 years are classified as operating;
- 5) under the current rules and delegated authority officers are only allowed to enter into operating lease arrangements on investment/commercial properties.

#### ✤ Accounting for Leases

#### The Council as a Lessor:

#### • Finance Leases

Where the Council grants a finance lease over a property or an item of plant and equipment, the asset is written out of the Balance Sheet as a disposal. At the commencement of the lease, the carrying amount of the asset in the Balance Sheet is written off to the Surplus or Deficit on Provision of Services as part of the gain or loss on disposal. A gain, representing the Council's net investment in the lease, is credited to the Surplus or Deficit on Provision of Services also as part of the gain or loss on disposal, matched by a long term debtor in the Balance Sheet.

Lease rentals receivable are apportioned between:

- A charge for the acquisition of the interest in the property applied to write down the lease debtor (together with any premiums received)
- Finance income

The gain credited to the Surplus or Deficit on Provision of Services on disposal is not permitted to increase the General Fund balance and is required to be treated as a capital receipt. Where a premium has been received, this is posted out of the General Fund Balance to the Capital Receipts Reserve in the Movement in Reserves Statement. Where the amount due in relation to the lease asset is to be settled by the payment of rentals in future financial years, this is posted out of the General Fund Balance to the Deferred Capital Receipts Reserve in the Movement in Reserves Statement. When the future rentals are received, the element for the capital receipt for the disposal of the asset is used to write down the lease debtor. At this point, the deferred capital receipts are transferred to the Capital Receipts Reserve.

The written-off value of disposals is not a charge against council tax; amounts are appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

### • Operating Lease

All assets subject to operating leases will be presented on the balance sheet according to the nature of the asset. Costs, including depreciation are recognised as an expense. Income from operating leases is recognised in the comprehensive Income and Expenditure Statement.

### The Council as a Lessee:

### • Finance Leases

The Council as a lessee recognises finance leases as assets and liabilities on the balance sheet at amounts equal to the lower of fair value or the present value of the minimum lease payments. The discount rate used is the rate implicit in the lease, or the authority's incremental borrowing rate - whichever is more practicable.

Rentals payable are apportioned between:

- finance charge (interest). The finance charge is debited to Net Operating Expenditure in the Comprehensive Income and Expenditure Statement as the rent becomes payable; and
- the reduction of the outstanding liability the liability is written down as the rent becomes payable.

Assets recognised under finance leases are accounted for using the policies applied generally to property items of PPE, the depreciation and revaluation of assets recognised under finance leases is consistent with the policy for owned assets, subject to depreciation being charged over the shorter of the lease term and the asset's estimated useful life. After initial recognition, such assets are subject to revaluation in the same way as any other asset.

# • Operating Leases

Leases that do not meet the definition of finance leases are accounted for as operating leases. Rentals payable are charged to the relevant service revenue account on a straight-line basis over the term of the lease, generally meaning that rentals are charged when they become payable.

### Private Finance Initiative (PFI) (IFRIC 12)

PFI contracts are agreements to receive services, where the responsibility for making available the fixed assets needed to provide the services passes to the PFI contractor. As the council is deemed to control the services that are provided under its PFI schemes and as ownership of the fixed assets will pass to the council at the end of the contracts for no additional charge, the council carries the fixed assets used under the contracts on the Balance Sheet.

The original recognition of these fixed assets was balanced by the recognition of a liability for amounts due to the scheme operator to pay for the assets.

Fixed assets recognised on the Balance Sheet are revalued and depreciated in the same way as property, plant and equipment owned by the council.

The amounts payable to the PFI operators each year are analysed into five elements:

- 1. fair value of the services received during the year. This is debited to the relevant service in the Comprehensive Income and Expenditure Statement.
- 2. finance cost, being an interest charge of 8.42% for Haverstock and 11.01% for Chalcots PFI schemes on the outstanding Balance Sheet liability. This is debited to Interest Payable and Similar Charges in the Comprehensive Income and Expenditure Statement.
- 3. contingent rent, being increases in the amount to be paid for the property arising during the contract. This is debited to Interest Payable and Similar Charges in the Comprehensive Income and Expenditure Statement.

- payment towards liability, being amounts applied to write down the Balance Sheet 4. liability towards the PFI operator. lifecycle replacement costs, recognised as fixed assets on the Balance Sheet.
- 5.

#### Investment Properties (IAS 40; IPSAS 16)

An investment property is a property, land or a building or both, that is used solely to earn rentals or for capital appreciation or both. Property that is used to facilitate the delivery of services or production of goods as well as to earn rentals or for capital appreciation is accounted for as property, plant and equipment.

Owner–occupied property, held by the owner or by a lessee under a finance lease for the use in the delivery of services or production of goods or for administrative purposes will be accounted for as PPE.

Investment property shall be measured initially at cost. The cost of an investment property includes its purchase price, construction costs and directly attributable expenditure necessary to bring the asset into use. Where an investment property is acquired:

- through a non-exchange transaction, its cost shall be measured at its fair value as at the date of acquisition. The initial cost of a lease interest classified as an investment property shall be as prescribed for a finance lease.
- for a non-monetary asset, the cost of the investment property is its fair value at the time of the exchange, or, where this cannot be reliably determined, the carrying amount of the asset given up.

After initial recognition, investment property shall be measured at fair value. A gain or loss arising from a change in the fair value of investment property shall be recognised in Surplus or Deficit on the Provision of Services for the period in which it arises. The fair value of investment property shall reflect market conditions at the Balance Sheet date; this means that a periodic revaluation approach may only be used where the carrying amount does not differ materially from that which would be determined using fair value at the Balance Sheet date. An investment property under construction shall be measured at fair value once an authority is able to measure reliably the fair value of the investment property, and at cost before that date. Investment properties held at fair value are not depreciated. Gains or losses on fair value debited or credited to Surplus or Deficit on the Provision of Services are not proper charges to the General Fund. Such amounts shall be transferred to the Capital Adjustment Account and reported in the Movement in Reserves Statement.

Where an asset is transferred from PPE to Investment property the asset is re-valued to fair value on transfer and the gain or loss is recognised in the Revaluation Reserve, for losses – up to the available accumulated gain on the reserve in respect of that asset with any excess charged to the comprehensive income and expenditure statement. Any balance on the revaluation reserve in respect of the transferred asset is then retained (frozen) until the investment property is derecognised (i.e. sold or subsequently transferred back to PPE). Future gains or losses on revaluation are charged to the comprehensive income & expenditure statement.

Component accounting is applicable to investment properties in respect of enhancements, where the old component is de-recognised and the new one reflected in the carrying amount. Component accounting is applicable from 1<sup>st</sup> April 2010 and will not be applied retrospectively.

An investment property shall be derecognised on disposal (by sale or by entering into a finance lease) or when the investment property is permanently withdrawn from use and no future economic benefits or service potential are expected from its disposal. Gains or losses arising from the retirement or disposal of investment property shall be recognised in Surplus or Deficit on the Provision of Services in the period of the retirement or disposal. Statute and proper practice restrict the use of capital receipts, and prescribe the charges that can be made to the General Fund. Any gain or loss on de-recognition of an investment property shall be reversed out of the General Fund. The General Fund shall be debited (gain) or credited (loss) with an amount equal to the gain or loss on de-recognition of the investment property (excluding any costs of disposal which are a proper charge to the General Fund). Opposite entries are a credit to the Capital Receipts Reserve of an amount equal to the disposal proceeds and a debit to the Capital Adjustment Account equal to the carrying amount of the investment property (less any balance transferred from the Government Grants Deferred Account). All such entries will be reflected in the Movement in Reserves Statement.

Compensation from third parties for investment property that becomes impaired, lost or is given up is recognised in Surplus or Deficit on the Provision of Services when it becomes receivable.

# Intangible Assets (IAS 38)

An intangible asset is an identifiable non-monetary asset without physical substance controlled by the authority as a result of past events, and future economic or service benefits are expected to flow from the intangible asset to the authority (computer systems, software licences etc).

An intangible fixed asset shall be recognised if it is probable that the expected future benefits attributable to the asset will flow to the authority. An intangible asset shall be measured initially at cost. An intangible asset shall only be recognised providing it meets the criteria set out above.

The generation of the asset is classified into a research phase and a development phase. The cost of an internally generated intangible asset is the sum of expenditure incurred in the development phase of the project, only after it has become probable that the expected future benefits attributable to the asset will flow to the authority.

For internally generated intangible assets to be recognised strict criteria need to be met. These criteria are met where the authority can demonstrate:

- the technical feasibility of completing the asset so it will be available for use or sale;
- its intention to complete the asset;
- its ability to use or sell the asset;
- how the asset will generate future economic benefits or deliver service benefits (either by demonstrating a market for the asset or the usefulness of the asset);
- the availability of adequate resources to complete the asset, and
- its ability to measure reliably the expenditure attributable to the intangible asset during its development.

The development of a website for internal or external use creates an intangible asset where the recognition criteria for internally generated intangible assets are met. However, expenditure on an intangible item that was initially recognised (i.e. in a prior year) as an expense shall not be recognised as part of the cost of an intangible asset at a later date.

Subsequent expenditure where it meets the recognition criteria in the Code will be recognised in the carrying amount of the intangible asset.

The depreciable amount of an intangible asset with a finite useful life shall be amortised on a systematic basis over its useful life, beginning when the intangible asset is available for use. The residual value of an intangible asset is deemed to be zero.

Intangible assets will be amortised on straight line bases over their useful life. An asset is tested for impairment whenever there is an indication that the asset might be impaired – any losses recognised are posted to the relevant service line in the Surplus or Deficit on the Provision of Services.

The useful life of an intangible is set at 3 years unless otherwise advised by qualified professional. The useful life of an intangible asset that arises from contractual or other legal rights shall not exceed the period of these rights.

The amortisation period and method shall be reviewed at each financial year-end, and the amortisation amended where required.

An asset shall be derecognised on disposal or when no future economic benefits are expected from the asset. The gain or loss arising from the de-recognition of an intangible asset is the difference between the net disposal proceeds (if any) and the carrying amount of the asset. This gain or loss will be recognised in Surplus or Deficit on the Provision of Services when the asset is derecognised.

### Revenue Expenditure Funded from Capital under Statute

Expenditure incurred during the year that may be capitalised under statutory provisions but does not result in the creation of fixed assets has been charged as expenditure to the relevant service revenue account in the year. Where the council has determined to meet the cost of this expenditure from existing capital resources, a transfer to the Capital Adjustment Account then reverses out the amounts charged in the Movement in Reserves Statement so there is no impact on the level of council tax or revenue outturn.

# Impairment of Assets (IAS 36)

Assets are not to be carried at more than their recoverable amount. An asset is said to be carried at more than its recoverable amount if its carrying amount exceeds the amount to be recovered through use or sale of the asset. If this is the case, the asset is described as impaired and an impairment loss must be recognised.

At the end of each reporting period an assessment shall take place as to whether there is any indication that an asset or class of assets may be impaired. If any indication exists, the recoverable amount shall be estimated having regard to the application of the concept of materiality in identifying whether the recoverable amount of an asset needs to be estimated. If no indication of an impairment loss is present, there will be no requirement for a formal estimate of the recoverable amount for property, plant and equipment.

# Recognition

An impairment loss on a re-valued asset shall be recognised in the Revaluation Reserve (these entries will be reflected in the Movement in Reserves Statement) to the extent that the impairment does not exceed the amount in the Revaluation Reserve for the same asset (i.e. up to the historical cost of the asset) and thereafter in Surplus or Deficit on the Provision of Services. An impairment loss on a non-revalued asset (i.e. an asset with a carrying value based on historical cost) shall be recognised in Surplus or Deficit on the Provision of Services.

# \* <u>Reversing an Impairment</u>

At the end of each reporting period an assessment shall take place as to whether there is any indication that an impairment loss recognised in earlier periods for an asset may no longer exist or have decreased. If any such indication exists, authorities shall estimate the recoverable amount of that asset.

The reversal of an impairment loss of an asset (previously recognised in Surplus or Deficit on the Provision of Services) is only permitted to be recognised if there has been a change in the estimates used to determine the asset's recoverable amount since the last impairment loss was recognised.

The reversal of an impairment loss previously recognised in Surplus or Deficit on the Provision of Services shall not exceed the carrying amount that would have been determined (net of amortisation or depreciation) had no impairment loss been recognised for the asset in prior years. Any excess above the carrying amount that would have been determined (net of amortisation or depreciation) had no impairment loss been recognised for the asset in prior years shall be treated as a revaluation gain and charged to the Revaluation Reserve.

Impairment loss and reversal of impairment loss charged to Surplus or Deficit on the Provision of Services are not proper charges to the General Fund. Such amounts shall be transferred to the Capital Adjustment Account and reported in the Movement in Reserves Statement.

# Borrowing Costs (IAS 23)

The council has chosen not to capitalise the costs of borrowing of funds i.e. interest and other borrowing related costs that are directly related to a qualifying asset. Such costs will be expensed through the Comprehensive Income and Expenditure Statement at the time the expense is incurred.

# Non-Current Assets Held for Sale and Discontinued Operations (IFRS 5)

Assets held for sale will be:

- measured at the lower of carrying amount and fair value less costs to sell, and depreciation on those assets should cease, and
- presented separately, on the face of the Balance Sheet, and the results of discontinued operations should be presented separately in Surplus or Deficit on the Provision of Services and Balance Sheet.

# ✤ <u>Classification</u>

Non-current asset (or disposal groups) are classified as held for sale if the carrying amount will be recovered principally through a sale transaction rather than through continued use.

The following criteria will have been met before an asset can be classified as held for sale:

- The asset (or disposal group) must be available for immediate sale in its present condition subject to terms that are usual and customary for sales of such assets (or disposal groups).
- The sale must be highly probable; the appropriate level of management must be committed to a plan to sell the asset (or disposal group) and an active programme to locate a buyer and complete the plan must have been initiated.
- The asset (or disposal group) must be actively marketed for a sale at a price that is reasonable in relation to its current fair value.
- The sale should be expected to qualify for recognition as a completed sale within one year of the date of classification and action required to complete the plan should indicate that it is unlikely that significant changes to the plan will be made or that the plan will be withdrawn.

# ✤ <u>Measurement</u>

A non-current asset classified as held for sale is measured at the lower of its carrying value and fair value less costs to sell at initial reclassification and at the end of each reporting date (i.e. 31 March), subject to recognising any gains.

# Depreciation

A non-current asset (or disposal group) classified as held for sale shall not be depreciated (or amortised in relation to intangible assets).

# De-recognition

A revaluation gain or loss not previously recognised in the carrying amount of a noncurrent asset by the date of sale shall be recognised in the Surplus or Deficit on the Provision of Services as part of the gain or loss on disposal at the date of de-recognition. The requirements relating to de-recognition including accounting for gains or losses on disposal are shown within the accounting policy relating to property, plant and equipment and to intangible assets.

# Presentation of discontinued operations

Where a transaction meets the definition of a discontinued Operation (see glossary), this will be present separately on the face of the Comprehensive Income and Expenditure Statement and Balance Sheet; with respective adjustments to Prior Periods. Where an

authority ceases to classify a transaction as a discontinued operation, the transaction, including prior periods, shall be reclassified as continued operations.

# Re-measurement of carrying amounts

In some instances General Fund accounts, central support services, trading accounts and the Housing Revenue Account shall be charged with the re-measurement of an asset's carrying amount (i.e. before or subsequent to classification as held for sale and changes to a plan of sale).

Adjustments to the carrying amount of an asset that have been charged to Surplus or Deficit on the Provision of Services are not proper charges to the General Fund. Such amounts shall be transferred to the Capital Adjustment Account and reported in the Movement in Reserves Statement.

# Heritage Assets (FRS 30)

# Tangible and Intangible Heritage Assets (described in this summary of significant accounting policies as heritage assets)

Heritage Assets are those that are held and maintained by the council principally for their contribution to knowledge and culture. Such assets can have historical, artistic, scientific, geophysical or environmental qualities.

Heritage Assets are recognised and measured (including the treatment of revaluation gains and losses) in accordance with the Authority's accounting policies on property, plant and equipment. However, some of the measurement rules are relaxed in relation to heritage assets as detailed below.

The Authority's Heritage assets are accounted for as follows:

### Buildings

It is rare that a building will be recognised as Heritage Asset. However, where a building is recognised as a Heritage Asset because it is held, preserved and maintained principally for its contribution to culture and knowledge and it is not used by the Authority for any other purpose or in the provision of services, it will be recognised at valuation and will be depreciated over the life of the building in line with the Authority's policy on Property, Plant and Equipment.

The Authority holds one historical building that is preserved principally for its contribution to culture and knowledge. The Tollgate House in Hampstead is a listed building and under protection order by English Heritage.

### \* Mayoral Regalia and Silverware

The Mayoral Regalia and Silverware includes a Mace, Badges and Chains of Office and various Silverware items such as Chalice, Cups, Candelabrum, Trays, Keys and Badges.

These items are reported in the Balance Sheet at insurance valuation and are based on market values. It should be noted that there is no phased basis of valuation. These assets are deemed to have indeterminate lives and a high residual value; hence the Authority does not consider it appropriate to charge depreciation.

The collection is relatively static (the chains of office are used for "official" business), and the assets are kept in the vault at Camden Town Hall. It is not expected that there will be any acquisitions in the medium term and donations are rare. If the Council was to receive a donation, this would be recognised at insurance valuation.

# ✤ <u>Art Collection</u>

The Council has an art collection consisting of paintings, drawings, prints, sculptures and other art objects.

The collection is reported in the Balance Sheet at valuation prepared by Bonham's. The Authority considers that obtaining annual valuations for the collection in its entirety would involve a disproportionate cost in comparison to the benefits to the users of the Authority's financial statements. Where Auctioneer's valuation is obtained the collection will be included at the lower estimated value.

The assets within the art collection are deemed to have indeterminate lives and a high residual value; hence the Authority does not consider it appropriate to charge depreciation.

Any future art acquisitions are expected to be either by purchase or donation. Acquisitions will initially be recognised at cost. Donations will be recognised by valuation made by any method that is appropriate and relevant.

# Heritage Assets – General

The carrying amounts of heritage assets are reviewed where there is evidence of impairment, e.g. where an item has suffered physical deterioration or breakage or where doubts arise as to its authenticity. Any impairment will be recognised and measured in accordance with the Council's general policies on impairment.

# Current Assets

Inventories (IAS 2)

Issues from the Council's stores have been mainly charged on the basis of the current cost of goods in store. Stock in hand at the year-end is mainly shown at latest purchase price. Although stocks should be shown at the lower of cost and net realisable value, full compliance would not materially affect the value of the Council's assets.

If however, it was established that in any given year that there was an unexpected increase in stocks held, then the valuation approach would be reviewed to ensure that there was no material impact on the stock valuation.

# **Employee Benefits**

# Benefits Payable During Employment (IAS 19; IPSAS 25)

Benefits payable during employment include:

- a. <u>Shorter-term employee benefits</u>, which are those that are due to be settled within 12 months after the year-end in that the employee rendered the services, include:
  - wages, salaries and social security contributions
  - short-term compensated absences
  - bonuses and similar payments

• non-monetary benefits

All such benefits will be estimated at cost to the council. The council has undertaken this work based on an estimate.

- b. <u>Other longer-term employee benefits</u> which are those that do not fall due wholly within 12 months after the end of the period in which the employee rendered the services, include:
  - long term compensated absences (long service or sabbatical leave)
  - long-service benefits
  - long-term disability benefits
  - bonuses payable
  - deferred compensation paid

All gains & losses and past service costs will be recognised in the Surplus or Deficit on the Provision of Services.

# Termination Benefits (IAS 19)

Termination Benefits are payable as a result of either:

- a. an employer's decision to terminate an employee's employment before the normal retirement date, or
- b. an employee's decision to accept voluntary redundancy in exchange for benefits.

Termination benefits shall be recognised as a liability, and as an expense when the council is committed to either terminate the employment of an employee before the normal retirement date or provide termination benefits as a result of an offer made in order to encourage voluntary termination of employment.

# Post-Employment Benefits (IAS 19)

Employees of the council can access three separate pension schemes:

- a. The Teachers' Pension Scheme, administered by Capita Teachers' Pensions on behalf of the Department for Children, Schools and Families (DCSF). The employer's pension cost charged to the accounts is fixed by the contribution rate set by the DCSF on the basis of a notional fund. This is unchanged from last year.
- b. Ex ILEA This is a funded scheme administered by the London Pensions Fund Authority (LPFA). The amount paid to LPFA is fixed by the contribution rate set by their actuaries in accordance with the Local Government Pension Scheme.
- c. Other Employees Other employees, subject to certain qualifying criteria, are eligible to join the Local Government Pension Scheme. The amounts paid to the fund are fixed by a rate set by the Council's actuary at the triennial valuation.

All schemes provide defined benefits to members (retirement lump sums and pensions), earned as employees worked for the council.

However, the arrangements for the teachers' scheme mean that liabilities for these benefits cannot be identified to the council. The scheme is therefore accounted for as if it were a defined contributions scheme – no liability for future payments of benefits is recognised in the Balance Sheet and the education service revenue account is charged with the employer's contributions payable to teachers' pensions in the year.

### The Local Government Pension Scheme

The Local Government Scheme is accounted for as a defined benefits scheme:

- 1. The liabilities of the Camden pension scheme attributable to the council are included in the Balance Sheet on an actuarial basis using the projected unit method i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates, etc., and projections of projected earnings for current employees.
- 2. Liabilities are discounted to their value at current prices, using a range of financial assumptions as determined by the council's actuary.
- 3. The assets of the Camden pension fund and the London Pension Fund Authority (LPFA) attributable to the council are included in the Balance Sheet at their fair value:
  - quoted securities current bid price
  - unquoted securities professional estimate
  - unitised securities current bid price
  - property market value.
- 4. The change in the net pensions liability is analysed into the following components:

Service Cost comprising:

- current service cost the increase in liabilities as a result of years of service earned this year. This is allocated in the Comprehensive Income and Expenditure Statement to the revenue accounts of services for which the employees worked.
- past service cost the increase in liabilities arising from current year decisions whose effect relates to years of service earned in earlier years. This is debited to the Cost of Services in the Comprehensive Income and Expenditure Statement as part of Non Distributed Costs.
- net interest on the net defined liability, i.e. net interest expense for the authority

   the change during the period in the net defined benefit liability that arises from
   the passage of time charged to the Financing and Investment Income and
   Expenditure Statement. This is calculated by applying the discount rate used to
   measure the defined benefit obligation at the beginning of the period to the net
   defined benefit liability at the beginning of the period taking into account any
   changes in the net defined benefit liability during the period as a result of
   contribution and benefit payments.

Remeasurements comprising:

- the return on plan assets excluding amounts charged in net interest on the net defined benefit liability. This is charged to the Pensions Reserve as Other Comprehensive Income and Expenditure.
- actuarial gains and losses changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial

valuation or because the actuaries have updated their assumptions. This is debited to Other Comprehensive Income and Expenditure.

Contributions paid to the Camden pension fund and LPFA - the cash paid as employer's contributions to the pension fund.

In relation to retirement benefits, statutory provisions require the General Fund balance to be charged with the amount payable by the council to the pension fund in the year, not the amount calculated according to the relevant accounting standards. In the Statement of Movement on the General Fund Balance this means that there are appropriations to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the pension fund and any amounts payable to the fund but unpaid at the year-end. The negative balance that arises on the Pensions Reserve thereby measures the beneficial impact to the General Fund of being required to account for retirement benefits on the basis of cash flows rather than as benefits are earned by employees.

#### Discretionary Benefits

The council also has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to any member of staff (including teachers) are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Pension Scheme.

#### Financial Instruments

### Accounting for Financial Liabilities After Initial Recognition

Financial liabilities are initially measured at fair value and carried at their amortised cost. Annual charges to the Comprehensive Income and Expenditure Statement for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. For most of the borrowings that the council has, this means that the amount presented in the Balance Sheet is the outstanding principal repayable and interest charged to the Comprehensive Income and Expenditure Statement is the amount payable for the year in the loan agreement.

Gains and losses on the repurchase or early settlement of borrowing are credited and debited to Net Operating Expenditure in the Comprehensive Income and Expenditure Statement in the year of repurchase/settlement.

However, where repurchase has taken place as part of a restructuring of the loan portfolio that involves the modification or exchange of existing instruments, the premium or discount is respectively deducted from or added to the amortised cost of the new or modified loan and the write-down to the Comprehensive Income and Expenditure Statement is spread over the life of the loan by an adjustment to the effective interest rate.

Where premiums and discounts have been charged to the Comprehensive Income and Expenditure Statement, regulations allow the impact on the General Fund Balance to be spread over future years. The council has a policy of spreading the gain/loss over the term that was remaining on the loan against which the premium was payable or discount receivable when it was repaid. The reconciliation of amounts charged to the Comprehensive Income and Expenditure Statement to the net charge required against the

General Fund Balance is managed by a transfer to or from the Financial Instruments Adjustment Account in the Movement in Reserves Statement.

# Accounting for Financial Assets After Initial Recognition

Financial assets are classified into two types:

- Loans and receivables assets that have fixed or determinable payments but are not quoted in an active market.
- Available-for-sale assets assets that have a quoted market price and/or do not have fixed or determinable payments.

# ✤ Loans and Receivables

Loans and receivables are initially measured at fair value and carried at their amortised cost. Annual credits to the Comprehensive Income and Expenditure Statement for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. For most of the loans that the council has made, this means that the amount presented in the Balance Sheet is the outstanding principal receivable and interest credited to the Comprehensive Income and Expenditure Statement is the amount receivable for the year in the loan agreement.

However, the council has a few loans to voluntary organisations at less than market rates (soft loans). When soft loans are made, a loss is recorded in the Comprehensive Income and Expenditure Statement for the present value of the interest that will be foregone over the life of the instrument, resulting in a lower amortised cost than the outstanding principal. Interest is credited at a marginally higher effective rate of interest than the rate receivable from the voluntary organisations, with the difference serving to increase the amortised cost of the loan in the Balance Sheet. Statutory provisions require that the impact of soft loans on the General Fund Balance is the interest receivable for the financial year – the reconciliation of amounts debited and credited to the Comprehensive Income and Expenditure Statement to the net gain required against the General Fund Balance is managed by a transfer to or from the Financial Instruments Adjustment Account in the Statement of Movement in Reserves.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made, the asset is written down and a charge made to the Comprehensive Income and Expenditure Statement. The impairment loss is measured as the difference between the carrying amount and the present value of the revised future cash flows discounted at the asset's original effective interest rate.

Any gains and losses that arise on the derecognition of the asset are credited/debited to the Comprehensive Income and Expenditure Statement.

### ✤ Available-for-sale Assets

Available-for-sale assets are initially measured and carried at fair value. Where the asset has fixed or determinable payments, annual credits to the Comprehensive Income and Expenditure Statement for interest receivable are based on the amortised cost of the asset multiplied by the effective rate of interest for the instrument. Where there are no fixed or determinable payments, income (e.g. dividends) is credited to the Comprehensive Income and Expenditure Statement when it becomes receivable by the Council. Assets are maintained in the Balance Sheet at fair value. Values are based on the following principles:

- instruments with quoted market prices, valued at the market price
- other instruments with fixed and determinable payments, valued at discounted cash flow analysis
- equity shares with no quoted market prices, valued at independent appraisal of company valuations.

Changes in fair value are balanced by an entry in the Available-for-sale Reserve and the gain/loss is recognised in "other comprehensive income and expenditure statement". The exception is where impairment losses have been incurred – these are debited to the Comprehensive Income and Expenditure Statement, along with any net gain/loss for the asset accumulated in the Reserve.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made, the asset is written down and a charge made to the Comprehensive Income and Expenditure Statement.

Any gains and losses that arise on the derecognition of the asset are credited/debited to the Comprehensive Income and Expenditure Statement, along with any accumulated gains/losses previously recognised in "other comprehensive income and expenditure statement".

Where fair value cannot be measured reliably, the instrument is carried at cost (less any impairment losses).

# ✤ Instruments Entered Into Before 1 April 2006

The council entered into a number of financial guarantees that are not required to be accounted for as financial instruments. These guarantees are reflected in the Statement of Accounts to the extent that provisions might be required or a contingent liability note is needed.

### <u>Liabilities</u>

# Contingent Liabilities

Contingent liabilities are possible obligations that may require a payment or a transfer of economic benefit but for which there is no certainty regarding amount or date of settlement (unlike Provisions). They are disclosed in the notes to the accounts and accruals are not made for contingent liabilities and no adjustments are included within the accounting statements.

### Provisions (IAS 36)

Provisions are made where an event has taken place that gives the council an obligation that probably requires settlement by a transfer of economic benefits, but where the timing of the transfer is uncertain. For instance, the council may be involved in a court case that could eventually result in the making of a settlement or the payment of compensation.

Provisions are charged to the appropriate service revenue account in the year that the authority becomes aware of the obligation, based on the best estimate of the likely settlement. When payments are eventually made, they are charged to the provision set up

in the Balance Sheet. Estimated settlements are reviewed at the end of each financial year – where it becomes more likely than not that a transfer of economic benefits will not now be required (or a lower settlement than anticipated is made), the provision is reversed and credited back to the relevant service revenue account. Where some or all of the payment required to settle a provision is expected to be met by another party (e.g. from an insurance claim), this is only recognised as income in the relevant service revenue account if it is virtually certain that reimbursement will be received if the obligation is settled.

Provisions are presented on the face of the Balance Sheet as either current or non-current liabilities; dependent on when it is estimated when their will be a transfer of economic benefit.

#### Interests in Companies and Other Entities (IAS 3, IAS 27, IAS 28, IAS 31, SIC 12, SIC 13)

The Council has fully reviewed the various IFRS standards relating to group relationships and after consideration of all the criteria the Council has determined that the consolidation of all related organisations would not have a material effect on the Council's financial position. Consequently, no group accounts have been prepared.

However, there will be annual review of this policy to ensure that it is still fully reflective of the operations of the council.

# Acquired Operations

All operations acquired in year will be treated in line with the Council's accounting policies.

# Note 2. Accounting Standards that have been issued but have not yet been adopted

The following are accounting policies that have been issued but as yet have not been adopted by the Council as at the balance sheet date:

### • IAS 1 – Presentation of Financial Statements

A possible regrouping of items currently disclosed within "Other Comprehensive Income & Expenditure" to "(Surplus)/Deficit in the Provision of Services"; including items where a profit/loss might occur at some future point. The main impact of this change will be on available for sale financial assets under IFRS 9.

It is expected that this will have a marginal impact on the Council.

# • IFRS 10 – Consolidated Financial Statements

This standard establishes principles for the presentation and preparation of consolidated financial statements when the Council controls one or more other entities.

This standard is not currently applicable to the Council as it does not exert control over any other entities but this will be kept under review.

### • IFRS 11 – Joint Arrangements

This standard outlines the accounting by the Council in respect of jointly controlling an arrangement. Joint control involves the contractually agreed sharing of control and arrangements subject to joint control that are classified as either a joint venture (representing a share of net assets and equity accounted) or a joint operation (representing rights to assets and obligations for liabilities, accounts for accordingly).

The adoption of this standard is not expected to have a significant effect on the Council.

# • IFRS 12 – Disclosure of Interests in Other Entities

This standard is a consolidation disclosure standard that requires a wide range of disclosure about an entity's interests in subsidiaries, joint arrangements, associates and unconsolidated "structure entities".

The applicability of this standard will be in line with IFRS 11 – Joint Arrangements.

### • IAS 28 Investments in Associates and Joint Ventures

This standard outlines how to apply, with certain limited exceptions, the equity method to investments in associates and joint ventures. The standard also defines an associate by reference to the concept of "significant influence", which requires power to participate in financial and operating policy decisions of an investee (but not joint control or control of those polices).

The applicability of this standard will be in line with IFRS 11 – Joint Arrangements.

### • IAS 27 – Separate Financial Statements

This standard outlines the accounting and disclosure requirements for "separate financial statements", which are financial statements prepared by a parent or an investor in a joint venture or associate, where those investments are accounted for either at cost of in accordance with IAS 39 Financial Instruments: Recognition and Measurement or IFRS 9 Financial Instruments. The standard also outlines the accounting requirements for dividends and contains numerous disclosure requirements.

It considered that this standard will have limited applicability to the Council.

### • IAS 32 Financial Instruments: Presentation

This standard outlines the accounting requirements for the presentation of financial instruments, particularly as to the classification of such instruments into financial assets, financial liabilities and equity instruments. The standard also provides guidance on the classification of related interest, dividends and gains/losses, and when financial assets and financial liabilities can be offset.

As a presentational change this will be applicable to the Council.

# Balance Sheet Restatement

The CIPFA Code of Practice on Local Authority Accounting in the United Kingdom 2014/15 has stated that the changes in respect of IFRS 10, 11 and 12 and IAS 27 and 28 may require the publication of a restated Balance Sheet as at the beginning of the preceding period (i.e. a third Balance Sheet).

# Note 3. Critical Judgements in Applying Accounting Policies

In applying the accounting policies set out in Note 1, the Authority has had to make certain judgements about complex transactions or those involving uncertainty about future events. The critical judgements made in the Statement of Accounts are:

• The government is implementing a significant reduction in funding for local government and this is expected to continue into the medium-term. This will mean a high degree of uncertainty regarding levels of service provision over the next few years. The Council has already implemented budget reductions of £93m since 2011/12, and is facing a further deficit of around £70m by 2017/18. At the present time, the Council is identifying and options for achieving the budget reductions, and intends to announce these in the December 2014 MTFS report.

It is anticipated that as a result of these services changes there will be an impact on how the council utilises its asset portfolio. However, the Council has determined that this uncertainty is not yet sufficient to provide an indication of which assets might become impaired as a result of a need to close facilities due to a reduction in service provision.

- The Council has a 10% share (£0.500m) in a company entitled the Camden Schools Project Ltd (The LEP). The objectives of this company are to:
  - Develop and deliver the Building Schools for the Future (BSF) Sample Schools Programme, comprising both PFI and non-PFI investment.
  - > Develop and deliver facilities management services.
  - Develop and deliver the BSF ICT investment programme in parallel with the above schools programme.
  - > Develop future business opportunities for the business.

The Council has treated this company as an investment and it is held on the balance sheet.

- The PFI schemes that the council considers fall within the requirements of "service concessions" are those of the Chalcots Council Dwellings Refurbishment, Swiss Cottage SEN and school and Haverstock School development, all of which are fully disclosed later in the statement of accounts. The net book value of the assets held, as at the 31st March 2014 are £43.857m for Chalcots, £20.383m for Haverstock and £19.887m for Swiss Cottage (£39.581m for Chalcots, £15.799m for Haverstock and £20.538m for Swiss Cottage as at the 31<sup>st</sup> March 2013).
- The council, in the main, does not include Voluntary Aided schools (land and buildings) within its asset register because the title deeds for these schools name either the respective Diocesan Board or the Trustees as the legal owners of the title.

However, the council does own parts of the property assets of 5 voluntary aided schools which are included in the councils asset register; and are valued as follows:

2012/13		2013/14
£m		£m
14.3	Land	15.5
1.0	Buildings	1.4
15.3	Total	16.9

# Note 4. Assumptions Made About the Future and Other Major Sources of Estimation Uncertainty

The Statement of Accounts contains estimated figures that are based on assumptions made by the Council about the future, or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates.

The items in the Authority's Balance Sheet at 31 March 2014 for which there is a significant risk of material adjustment in the forthcoming financial year are as follows:

ltem	Uncertainties	Effect if actual results differ from assumptions
Arrears	At 31 March 2014, the Authority had a sundry debtors balance of £91.540m (£81.393m; 2012/13). This balance is the aggregate of a number of various debtor balances, including HRA rents and service charges and various General Fund services, which include revenues, commercial rents and social services. It should be noted that the council does not have one single policy for all debt types but a range of policies that enable it to:	Considering the current economic climate and the introduction of universal benefits in the near future, the one area where the current bad debt provision impairment could be too low is in relation to council tenant rents. If council tenant debt were to increase by 25%, the council estimates that an additional £1.431m
	<ul> <li>remain flexible in light of the current economic conditions,</li> <li>reflective of the risks associated with the type of debt, and</li> <li>appropriately robust to ensure that debts are reflective of "recoverability".</li> </ul>	
	By way of example, the current policies range from those that are:	
	<ul> <li>High risk debts (e.g. 100% of all debt relating to Bed and Breakfast accommodation for homeless).</li> <li>Lower risk debts (e.g. 5% for debts up to 6 months, 25% up to 1 year and 100% thereafter for debts relating to the Sales Ledger).</li> </ul>	
	The impairment for receivables for 2013/14 represents 40% (£36.825m)	

ltem	Uncertainties	Effect if actual results differ from assumptions		
	of the debt outstanding (32%, £30.411m; 2012/13).			
Creditors	At 31 March 2014, the council had a creditor balance of £138.970m (£130.449m; 2012/13). This balance is the aggregate of a number of various creditor balances, including employees and trade creditors.	If the estimations for accruals in March 2013 turn out to be higher than the actual payments received, then expenditure will have been overstated in 13/14 and will be understated in 14/15.		
	Of this balance, 42% (£58.178m) (39%, £51.789m; 2012/13) relates to accruals for goods and services that has been received but had not been paid for.			
Grant Claims yet to be Certified	Over any given year the council receives a number of grants from central government. Most of these grants are awarded based on an agreed amount and are then subject to audit certification. However, Housing Benefit (subsidy) is paid on account, in that an estimate is made at the start of the year of the amount of benefit that will be awarded during the financial year and then the council receives funding in relation to that estimate. At the end of the financial year, the actual amount due is then calculated and an amount is calculated that is owed to the council by government or vice versa.	During 2013/14, the council estimated that it would require £191.87m (£221.120m; 2012/13) in subsidy, but the total claim was for £195.44m (£219.07m; 2012/13), thus central government owes the council £3.57m, which represents 1.9% of the original estimate (£2.05m (creditor), 0.9%; 2012/13). However, to ensure an effective and timely closure of the accounts, the council has included a debtor of £3.22m for under claimed subsidy, this represents 1.7% (£2.03m, 0.9%; 2012/13) of the original estimate.		
Pensions Liability	Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. A firm of actuaries has been engaged to provide the Authority with expert	<ul> <li>The effects on the net pensions liability of £548.159m in 2013/14 (£460.346m, 2012/13) of changes in individual assumptions can be measured, for instance, a:</li> <li>0.5% decrease in the discount rate assumption would result in an increase in the pension liability of £146.273m (£139.054m;</li> </ul>		

ltem	Uncertainties	Effect if actual results differ from assumptions		
	<ul> <li>advice about the assumptions to be applied for both the:</li> <li>London Borough of Camden Pension Fund, and</li> <li>London Borough of Camden pension element of the London Pension Fund Authority</li> </ul>	<ul> <li>2012/13)</li> <li>1 year increase in the member life expectancy would result in an increase in the pension liability of £43.744m (£46.495m; 2012/13).</li> <li>However, it should be noted that, in reality, the assumptions interact in complex ways.</li> </ul>		
Property, Plant and Equipment (Depreciation)	Assets are depreciated over useful lives that are dependent on assumptions about the level of repairs and maintenance that will be incurred in relation to individual assets. Although the council has a capital programme that is well managed, proactively monitored and reported to management, the current economic climate makes it uncertain that the council will be able to sustain its current spending on repairs and maintenance over the medium term, thus bringing into doubt the useful lives assigned to assets.	<ul> <li>If the useful life of assets is reduced, depreciation increases and the carrying amount of the asset falls.</li> <li>Although the council has a broad range of property assets, it is estimated that the annual depreciation charge for buildings would increase by £5.946m (£5.589m; 2012/13) for every year that useful lives had to be reduced.</li> <li>It should be recognised that:</li> <li>the margin of error in a change in depreciation due to a change in useful lives is not considered to be material.</li> <li>there are a range of other factors that might also result in a change in the estimate for depreciations, enhancements and revaluation of the assets.</li> </ul>		
Property Plant & Equipment (HRA Valuation)	In England, the Housing Revenue Account (Accounting Practices) Direction 2007 requires authorities to use the specific bases and methods of valuation set out in the <i>Guidance</i> <i>on Stock Valuation for Resource</i> <i>Accounting</i> (updated guidance published by the Department for Communities and Local Government (DCLG) in January 2011). EUV–SH is to be arrived at using beacon properties to assess the vacant possession value for properties, adjusted to reflect their occupation by	The fair value of the housing dwellings stock as at 31st March 2014 was estimated at £9.377b. Applying the adjustment factor results in a balance sheet value of £2.344b (25% of fair value). Had the adjustment factor stayed at 2005 levels the balance sheet value would have been £3.469b (at 37% of fair value), the difference between adjustment factors is £1.125b		

Effect if actual results differ from assumptions

a secure tenant. The adjustment is considered to reflect the additional risk and liability the public sector landlords undertake when compared with private sector investors.

The adjustment factor is set by the DCLG and is applied to the total vacant possession valuation based on the beacon valuation. The DCLG set revised adjustment factors in 11/12 and for London this is 25%.

Provisions (excluding Impairment for Receivables) The Authority has an overall provision of £18.520m (£11.171m; 2012/13) within its balance sheet. The two most significant provisions are for the:

- "self-insurance" provision, which totals £8.100m (£10.336m; 2012/13), for the settlement of claims made against the council where allegations of negligence or breach of duty have been made and the council may have to make a payment; including where:
  - liability has been admitted and the council will have to pay,
  - claims where investigations are under way but have not been completed (these claims may or may not end up being paid), and
  - claims where liability has been denied and the decision is either being challenged or are being held open for a period of time in the event that the liability decision may be challenged.

All claims relating to this period will not have been received as there is often between incidents а lag occurring and the claim being submitted. This aspect is provided for under the (incurred but not yet reported) IBNR part of the Insurance Reserve.

The insurance provision is a snapshot of claims activity at the end of each financial year. It is often volatile from year to year as it depends on actual claims activity for that year.

In 2013/14 the total number of outstanding known claims at year end was 715 (688; 2012/13). Based on a provision value of £8.100m, this gives an average of £11,329 per claim (£15,021; 2012/13) If the number of claims increased by 10%, this would result in an increase of 72 claims (69 claims; 2012/13) and would give an increase in the provision of £0.800m (£1.036m; 2012/13).

It should be recognised that claims differ in value because:

- there is no consistent claim value.
- outstanding estimates change to reflect changes in circumstances.

Outstanding reserves also reduce if claim payments are made during the year. If the increase in claim numbers consisted of small low value claims then the increase may not be as large or the provision could actually reduce in value.

Depending on claims activity during the year compared to the last year end figures, if a number of large claims closed during the year then claim numbers could increase but the provision could decrease. Equally, if mainly low value claims closed during the year with new claims being larger and of higher value then the increase in the provision would be higher than the average.

- sion, If the costs of actual terminations 00m; were increased by 20%, then the neet additional cost to be met by services are would equate to £0.309m (£0.098m; uring 2012/13).
- termination benefits provision, which totals £1.545m (£0.490m; 2012/13). This provision will meet the cost of redundancies that are expected occur during to 2014/15. The redundancy payment is based on an estimate but the amount actually payable will be dependent on an individual's age and length of local government service.

This list does not include assets and liabilities that are carried at fair value based on a recently observed market price.

# Note 5. Material Items of Income and Expense

The primary purpose of this note is to disclose those material items of income and expenditure that are not part of the ordinary course of business or events of the council (i.e. extraordinary). During 2013/14 no such items of income or expenditure were incurred.

# Note 6. Events after the Balance Sheet Date

The Annual Financial Report, incorporating the Statement of Accounts, was authorised for issue by the Director of Finance on 30<sup>th</sup> June 2014. Events taking place after this date are not reflected in the financial statements or notes. There have not been any events taking place before this date that have required any material adjustment to the information included within the statement of accounts.

The financial statements and notes have not been adjusted for events which took place after 31 March 2014.

# Note 7. Movement in Reserves Statement – Adjustments between Accounting Basis and Funding Basis under Regulations

This note details the adjustments that are made to the total comprehensive income and expenditure recognised by the Authority in the year in accordance with proper accounting practice to the resources that are specified by statutory provisions as being available to the Authority to meet future capital and revenue expenditure.

The following sets out a description of the reserves that the adjustments are made against.

### General Fund Balance

The General Fund is the statutory fund into which all the receipts of an authority are required to be paid and out of which all liabilities of the authority are to be met, except to the extent that statutory rules might provide otherwise. These rules can also specify the financial year in which liabilities and payments should impact on the General Fund Balance, which is not necessarily in accordance with proper accounting practice. The General Fund Balance therefore summarises the resources that the Council is statutorily empowered to spend on its services or on capital investment (or the deficit of resources that the Council is required to recover) at the end of the financial year. However, it should be noted that as the Council is a housing authority, the balance is not available to be applied to funding HRA services.

Housing Revenue Account Balance

The Housing Revenue Account Balance reflects the statutory obligation to maintain a revenue account for local authority council housing provision in accordance with Part VI of the Local Government and Housing Act 1989. It contains the balance of income and

expenditure as defined by the 1989 Act that is available to fund future expenditure in connection with the Council's landlord function or (where in deficit) that is required to be recovered from tenants in future years.

#### Major Repairs Reserve

The Authority is required to maintain the Major Repairs Reserve. An amount equivalent to depreciation on HRA non-fixed assets is transferred to the Major Repairs Reserve. The Major Repairs Reserve is restricted to being applied to new capital investment in HRA assets or the financing of historical capital expenditure by the HRA.

#### **Capital Receipts Reserve**

The Capital Receipts Reserve holds the proceeds from the disposal of land or other assets, which are restricted by statute from being used other than to fund new capital expenditure or to be set aside to finance historical capital expenditure. The balance on the reserve shows the resources that have yet to be applied for these purposes at the year-end.

#### **Capital Grants Unapplied**

The Capital Grants Unapplied Account (Reserve) holds the grants and contributions received towards capital projects for which the Council has met the conditions that would otherwise require repayment of the monies but which have yet to be applied to meet expenditure. The balance is restricted by grant terms as to the capital expenditure against which it can be applied and/or the financial year in which this can take place.

2013/14	General Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied Account	Movement in Unusable Reserves
	£000	£000	£000	£000	£000	£000
Adjustments primarily	involving t	he Capital A	Adjustmen	t Account:		
Reversal of items debite	d or credite	d to the Com	nprehensive	e Income an	d Expenditure	Statement:
Charges for depreciation, amortisation and impairment of non- current assets	(19,662)	(33,543)	0	0	0	53,205
Revaluation losses on Property, Plant and Equipment	(12,411)	119,573	0	0	0	(107,162)
Movements in the fair value of investment properties	10,925	0	0	0	0	(10,925)
Capital grants and contributions applied	8,808	12,737	0	0	0	(21,545)
Revenue expenditure funded from capital under statute	(4,455)	(780)	0	0	0	5,235
Amounts of non- current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	(2,269)	(8,130)	0	0	0	10,399
Insertion of items not de	bited or cre	dited to the (	Comprehen	sive Income	and Expendit	ure Statement:
Statutory provision for the financing of capital investment	3,810	3,406	0	0	0	(7,216)
Voluntary Revenue Provision	20,000	0	0	0	0	(20,000)
Capital expenditure charged against the General Fund and HRA balances	17,181	27,942	0	0	0	(45,123)

2013/14	General Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied Account	Movement in Unusable Reserves
	£000	£000	£000	£000	£000	£000
Adjustments primarily Capital grants and contributions unapplied credited to the Comprehensive Income and Expenditure Statement	involving t 3	he Capital ( 0	Grants Una 0	applied Acc 0	count: (3)	0
Application of grants to capital financing transferred to the Capital Adjustment Account	0	0	0	0	427	(427)
Adjustments primarily	y involving	the Capita	I Receipts	Reserve:		
Transfers of cash sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	13,620	21,019	(34,639)	0	0	0
Use of the Capital Receipts Reserve to finance new capital expenditure	0	0	25,748	0	0	(25,748)
Contribution from the Capital Receipts Reserve to finance the payments to the Government capital receipts pool	(4,015)	0	4,015	0	0	0
Adjustments primarily involving the Major Repairs Reserve:						
Reversal of Major Repairs Allowance credited to the HRA	0	32,280	0	(32,280)	0	0
Use of the Major Repairs Reserve to finance new capital expenditure	0	0	0 Onte Adius	24,068	0	(24,068)
Adjustments involving Amount by which finance costs charged to the Comprehensive	the Financ	0	ents Adjus 0	otment Acco 0	ount: 0	(53)
			~ ~			

E000         E000         E000         E000         E000         E000         E000         E000           Income and Expenditure Statement in ance costs chargeable in the year in accordance with statutory requirements         Image: Statutory requirements           Adjustments primarily involving the Pensions Reserve:         Image: Statutory requirements         Image: Stat	2013/14	General Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied Account	Movement in Unusable Reserves
Reversal of items relating to retirement benefits debited to the Comprehensive Income and Expenditure Statement (see note 44)(44,270)(7,731)00052,001Employer's pensions contributions and direct payments to pensioners payable in the year33,0155,344000(38,359)Adjustments primarily involving the Collection Fund Adjustment Account:Amount by which council tax income credited to the Comprehensive Income and Expenditure Statement is different from the council tax income calculated for the year in accordance with statutory requirements(622)208000414Adjustments primarily involving the Accumulated Absences Account:Adjustments414Adjustments primarily involving the Accumulated Absences Account:414Anount by which council tax income calculated for the year in accordance with statutory requirements(622)20800414Adjustments(622)20800414Adjustments(523)20800414officer remuneration chargeable in the year in accordance with statutory requirements.8,816172,325(4,876)(8,212)424(168,477)	Expenditure Statement are different from finance costs chargeable in the year in accordance with	£000	£000	£000	£000	£000	£000
relating to retirement benefits debited to the Comprehensive Income and Expenditure Statement (see note 44) Employer's pensions 33,015 5,344 0 0 0 (38,359) contributions and direct payments to pensioners payable in the year Adjustments primarily involving the Collection Fund Adjustment Account: Amount by which (10,895) 0 0 0 0 0 10,895 council tax income credited to the Comprehensive Income and Expenditure Statement is different from the council tax income calculated for the year in accordance with statutory requirements Adjustments Primarily involving the Accumulated Absences Account: Amount by which (622) 208 0 0 0 414 officer remuneration chargeable in the year in accordance with statutory requirements. Total Adjustments Atta Adjustments Total Adjustments (8,816 172,325 (4,876) (8,212) 424 (168,477)	Adjustments primarily	involving t	he Pension	s Reserve:			
contributions and direct payments to pensioners payable in the year       Adjustments primarily involving the Collection Fund Adjustment Account:         Amount by which credited to the Comprehensive Income and Expenditure Statement is different from the council tax income calculated for the year in accordance with statutory requirements       0       0       0       10,895         Adjustments primarily involving the Accumulated Absences Account:	relating to retirement benefits debited to the Comprehensive Income and Expenditure Statement	(44,270)	(7,731)	0	0	0	52,001
Amount by which council tax income credited to the Comprehensive Income and Expenditure Statement is different from the council tax income calculated for the year in accordance with statutory requirements(10,895)000010,895Adjustments primarily inficer remuneration charged to the Comprehensive Income and Expenditure Statements(10,895)000010,895Adjustments primarily inficer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements.(622)208000414fiferent from remuneration chargeable in the year in accordance with statutory requirements.8,816172,325(4,876)(8,212)424(168,477)	contributions and direct payments to pensioners payable in	33,015	5,344	0	0	0	(38,359)
council tax income credited to the Comprehensive Income and Expenditure Statement is different from the council tax income calculated for the year in accordance with statutory requirements Adjustments primarily involving the Accumulated Absences Account: Amount by which (622) 208 0 0 0 0 414 officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements. Total Adjustments <u>8,816 172,325 (4,876) (8,212) 424 (168,477)</u>	Adjustments primarily	involving t	he Collectio	on Fund Ac	ljustment /	Account:	
Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements.(622)208000414(622)2080000414(622)2080000414	council tax income credited to the Comprehensive Income and Expenditure Statement is different from the council tax income calculated for the year in accordance with statutory requirements						10,895
officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements. Total Adjustments 8,816 172,325 (4,876) (8,212) 424 (168,477)		-					A 1 A
	officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with		200		U	U	414
70		8,816	172,325		(8,212)	424	(168,477)

2012/13 Comparative Figures (Restated)	General Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied Account	Movement in Unusable Reserves
	£000	£000	£000	£000	£000	£000

Adjustments primarily involving the Capital Adjustment Account:

Adjustments primarily involving the Capital Adjustment Account:						
Reversal of items debite	ed or credited	d to the Compr	ehensive Ind	come and Ex	penditure Sta	tement:
Charges for depreciation, amortisation and impairment of non- current assets	(21,659)	(30,343)	0	0	0	52,002
Revaluation losses on Property, Plant and Equipment	2,079	258,946	0	0	0	(261,025)
Movements in the fair value of investment properties	1,594	0	0	0	0	(1,594)
Capital grants and contributions applied	30,381	10,523	0	0	0	(40,904)
Revenue expenditure funded from capital under statute	(300)	(178)	0	0	0	478
Amounts of non- current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	(40,043)	(5,552)	0	0	0	45,595
Insertion of items not de	bited or crea	dited to the Cor	mprehensive	Income and	Expenditure	Statement:
Statutory provision for	1 200	2 1 2 2	0	0	0	(7 /21)

Statutory provision for the financing of capital investment	4,308	3,123	0	0	0	(7,431)
HRA Debt repayment	0	12,372	0	0	0	(12,372)
Capital expenditure charged against the General Fund and	19,041	16,495	0	0	0	(35,536)

Fund and

2012/13 Comparative Figures (Restated)	General Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied Account	Movement in Unusable Reserves
HRA balances						
Adjustments primarily	involving t	he Capital C	Grants Una	pplied Acc	ount:	
Capital grants and contributions unapplied credited to the Comprehensive Income and Expenditure Statement	0	260	0	0	(260)	0
Application of grants to capital financing transferred to the Capital Adjustment Account	0	0	0	0	671	(671)
Adjustments primarily	involving t	he Capital F	Receipts R	eserve:		
Transfers of cash sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	10,345	17,348	(27,693)	0	0	0
Use of the Capital Receipts Reserve to finance new capital expenditure	0	0	24,423	0	0	(24,423)
Contribution from the Capital Receipts Reserve to finance the payments to the Government capital receipts pool	(3,270)	0	3,270	0	0	0
Adjustments primarily	involving t	he Major Re	epairs Rese	erve:		
Reversal of Major Repairs Allowance credited to the HRA	0	29,129	0	(29,129)	0	0
Use of the Major Repairs Reserve to finance new capital expenditure	0	0	0	24,163	0	(24,163)

2012/13 Comparative Figures (Restated)	General Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied Account	Movement in Unusable Reserves
Adjustments involving	the Financ	ial Instrume	ents Adjus	tment Acco	ount:	
Amount by which finance costs charged to the Comprehensive Income and Expenditure Statement are different from finance costs chargeable in the year in accordance with statutory requirements	51	0	0	0	0	(51)
Adjustments primarily	-				2	10 710
Reversal of items relating to retirement benefits debited to the Comprehensive Income and Expenditure Statement (see note 44)	(36,751)	(5,965)	0	0	0	42,716
Employer's pensions contributions and direct payments to pensioners payable in the year	32,197	4,728	0	0	0	(36,925)
Adjustments primarily	involving t	he Collectio	on Fund Ac	ljustment A	Account:	
Amount by which council tax income credited to the Comprehensive Income and Expenditure Statement is different from the council tax income calculated for the year in accordance with statutory requirements	1,434	0	0	0	0	(1,434)
Adjustments primarily	involving t	he Accumu	lated Abse	ences Acco	unt:	
Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from	237	(261)	0	0	0	24

2012/13 Comparative Figures (Restated)	General Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied Account	Movement in Unusable Reserves	
remuneration chargeable in the year in accordance with statutory requirements.							
Total Adjustments	(356)	310,625	0	(4,966)	411	(305,714)	—

## <u>Note 8. Movement in Reserves Statement – Transfers to/from Earmarked</u> <u>Reserves</u>

This note sets out the amounts set aside from the General Fund and HRA balances in earmarked reserves to provide financing for future expenditure plans and the amounts posted back from earmarked reserves to meet General Fund and HRA expenditure in 2013/14.

	Balance at 31 March 2012	Transfers Out 5015	Transfers In	Balance at 31 March 2013	Transfers Out 5013	4 Transfers In	Balance at 31 March 2014	Purpose of Reserve
	£000	£000	£000	£000	£000	£000	£000	
Reserves to support on-going Mental Health Aftercare	g revenue 300	e activity	,	300	(300)			А
Reserve	300	-	-	300	(300)	-	-	A
Dedicated Schools Grant	7,239	(57)	-	7,182	-	3,996	11,178	В
Support for Schools in Difficulty	742	-	-	742	(300)	-	442	С
Parking Reserve	3,656	-	-	3,656	(3,656)	-	-	D
Homes for Older People Reserve	8,448	-	-	8,448	(2,140)	-	6,308	Е
Schools Budgets (delegated)	12,181	-	2,869	15,050	-	2,074	17,124	F
The Camden Peoples Fund	2,316	(1,843)	304	777	(777)	-	-	G
Multi Year Budget Reserve	6,288	(2,697)	3,305	6,896	(3,946)	5,989	8,939	Н
Education Commission	2,000	(366)	74	1,708	(372)	-	1,336	I
Grant for various initiatives	8,924	(2,746)	2,073	8,251	(1,975)	-	6,276	J
	52,094	(7,709)	8,625	53,010	(13,466)	12,059	51,603	

	Balance at 31 March 2012	Transfers Out 5015	C/7 Lansfers In	Balance at 31 March 2013	Transfers Out 2013	4 Transfers In	Balance at 31 March 2014	Purpose of Reserve
	£000	£000	£000	£000	£000	£000	£000	
Reserves to support the cour	cil's ser	vice rem	odellind	nograr	nme			
Corporate Initiatives	376	-	-	376	(376)	-	-	К
Pay Modernisation	3,511	(124)	-	3,387	(3,027)	-	360	L
Workforce Remodelling/ Cost of Change	4,292	(3,426)	3,427	4,293	(3,721)	14,951	15,523	М
Camden Plan	2,000	-	-	2,000	(354)	1,500	3,146	Ν
Recovery Fund	141	(16)	-	125	(16)	-	109	0
Invest To Save Reserve	-	(298)	6,342	6,044	(2,617)	130	3,557	Р
	10,320	(3,864)	9,769	16,225	(10,111)	16,581	22,695	
<b>Reserves to support on-going</b> Future Capital Schemes	<b>g capital</b> 28,884	<b>activity a</b> (19,183)	and ass 20,906	et manaç 30,607	<b>jement</b> (39,169)	31,809	23,247	R
Commercial and other		(13,100)	20,500			51,005		
property	1,976	-	-	1,976	(1,200)	-	776	S
Haverstock School PFI Reserve	2,408	(130)	167	2,445	(297)	-	2,148	т
Schools PFI Equalisation Reserve	-	-	-	-	-	334	334	Q
Building Schools for the Future	1,939	-	-	1,939	(1,451)	-	488	U
Accommodation Strategy	5,203	(1,045)	844	5,002	(2,526)	2,675	5,151	V
	40,410	(20,358)	21,917	41,969	(44,643)	34,818	32,144	
Reserves to mitigate future so	orvico ris	· L						
Self-Insurance Reserve	12,187	- -	-	12,187	(4,587)	-	7,600	W
Contingency Reserve	-	-	2,512	2,512	(1,000)	-	1,512	Х
Business Rates Safety Net Reserve	-	-	-	-	-	8,283	8,283	Z
Reserve	12,187	-	2,512	14,699	(5,587)	8,283	17,395	
Reserves to support charitab	le activity	<b>y</b> 0	14	36	0	40	76	Y
Mayors Charity Reserve	22	0	14	36	0	40	76	. ř
Total General Fund Earmarked Reserves	115,033	(31,931)	42,837	125,939	(73,807)	71,781	123,913	
Total transfers out Total transfers in		(31,931)	42,837		(73,807)	71,781		
Net Movement in Earmarked Reserves		10,9	906		(2,02	26)		

#### Purpose of Reserve

А To meet the repayment of mental health aftercare charges Mental Health Aftercare Reserve under Section 117 of the Mental Health Act 1983. В **Dedicated Schools** To hold unspent Dedicated Schools Grant which is reserved for the schools budget and which may be carried forward over Grant to future years. С Support for Schools To provide funding to schools should they find themselves in financial difficulty. in Difficulty D Parking Reserve This reserve to manage volatility in parking income was closed in 2013/14, any ongoing risks will be managed through corporate contingency budgets. Е Homes for Older To fund preparatory work on the Homes for Older People People Reserve programme F Schools Budgets Reserve budgets held by the council on behalf of its schools. (delegated) G Camden People's To soften the blow on Camden residents as the impact of the Fund reductions in services and national changes to welfare start to take effect Н Multi Year Budget To fund allocations in future years as part of multi-year Reserve budgeting. L Education To provide funding to help implement proposals to guide Commission education in the borough J Grant for various To hold various unspent grant monies that do not have conditions on its use. initiatives Κ **Corporate Initiatives** To provide funding for corporate initiatives. L Pay Modernisation To provide funding from unspent budget provisions in 2009/10 Reserve and earlier years for the on-going pay and grading review M Workforce To fund costs that may arise from workforce remodelling and efficiency projects in order to address the budget deficit which Remodelling and Cost of Change has arisen as a result of the reduction in government funding, N Camden Plan To provide funding to implement projects that support the plan's key priorities. <sup>O</sup> Recovery Fund To provide funding to enable the council to respond to effects of the recession within the community. Р Invest To Save To fund one off investment costs relating to the Council's Reserve savings programme. Q Schools PFI To equalise costs over the life of the PFI contract so the Equalisation General Fund does not have to bear the deficit in latter years. Reserve

- R Future Capital Schemes
   To provide funding to support the councils costs associated with various capital schemes.
- S Commercial and other property
   To provide funding to meet the cost associated with dilapidations and other payments in respect of commercial and other property.
- Haverstock School PFI Reserve
   To hold the balance of funding in respect of the Haverstock School PFI project.
- U Building Schools for the preparatory work on the Building the Future Schools for the Future Programme
- Accommodation To provide funding to facilitate the office accommodation Strategy strategy.
- W In addition to the provision for reported claims, the council has Self-Insurance a reserve to cover against the cost of claims that have been Reserve incurred but not yet reported to the council. This includes claims that are either partially or fully self-insured by the council as well as claims that are uninsured for both the council and the HRA. The reserve also includes provision made for the possible claw back of claims paid on policies taken out before 1 April 1993 by the council with Municipal Mutual Insurance (MMI). MMI went into run off in September 1992 and is subject to a scheme of arrangement whereby any claims paid since January 1994 may be subject to partial or total claw back in the event of insolvency. X Contingency To fund expenditure arising from unforeseen events. Reserve
- Mayors Charity To hold donations to the Mayor's Charity.
   Reserve
- <sup>Z</sup> Business Rates Safety Net
   To provide funding to cover reduction in retained business rates.

## Note 9. Comprehensive Income and Expenditure Statement - Other Operating Expenditure

2012/13 £000		2013/14 £000
6,943	Levies	6,879
3,270	Payments to the Government Housing Capital Receipts Pool	4,015
17,902	(Gains)/losses on the disposal of non-current assets	(24,240)
28,115	Total	(13,346)

## Note 10. Comprehensive Income and Expenditure Statement – Financing and Investment Income and Expenditure

2012/13 Restated		2013/14
£000		£000
24,663	Interest payable and similar charges	31,831
17,945	Net interest on the defined benefit liability	20,366
(1,746)	Interest receivable and similar income	(1,141)
(14,971)	Changes in the fair value of investment properties	(24,849)
0	Other investment income	0
25,891	Total	26,207

# Note 11. Comprehensive Income and Expenditure Statement – Taxation and Non Specific Grant Income

2012/13 £000		2013/14 £000
(100,863)	Council Tax Income (Precept & Prior Year Collection Fund (surplus)/deficit)	(84,982)
(169,806)	Contributions from NNDR Pool	(73,294)
(37,350)	Non-ring fenced government grants	(145,525)
(40,904)	Capital grants and contributions	(21,548)
(348,923)	Total	(325,349)

# Note 12. Property, Plant and Equipment

# Movement on Balances – 2013/14:

Cost or Valuation:	Council Dwellings	Other Land and Building	Vehicles, Plant and Equipment	Infrastructure Assets	Assets	Assets	Assets Under Construction	Total Property, Plant and Equipment	PFI Assets included in Property, Plant and Equipment
	£000	£000	£000	£000	£000	£000	£000	£000	£000
At 1 April 2013	2,135,377	824,274	24,566	250,068	19,767	1	83,016	3,337,069	79,486
Additions	82,394	8,141	4,132	14,041	258	0	79,035	188,001	329
Reclassification	(20,000)	(8,458)	0	0	0	0	(6,148)	(34,606)	0
(movement between asset groups) Accumulated Dep. Written off on revaluation to gross	(31,696)	(23,939)	0	0	0	0	0	(55,635)	(4,833)
book value Revaluation increases/(decreases) recognised in the revaluation reserve	79,008	4,818	0	0	0	0	0	83,826	6,109
Revaluation increases/(decreases) recognised in the surplus/(deficit) on the provision of services	119,573	(12,297)	0	0	(114)	0	0	107,162	4,184
De-recognition – disposals	(7,020)	0	0	0	0	0	0	(7,020)	0
At 31 March 2014	2,357,636	792,539	28,698	264,109	19,911	1	155,903	3,618,797	85,275

Accumulated Depreciation and Impairment:	Council Dwellings	Other Land and Building	Vehicles, Plant and Equipment	Infrastructure Assets	Community Assets	Surplus Assets	Assets Under Construction	Total Property, Plant and Equipment	PFI Assets included in Property, Plant and Equipment
	£000	£000	£000	£000	£000	£000	£000	£000	£000
At 1 April 2013	(778)	(47,444)	(14,748)	(48,060)	(245)	0	0	(111,275)	(3,666)
Depreciation	(31,728)	(11,079)	(3,334)	(5,773)	(118)	0	0	(52,032)	(2,317)
charge									
Accumulated Dep.	31,696	23,937	0	0	0	0	0	55,633	4,833
Written off on									
revaluation to gross book value									
Depreciation	0	0	0	0	0	0	0	0	0
written out to the	0	0	0	Ū	0	0	0	Ŭ	0
revaluation reserve									
De-recognition –	50	0	0	0	0	0	0	50	0
disposal									
Eliminated on	0	5	0	0	0	0	0	5	0
reclassification to									
assets held for sale									
Other movements	0	0	0	0	0	0	0	0	0
in depreciation and	0	0	0	Ū	0	0	0	Ŭ	0
impairment									
At 31 March 2014	(760)	(34,581)	(18,082)	(53,833)	(363)	0	0	(107,619)	(1,150)
Net Book Value		- *			· /				
At 31 March 2013	2,134,599	776,830	9,818	202,008	19,522	1	83,016	3,225,794	75,820
At 31 March 2014	2,356,876	757,958	10,616	210,276	19,548	1	155,903	3,511,178	84,125
		, -	, -	, -	, -		,	, , -	, ,

## Comparative Movements in 2012/13:

	Council Dwellings £000	Other Land and Building £000	Vehicles, Plant and Equipment £000	Infrastructure Assets £000	Community Assets £000	Surplus Assets £000	Assets Under Construction £000	Total Property, Plant and Equipment £000	PFI Assets included in Property, Plant and Equipment £000
Cost or Valuation: At 1 April 2012	1,820,023	796,408	20,215	236,249	19,566	1	28,768	2,921,230	53,060
Additions	81,757	50,815	4,351	13,819	201	0	57,590	208,533	47,835
Reclassification	2,832	510	0	0	0	0 0	(3,342)	0	0
(movement between	2,002	010	0	Ũ	0	0	(0,0 .2)	Ŭ	0
asset groups)									
Accumulated Dep.	(28,147)	(712)	0	0	0	0	0	(28,859)	(1,315)
Written off on	( - , , ,	( )	-	-	-	-	-	( - ) )	()/
revaluation to gross									
book value									
Revaluation	1,528	8,498	0	0	0	0	0	10,026	0
increases / (decreases) recognised in the revaluation reserve									
Revaluation increases / (decreases) recognised in the surplus / (deficit) on the provision of	258,946	1,175	0	0	0	0	0	260,121	6,201
services	(4 500)	(00, 400)	0	•	0	•	0	(00.000)	
De-recognition – disposals	(1,562)	(32,420)	0	0	0	0	0	(33,982)	(26,295)
At 31 March 2013	2,135,377	824,274	24,566	250,068	19,767	1	83,016	3,337,069	79,486

	Council Dwellings £000	Other Land and Building £000	Vehicles, Plant and Equipment £000	Infrastructure Assets £000	Community Assets £000	Surplus Assets £000	Assets Under Construction £000	Total Property, Plant and Equipment £000	PFI Assets included in Property, Plant and Equipment £000
Accumulated Depreciation and Impairment: At 1 April 2012	(590)	(36,237)	(11,255)	(42,632)	(126)	0	0	(90,840)	(3,118)
Depreciation	(28,509)	(11,679)	(3,493)	(5,428)	(119)	0	0	(49,228)	(1,767)
charge Accumulated Dep.	28,310	471	0	0	0	0	0	28,781	1,218
Written off on revaluation to gross book value	20,010		Ŭ	Ŭ	Ŭ	Ū	Ŭ	20,101	1,210
Depreciation written out to the revaluation reserve	0	0	0	0	0	0	0	0	0
De-recognition – disposal	11	1	0	0	0	0	0	12	1
Eliminated on reclassification to assets held for sale	0	0	0	0	0	0	0	0	0
Other movements in depreciation and impairment	0	0	0	0	0	0	0	0	0
At 31 March 2013	(778)	(47,444)	(14,748)	(48,060)	(245)	0	0	(111,275)	(3,666)
Not Dook Value									
Net Book Value At 31 March 2012	1,819,433	760,171	8,960	193,617	19,440	1	28,768	2,830,390	49,942
At 31 March 2013	2,134,599	776,830	9,818	202,008	19,522	1	83,016	3,225,794	75,820
AC ST WATCH 2013	2,134,399	110,830	9,018	202,008	19,522		03,010	3,223,794	13,820

#### **Depreciation**

The following useful lives and depreciation rates have been used in the calculation of depreciation:

- Council Dwellings 50 years
- Other Land and Buildings 10–50 years
- Vehicles, Plant, Furniture & Equipment 3-15 years (includes components)
- Infrastructure 40 years

#### **Capital Commitments**

The Council has authorised capital expenditure of £906m to be incurred in the years 2014/15 to 2018/19.

At 31 March 2014, the authority has entered into a number of contracts for the construction or enhancements of property, plant and equipment. In 2014/15 and future years, budgeted costs are £461.2m. Similar commitments at 31 March 2013 were £279.0m. Some of the major commitments are:

Scheme	(£000)
CIP Greenwood Redevelopment	16,105
CIP Camden and Plender St	7,365
CIP Netley School	5,604
CIP Surma Redevelopment	7,485
New Council Offices	19,128
Cobden Junction	1,574
Euston Rd CHP	4,616
Edith Neville	18,701
Camden Centre for Learning	4,890
Jack Taylor	4,750
Parliament Hill Secondary School	19,023
Acland Burghley Secondary School	6,022
La Sainte Union	2,058
Kingsgate School	12,941
Abbey Road Regeneration	68,379
Holly Lodge Regeneration Phase 2	5,299
Maiden Lane Regeneration Works	60,603
Bourne Estate Regeneration Works	22,241
Bacton Low Rise Estate Regeneration	64,529
Agar Redevelopment	54,746
Holmes Road Hostel Development	4,725
Tybalds Estate Regeneration	21,592
Long Term Care Strategy - Older People	6,534
Charlie Ratchford Centre	7,392

#### Total

446,302

#### **Revaluations**

The Authority carries out a rolling programme of valuations that ensures that all Property, Plant and Equipment required to be measured at fair value is re-valued at least every five years. In 2013/14 valuations were carried by external valuers. Valuations of land and buildings were carried out in accordance with the methodologies and bases for estimation set out in the professional standards of the Royal Institution of Chartered Surveyors.

The significant assumptions applied in estimating the fair values are:

• Operational Properties

All of the buildings classed as Operational Properties are assumed to be in operational use and non-specialised. Therefore, the valuations have been prepared on the basis of existing use value (EUV) in accordance with the RICS appraisal and valuation standards.

- <u>Non-Operational Properties</u>
   These buildings are assumed to be in non-operational use and therefore, the valuations are being prepared on the basis of Fair market value (FMV) in accordance with the RICS Appraisal and Valuation standards.
- In general terms, properties are assumed to be currently in their existing use and valuations have been arrived at by consideration of comparable property transactions.
- The valuations are based on the market conditions prevailing at the valuation date and relevant adjustments to values have been made following an Impairment Review. No further adjustments have been made for any fall in value, which may have taken place since this date or for the prospects of future growth.
- No formal title investigations have been carried out as part of these valuations and it
  has been assumed that there are no onerous conditions or restrictions, which might
  adversely affect the valuations. No structural surveys have been undertaken or
  provided and assumption has been made as to the general condition of the
  properties. No investigation of contaminated land, use or presence of deleterious
  materials and construction techniques has been undertaken.
- The following work was undertaken in the period to 31 March 2014.

Council Dwellings	Other Land and Building	Vehicles, Plant, Furniture and	Surplus Assets	Total
£000	£000	£000	£000	£000
0	0	10,617	0	10,617
2,344,302	384,616	0	0	2,728,918
0	63,072	0	0	63,072
0	144,201	0	0	144,201
12,572	29,879	0	0	42,451
	Dwellings £000 0 2,344,302 0 0	Dwellings         Land and Building           £000         £000           0         0           2,344,302         384,616           0         63,072           0         144,201	Dwellings         Land and Building         Plant, Furniture and Equipment           £000         £000         10,617           0         0         10,617           2,344,302         384,616         0           0         63,072         0           0         144,201         0	Dwellings         Land and Building         Plant, Furniture and Equipment         Assets           £000

~ 31 March 2010	0	136,191	0	1	136,192
Total Cost or Valuation	2,356,874	757,959	10,617	1	3,125,451

## Note 13. Heritage Assets

Reconciliation of the Carrying Value of Heritage Assets Held by the Authority

	Buildings	Mayoral Regalia & Silverware	Art Collection	Public Sculptures	Total Assets
	£000	£000	£000	£000	£000
Cost or Valuation:					
At 1 April 2013	92	382	432	20	926
Additions	2	0	0	0	2
Disposals	0	0	0	0	0
Revaluations	0	0	0	0	0
Depreciation	0	0	0	0	0
At 31 March 2014	94	382	432	20	928
Cost or Valuation:					
At 1 April 2012	91	382	432	20	925
Additions	1	0	0	0	1
Disposals	0	0	0	0	0
Revaluations	0	0	0	0	0
Depreciation	0	0	0	0	0
At 31 March 2013	92	382	432	20	926

#### **Buildings**

The only building that the Council has that is a Heritage Asset is the Tollgate House, Hampstead, see the link below:

Link to Website Regarding Tollgate House, Hampstead www.britishlistedbuildings.co.uk/en-199078-toll-gate-house-hampstead

Tollgate House is a Grade 2 listed building and marks the spot where the road entered the Bishop of London's estate; it has previously won a Civic Trust Award.

## Mayoral Regalia & Silverware

The Council has a substantial collection of Mayoral Regalia and Silverware. This collection has been accumulated from regalia held by Councils that, following the 1960's pan-London local government reorganisation, came together to form the London Borough of Camden and other regalia and silverware that the Council has itself accumulated since the 1960's.

The Regalia & Silverware was reviewed and valued in 2011 for insurance purposes, the total valuation was £0.382m. It is kept in the Mayor's vault and is used occasionally in the performance of official ceremonies.

#### Art Collection

The Council has an extensive Art Collection but only parts of it are on display at any given time. The collection totals around 1,000 pieces and includes various paintings, drawings, prints sculptures and other art objects. The link below shows some of the collection:

<u>Link to London Borough of Camden Art Collection – http://www.camden.gov.uk/</u> <u>ccm/content/leisure/arts-music--culture/arts-and-tourism-service/arts-projects-and-</u> <u>programmes/swiss-cottage-gallery</u>

The collection has come together over many years; mainly from either the amalgamation of the collections held by pre-London Borough of Camden councils or from donations. The collection includes a small number of substantial items. The works were catalogued and valued by Sotherby's in 1986. A further valuation was undertaken by Sotherby's in October 2010 of 18 pieces considered more valuable, that gave a total valuation of £334,690. In March 2012 Bonham's carried out valuation of the collection which came to  $\pounds 423,499$  – the minimum value achievable in auction. This valuation has been applied to the financial accounts. For illustrative purposes, shown below are those items where their estimated value is over £10,000:

Asset Type	Title of Asset	Artist	Description of Asset	Value (max. price) £
Painting	Yellow Movement	Sir Terry Frost	Oil on board; 1952	100,000
Painting	Head of a Greek Sailor	John Caxton	Oil on board; 1946	80,000
Painting	Composition - Black and While Ochre	Adrian Heath	Oil on canvas; 1951	50,000
Painting	Manhole I	Prunella Clough	Oil on board	50,000
Painting	Washbowl	John Bratby	Oil on board; 1965	25,000
Painting	Still Life with Cucumber	Robert MacBryde	Oil on canvas; 1969	25,000
Painting	Abstract	Sandra Blow	Oil on board; 1965	18,000
Painting	Composition	Sandra Blow	Oil	15,000

#### Additions and Disposals of Heritage Assets

There have not been any additions to the Heritage Assets portfolio during 2013/14. There have not been any recorded disposals of Heritage Assets during 2013/14. However, the Council is currently reviewing its current Art Collection and developing a strategy for its continued holding, maintenance or disposal.

## Note 14. Investment Properties

The following items of income and expense have been accounted for in the Comprehensive Income and Expenditure Statement:

2012/13 £000		2013/14 £000
(15,237) 1,859	Rental income from investment property Direct operating expenses arising from investment property	(15,502) 2,063
(13,378)	Net (gain)/loss	(13,439)

There are no restrictions on the Authority's ability to realise the value inherent in its investment property or on the Authority's right to the remittance of income and the proceeds of disposal. The Authority has no contractual obligations to purchase, construct or develop investment property or repairs, maintenance or enhancement.

The following table summarises the movement in the fair value of investment properties over the year:

2012/13 £000		2013/14 £000
193,119	Balance at start of year Additions:	190,684
55	subsequent expenditure	38
(4,084)	Disposals	(2,626)
1,594	Net gains/(losses) from fair value adjustments	10,926
0	Transfers: • to/from property, plant and equipment	0
0	Other changes	0
190,684	Balance at end of year	199,022

## Note 15. Intangible Assets

The Authority accounts for its software as intangible assets, to the extent that the software is not an integral part of a particular IT system and accounted for as part of the hardware items of Property, Plant and Equipment. The intangible assets include both purchased licenses and internally generated software.

All software is given a finite useful life, based on assessments of the period that the software is expected to be of use to the Authority. The useful lives assigned to the major software suites used by the authority are:

Internally Generated Assets
-----------------------------

**Other Assets** 

3 years	The Camden website and the
	virtual reality projects have been
	fully depreciated

Info Social Care and Software & Licences

Integrated Children Services

The carrying amount of intangible assets is amortised on a straight-line basis. The amortisation of £1.176m for 2013/14 (£1.769m; 2012/13) was charged to revenue (the IT administration cost centre) and then absorbed as an overhead across all the service headings in the net expenditure of services. It is not possible to quantify exactly how much of the amortisation is attributable to each service heading.

The movement on intangible asset balances during the year is as follows:

2	012/13				2013/14	
Internally Generated Assets	Other Assets	Total		Internally Generated Assets	Other Assets	Total
£000	£000	£000		£000	£000	£000
398	7,804	8,202	<ul> <li>Balance at start of year:</li> <li>gross carrying amounts</li> </ul>	398	9,240	9,638
(398)	(3,847)	(4,245)	<ul> <li>accumulated amortisation</li> </ul>	(398)	(5,616)	(6,014)
0	3,957	3,957	Net carrying amount at start of year	0	3,624	3,624
0 0 0 0	1,436 0 (1,769) 0	<b>1,436</b> 0 (1,769) 0	Additions: • purchases Other disposals Amortisation for the period Other charges	0 0 0 0	2,015 0 (1,176) 0	<b>2,015</b> 0 ( <b>1,176</b> ) 0
0	3,624	3,624	Net carrying amount at end of year	0	4,463	4,463
398 (398)	9,240 (5,616)	9,638 (6,014)	Comprising: • gross carrying amounts • accumulated amortisation	398 (398)	11,255 (6,792)	11,653 (7,190)
0	3,624	3,624	_	0	4,463	4,463

There are no items of capitalised software that are individually material to the financial statements.

## Note 16. Financial Instruments

	Long-	Term	Curr	ent
	31 March 2013	31 March 2014	31 March 2013	31 March 2014
	£000	£000	£000	£000
Investments Loans and receivables	0	542	220,407	177,549
Available-for-sale financial assets	0	0	0	0
Financial assets at Fair value through Profit and Loss	0	0	0	0
Total investments	0	542	220,407	177,549
<b>Debtors</b> Loans and receivables	476	400	0	0
Financial assets carried at contract amounts	0	0	46,872	37,113
Total debtors	476	400	46,872	37,113
<b>Borrowing</b> Financial liabilities at amortised cost Financial liabilities at fair value through profit and loss	387,537 0	374,762 0	47,830 0	48,274 0
Other borrowing	0	0	0	0
Total borrowing Other Long Term Liabilities PFI and finance lease liabilities Other Long Term liabilities Total other long term liabilities	387,537 92,541 476 <b>93,017</b>	374,762 87,027 399 87,426	47,830	48,274
<b>Creditors</b> Financial liabilities at amortised cost	0	0	0	0
Financial liabilities carried at contract amount	0	0	83,018	112,798
Total creditors	0	0	83,018	112,798

## Soft loans made by the authority

The Council has carried out an assessment of its soft loans (car loans, cycle loans and season ticket loans), and, based on estimates using a range of different effective interest rates to assess the impact, the estimated loss from these soft loans is not material.

#### Income, Expense, Gains and Losses

The gains and losses recognised in the Comprehensive Income and Expenditure Statement in relation to financial instruments are made up as follows:

2013/14	Financial Liabilities measured at amortised cost	Financial Assets: Loans and receivables	Financial Assets: Available-for- sale assets	Assets and Liabilities at Fair value through P&L	Total
	£000	£000	£000	£000	£000
Interest expense	(21,535)	0	0	0	(21,535)
Interest income	0	1,112	0	0	1,112
Net gain/(loss) for the year	(21,535)	1,112	0	0	(20,423)
Comparative figures for 2012/13					
Interest expense	(18,268)	0	0	0	(18,268)
Interest income	0	1,725	0	0	1,725
Net gain/(loss) for the year	(18,268)	1,725	0	0	(16,543)

#### Fair Value of Assets and Liabilities

Financial liabilities and financial assets represented by loans and receivables and longterm debtors and creditors are carried in the Balance Sheet at amortised cost.

The fair value of an instrument is determined by calculating the Net Present Value of future cash flows, which provides an estimate of the value of payments in the future in today's terms. The discount rate used in the NPV calculation is the rate applicable in the market on the date of valuation for an instrument with the same structure, terms and remaining duration. For debt, this will be the new borrowing rate since premature repayment rates include a margin which represents the lender's profit as a result of rescheduling the loan; this is not included in the fair value calculation since any motivation other than securing a fair price should be ignored.

The rates quoted in this valuation were obtained by our treasury management consultants from the market on 31 March 2014:

- For PWLB debt valuation calculation, the discount factor used was the new borrowing rate.
- Since the carrying value included in the balance sheet includes accrued interest, this is also included in the fair value calculations.
- No early repayment or impairment is recognised.
- The fair value of trade and other receivables is taken to be the invoiced or billed amount.

The fair values are calculated as follows:

31 Mar	ch 2013		31 Mar	ch 2014
Carrying amount	Fair value		Carrying amount	Fair value
£000	£000	_	£000	£000
274,405	313,169	PWLB – maturity	261,418	279,964
889	990	PWLB – annuity	562	596
130,180	138,146	LOBOs	130,125	131,190
405,474	452,305	Financial liabilities	392,105	411,750
0	0	Long-term creditors	0	0

The fair value is higher than the carrying amount because the Council's portfolio of loans includes a number of fixed rate loans where the interest rate payable is higher than the rates available for similar loans at the Balance Sheet date.

31 March 2013			31 Ma	rch 2014
Carrying amount	Fair value		Carrying amount	Fair value
£000	£000		£000	£000
102,100	102,100	Cash	92,465	92,465
118,307	118,578	Deposits with banks and building societies	85,084	85,110
220,407	220,678	Financial assets	177,549	177,575
2,626	2,626	Long-term debtors	2,421	2,421

The fair value is higher than the carrying amount because the Council's portfolio of investments includes a number of fixed rate investments where the interest rate is receivable is higher than the rates available for similar investments at the Balance Sheet date.

Short term debtors and creditors are carried at cost as this is a fair approximation of their value.

## Note 17. Inventories

	Consumable Stores		Mainter Mater		Total	
	2012/13 £000	2013/14 £000	2012/13 £000	2013/14 £000	2012/13 £000	2013/14 £000
Balance outstanding	38	78	226	259	264	337
at start of year						
Purchases	0	0	1,011	1,021	1,011	1,021
Recognised as an expense in the year	40	(31)	(1,045)	(1,064)	(1,005)	(1,095)
Written on/(off)	0	0	67	55	67	55
balances						
Balance outstanding at year-end	78	47	259	271	337	318

## Note 18. Short-Term Debtors

31-Mar-13

31-Mar-14

£000		£000
	Government and Public Bodies	
14,761	Central Government Bodies	16,036
18,447	Other Local Authorities	5,842
5,078	NHS Bodies	4,718
0	Public Corporations and Trading Funds	0
38,286	Government and Public Bodies (net)	26,596
	Other entities and individuals	
4,834	- Rent Arrears	3,516
9,395	- Council Tax Payers	12,824
41,664	Gross Other entities and individual	48,604
(30,411)	Less Impairment Allowance	(36,825)
25,482	Other entities and individuals (net)	28,119
63,768	Total Debtors	54,715
3,159	Payments in Advance	3,139
66,927	Total Short-Term Debtors	57,854

## Note 19. Cash Flow Statement – Cash and Cash Equivalents

The balance of cash and cash equivalents is made up of the following elements:

31 March 2013 £000		31 March 2014 £000
88	Cash held by the authority	88
18,861	Bank current accounts	17,014
83,151	Money Market Funds	75,363
102,100	Total cash and cash equivalents	92,465

## Note 20. Assets Held for Sale

Current	2012/13	2013/14
	£000	£000
Balance outstanding at start of year Assets newly classified as held for sale:	16,947	9,407
- property, plant and equipment	0	34,059
Assets sold	(7,540)	(802)
Enhancements	0	0
Balance outstanding at year end	9,407	42,664

## Note 21. Creditors

31 March 2013		31 March 2014
£000		£000
30,233	Central government bodies	18,729
4,031	Other local authorities	5,288
2,554	NHS bodies	4,577
0	Public corporations and trading funds	0
93,631	Other entities and individuals	110,376
130,449	Total creditors	138,970

## Note 22. Provisions

		Short Te	rm Provision		Long Term	Provision	Total
2013/14	Termination Benefits	Public Health	Carbon Reduction Commitment	Business Rates Appeals	Self- Insurance	Miscella- neous	
Explanation:	(1)	(2)	(3)	(4)	(5)	(6)	
	£000	£000	£000	£000	£000	£000	£000
Balance at 1 April 2013 Additional	490	0	279	0	10,335	67	11,171
provisions made in 2013/14	1,544	397	244	8,137	470	0	10,792
	2,034	397	523	8,137	10,805	67	21,963
Amounts used in 2013/14	(140)	0	(249)	0	(2,704)	0	(3,093)
Unused amounts reversed in 2013/14	(349)	0	0	0	0	0	(349)
Balance at 31 March 2014	1,545	397	274	8,137	8,101	67	18,521
		1	0,353		8,1	68	18,521

## **1. Termination Benefits**

Provision has been made to meet the estimated costs of staff rationalisation associated with change management within the council over the forthcoming year.

#### 2. Public Health Provision

Provision to meet the estimated residual value of current liability balances transferred from Camden Primary Care Trust to the Council on 1 April 2013. These balances relate to the

Councils new Public Health responsibilities under the Health and Social Care Act 2012, which was effected by a Transfer Scheme under the Act.

## 3. Carbon Reduction Commitment

The carbon reduction commitment is a mandatory carbon trading scheme and aims to incentivise carbon emissions reductions in large public and private sector organisations by focusing in their energy efficiency. The provision arises at the point at which the energy is consumed and carbon dioxide emitted. This obligation will need to be recognised on the basis of the participating authority's liability to purchase and surrender the allowances. It is based on the best estimate of the expenditure required to settle the present obligation at the reporting date.

## 4. Business Rate Appeals

Provision has been made to meet the estimated costs repayable to ratepayers as a result of reductions in rateable values following successful appeals.

## 5. Self-Insurance

## <u>General</u>

Since 1993, the Council has been self-insuring various property, liabilities and motor losses, with the current level of self-insurance at  $\pounds 0.5m$ . Annual aggregate limits of  $\pounds 1.2m$ ,  $\pounds 4.0m$ , and  $\pounds 0.4m$  apply respectively.

Contributions in the form of internal premiums charged to departments and the HRA are made to the provision. The balance of the provision shown as at the 31 March 2012 represents an estimate of the Councils insurance fund exposure to risks on reported claims.

## <u>Tree Root</u>

Since January 2010 the council has added tree root liability cover to its main liability insurance programme with an excess of £1.0m; prior to this the Council self-insured. Claims within the excess continue to be funded via the Council's insurance provision.

#### 6. Miscellaneous Provision

Provision has also been made for pending litigations from past events that would lead to a probable transfer of economic benefits. The provision is the estimate of any amount to be settled.

## Note 23. Balance Sheet – Usable Reserves

Movements in the Authority's usable reserves are detailed in the Movement in Reserves Statement.

## Note 24. Balance Sheet – Unusable Reserves

2012/13		2013/14
£000		£000
123,616	Revaluation reserve	205,524
2,682,125	Capital adjustment account	2,877,416
(5,123)	Financial instruments adjustment account	(5,070)
(460,345)	Pensions reserve	(548,158)
660	Collection fund adjustment account	(10,235)
(5,762)	Accumulating absences account	(6,176)
2,335,171	Total Unusable Reserves	2,513,301

## **Revaluation Reserve**

The Revaluation Reserve contains the gains made by the Authority arising from increases in the value of its Property, Plant and Equipment and Intangible Assets. The balance is reduced when assets with accumulated gains are:

- revalued downwards or impaired and the gains are lost
- used in the provision of services and the gains are consumed through depreciation, or
- disposed of and the gains are realised

The Reserve contains only revaluation gains accumulated since 1 April 2007, the date that the Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.

2012/13 £000		2013/14 £000
118,055	Balance at 1st April	123,616
10,026	Upward revaluation of assets recognised in the Revaluation Reserve Downward revaluation of assets and	111,862
0	impairment losses charged to the Revaluation Reserve	(28,037)
10,026	Surplus or deficit on revaluation of on- current assets posted to the Revaluation Reserve	83,825
(2,343)	Difference between fair value depreciation and historical cost depreciation	(1,900)
(2,122)	Accumulated gains on assets sold or scrapped	(17)
(4,465)	Amount written off to the capital adjustment account	(1,917)

2012/13 £000	_	2013/14 £000
123,616	Closing Balance	205,524

#### Capital Adjustment Account

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or enhancement of those assets under statutory provisions. The Account is debited with the cost of acquisition, construction or enhancement as depreciation, impairment losses and amortisations are charged to the Comprehensive Income and Expenditure Statement (with reconciling postings from the Revaluation Reserve to convert fair value figures to a historical cost basis). The Account is credited with the amounts set aside by the Authority as finance for the costs of acquisition, construction and enhancement.

The Account contains accumulated gains and losses on Investment Properties and gains recognised on donated assets that are yet to be consumed by the Authority.

The Account also contains revaluation gains accumulated on Property, Plant and Equipment before 1 April 2007, the date that the Revaluation Reserve was created to hold such gains.

Note 7 provides details of the source at all the transactions posted to the Account, apart from those involving the Revaluation Reserve.

2012/13 £000		2013/14 £000
2,367,555	Balance at 1 April	2,682,125
	Reversal of items relating to capital expenditure debited or credited to the comprehensive income and expenditure statement:	
(50,171)	- charges for depreciation and impairment of non-current assets	(52,031)
( , ,	- revaluation gains on property, plant and equipment	107,162
(1,769)		(1,175)
(478)	- revenue expenditure funded from capital under statute	(5,235)
(45,594)	- amounts of non-current assets written off on disposal or sale as part	(10,398)
	of the gain/loss on disposal to the comprehensive income and expenditure statement	
4,464	- adjusting amounts written out of the revaluation reserve	1,916
167,476	Net written out amount of the cost of non-current assets	40,239
	consumed in the year	
	Capital financing applied in the year:	
24,423	- use of capital receipts reserve to finance new capital expenditure	25,748
24,163	- use of the major repairs reserve to finance new capital expenditure	24,068
40,904	<ul> <li>capital grants and contributions credited to the comprehensive</li> </ul>	21,545
	income and expenditure statements that have been applied to capital financing	
671	<ul> <li>application of grants to capital financing from the capital grants unapplied account</li> </ul>	427
19,803	- statutory provision for the financing of capital investment charged	2,629

2012/13 £000		2013/14 £000
35,536	against the general fund and HRA balances - capital expenditure charged against the general fund and HRA balances	69,710
145,500		144,127
1,594	Movements in the market value of investment properties debited or credited to the comprehensive income and expenditure statement	10,925
2,682,125	Balance at 31 March	2,877,416

#### The Financial Instruments Adjustment Account

The Financial Instruments Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for income and expenses relating to certain financial instruments and for bearing losses or benefiting from gains per statutory provisions.

2012/13 £000		2013/14 £000
(5,174)	Balance at 1 April	(5,123)
51	Amount by which finance costs charged to the comprehensive income and expenditure statement are different from finance costs chargeable in the year in accordance with statutory requirements	53
(5,123)	Balance at 31 March	(5,070)

#### Pensions Reserve

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post-employment benefits and for funding benefits in accordance with statutory provisions. The Authority accounts for post-employment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed as the Authority makes employer's contributions to pension's funds or eventually pays any pensions for which it is directly responsible. The debit balance on the Pensions Reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources the Authority has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

	2013/14 £000
Balance at 1 April	(460,345)
Actuarial gains or losses on pensions assets and liabilities	(74,171)
Reversal of items relating to retirement benefits debited or credited to the surplus or deficit on the provision of services in the comprehensive income and expenditure statement	(52,001)
Employer's pensions contributions and direct payments to pensioners payable in the year	38,359
Balance at 31 March	(548,158)
	Actuarial gains or losses on pensions assets and liabilities Reversal of items relating to retirement benefits debited or credited to the surplus or deficit on the provision of services in the comprehensive income and expenditure statement Employer's pensions contributions and direct payments to pensioners payable in the year

#### **Collection Fund Adjustment Account**

The Collection Fund Adjustment Account manages the differences arising from the recognition of council tax income and non-domestic rates income in the Comprehensive Income and Expenditure Statement compared with the statutory arrangements for paying across amounts to the General Fund from the Collection Fund.

2012/13 £000		2013/14 £000
(774)	Balance at 1 April	660
1,434	Amount by which council tax and non-domestic rates income credited to the comprehensive income and expenditure statement is different from council tax income calculated for the year in accordance with statutory requirements	(10,895)
660	Balance at 31 March	(10,235)

#### Accumulated Absences Account

The Accumulated Absences Account absorbs the differences that would otherwise arise on the General Fund Balance from accruing for compensated absences earned but not taken in the year. Statutory arrangements require that the impact on the General Fund Balance is neutralised by transfers to or from the Account.

2012/13 £000		2013/14 £000
(5,738)	Balance at 1 April	(5,762)
5,738	Settlement or cancellation of accrual made at the end of the preceding year	5,762
(5,762)	Amounts accrued at the end of the current year	(6,176)
(24)	Amount by which officer remuneration charged to the comprehensive income and expenditure statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	(414)
(5,762)	Balance at 31 March	(6,176)

## Note 25. Cash Flow Statement – Operating Activities

The cash flows for operating activities include the following items:

2012/13 £000		2013/14 £000
(2,363)	Interest received	(2,402)
34,297	Interest paid	32,140
(58,606)	Other net operating income & expenditure	(132,026)
(26,672)	Net cash flows from operating activities.	(102,288)

## Note 26. Cash Flow Statement – Investing Activities

2012/13 £000		2013/14 £000
169,496	Purchase of property, plant and equipment, investment property and intangible assets	198,306
(27,693)	Proceeds from the sale of property, plant and equipment, investment property and intangible assets	(25,748)
(22,320)	Other receipts from investing activities	(69,134)
119,483	Net cash flows from investing activities	103,424

## Note 27. Cash Flow Statement – Financing Activities

2012/13 £000		2013/14 £000
(69,137)	Cash receipts of short-term and long-term	(7,988)
(31 419)	borrowings Other receipts from financing activities	(4,815)
,	Repayments of short-term and long-term borrowing	21,302
(100,277)	Net cash flows from financing activities	8,499

## Note 28. Amounts Reported for Resource Allocation Decisions

The analysis of income and expenditure by service on the face of the Comprehensive Income and Expenditure Statement is that specified by the CIPFA Service Reporting Code of Practice for Local Authorities 2013/14. However, decisions about resource allocation are taken by the Council's Cabinet on the basis of budget reports analysed across services. These reports are prepared on a different basis from the accounting policies used in the financial statements. In particular:

- no charges are made in relation to capital expenditure (whereas depreciation, impairment losses and amortisations are charged to services in the Comprehensive Income and Expenditure Statement)
- the cost of retirement benefits is based on cash flows (payment of employer's pensions contributions) rather than current service cost of benefits accrued in the year
- expenditure on some support services is budgeted for centrally and not charged to services

The income and expenditure of the Council's principal services recorded in the budget reports for the year is as follows:

Service Income and Expenditure 2013/14	Children's Services Care		Culture and Central Environment Services		Housing Revenue Account	Public Health	Total
	£000	£000	£000	£000	£000	£000	£000
Fees, charges and other services income	(38,989)	(46,545)	(95,881)	(79,875)	(198,337)	(525)	(460,152)
Government grants	(188,446)	(194,413)	(1,653)	(2,074)	(6,824)	(25,955)	(419,365)
Total Income	(227,435)	(240,958)	(97,534)	(81,949)	(205,161)	(26,480)	(879,517)
Employee expenses	183,922	36,879	47,027	50,271	35,904	3	354,006
Other support expenses	126,071	300,627	90,461	33,505	(7,102)	24,017	567,579
Support service expenses	18,644	18,422	19,572	16,278	16,133	784	89,833
Total Expenditure	328,637	355,928	157,060	100,054	44,935	24,804	1,011,418
Net Expenditure 2013/14	101,202	114,970	59,526	18,105	(160,226)	(1,676)	131,901

Service Income and Expenditure 2012/13	Children's Services	Housing and Adult Social Care	Culture and Environment	Central Services	Housing Revenue Account	Public Health	Total
	£000	£000	£000	£000	£000	£000	£000
Fees, charges and other services income	(49,042)	(38,988)	(94,293)	(92,182)	(177,461)	0	(451,966)
Government grants	(179,205)	(194,913)	(759)	(27,765)	(8,314)	0	(410,956)
Total Income	(228,247)	(233,901)	(95,052)	(119,947)	(185,775)	0	(862,922)
Employee expenses	174,701	39,257	46,656	53,401	28,267	0	342,282
Other support expenses	114,084	292,575	91,527	67,357	(158,484)	0	407,059
Support service expenses	16,080	21,824	22,432	10,074	17,148	0	87,558
Total Expenditure	304,865	353,656	160,615	130,832	(113,069)	0	836,899
Net Expenditure 2012/13	76,618	119,755	65,563	10,885	(298,844)	0	(26,023)

## Reconciliation of Service Income and Expenditure to Cost of Services in the Comprehensive Income and Expenditure Statement

This reconciliation shows how the figures in the analysis of services income and expenditure relate to the amounts included in the comprehensive income and expenditure statement.

Reconciliation to Net Cost of Services in Comprehensive Income and Expenditure Statement	2012/13	2013/14	
	£000	£000	
Cost of Services in Service Analysis	(26,023)	131,901	
Add services not included in main analysis Add amounts not reported to management	12,057 0	13,660 0	
Net Cost of Services in Comprehensive Income and Expenditure Statement	(13,966)	145,561	

#### Reconciliation to Subjective Analysis

This reconciliation shows how the figures in the analysis of Service income and expenditure relate to a subjective analysis of the surplus or deficit on the provision of services included in the comprehensive income and expenditure statement.

2013/14 Reconciliation to Services Not Not Allocation Not Control of the Services Not Services Not Service Services Not								
Subjective Analysis (Single Entity)	Service Analysis	not in Analysis	reported to mgmt	included in CIES	of Recharges	Net Cost of Services	Corporate Amounts	Total
	£000	£000	£000	£000	£000	£000	£000	£000
Fees, charges & other service income	(460,153)	14,691	0	0	0	(445,462)	0	(445,462)
Interest and investment income	0	0	0	0	0	0	(25,990)	(25,990)
Income from council tax	0	0	0	0	0	0	(84,982)	(84,982)
Government grants and contributions	(419,366)	0	0	0	0	(419,366)	(240,367)	(659,733)
Total Income	(879,519)	14,691	0	0	0	(864,828)	(351,339)	(1,216,167)
– .	0= 4 000							054.000
Employee expenses	354,006	0	0	0 0	0	354,006	0	354,006 620,506
Other service expenses Support Service	621,537	(1,031)	0		0	620,506	0	·
recharges Depreciation,	89,832	0	0	0	0	89,832	0	89,832
amortisation and impairment	(53,955)	0	0	0	0	(53,955)	0	(53,955)
Interest and investment expenditure	0	0	0	0	0	0	52,197	52,197
Precepts & Levies	0	0	0	0	0	0	6,880	6,880
Payments to Housing Capital Receipts Pool	0	0	0	0	0	0	4,015	4,015
Gain or Loss on Disposal of Fixed Assets	0	0	0	0	0	0	(24,241)	(24,241)
Total operating expenses	1,011,420	(1,031)	0	0	0	1,010,389	38,851	1,049,240
(Surplus) or deficit on the provision of services	131,901	13,660	0	0	0	145,561	(312,488)	(166,927)

2012/13 Restated								
Reconciliation to Subjective Analysis (Single Entity)	Service Analysis	Services not in Analysis	Not reported to mgmt	Not included in CIES	Allocation of Recharges	Net Cost of Services	Corporate Amounts	Total
	£000	£000	£000	£000	£000	£000	£000	£000
Fees, charges & other service income	(451,966)	15,204	0	0	0	(436,762)	0	(436,762)
Interest and investment income	0	0	0	0	0	0	(1,745)	(1,745)
Income from council tax	0	0	0	0	0	0	(100,863)	(100,863)
Government grants and contributions	(410,956)	0	0	0	0	(410,956)	(248,060)	(659,016)
Total Income	(862,922)	15,204	0	0	0	(847,718)	(350,668)	(1,198,386)
Employee expenses	342,282	0	0	0	0	342,282	0	342,282
Other service expenses	616,068	(3,147)	0	0	0	612,921	0	612,921
Support Service recharges	87,558	0	0	0	0	87,558	0	87,558
Depreciation, amortisation and impairment	(209,009)	0	0	0	0	(209,009)	0	(209,009)
Interest and investment expenditure	0	0	0	0	0	0	27,636	27,636
Precepts & Levies	0	0	0	0	0	0	6,943	6,943
Payments to Housing Capital Receipts Pool	0	0	0	0	0	0	3,270	3,270
Gain or Loss on Disposal of Fixed Assets	0	0	0	0	0	0	17,902	17,902
Total operating expenses	836,899	(3,147)	0	0	0	833,752	55,751	889,503
(Surplus) or deficit on the provision of services	(26,023)	12,057	0	0	0	(13,966)	(294,917)	(308,883)
				105				

# Note 29. Acquired and Discontinued Operations

As a result of the Health and Social Care Act 2012 the Council acquired responsibility for a range of local public health functions from the NHS in April 2013. The transfer brought a number of commissioning responsibilities for the Council, together with an overall duty to take appropriate steps to improve the health of the local population. No operations were acquired in the year to 31 March 2013.

### Note 30. Trading Operations

The Authority has established various trading units where the service manager is required to operate in a commercial environment and balance their budget by generating income from other parts of the authority or other organisations. Details of those units in 2013/14 are as follows:

2012/13 £000		2013/14 £000
	Camden Building Maintenance	
	Camden Building Maintenance was part of the housing repairs service and the Council's in-house building maintenance contractor, carrying out repairs and improvements work.	
	This service ceased to exist as at 1 <sup>st</sup> April 2013.	
(13,426)	Turnover	0
13,328	Expenditure	0
(98)	(Surplus)/Deficit	0

#### **Building Control Service**

The Local Authority Building Control Regulations (included within Cultural, Environmental and Planning Service) require the disclosure of information regarding the setting of charges for the administration of the building control function. However, certain activities performed by the Building Control Unit cannot be charged for, such as providing general advice and liaising with other statutory authorities. The statement shows the total cost of operating the building control unit for chargeable activities.

(1,131)
871
(260)

### Turnover Expenditure (Surplus)/Deficit

(943)

(167)

776

#### Commercial Waste Service

As a Statutory Waste Collection Authority Camden has a duty under Section 45(1) of the Environmental Protection Act 1990 to provide collections of commercial waste and recycling where requested.

Camden's Commercial Waste Service is a trading operation offering the collection of commercial waste and recycling services to all businesses within Camden. Local businesses and organisations have a huge role to play in making Camden a greener place, and can reap real benefits from improving their environmental performance. Camden's commercial waste service supports businesses by providing cost effective waste and recycling options. This is in line with policy objectives of encouraging businesses and institutions to play a leading role in reducing carbon emissions and waste as set out in "Green Action for Change" (Camden's environmental sustainability plan 2011-2020).

(6,839) 6,351 **(488)** 

#### Turnover Expenditure (Surplus)/Deficit

(6,385)
7,240
855

### **Street Markets**

Under laws governing the operation of these markets, income from fees and charges may be applied only to expenditure on the maintenance of the markets. Income from all licence holders, both annual and temporary, has been brought into account.

(1,011)

525

(486)

### Turnover Expenditure **(Surplus)/Deficit**

(893)
723
(170)

(000)

### **On-Street Parking**

The surplus arising from on street parking facilities is used to defray expenditure on qualifying costs incurred by the Council. Under the legislation the application of any surplus is limited to meeting the cost of providing and maintaining parking facilities, highway improvement schemes, highway maintenance and public passenger transport services. Any amount not so used may be carried forward in a parking reserve account to the next financial year.

(36,018) 14,609 (**21,409**)

#### Turnover Expenditure (Surplus)/Deficit

(37,643) 13,563 (24,080)

### **Camden Transport Services**

Camden Transport Services are part of the Environment & Transport section with in C&E and are the council's in-house transport provider of relation to passenger transport and fleet management.

Statutory passenger transport is provided to CSF for children with special education needs and to HASC for adults with disabilities. Passenger transport is also provided to a range of schools across the borough for curricular activity, mainly wet and dry sports activity.

Statutory fleet management is undertaken on behalf of the council for both its goods and passenger operator's licences and supplies vehicles to all departments within the council. The council's vehicle fleet is kept safe, secure and conforms to compliance in carrying out its functions.

(22,750)	Net (surplus)/deficit on trading operations	(23,562)
(9)	(Surplus)/Deficit	0
146	Expenditure	62
(155)	Turnover	(62)

Trading operations are incorporated into the Comprehensive Income and Expenditure Statement. Some are an integral part of one of the Authority's services to the public, whilst others are support services to the Authority's services to the public. The expenditure of these operations is allocated or recharged to headings in the net operating expenditure of continuing operations.

2012/13 £000	_	2013/14 £000
(58,579)	Turnover credited to the Cost of Services	(45,926)
33,460	Cost debited to the Cost of Services	20,271
2,369	Support services recharge to Expenditure of Continuing operations *	2,093
(22,750)	Net surplus on trading operations to the Cost of Services	(23,562)
0	Net services credited to Financing and Investment Income and Expenditure (note 10)	0
(22,750)	Net surplus on trading operations	(23,562)

\* The support services that have been shown here are in respect of central departmental recharges e.g. Finance; departmental recharges have not be separately identified as they represent direct departmental costs.

# Note 31. Agency Services

Camden provides various services for the North London Waste Authority (NLWA) under SLA agreements. The services provided include Finance, Human Resources and Information Technology and the council received in 2013/14 a net payment from the NLWA of £1.981m (£1.930m in 2012/13).

# Note 32. Pooled Budgets

The Authority has entered into a pooled budget arrangement with Camden Clinical Commissioning Group (CCCG) for the provision of services relating to the Integrated Community Equipment Store (ICES). This includes the costs of purchasing new equipment and managing the distribution of equipment across the borough of Camden.

The pooled budget is hosted by the London Borough of Camden on behalf of the two partners to the agreement.

In 2012/13 this arrangement was with Camden Primary Care Trust (CPCT).

	2012/13	2013/14
	£000	£000
Funding provided to the pooled budget:		
the Authority	(887)	(739)
the Trust	(761)	0
	108	

the Clinical Commissioning Group	0		(954)	
		(1,648)		(1,693)
Expenditure met from the pooled budget:				
the Authority	695		748	
the Trust	761		0	
<ul> <li>the Clinical Commissioning Group</li> </ul>	0		954	
_		1,456		1,702
Net (surplus)/deficit arising on the pooled budget during the year		(192)	_	9
Authority share of 100% of the net (surplus)/deficit arising on the pooled budget	_	(192)	_	9

If at the end of any financial year there is an under spend in relation to Pooled Funds, the Partners shall identify the reasons for the under spend. The under spend shall be apportioned in a just and equitable manner, taking into account the circumstances of and reasons for the under spend and the Partners shall make such payments to each other as may be required to reflect this allocation.

The council has an arrangement with the Camden and Islington Mental Health Foundation Trust (CIFT) where the council has delegated its budget to CIFT for the provision of some mental health services within the borough of Camden. CIFT is an organisation jointly funded with Camden CCG, Islington CCG and Islington Adult Social Care Services. This is not a formal pooled budget arrangement.

In 2013/14 the local authority transferred £4.007m gross to CIFT and received £2.575m from CIFT as a contribution towards its joint services.

# Note 33. Members Allowance

2012/13 £000		2013/14 £000
907	Allowances	956
0	Expenses	0
907	Total	956

# Note 34. Officers' Remuneration

The number of staff receiving remuneration in the year in excess of  $\pounds$ 50,000 is shown below. These figures include staff in community and voluntary aided schools, but do not include staff who are listed in the Senior Officer disclosure of those earning between  $\pounds$ 50,000 and  $\pounds$ 149,999 and over  $\pounds$ 150,000.

The 2012-13 table has been restated for consistency as the figures published last year included staff in community and voluntary aided schools in the same 'Schools' column.

The table also included staff who were listed in the Senior Officer disclosure of those earning between £50,000 and £149,999 and over £150,000.

Remuneration excludes employer's pension contributions as these are paid directly to the pension scheme fund but includes benefits in kind, so far as they are chargeable to UK income tax. Also included are compensation payments for termination and other payments receivable on the termination of employment, even where these are not taxable. The numbers include staff who have left or joined part way through the year.

This means that as at 31 March 2014 Camden Council (non-schools and community schools) had 3 employees in post (excluding Senior Officers) whose remuneration in 2013-14 was over £100,000. In addition there were 2 individuals in Voluntary Aided Schools, where Camden is not the employer, whose remuneration was over £100,000.

2013/14	Non-schools		Communit	y Schools	VA Sc	hools	
Pay band £	Employed at 31.03.14	Left before 31.03.14	Employed at 31.03.14	Left before 31.03.14	Employed at 31.03.14	Left before 31.03.14	Total
£ 50,000 - £ 54,999	68	4	93	2	64		231
£ 55,000 - £ 59,999	41	6	70	2	40	3	162
£ 60,000 - £ 64,999	21	3	20		19	1	64
£ 65,000 - £ 69,999	22		17		10	1	50
£ 70,000 - £ 74,999	26	1	13		11		51
£ 75,000 - £ 79,999	4		8		5		17
£ 80,000 - £ 84,999	2		3		3		8
£ 85,000 - £ 89,999	2		5		3		10
£ 90,000 - £ 94,999		1	2		3		6
£ 95,000 - £ 99,999			3	1			4
£100,000 - £104,999					1		1
£105,000 - £109,999			1				1
£110,000 - £114,999		1					1
£115,000 - £119,999			2				2
£120,000 - £124,999					1		1
Total	186	16	237	5	160	5	609

2012/13	Non-Sc	hools	Communit	y Schools	VA Scl	nools	
Pay band £	Employed at 31.03.13	Left before 31.03.13	Employed at 31.03.13	Left before 31.03.13	Employed at 31.03.13	Left before 31.03.13	Total
£ 50,000 - £ 54,999	69	4	78	3	63	2	219
£ 55,000 - £ 59,999	33	3	55	4	46	1	142
£ 60,000 - £ 64,999	18	3	23		15		59
£ 65,000 - £ 69,999	28		18		13		59
£ 70,000 - £ 74,999	19	3	8		10		40
£ 75,000 - £ 79,999	7		4	1	4	3	19
£ 80,000 - £ 84,999		1	5				6
£ 85,000 - £ 89,999		1	3	1	3		8
£ 90,000 - £ 94,999		1	1		2		4
£ 95,000 - £ 99,999			2		2		4

2012/13	Non-Schools		Community Schools		VA Schools		]	
Pay band £	Employed at 31.03.13	Left before 31.03.13	Employed at 31.03.13	Left before 31.03.13	Employed at 31.03.13	Left before 31.03.13	Total	
£100,000 - £104,999					1		1	
£105,000 - £109,999			3				3	
£110,000 - £114,999				1			1	
£115,000 - £119,999							0	
Total	174	16	200	10	159	6	565	

# 2013/14

# Senior Officers whose salary is £150,000 or more per year:

No	Name	Job Title	Actual Pay £	Variable Pay* £	Fees, Allowances & other pay £	Total Pay** £
1	Cooke M	Chief Executive	£155,000			£155,000
2	Stopard R	Director – Culture & Environment	£154,010	£ 4,500	£5,000	£163,510
3	O'Donnell M	Director - Finance	£150,535	£ 5,000		£155,535

# Senior Officers with Salary between £50,000 and £150,000 per year:

No	Job Title	Actual Pay £	Variable pay* £	Fees, Allowances & other pay £	Total Pay** £
1	Director – Children, Schools & Families	£16,429			£16,429
	(in post from 17.2.14)	(annualised salary: £138,000)			
2	Director – Housing & Adult Social Care	£135,000	£ 1,000		£136,000
3	Assistant Chief Executive (in post from 1.7.13)	£57,357	£ 3,000		£60,357
		(works part time. Full time annualised salary: £120,000)			
4	Borough Solicitor	£118,900			£118,900
5	Assistant Director - Strategy & Resources	£105,300	£ 3,500	£5,133	£113,933
6	Assistant Director - Adult Social Care and Joint Commissioning - A (in post 1.4.13 - 31.8.13)	£43,771 (annualised salary:		£833	£44,604
		£105,050)			
7	Assistant Director - Adult Social Care and Joint Commissioning - B	£42,742	£ 2,000		£44,742
	(in post from 28.10.13)	(annualised salary: £100,000)			
8	Assistant Director – Inclusion	£105,050	£ 1,000	£5,126	£111,176
9	Assistant Director of Finance	£104,938	£ 3,500		£108,438

No	Job Title	Actual Pay £	Variable pay* £	Fees, Allowances & other pay £	Total Pay** £
	and Head of Property Services				
10	Assistant Director - Culture and Customers	£104,821	£ 3,000		£107,821
11	Assistant Director - Housing Needs & Resources	£103,991	£ 2,000		£105,991
12	Assistant Director - Corporate ICT	£102,476	£ 2,000		£104,476
13	Deputy Director of Finance - A	£45,036		£4,392	£49,428
	(in post 1.4.13 - 11.9.13)	(annualised salary: £100,702)			
14	Deputy Director of Finance - B (in post from 16.9.13) Previously Assistant Director	£54,168	£ 1,500	£5,417	£61,085
	– Communities – A (from 1.4.13 to 15.9.13)	£45,835 (annualised salary:			£45,835
15	Assistant Director –	£100,003) £13,500			£13,500
10	Communities - B (in p7ost from 1.2.14)	(annualised salary: £81,000)			213,000
16	Assistant Director – Raising Achievement and Aspiration (in post from 2.10.13)	£49,731 (annualised salary: £100,000)	£2,000		£51,731
17	Assistant Director -Family Services and Social Work	£97,016			£97,016
18	Assistant Director – Revenues	£95,635	£ 2,400		£98,035
19	Assistant Director - Regeneration & Planning	£95,320		£121	£95,441
20	Assistant Director- Housing Management	£93,768	£ 1,000		£94,768
21	Chief Procurement Officer (in post 1.4.13 - 1.9.13)	£38,589 (annualised salary: £92,000)			£38,589
22	Assistant Director – Housing Repairs and Improvement	£93,000		£74	£93,074
23	Assistant Director - Environment & Transport	£91,750			£91,750
24	Assistant Director of HR	£89,000	£ 1,000		£90,000

#### Notes:

\* one off non-consolidated payment based on performance. \*\* All amounts payable which are subject to UK income tax including expenses and estimated value of any other benefits not paid in cash. This excludes employers pension contributions that are paid directly to the pension scheme.

The Director of Public Health is employed by the London Borough of Islington and shared 50:50 with Camden. In post from 1.4.13 with an annualised salary of £112,710.

No	Name	Job Title	Employer's Pension contribution £
1	Cooke M	Chief Executive	£25,708
2	Stopard R	Director – Culture & Environment	£25,593
3	O'Donnell M	Director – Finance	£25,544

No.	Job Title	Employer's Pension contribution £
1	Director – Children, Schools & Families	£2,579
2	Director – Housing & Adult Social Care	£21,195
3	Assistant Chief Executive	£9,382
4	Borough Solicitor	£20,082
5	Assistant Director - Strategy & Resources	£17,887
6	Assistant Director - Adult Social Care and Joint Commissioning - A	£7,156
7	Assistant Director - Adult Social Care and Joint Commissioning - B	£6,710
8	Assistant Director – Inclusion	£17,847
9	Assistant Director of Finance and Head of Property Services	£16,868
10	Assistant Director - Culture and Customers	£17,006
11	Assistant Director - Housing Needs & Resources	£16,798
12	Assistant Director - Corporate ICT	£16,324
13	Deputy Director of Finance - A	£7,917
14	Deputy Director of Finance - B	£9,444
15	Assistant Director – Communities - A	£7,264
16	Assistant Director – Communities - B	£2,120
17	Assistant Director – Raising Achievement and Aspiration	£7,808
18	Assistant Director - Family Services and Social Work	£15,388
19	Assistant Director – Revenues	£15,250
20	Assistant Director - Regeneration & Planning	£14,965
21	Assistant Director- Housing Management	£14,879
22	Chief Procurement Officer	£6,451
23	Assistant Director – Housing Repairs and Improvement	£14,613
24	Assistant Director - Environment & Transport	£14,405
25	Assistant Director of HR	£13,973

# 2012/13

# Senior Officers whose salary is £150,000 or more per year:

No	Name	Job Title	Salary £	Variable Pay * £	Fees & Allowances £	Total Pay £
1	Cooke M	Chief Executive	155,000			155,000
2	Stopard R	Director – Culture & Environment	154,010	4,000	5,000	163,010
3	Baxter A	Director – Children, Schools & Families (Note 1)	152,110		85,730**	237,840
4	O'Donnell M	Director - Finance	150,535	4,000		154,535

# Senior Officers with Salary between £50,000 and £150,000 per year:

No	Job Title	Notes	Salary £	Variable Pay * £	Fees & Allowances £	Total Pay £
1	Director – Housing & Adult Social Care	Note 2	124,222			124,222
2	Borough Solicitor		117,900	2,000		119,900

No	Job Title	Notes	Salary £	Variable Pay * £	Fees & Allowances £	Total Pay £
3	Assistant Director - Strategy & Resources		105,300	3,500		108,800
4	Assistant Director - Adult Social Care and Joint Commissioning (previously Assistant Director - Adult Social Care)		105,050	2,500	5,163	112,713
5	Assistant Director – Inclusion (previously Assistant Director - Access & Inclusion)		105,050	3,500		108,550
6	Assistant Director of Finance and Head of Property Services		104,938	2,500		107,438
7	Assistant Director - Culture and Customers		104,821	3,500		108,321
8	Assistant Director - Housing Needs & Resources		103,991	3,000	1,084	108,075
9	Assistant Director - Corporate ICT		101,476	1,500		102,976
10	Assistant Director- Strategic Planning & Commissioning	Note 3	12,504			12,504
11	Assistant Director – Achievement (now known as Assistant Director - Raising Achievement and Aspiration)	Note 4	22,164			22,164
12	Deputy Director of Finance		98,202	1,000	9,820	109,022
13	Assistant Director - Communities		97,003	1,000		98,003
14	Assistant Director - Family Services and Social Work (previously Assistant Director – Family Support and Social Work)		95,516	1,000		96,516
15	Assistant Director - Revenues		94,635	1,500		96,135
16	Assistant Director- Housing Management		92,268	1,000		93,268
17	Assistant Director - Regeneration & Planning		92,070			92,070
18	Chief Procurement Officer		92,000	2,500		94,500
19	Assistant Director – Housing Repairs and Improvement		89,000		74	89,074
20	Assistant Director - Environment & Transport		89,000			89,000
21	Assistant Director of HR		87,000			87,000

<u>Notes</u> \* one off non-consolidated payment based on performance. Note 1: in post from 1.4.12 to 31.10.12. Includes payment due under contract of employment relating to

salary for notice period. \*\* £85,730 = Loss of office payment.

Note 2: commenced in post on 17.4.12. Annualised salary of £130,000.

Note 3: in post from 1.4.12 to 13.5.12. Annualised salary of £100,033. Responsibility for Strategic Planning & Commissioning now comes under the remit of Assistant Director – Adult Social Care and Joint Commissioning.

Note 4: in post from 1.4.12 to 29.4.12. Annualised salary of £99,450.

No	Name	Job Title	Employers Pension contribution £
1	Cooke M	Chief Executive	24,890
2	Stopard R	Director – Culture & Environment	25,018
3	Baxter A	Director – Children, Schools & Families	45,693*
4	O'Donnell M	Director - Finance	24,806

No.	Job Title	Employers Pension contribution £
1	Director – Housing & Adult Social Care	18,882
2	Borough Solicitor	19,519
3	Assistant Director - Adult Social Care and Joint Commissioning	17,284
	(previously Assistant Director - Adult Social Care)	(0.000
4	Assistant Director - Strategy & Resources	16,538
6	Assistant Director – Inclusion (previously Assistant Director -	16,606
	Access & Inclusion)	
7	Assistant Director of Finance and Head of Property Services	16,407
8	Assistant Director - Culture and Customers	16,571
5	Assistant Director - Housing Needs & Resources	16,503
9	Assistant Director - Corporate ICT	15,652
10	Assistant Director- Strategic Planning & Commissioning	1,974
11	Assistant Director – Achievement (now known as Assistant	1,218
	Director - Raising Achievement and Aspiration)	
12	Deputy Director of Finance	16,951
13	Assistant Director - Communities	15,383
14	Assistant Director - Family Services and Social Work (previously	14,746
	Assistant Director – Family Support and Social Work)	
15	Assistant Director - Revenues	14,840
16	Assistant Director- Housing Management	14,481
17	Assistant Director - Regeneration & Planning	14,527
18	Chief Procurement Officer	14,440
19	Assistant Director – Housing Repairs and Improvement	14,071
20	Assistant Director - Environment & Transport	14,060
21	Assistant Director of HR	13,498

\* Includes cost of pension strain.

# Note 35. External Audit Costs

The Authority has incurred the following costs in relation to the audit of the Statement of Accounts, certification of grant claims and statutory inspections and to non-audit services provided by the Authority's external auditors:

2012/13 Restated £000	_	2013/14 £000
186	Fees payable to the external auditor with regard to external audit services carried out by the appointed auditor for the year*	216

44	Fees payable to the external auditor for the certification of grant claims and returns for the year	23
230	Total	239

\*In 2013/14 the Council received a reimbursement from the Audit Commission of £30k following a meeting of the Audit Commission's Board, as part of the decision to manage any retained earnings prior to its closure in March 2015. This has been applied against the 2012/13 audit fee and so the 2012/13 costs have been restated to reflect this announcement.

# Note 36. Dedicated Schools Grant

The council's expenditure on schools is funded primarily by grant monies provided by the Department for Children, Schools and Families, the Dedicated Schools Grant (DSG). DSG is ring-fenced and can only be applied to meet expenditure properly included in the schools budget, as defined in the School Finance (England) Regulations 2008. The schools budget includes elements for a range of educational services provided on an authority-wide basis and for the individual schools budget, which is divided into a budget share for each maintained school.

Capital	2012/13 ISB	Total		Capital	2013/14 ISB	Total
Expenditure £000	£000	£000		Expenditure £000	£000	£000
		(155,234)	Final DSG for the financial year			(160,975)
		(7,239)	Brought forward from the previous year			(7,181)
		0	Budget share clawed back, brought forward from previous year			0
		7,239	Carry forward to next financial year agreed in advance			7,181
(23,220)	(132,014)	(155,234)	Agreed budgeted distribution in the year	(29,372)	(131,603)	(160,975)
635	(635)	0	In year adjustments	240	(240)	0
(22,585)	(132,649)	(155,234)	Final budget distribution for year	(29,132)	(131,843)	(160,975)
22,643	0	22,643	Actual central expenditure 116	25,348	0	25,348

Details of the deployment of DSG receivable for 2013/14 are as follows:

Capital Expenditure	2012/13 ISB	Total		Capital Expenditure	2013/14 ISB	Total
£000	£000	£000		£000	£000	£000
0	132,649	132,649	Actual ISB deployed to schools	0	131,443	131,443
0	0	0	Local authority contribution for this financial year	0	400	400
58	0	58	Carry forward to DSG in next financial year	(3,784)	0	(3,784)
		(7,181)	Total DSG carry forward			(10,965)

# Note 37. Grant Income

The authority credited the following grants, contributions and donations to the Comprehensive Income and Expenditure Statements in 2013/14

2012/13 £000		2013/14 £000
	Credited to taxation and non-specific grant income	
3,292	Revenue Support Grant	120,133
3,845	PFI grant	8,461
2,897	New Homes Bonus	4,216
1,371	LACSEG	3,371
2,899	Housing and Council Tax Benefits Administration Grant	2,561
0	Section 31. Government Returns and Reimbursements	1,662
827	Troubled Families Grant	1,063
0	Local Social Fund	1,037
2,487	Council Tax Freeze Grant	1,021
0	Weekly Collection Support Scheme	834
84	Council Tax Localisation	670
0	Local Reform Grant	304
40	Misc Grants	101
2,470	Preventing Homelessness/ Local Services Support Grant	91
3,584	Learning Disability and Health Reform	0
13,557	Early Intervention Grant	0
37,353	Total	145,525

2012/13 £000	Credited to Services	2013/14 £000
	Capital Grants & Contributions Applied	
4,231	Transport for London	4,036
8,744	Target Funding	11,151
1,625	Social Care/Mental Health	0
8,420	Standards Fund Capital	856
0	IT Demonstrator Grant	102
575	Homes & Communities Agency	1,680
100	Disabled Facilities Grant	0
13,599	Building Schools for the Future	499
150	Other small grants & Contributions	103
1,599	S106 Recognised in I&E	1,521
539	Other Contributions	662
1,322	EON	0
0		2,576
40,904	Total	23,186
	Capital - Grants & Contributions Unapplied	
66	Housing & Planning Delivery Grant - Capital	0
605		0
0	Other small grants & Contributions	3
671	Total	3
41,575	Total Capital Grants	23,189
•		· · ·
78,928	Total	168,714
	Credited to Services	

#### redited to Services

190,428	Housing Benefit Subsidy	194,049
155,234	Dedicated Schools Grant	161,184
0	Public Health	25,649
16,383	Young People's Learning Agency (previously Learning &	16,364
	Skills Council)	
6,479	Pupil Premium Grant	9,321
8,314	HRA Subsidy	6,824
1,282	Other grants	2,689
1,209	Revenue related grants	1,202
492	Asylum Seekers	793
389	Transport for London	545
0	Digital Partners Programme	470
335	Standards Fund	335
26,449	Council Tax Benefit Subsidy	0

406,994	Total	419,425

The authority has received a number of grants, contributions and donations that have yet to be recognised as income as they have conditions attached to them that will require the monies or property to be returned to the giver. The balances at the year-end are as follows:

2012	2/13		2013	/14	
£000	£000		£000	£000	
		Capital Grant Receipts in Advance			
		Included in Short Term Liabilities			
17,477		Target Funding	16,681		
1,806		Standards Fund	5,150		
645		IT Demonstrator Grant	543		
3,237		NHS S256	0		
559		BSF	60		
841		Other grants and contributions	1,558		
	24,565	<u> </u>		23,992	
		Included in Long Term Liabilities			
32,437		Section 106	47,080		
66	32,503	Fire-ins	66	47,146	
	57,068	Total		71,138	
0040			0040	14 4	
2012 £00			2013 £00		
		Revenue Grant Receipts in			
		Advance			
		Included in Short Term Liabilities			

	Advance	
2,279	Included in Short Term Liabilities Social Care Reform Grant	2,279
436	Young People's Learning Agency (previously Learning & Skills Council)	0
392	NHS Contributions	0
428	Other grants	1,050
3,535	Total	3,329

# Note 38. Related Parties

The council is required to disclose material transactions with related parties – bodies or individuals that have the potential to control or influence the council or to be controlled or influenced by the council. Disclosure of these transactions allows readers to assess the extent to which the council might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain freely with the council.

### Central government

Central government has effective control over the general operations of the council – it is responsible for providing the statutory framework within which the council operates, provides the majority of its funding in the form of grants and prescribes the terms of many of the transactions that the council has with other parties (e.g. housing benefits). Details of transactions with government departments are set out in a note relating to the Cash Flow Statement. In addition, a number of transactions with related parties are disclosed elsewhere in the notes to these accounts.

### <u>Members</u>

Members of the council have direct control over the council's financial and operating policies. The total of members' allowances paid in 2013/14 is shown in Note 33.

With regard to the 2013/14 related party disclosures received from members and a review of the register of interests, there are organisations that members have declared an interest in but also where Camden has provided financial support to or the organisation has provided services to the council. The Council's transactions with these organisations in 2013/14 are as follows:

	2012/13 £000	2013/14 £000
Corporate relationships	6,691	12,959
(where the Councillor serves as a representative of the Council)		
Personal relationships	5,770	5,076
(i.e. where the Councillor or a close relative serves in their own right)		
Organisations which have both corporate and personal relationships	82	81
Total	12,543	18,116

Further details of the Members' Register of Interests are available on the Camden website:

http://camden.gov.uk/ccm/navigation/council-and-democracy

### <u>Officers</u>

With regard to the 2013/14 related party disclosures received from officers, those officers have not declared any interests outside the responsibilities in respect of the North London Waste Authority (NLWA) and London Pension Fund Authority (LPFA) disclosed later in this note.

### Local Health Trusts

The Council received £20.602m from Local Health Trusts and Clinical Commissioning Groups during the year for the provision of combined health and community care services. This comprised:

2012/13 Restated		2013/14
£000		£000
12,774	Camden Primary Care Trust	0
0	Camden Clinical	17,393
	Commissioning Group	
597	FNCC Collected by Provider	634
435	Other Primary Care Trusts	0
0	Other Clinical Commissioning	0
	Groups	
2,819	NHS Foundation Trust CIFT	2,575
	_(Mental Health & Social Care) _	
16,625	Total	20,602

### North London Waste Authority (NLWA)

In respect of NLWA, the council acts as lead borough. In this respect, the:

- Chief Executive (Michael Cooke) acts as clerk
- Director of Finance (Michael O'Donnell) acts as financial advisor
- Head of Legal Services (Andrew Maughan) acts as legal advisor

It should be noted that the NLWA has seven participating boroughs and each borough can appoint up to two members to the board.

In 2013/14 the council paid £8.837m (£8.330m; 2012/13) to the NLWA and received  $\pm 0.244m$  ( $\pm 0.382m$ ; 2012/13). The council held  $\pm 30.753m$  on behalf of NLWA at 31 March 2014 ( $\pm 29.762m$ ; 31 March 2013) and this is included in the cash at bank balances and as temporary loans to the council in the accounts.

Further disclosures in respect of NLWA are shown in note 31 on agency services.

### London Pension Fund Authority (LPFA)

In respect of the LPFA, the Director of Finance (Michael O'Donnell) is a Non-Executive Board Member.

# London Committee for Action Against Fraud (LCAAF) and the London Ecology Unit (LEU)

The council is the lead borough for the London Committee for Action Against Fraud (LCAAF) and the London Ecology Unit (LEU). In respect of LCAAF and LEU, the council held £0.048m on its behalf at 31 March 2014 (£0.048m at 31 March 2013) and is included in the cash at bank balances and as temporary loans to the council in the accounts.

# Note 39. Capital Expenditure and Capital Financing

The total amount of capital expenditure incurred in the year is shown in the table below (including the value of assets acquired under finance leases and PFI contracts), together with the resources that have been used to finance it. Where capital expenditure is to be financed in future years by charges to revenue as assets are used by the Authority, the expenditure results in an increase in the Capital Financing Requirement (CFR), a measure of the capital expenditure incurred historically by the Authority that has yet to be financed. The CFR is analysed in the second part of this note.

2012/13 £000		2013/14 £000
586,336	Opening capital financing requirement	624,678
	Capital investment:	
	From Capital Expenditure:	
160,169	Property, plant and equipment	187,917
0	Assets Held for Sale	0
55	Investment properties	38
1,436	Intangible assets	2,015
7,835	Revenue expenditure funded from capital under statute	6,875
	Other Investments:	
21,174	PFI Assets	0
530	Finance Leases	85
191,199		196,930
	Sources of finance	
	Capital receipts	60,900
76,920	Government grants and other contributions	47,681
	Sums set aside from revenue:	
31,711	<ul> <li>direct revenue contributions</li> </ul>	45,173
(8,908)	Pre-application of capital receipts	(35,152)
0	HRA self-financing settlement repayment of debt	0
	Special repayment of debt - housing assoc loans	
13,552	- MRP	21,495
•	- MRP in relation to PFI	4,587
1,412	- MRP in relation to Finance Leases	1,134
152,857		145,818
	100	

2012/13 £000		2013/14 £000
624,678	Closing Capital Financing Requirement	675,790
38,342	Change in CFR	51,112
	Explanation of movements in year	
0	Increase in underlying need to borrowing (supported by government financial assistance)	0
27,533	Increase in underlying need to borrowing (unsupported by government financial assistance)	43,091
530	Assets acquired under finance leases	85
21,174	Assets acquired under PFI/PPP contracts	0
8,908	Pre-application of capital receipts	35,152
(13,552)	- MRP	(21,495)
(4,839)	- MRP - PFI	(4,587)
(1,412)	- MRP - Finance Leases	(1,134)
Ó	HRA self-financing settlement repayment of debt	Ó
38,342	Increase/(decrease) in Capital Financing Requirement	51,112

# Note 40. Leases

### Authority as Lessee

### Finance Leases

The council has a number of vehicles, photocopiers and IT related equipment under finance leases; these assets are carried as property, plant and equipment in the balance sheet at the following net amounts:

31 March 2013 £000		31 March 2014 £000
3,088	Vehicles, plant, furniture and equipment	1,885
3,088		1,885

The council is committed to making minimum payments under these leases comprising settlement of the long-term liability for the interest in the assets acquired by the council and finance costs that will be payable by the council in future years while the liability remains outstanding. The minimum lease payments are made up of the following amounts:

2012/13		2013/14
£000		£000
	Finance lease liabilities (net present value of minimum lease payments):	
1,116	• current	683
1,028	non current	412
70	Finance costs payable in future years	31
2,214	Minimum lease payments	1,126

The minimum lease payments will be payable over the following periods:

	Minimum Lease Payments 2012/13 2013/14		Finance Leas 2012/13	e Liabilities 2013/14
	£000	£000	£000	£000
Not later than one year	1,161	702	1,117	683
Later than one year and not later than five years	1,045	424	1,019	412
Later than five years	8	0	8	0
	2,214	1,126	2,144	1,095

Payments incurred in respect of finance leases are shown below:

2012/13 £000		2013/14 £000
82	Financing Costs	46
1,412	Finance Lease Liabilities	1,134
1,494		1,180

### **Operating Leases**

The future minimum lease payments due under non-cancellable leases in future years are:

2012/13 £000		2013/14 £000
137	Not later than one year	101
153	Later than one year and not later than five years	50
0	Later than five years	0
290		151

The expenditure charged to the Comprehensive Income and Expenditure Statement during the year in relation to these leases was:

2012/13 £000		2013/14 £000
220	Minimum lease payments	138
0	Contingent rents	0
220		138

In addition to the leases disclosed above, Camden has entered into a contract with Veolia Environmental Services for waste management. The contract has been reviewed and it has been concluded that the substance of the transaction between Veolia and Camden for the use of Veolia's vehicles in effect represents an operating lease where Camden is the lessee. Based on estimates of the fair values of the assets were they to be acquired in a commercial environment, it is estimated that Camden would have paid  $\pounds$ 1.503m for the use of these assets in 2013/14 ( $\pounds$ 1.634m in 2012/13).

### Authority as Lessor

### **Operating Leases**

The Authority leases out property and equipment under operating leases for the following purposes:

- for the provision of community services, such as sports facilities.
- for economic development purposes to provide suitable affordable accommodation for local businesses.

The future minimum lease payments receivable under non-cancellable leases in future years are:

2012/13 £000		2013/14 £000
12,879	Not later than one year	9,840
28,476	Later than one year and not later than five years	26,431
57,599	Later than five years	55,991
98,954		92,262

In 2013/14 no contingent rents were receivable by the Council (2012/13 nil).

# Note 41. Private Finance Initiatives and Similar Contracts

PFI contracts are agreements to receive services, where the responsibility for making available the non-current assets needed to provide the services passes to the PFI contractor. As the council is deemed to control the services that are provided under its PFI schemes and as ownership of the non-current assets will pass to the council at the end of the contracts for no additional charge, the council carries the non-current assets used under the contracts on the Balance Sheet.

Fixed assets recognised on the Balance Sheet are revalued and depreciated in the same way as property, plant and equipment owned by the council.

### Haverstock School PFI

In 2003/04 Camden entered into a 27 year contract to rebuild the Haverstock School and then provide services to the school. The unitary charge is subject to indexation and performance deductions for service and availability failures.

The land where the dwelling blocks are situated belongs to the Council and the Operator has been granted a license to use the land for undertaking the works and services.

The original recognition of these fixed assets was balanced by the recognition of a liability for amounts due to the scheme operator to pay for the assets. For the Haverstock School PFI, the liability was written down by an initial capital contribution of £4.0m.

Details of the payments due to be made under PFI arrangements (separated into repayments of liability, interest and service charges):

	Payment for Services	Reimbursement of Capital Expenditure	Interest	Total
	£000	£000	£000	£000
Payable in 2014/15 Bayabla within	1,034	349	1,031	2,414
Payable within two to five years	4,115	2,007	3,762	9,884
Payable within six to ten years	6,483	2,646	3,787	12,916
Payable within eleven to fifteen years	6,114	5,224	2,276	13,614
Payable within sixteen to twenty years.	1,757	2,021	222	4,000
Total	19,503	12,247	11,078	42,828

Although the payments made to the contractor are described as unitary payments, they have been calculated to compensate the contractor for the fair value of the services they provide, the capital expenditure incurred and interest payable whilst the capital expenditure remains to be reimbursed. The liability outstanding to pay the liability to the contractor for capital expenditure incurred is as follows:

2012/13		2013/14
£000		£000
13,219	Balance outstanding at 1 April	12,751
(468)	Payments during the year	(504)
0	Capital expenditure incurred in the year	0
12,751	Balance outstanding at 31 March	12,247

### **Chalcot Housing PFI**

In 2006/07 Camden entered into a 15-year concession to refurbish and maintain dwelling accommodation on the Chalcot Housing Estate The unitary charge for the maintenance and lifecycle work for the remainder of the contract is under a fixed cost contract agreement, subject to indexation and performance deductions.

The land where the dwelling blocks are situated belongs to the Council and the Operator has been granted a license to use the land for undertaking the works and services.

The original recognition of these fixed assets was balanced by the recognition of a liability for amounts due to the scheme operator to pay for the assets. For the Chalcot Housing PFI, the liability was written down by capital contributions of £9.791m.

Details of the payments due to be made under PFI arrangements (separated into repayments of liability, interest and service charges):

	Payment for Services	Reimbursement of Capital Expenditure	Interest	Total
	£000	£000	£000	£000
Payable in 2014/15	2,817	3,825	3,675	10,317
Payable within two to five years	13,912	18,236	10,157	42,305
Payable within six to ten years	8,597	11,316	1,896	21,809
Total	25,326	33,377	15,728	74,431

Although the payments made to the contractor are described as unitary payments, they have been calculated to compensate the contractor for the fair value of the services they provide, the capital expenditure incurred and interest payable whilst the capital expenditure remains to be reimbursed. The liability outstanding to pay the liability to the contractor for capital expenditure incurred is as follows:

2012/13		2013/14
£000		£000
39,906	Balance outstanding at 1 April	36,783
(3,123)	Payments during the year	(3,406)
Ó	Capital expenditure incurred in the year	Ó
36,783	Balance outstanding at 31 March	33,377

### Swiss Cottage SEN School and UCL Academy PFI

In 2011/12 the council entered into a 25 year contract to build two new schools at Adelaide Road, Swiss Cottage SEN School and UCL Academy, and provide facilities management services excluding catering services. The council is required to pay an annual unitary charge to compensate the contractor for the fair value of the services they provide, the capital expenditure incurred and interest payable whilst the capital expenditure remains to be reimbursed. The unitary charge is subject to indexation and performance deductions for service and availability failures. The council receives an annual PFI credit towards the unitary charge not covered by the PFI credits and for the council to manage the PFI services and provide ICT facilities to the schools.

Details of the payments due to be made under PFI arrangements (separated into repayments of liability, interest and service charges):

	Payment for Services	Reimbursement of Capital Expenditure	Interest	Total
	£000	£000	£000	£000
Payable in 2014/15	1,999	725	4,377	7,101
Payable within two to five years	8,618	3,626	16,751	28,995
Payable within six to ten years	12,877	6,037	18,778	37,692
Payable within eleven to fifteen years	15,244	8,816	15,435	39,495
Payable within sixteen to twentv vears.	17,860	13,300	10,377	41,537
Payable within twenty-one to twenty-five	14,660	13,385	3,067	31,112
Total	71,258	45,889	68,785	185,932

Although the payments made to the contractor are described as unitary payments, they have been calculated to compensate the contractor for the fair value of the services they provide, the capital expenditure incurred and interest payable whilst the capital expenditure remains to be reimbursed. The liability outstanding to pay the liability to the contractor for capital expenditure incurred is as follows:

2012/13		2013/14
£000		£000
0	Balance outstanding at 1 April	46,566
(1,248)	Payments during the year	(677)
47,814	Capital expenditure incurred in the year	
46,566	Balance outstanding at 31 March	45,889

# Note 42. Impairment Losses

During 2013/14 the authority has had no impairment losses. (12/13,£nil).

Revaluation losses on operational properties and changes in the fair value of investment properties have been disclosed elsewhere in the Statement (the Movement in Reserves Statement, Note 12: Fixed Assets and Note 14: Investment Properties).

# Note 43. Termination Benefits

For the year 2013/14, the Council has charged to the Comprehensive Income and Expenditure Account a total of £3.373m. Of this, £1.828m is for the termination of

contracts that have occurred during 2013/14 and a £1.545m provision has been established for terminations that will occur within 12 months of the balance sheet date. Of terminations charged to 2013/14, this is for 111 people spread across the full range of council services.

The table below provides an analysis of the exit packages approved during 2013/14. This analysis discloses both the number of exit packages and the total cost of redundancies by the total cost band for each redundancy. With reference to the columns labelled: 'compulsory redundancies'; this summarises the costs associated with the total number of compulsory redundancies.

'other departures agreed'; wherever possible, redundancies have been minimised through the use of a variety of measures including the use of voluntary redundancy. Where employees have left the organisation through voluntary redundancy, these have been included within this column.

	Headcount by band					Cost by band (to nearest thousand pounds)						
	Compulsory redundancies			Other departures agreed		Compulsory redundancies		Other departures agreed				
	2011 /12	2012 /13	2013 /14	2011 /12	2012 /13	2013 /14	2011 /12	2012 /13	2013 /14	2011 /12	2012 /13	2013 /14
£0 - £20,000	93	139	44	55	56	26	842	1180	418	513	530	249
£20,001 - £40,000	40	20	16	42	18	19	1057	537	408	1237	510	482
£40,001 - £60,000	10	10	3	21	10	3	481	479	129	989	482	142
£60,001 - £80,000	3	1	0	11	2	0	202	74	0	746	147	0
£80,001 - £100,000	1	2	0	1	1	0	92	163	0	83	83	0
£100,001 - £150,000	1	0	0	0	0	0	112	0	0	0	0	0
Total	148	172	63	130	87	48	2786	2433	955	3568	1752	873

# Note 44. Pensions Schemes Accounted for as Defined Contribution Schemes

### (a) Teachers

Teachers employed by the Authority are members of the Teachers' Pension Scheme, administered by the Department for Education. The Scheme provides teachers with specified benefits upon their retirement, and the authority contributes towards the costs by making contributions based on a percentage of members' pensionable salaries.

The Scheme is technically a defined benefit scheme. However, the Scheme is unfunded and the Department for Education uses a notional fund as the basis for calculating the employers' contribution rate paid by local authorities. The Authority is not able to identify its share of underlying financial position and performance of the Scheme with sufficient reliability for accounting purposes. For the purposes of this Statement of Accounts, it is therefore accounted for on the same basis as a defined contribution scheme.

In 2013/14 the Council paid £8.677m to Teachers' Pensions in respect of teachers' retirement benefits (£5.719m, 2012/13), representing 14.07% of pensionable pay (14.10%, 2012/13). There were no contributions remaining payable at the year-end.

The Authority is responsible for the costs of any additional benefits awarded upon early retirement outside of the terms of the teachers' scheme. These costs are accounted for on a defined benefit basis and detailed in Note 45.

### (b) Ex ILEA

In 2013/14 the Council paid £0.222m to the London Pensions Fund Authority (£0.235m, 2012/13) in respect of former ILEA employees' pension costs, which represents 22.11% of ex-ILEA employees' pensionable pay (19.72%, 2012/13). In addition, the Council is responsible for all pension payments relating to added years it has awarded, together with the related increases. In 2013/14 these amounted to £0.057m, (£0.058m, 2012/13) representing 5.71% of pensionable pay (4.84%, in 2012/13).

### (c) Other Employees

In 2013/14 the Council's level of contribution into the Pension Fund was 26.3% (25.3%, 2012/13) for those employees paying between 5.50% and 7.50% of pensionable pay. The actual cash payments made into the Fund by the Council were £35.159m (£33.605m, 2012/13) which represents 28.27% of Camden employees' pensionable pay (27.41%, 2012/13).

The Fund's actuary determines the employer's contribution rate. It is based on triennial actuarial valuations, with the last review being at 31 March 2010 setting the contributions for the three financial years from 2011/12 to 2013/14. The last review was undertaken at 31 March 2013, and will set the contribution rates from 2014/15.

Under Pension Fund regulations applying from 2007/08, contribution rates are required to meet 100% of the overall liabilities of the Fund over an agreed period and the contributions needed by the Council to meet this requirement will continue to be funded at the level recommended by the Council's actuary.

In addition, the Council is responsible for all pension payments relating to added year benefits it has awarded, together with the related increases. In 2013/14 these amounted to £2.862m, representing 2.30% of pensionable pay (£2.880m and 2.35%, 2011/12).

The capital cost of discretionary increases in pension payments (e.g. discretionary added years) agreed by the authority in 2013/14 was nil (nil; 2012/13).

# Note 45. Defined Benefit Pension Schemes

### Participation in Pension Schemes

As part of the terms and conditions of employment of its officers, the Authority makes contributions towards the cost of post-employment benefits. Although these benefits will not actually be payable until employees retire, the Authority has a commitment to make the payments that needs to be disclosed at the time that employees earn their future entitlement.

The council's employees belong to three principal pension schemes, all of which are defined benefit schemes. The three schemes are the

- London Borough of Camden Pension Fund,
- London Pensions Fund,
- Teachers Superannuation Scheme.

### Transactions Relating to Post-employment Benefits

We recognise the cost of retirement benefits in the reported cost of services when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge we are required to make against council tax is based on the cash payable in the year, so the cost of post-employment/retirement benefits is reversed out of the General Fund via the Movement in Reserves Statement. The following transactions have been made in the Comprehensive Income and Expenditure Statement and the General Fund Balance via the Movement in Reserves Statement during the year:

2012/13	London Borough of Camden Pension Fund	2013/14
Restated £000		£000
<u>Comprehen</u>	sive Income & Expenditure Statement	
	Cost of Services:	
24,321	- current service cost	30,679
1,200	<ul> <li>past service costs/(gains)</li> </ul>	547
(1,140)	- settlement and curtailments	0
	Financing and Investment Income and Expenditure	
17,568	- net interest cost	19,912
41,949	Total Post Employment Benefit Charged to the Surplus or Deficit on the Provision of Services	51,138
	Other Post-employment Benefit Charged to The Comprehensive Income and Expenditure Statement Remeasurement of the net defined benefit liability comprising:	
(81,063)	- Return on plan assets (excluding the amount included in the net interest charge)	26,545
0	<ul> <li>Actuarial gains and losses arising on changes in demographic assumptions</li> </ul>	28,958
151,645	<ul> <li>Actuarial gains and losses arising on changes in financial assumptions</li> </ul>	42,633
(1,090)	- Other	(15,630)

111,441	Total Post Employment Benefit Charged to the Comprehensive Income and Expenditure Statement	133,644		
<u>Movement i</u>	n Reserves Statement			
<ul> <li>reversal of net charges made to the (Surplus) or</li> <li>(41,949) Deficit for the Provision of Services for post- employment benefits in accordance with the Code</li> </ul>				
	<u>Actual amount charged against the General Fund</u> <u>Balance for Pensions in the year</u>			
36,485	- Employers' contributions payable to scheme	37,932		
Pensions Assets and Liabilities recognised in the Balance Sheet The amount included in the Balance Sheet arising from the authority's obligation in respect of its defined benefit plans is as follows:				
(42,856)	Fair value of plan assets Present value of the unfunded liabilities	(1,496,426) 997,658 (42,843)		
(446,300)	Closing Defined Benefit Obligation	(541,611)		

# Reconciliation of the Movements in the Fair Value of Scheme

<u>(Plan) Assets</u> 31 Mar 2013 Restated £000	Year Ended:	31 Mar 2014 £000
851,978	Opening Fair Value of Employer Assets	982,032
41,067	Interest Income	44,117
	Remeasurement gain/(loss):	
81,063	<ul> <li>the return on plan assets, excluding the amount included in the net interest expense</li> </ul>	(26,545)
37,257	Contributions from employer	38,333
8,611	Contributions from employees into the scheme	8,610
(43,081)	Benefits Paid	(48,889)
5,137	Other - effect of settlements	0
982,032	Closing Fair Value of Employer Assets	997,658

# Reconciliation of defined benefit obligation

31 Mar 2013 Restated £000	Year Ended:	31 Mar 2014 £000
1,224,094	Opening Defined Benefit Obligation Current Service Cost	1,428,332
24,321	Interest cost	30,679
58,635		64,029

8,611	Contributions from scheme participants	8,610
	Remeasurement (gains) and losses:	0,010
0	<ul> <li>Actuarial gains and losses arising on changes in demographic assumptions</li> </ul>	28,958
151,645	<ul> <li>Actuarial gains and losses arising on changes in</li> </ul>	
101,040	financial assumptions	42,633
(1,090)	- Other	(15,630)
1 000	Past service cost	
1,200		547
3,997	Liabilities assumed on entity combinations	0
(43,081)	Estimated Benefits Paid	(48,889)
1,428,332	Closing Defined Benefit Obligation	1,539,269

#### Local Government Pension Scheme assets comprised

	Period Ended 31 March 2013				Per	iod Ended 3	31 March 20	)14
Asset Category	Quoted prices in active markets £'000	Quoted prices not in active markets £000	Total £000	% of Total Assets	Quoted prices in active markets £'000	Quoted prices not in active markets £000	Total £000	% of Total Assets
Real Estate:								
UK Property	-	44,257	44,257	5%	-	43,877	43,877	4%
Overseas Property	-	26,612	26,612	3%	-	32,200	32,200	3%
Investment Fund and Unit Trusts:								
Equities	592,321	-	592,321	60%	607,295	-	607,295	61%
Bonds	128,705		128,705	13%	122,828	-	122,828	13%
Hedge Funds	-	91,719	91,719	9%	-	89,830	89,830	9%
Other	87,833	-	87,833	9%	89,058	-	89,058	9%
Cash and Cash Equivalents:								
All	10,585	-	10,585	1%	12,570	-	12,570	1%
Total Assets	819,444	162,588	982,032	100%	831,751	165,907	997,658	100%

#### Basis for Estimating Assets and Liabilities

Liabilities have been assessed on an actuarial basis using the projected unit credit method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels, etc. Both the Local Government Pension Scheme and Discretionary Benefits liabilities have been assessed by Hymans Robertson LLP, an independent firm of actuaries, estimates being based on the latest full valuation of the scheme as at 31 March 2013

The mortality assumptions adopted below are consistent with those used for the prior year. these are a bespoke set of VitaCurves in line with ClubVita specifically tailored to the membership profile of the fund. The financial assumptions used to calculate the components of the pension expense for the year ended 31 March 2014 were those from the beginning of the year and have not been changed during the year. The recommended assumptions used in the disclosure of the funded status are summarised below. The discount rate is derived from a corporate bond yield curve constructed from yields on high

quality bonds and used with the weighted average duration. This is based on the iBoxx £ Corporates AA index and using the UBS delta curve fitting methodology:

The significant assumptions used by the actuary have been:

### Mortality

2012/13 Years	<u>Mortality</u>	2013/14 Years
	Average future life expectancies at age 65 for	
	current pensioners	
21.1	Males	22.0
23.2	Females	24.4
	Average future life expectancies at age 65 for	
	future pensioners	
23.5	Males	24.3
25.6	Females	26.8

### **Financial assumptions**

31 Mar 2013 % p.a.	Year Ended:	31 Mar 2014 % p.a.
2.8%	Pension Increase Rate	2.8%
5.1%	Salary Increase Rate	4.6%
4.5%	Discount Rate	4.3%

The estimation of the defined benefit obligations is sensitive to the actuarial assumptions set out in the table above. The sensitivity analyses below have been determined based on reasonably possible changes of the assumptions occurring at the end of the reporting period and assumes for each change that the assumption analysed changes while all the other assumptions remain constant. The assumptions in longevity, for example, assume that life expectancy increases or decreases for men and women. In practice, this is unlikely to occur, and changes in some of the assumptions may be interrelated. The estimations in the sensitivity analysis have followed the accounting policies for the scheme, i.e. on an actuarial basis using the projected unit credit method. The methods and types of assumptions used in preparing the sensitivity analysis below are based on the membership profile at the most recent actuarial valuation (31 March 2013).

### Sensitivity analysis

Change in assumptions at 31 March 2014	Approximate % Increase to Employer Liability	Approximate monetary amount (£000)
0.5% decrease in Real Discount Rate	10%	146,273
1 year increase in member life expectancy	3%	46,178
0.5% increase in the Salary Increase Rate	2%	37,431
0.5% increase in the Pension Increase Rate	7%	107,316

### Scheme's Funding Policy

The expected contributions to the scheme for 2014/15 are £36,459,000.

### Weighted Average Duration

The discount rate should reflect the term of the benefit obligation. For this a weighted average duration of the benefit obligation has been calculated. This is defined as the weighted average time until payment of all expected future discounted cash flows, determined based on membership and the financial and demographic assumptions at a particular time. The shorter the duration the more 'mature' the employer. This fund has been categorised overall in the Medium discount rate category

	Liability Split	Weighted Average Duration
Active members	37.8%	23.6
Deferred members	23.8%	22.0
Pensioner members	38.4%	11.7
Total	100%	18.1

### Effect on future cash flows in the authority

One of the objectives of the scheme is to keep employers' contribution rates at as constant a rate as possible. The Council has agreed a strategy with the scheme's actuary to limit the impact of increases or reductions in the required employer contribution rate. This stabilisation policy allows short term investment market volatility to be managed so as not to cause volatility in employer contribution rates, on the basis that a long term view can be taken on net cash inflow, investment returns and strength of employer covenant.

On the basis of extensive modelling carried out for the 2013 valuation exercise, the stabilised Council contributions for the next three years are as follows:

- "future service" contributions expressed as a percentage of active Fund members' pensionable payroll, being 16.2% in 2014-15, rising by 0.5% of payroll each year thereafter; plus
- "past service" deficit repair payments expressed in monetary terms, being £15.625m in 2014-15, £16.250m in 2015-16 and £16.875m in 2016-17.
- The combined future and past service contributions broadly equate to annual increases of 1% of 2013 payroll projected into future years in line with assumed pay growth. The annual steps are broadly split equally between future and past service elements

The next triennial valuation is due to be completed on 31 March 2016

The scheme will need to take account of the national changes to the scheme under the Public Pensions Services Act 2013. Under the Act, the Local Government Pension Scheme in England and Wales and the other main existing public service schemes may to provide benefits in relation to the service after 21 March 2014 (or service after 31 March 2015 for other main existing public service pension schemes in England and Wales). The Act provides for scheme regulations to be made within a common framework, to establish new career average revalued earnings to pay pensions and other benefits to certain public servants

2012/13 Restated	London Pension Fund Authority	2013/14
Restated £000		£000
<u>Compreher</u>	nsive Income & Expenditure Statement	
	Cost of Services:	
311	- current service cost	394
79	<ul> <li>past service costs/(gains)</li> </ul>	15
	Financing and Investment Income and Expenditure	
322	- net interest cost	399
55	- administration expenses	55
767	Total Post Employment Benefit Charged to the Surplus or Deficit on the Provision of Services	863
	Other Post-employment Benefit Charged to The Comprehensive Income and Expenditure Statement Remeasurement of the net defined benefit liability comprising:	
(1,614)	<ul> <li>Return on plan assets (excluding the amount included in the net interest charge)</li> </ul>	(29)
0	- Actuarial gains and losses arising on changes in	505
0	demographic assumptions	505
5900	<ul> <li>Actuarial gains and losses arising on changes in financial assumptions</li> </ul>	(3,342)
(48)	- Other	(5,469)
	Total Post Employment Benefit Charged to the	
5,005	Comprehensive Income and Expenditure Statement	(7,472)
<u>Movement</u>	in Reserves Statement	
(767)	<ul> <li>reversal of net charges made to the (Surplus) or Deficit for the Provision of Services for post- employment benefits in accordance with the Code</li> </ul>	(863)
	<u>Actual amount charged against the General Fund</u> <u>Balance for Pensions in the year</u>	
440	- Employers' contributions payable to scheme	427
<u>Pensions A</u> Sheet	ssets and Liabilities recognised in the Balance	
The amount	included in the Balance Sheet arising from the authority's fits defined benefit plans is as follows:	s obligation
(47,324)	•	(44,464)
	Fair value of plan assets	41,655
(906)	Present value of the unfunded liabilities	(842)
(11,668)	Closing Defined Benefit Obligation	(3,651)

(Plan) Assets	Tor the movements in the Fair Value of Beneme	
31 Mar 2013	Year Ended:	31 Mar 2014
Restated		£000
£000		
35,012	Opening Fair Value of Employer Assets	36,562
1,575	Interest Income	1252
	Remeasurement gain/(loss):	
1,614	- the return on plan assets, excluding the amount	
1,014	included in the net interest expense	29
	- other	5,475
594	Contributions from employer	545
77	Contributions from employees into the scheme	79
(2,255)	Benefits Paid	(2,232)
(55)	Other - effect of settlements	(55)
36,562	Closing Fair Value of Employer Assets	41,655

### **Reconciliation of the Movements in the Fair Value of Scheme**

# Reconciliation of defined benefit obligation

31 Mar 2013 Restated £000	Year Ended:	31 Mar 2014 £000
42,269	Opening Defined Benefit Obligation	48,230
311	Current Service Cost	394
1,897	Interest cost	1,651
77	Contributions from scheme participants	79
	Remeasurement (gains) and losses: - Actuarial gains and losses arising on changes in demographic assumptions - Actuarial gains and losses arising on changes in	505
5,900	financial assumptions	(3,342)
(48)	- Other	6
79	Past service cost	15
(2,255)	Estimated Benefits Paid	(2,232)
48,230	Closing Defined Benefit Obligation	45,306

# Local Government Pension Scheme assets comprised

Year Ended:	31 Mar 2013 £000	%	31 Mar 2014 £000	%
Equities	22,077	53%	5,119	14%
LDI/Cashflow Matching	2,499	6%	11,334	31%
Target Return Portfolio	12,497	30%	19,743	54%
Infrastructure	1,666	4%	0	0%
Commodities	417	1%	0	0%
Property	1,250	3%	0	0%
Cash	1,250	3%	366	1%
Total	41,656	100%	36,562	100%

Based on the above the Employer's share of the assets of the Fund is approximately 1%.

The return on the Fund (on a bid value to bid value basis) for the year to 31 March 2014 is estimated to be 4%. The actual return on fund assets over the year may be different

#### Basis for Estimating Assets and Liabilities

Liabilities have been assessed on an actuarial basis using the projected unit credit method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels, etc. Both the Local Government Pension Scheme and Discretionary Benefits liabilities have been assessed by Barnett Waddingham LLP, an independent firm of actuaries, estimates being based on the latest full valuation of the scheme as at 31 March 2013

Demographic assumptions adopted are consistent with those used for the funding valuation as at 31 March 2013. The post retirement mortality tables have been constructed based on Club Vita analysis. These base tables are then projected using the CMI 2012 Model, allowing for a long term rate of improvement of 1.5% per annum.

#### Mortality

2012/13 Years	Mortality	2013/14 Years
	Average future life expectancies at age 65 for current pensioners	
21.0	Males	19.9
24.4	Females Average future life expectancies at age 65 for future pensioners	23.4
23.3	Males	22.0
26.7	Females	25.3

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#### Sensitivity analysis

		2013/14	
	£000	£000	£000
Adjustment to discount rate	+0.1%	0.00%	-0.1%
Present Value of Total Obligation	44,682	45,306	45,939
Projected Service Cost	365	372	379
Adjustment to long term salary increase Present Value of Total Obligation Projected Service Cost	+0.1% 45,353 372	0.00% 45,306 372	-0.1% 45,259 372
Adjustment to pension increases and deferred revaluation Present Value of Total	+0.1%	0.00%	-0.1%
Obligation Projected Service Cost	45,901 379	45,306 372	44,719 365

Adjustment to mortality age rating			
assumption	+1 Year	None	-1 Year
Present Value of Total Obligation	43,744	45,306	46,868
Projected Service Cost	360	372	384

### Effect on future cash flows in the authority

One of the objectives of the scheme is to keep employers' contribution rates at as constant a rate as possible. Funding levels are monitored on an annual basis. The actuary expects that employers with medium term liabilities (13-22 years) will not see much change in their funding levels for the next year. The next triennial valuation is due to be completed on 31 March 2016.

The scheme will need to take account of the national changes to the scheme under the Public Pensions Services Act 2013. Under the Act, the Local Government Pension Scheme in England and Wales and the other main existing public service schemes may provide benefits in relation to the service after 21 March 2014 (or service after 31 March 2015 for other main existing public service pension schemes in England and Wales). The Act provides for scheme regulations to be made within a common framework, to establish new career average revalued earnings to pay pensions and other benefits to certain public servants

### Scheme's Funding Policy

The expected contributions to the scheme for 2014/15 are £491,000.

The weighted average duration used for the defined benefit obligation for scheme members is 14 years

### Note 46. Contingent Liabilities

The councils Contingent Liabilities cover various on-going litigations and guarantees, the detail of which is shown below. The total expected value of these liabilities is  $\pounds4.0m$  ( $\pounds7.0m$ , 2012/13).

2012/13 Estimated value of contingent liability £000	Details of contingent liabilities	2013/14 Estimated value of contingent liability £000
	Litigations Shown below are the details of various litigations that were on-going as at the end of the financial year.	
21 1,770	Employee Related	59 56

2012/13 Estimated value of contingent liability £000	Details of contingent liabilities	2013/14 Estimated value of contingent liability £000
	coming to a conclusion, however some further termination benefits are expected to be incurred.	
15	<u>Prosecutions</u> The council may prosecute in relation to a case regarding a	150
	breach of planning regulations. If the council is unsuccessful in these prosecutions, then the council may be liable for costs and associated compensation. <u>Civil Litigation and Housing Related</u>	
	The council is currently in dispute on a number of issues,	
	which are summarised below:	
3,427	<ul> <li>procurement/contracting disputes</li> </ul>	2,508
114	<ul> <li>damages for council actions</li> </ul>	65
0	- planning related	218
68	<ul> <li>leaseholder related services</li> </ul>	55
600		549
0	<ul> <li>car parking related services</li> </ul>	0
	- debt recovery	0
75	- group action: search fees	375
6,223	Total for Litigations	4,035
74.0	Pension Liability	
716	London Pension Fund Authority back funding for closed	0
716	sub-fund deficit for former GLA, ILEA and LRB employees Total for Pension Liabilities	
/10	I otal for Pension Liabilities	0
6,939	Total	4,035

All the above litigations are prudent estimates of the potential cost to the council. It is not possible, due to considerations of legal privilege to either provide further information or to give an assessment of the likelihood of success of any of the litigations.

# Note 47. Nature and Extent of Risks Arising From Financial Instruments

The Council's activities expose it to a variety of financial risks:

- credit risk: the possibility that other parties might fail to pay amounts due to the Council
- liquidity risk: the possibility that the Council might not have funds available to meet its commitments to make payments
- market risk: the possibility that financial loss might arise for the Council as a result of changes in such measures as interest rates and stock market movements.

The Council's management of treasury risks actively works to minimise the Council's exposure to the effects of the unpredictability of financial markets and to protect the financial resources available to fund services. Risk management is carried out by a central treasury team under policies approved by the Council in the annual treasury management strategy report (last agreed by Council on 04/03/2013). The Council has fully adopted and implemented the CIPFA Code of Practice on Treasury Management which was revised in 2011. In particular, it has set up twelve treasury management practices covering all areas of treasury management. These specify in detail the policies of the council, the procedures on how these policies are to be put into effect and who is responsible for all aspects of treasury management. These policies cover such areas as credit risk, liquidity risk and market risk. The treasury team have also fully implemented the investment guidance (English authorities) of the CLG which has been operational since 1 April 2010.

# Credit Risk

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the council's customers.

Customers for goods and services are assessed, taking into account their financial position, past experience and other factors.

It is the policy of the Council to place deposits only with a limited number of high quality banks whose credit rating is independently assessed as sufficiently secure by the credit rating agencies and the Council's treasury consultants to restrict lending to a prudent maximum amount for each institution.

The Council uses the creditworthiness services provided by the Council's independent treasury consultants and uses a sophisticated modelling approach with credit ratings from all three rating agencies (Fitch, Moody's and Standard and Poor's). In addition, the model also uses credit watches and credit outlooks from credit rating agencies. The Council also uses market data and market information, information on government support for banks and the credit ratings of that government support.

The Council also has a policy of limiting deposits with institutions to a maximum of  $\pounds 20m$  for the very highest rated institutions such as local authorities. The two banks with significant Government ownership (RBS and Lloyds) have been classified as sovereign risk therefore it was proposed to increase the limits of these banks to  $\pounds 60m$ . This was agreed in Council on 12/11/12.

The Council credit criteria for selecting approved counterparties and countries are published in the Treasury Management Strategy report, which is approved annually by the Council.

At the 31 March 2014 the Council had investments with the following banks.

<u>Country</u>	<u>Counterparty</u>
UK	CO-OPERATIVE BANK PLC
UK	LLOYDS TSB PLC
Singapore	OVERSEA CHINESE BANKINGCORPORATION
Singapore	DBS bank
UK	ROYAL BANK OF SCOTLAND
Sweden	Svenksa Handelsbanken

UK	SWIP Sterling Liquidity Fund
UK	Goldman Sachs Sterling Liquid Reserves
UK	JP Morgan Sterling Liquidity Fund
UK	RBS Global Treasury Sterling Fund

The Council's maximum exposure to credit risk in relation to its investments in banks of  $\pounds 160.450m$  ( $\pounds 200.301m$ , 2012/13) cannot be assessed generally as the risk of any institution failing to make interest payments or repay the principal sum will be specific to each individual institution. Recent experience has shown that it is rare for such entities to be unable to meet their commitments. A risk of the council not being able to recover its funds applies to all of the Council's deposits, but there was no evidence at the 31 March 2014 that this was likely to crystallise. The Council expects full repayment on the due date of deposits placed with its counterparties.

The following analysis summarises the Council's potential maximum exposure to credit risk on other financial assets, based on experience of default and uncollectability over the last five financial years, adjusted to reflect current market conditions. During the year there was no breach of the counterparty list.

The Council does not generally allow credit for customers. The past due but not impaired amount can be analysed by age as follows:

31 March 2013 £000		31 March 2014 £000
23,305	Less than three months	13,713
1,785	Three to six months	2,169
1,648	Six months to one year	1,457
3,205	More than one year	3,504
29,943		20,843

### **Liquidity Risk**

The Council has access to a facility to borrow from the Public Works Loans Board. As a result there is no significant risk that the Council will be unable to raise finance to meet its commitments under financial instruments. The Council has safeguards in place to ensure that a significant proportion of its borrowing does not mature for repayment at any one time in the future to reduce the financial impact of re-borrowing at a time of unfavourable interest rates.

The maturity structure of financial liabilities is as follows (at nominal value):

31 March 2013 £000		31 March 2014 £000
271,007	Public Works Loans Board	258,285
124,000	Market Debt	124,000
0	Temporary Borrowing	0
395,007	Total	382,285
12,722	Less than one year Between:	12,410
12,759	one and two years	26,870

26,521	two and five years	13,568
20,766	five and ten years	15,471
322,239	More than 10 years	313,966
395,007		382,285

All trade and other payables are due to be paid in less than one year.

In the more than 10 years category there are six LOBOs (market loans) amounting to  $\pm 124$  m which have regular half yearly call dates and therefore may be called in the next 12 months.

#### Market Risk

#### Interest Rate Risk

The Council is exposed to risk in terms of its exposure to interest rate movements on its borrowing and investments. Movements in interest rates have a complex impact on the council. For instance, a rise in interest rates would have the following effects:

- borrowing at variable rates:
  - the interest expense charged to the Surplus or Deficit on the Provision of Services will rise.
- borrowing at fixed rates:
  - the fair value of the liabilities borrowings will fall.
- investments at variable rates:
  - the interest income credited to the Surplus or Deficit on the Provision of Services will rise.
- investments at fixed rates:
  - the fair value of the assets will fall.

Borrowing is not carried at fair value, so nominal gains and losses on fixed rate borrowings would not impact on the Surplus of Deficit on the Provision of Services or Other Comprehensive Income and Expenditure. However, changes in interest payable and receivable on variable rate borrowings and investments will be posted to the Surplus or Deficit on the Provision of Services and affect the General Fund Balance. Movements in the fair value of fixed rate investments that have a quoted market price will be reflected in Other Comprehensive Income and Expenditure.

The Council has a number of strategies for managing interest rate risk. Policy is to aim to keep a maximum of 50% of its borrowing in variable rate loans. During periods of falling interest rates, and where economic circumstances make it favourable, fixed rate loans will be repaid early to limit exposure to losses. The risk of loss is ameliorated by the fact that a proportion of government grant payable on financing costs will normally move with prevailing interest rates or the Council's cost of borrowing and provide compensation for a proportion of any higher costs.

The treasury management team has an active strategy for assessing interest rate exposure that feeds into the setting of the annual budget and which is used to update the budget quarterly during the year. This allows any adverse changes to be accommodated. The analysis will also advise whether new borrowing taken out is fixed or variable.

According to this assessment strategy, at 31 March 2014, if interest rates had been 1% higher with all other variables held constant, the financial effect would be:

	£000
Increase in interest payable on variable rate borrowing	1,240
Increase in interest receivable on variable rate investments	0
Increase in government grant receivable for financing costs	0
Impact on Surplus or Deficit on the Provision of Services	1,240
Share of overall impact debited to the HRA	1,090
Decrease in fair value of fixed rate investment assets Impact on Other Comprehensive Income and Expenditure	0 0
Decrease in fair value of fixed rate borrowing liabilities (no impact on the Surplus or Deficit on the Provision of Services or Other Comprehensive Income and Expenditure)	(49,729)

The impact of a 1% fall in interest rates would be as above but with the movements being reversed.

#### Foreign Exchange Risk

The Council has no General Fund financial assets or liabilities denominated in foreign currencies and thus has no exposure to losses arising from movements in exchange rates.

# Note 48. Heritage Assets: Five-Year Summary of Transactions

From the records that have been established, there have not been any acquisitions, donations or disposals of any of the four categories of Heritage Assets (Buildings, Mayoral Regalia & Silverware, Art Collection and Public Sculpture). However, in 2011/12 some restoration works was carried out to Tollgate House (Building).

### Note 49. Trust Funds and Other Accounts

The Authority administers a number of trust accounts. The balances on these funds are not included in the Balance Sheet.

	Balance at 1 April 2013 Restated	Receipts	Payments	Balance at 31 March 2014
	£	£	£	£
Education	(8,975)	(42)		(9,017)
Social Services	(37,882)	(134)		(38,016)
Other Funds	(159,577)	(566)		(160,143)
Water low Park	(243,535)	(326,923)	342,051	(228,407)
Lauderdale House				
Charity	(268,883)	(172,944)	181,674	(260,153)
Emmanuel Vincent				
Harris Trust	(3,849,303)	(13,634)	0	(3,862,937)
Neighbourhood				
Forum Funds		(25,274)	3,914	(21,360)
Total	(4,568,155)	(539,517)	527,639	(4,580,033)

Assets and liabilities on the funds as at 31 March 2014 were:

2012/13 Restated		2013/14
£		£
512,418	Fixed Assets	488,560
4,055,737	Investments	4,091,473
4,568,155		4,580,033
4,568,155		4,580,0

**4,568,155** Represented by Trust Funds **4,580,033** 

In addition, the authority administers funds on behalf of Adult Social Care service clients including funds administered by officers as Court appointee or receiver. The amount of these funds as at 31st March 2014 was £5.796m (£6.121m; 31st March 2013).

# Note 50. Changes in Accounting Policies

#### IAS19 Change to Accounting Standard

. . . . . . .

The Code of Practice on Local Authority Accounting in the United Kingdom 2013/14 introduced a change to the treatment of post-employment benefits to reflect changes to IAS19 Employee Benefits. The main changes are:

- Removal of the expected return on assets, to be replaced by a net interest cost comprising net income on the assets and interest expense on the liabilities, which are both calculated with reference to the discount rate.
- New recognition criteria for service costs and termination benefits.
- Disclosure Presentation in order to be consistent with the new IAS19 requirements, the disclosures in Note 45 "Defined Benefit Pension Schemes" have changed from those published in 2012/13.

Although the adoption of these changes had no impact on the Council's Balance Sheet as at 31 March 2013, there have been changes to the 2012-13 Comprehensive Income and Expenditure Statement, Movement in Reserves Statement and Housing Revenue Account. The impact of these changes on the Council's 2012-13 published core statements is shown in the tables below. Where disclosures have been restated in the accounts in line with the adjustments, the 2012/13 column in the disclosure table has been labelled as "2012-13 Restated":

### Movement in Reserves Statement – Unusable Reserves 2012/13

The restatement of the relevant lines of the Movement in Reserves Statement, as of 31 March 2013, as a result of the application of this new accounting policy is presented in the table below.

	General Fund Balance	Housing Revenue Account	Other Usable Reserves	Total Usable Reserves	Pensions Reserve	Other Unusable reserves	Total Unusable Reserves	Total Authority Reserves
	£000	£000	£000	£000	£000	£000	£000	£000
Balance at 31 March 2012 brought-forward	(13,620)	(59,393)	(118,427)	(191,440)	380,824	(2,473,924)	(2,093,100)	(2,284,540)
Movement in reserves during 2012/13 Surplus or deficit on provision of services Other Comprehensive Income and Expenditure	(17,121) 0	(299,421) 0	0 0	(316,542) 0	0 81,390	0 (10,087)	0 71,303	(316,542) 71,303
Total Comprehensive Income and Expenditure	(17,121)	(299,421)	0	(316,542)	81,390	(10,087)	71,303	(245,239)
Adjustments between accounting basis & funding basis under regulations (note 7)	6,215	311,713	(4,555)	313,373	(1,868)	(311,505)	(313,373)	0
Net (Increase)/ Decrease before transfers to Earmarked Reserves	(10,906)	12,292	(4,555)	(3,169)	79,522	(321,592)	(242,070)	(245,239)
Transfers to/from Earmarked Reserves (note 8)	10,906	0	(10,906)	0	0	0	0	0
(Increase)/ Decrease in year	0	12,292	(15,461)	(3,169)	79,522	(321,592)	(242,070)	(245,239)
Balance at 31 March 2013 carried forward	(13,620)	(47,101)	(133,888)	(194,609)	460,346	(2,795,516)	(2,335,170)	(2,529,779)
Adjustments Surplus or deficit on provision of	6,571	1,088		7,659			0	7,659

services - IAS19 Pensions Restatement Other Comprehensive Income and Expenditure - IAS19 Pensions Restatement Adjustments between accounting basis and funding basis under regulations - IAS19 Pensions Restatement	(6,571)	(1,088)		0 (7,659)	(7,659) 7,659		(7,659) 7,659	(7,659) 0
Balance at 31 March 2012 brought-forward	(13,620)	(59,393)	(118,427)	(191,440)	380,824	(2,473,924)	(2,093,100)	(2,284,540)
Movement in reserves during 2012/13 (Restated) Surplus or deficit on provision of services	(10,550)	(298,333)	0	(308,883)	0	0	0	(308,883)
Other Comprehensive Income and Expenditure	0	0	0	0	73,731	(10,087)	63,644	63,644
Total Comprehensive Income and Expenditure	(10,550)	(298,333)	0	(308,883)	73,731	(10,087)	63,644	(245,239)
Adjustments between accounting basis & funding basis under regulations (note 7)	(356)	310,625	(4,555)	305,714	5,791	(311,505)	(305,714)	0
Net (Increase)/ Decrease before transfers to Earmarked Reserves	(10,906)	12,292	(4,555)	(3,169)	79,522	(321,592)	(242,070)	(245,239)
Transfers to/from Earmarked Reserves	10,906	0	(10,906)	0	0	0	0	0
(Increase)/ Decrease in year	0	12,292	(15,461)	(3,169)	79,522	(321,592)	(242,070)	(245,239)
Balance at 31 March 2013 carried forward	(13,620)	(47,101)	(133,888)	(194,609)	460,346	(2,795,516)	(2,335,170)	(2,529,779)

### **Comprehensive Income and Expenditure Statement**

The restatement of the relevant lines of the Comprehensive Income and Expenditure Statement, for 12/13, as a result of the application of this new accounting policy is presented in the table below.

Published Comprehensiv 2012/13	e Account -	Adjust ments		comprehensiv diture Accour			
	Gross Expenditure	Gross Income	Net Expenditure	Adjustments	Gross Expenditure	Gross Income	Net Expenditure
-	£000	£000	£000		£'000	£'000	£'000
Cost of Services	697,504	(711,470)	(13,966)	0	697,504	(711,470)	(13,966)
				0	0	0	0
Other Operating expenditure	28,115	0	28,115	0	28,115	0	28,115
Financing and Investment Income	35,444	(17,212)	18,232	7,659	43,103	(17,212)	25,891
Taxation and Non- Specific Grant Income	0	(348,923)	(348,923)		0	(348,923)	(348,923)
(Surplus) or Deficit on Provision of Services	761,063	(1,077,605)	(316,542)	7,659	768,722	(1,077,605)	(308,883)
Other Comprehensive Income and Expenditure Adjustments			(10,087)				(10,087)
Actuarial gains/losses on pension assets/liabilities		-	81,390	(7,659)			73,731
Total Comprehensive Income and Expenditure			(245,239)	0			(245,239)

### Housing Revenue Account

The restatement of the relevant lines of the Housing Revenue Income Statement, for 12/13, as a result of the application of this new accounting policy is presented in the table below.

#### Housing Revenue Account

	Published Housing Revenue Account	Adjustment: IAS19	Restated Housing Revenue Account 2012/13
	2012/13 £'000	£'000	£'000
Net (Income)/Expenditure for HRA Services	(291,365)		(291,365)
HRA share of the operating income and expenditure included in the Comprehensive Income and Expenditure Statement:			0
Other items comprising HRA share of the operating income and expenditure included in the Comprehensive Income and Expenditure Statement:	(28,797)		(28,797)
Interest payable and similar charges	20,741	1,088	21,829
(Surplus) or deficit for the year on HRA services	(299,421)		(298,333)
Statement of Movement on the HRA Balance			
Balance on the HRA at the end of the previous year	(59,393)		(59,393)
(Surplus) or deficit for the year on the HRA Income and Expenditure Statement	(299,421)		(298,333)
Adjustments between accounting basis and funding basis under statute	311,713	(1,088)	310,625
Net (increase) or decrease before transfers to or from reserves	12,292		12,292
Transfers to or (from) reserves	0		0
(Increase) or decrease in year on the HRA	12,292		12,292
Balance on the HRA at the end of the current year	(47,101)		(47,101)
Items included in the HRA CI&E statement but excluded from the movement on the HRA balance for the year			

the year

Net additional amount required by statute and non-statutory proper practices to be credited or debited to the HRA Balance for the year	311,713	(1,088)	310,625
Other Items	316,590		316,590
Net charges made for retirement benefits in accordance with IAS19	(4,877)	(1,088)	(5,965)

# SUPPLEMENTARY STATEMENTS

### Housing Revenue Account Comprehensive Income and Expenditure Statement for the year ended 31 March 2014

The HRA Income and Expenditure Statement shows the economic cost in the year of providing housing services in accordance with generally accepted accounting practices, rather than the amount to be funded from rents and government grants. Authorities charge rents to cover expenditure in accordance with regulations; this may be different from the accounting cost. The increase or decrease in the year, on the basis of which rents are raised, is shown in the Movement on the HRA Statement.

2012/13 Restated			2013/14
£000			£000
	Expenditure		
44,850	Repairs and maintenance		47,149
20,706	Supervision and management – General		19,014
	<ul> <li>Special services</li> </ul>		29,267
•	PFI Costs		2,272
9,517	Rents, rates and other charges		7,688
392	Increased/(decreased) provision for bad debts		2,383
30,346	Depreciation	6	33,544
(258,552)	Revaluation (gain)/loss charged to income & expenditure	6	(118,691)
0	De-recognition of HRA Assets		0
126	Debt Management Expenses		101
(124,279)	Total expenditure		22,727
	Income		
(119,630)	Dwelling rents	1,2,3,4	(123,597)
(2,028)	Non-dwelling rents		(1,946)
(21,159)	Charges for services and facilities		(22,080)
	Leaseholder charges – revenue		(14,580)
	Leaseholder charges – capital		(7,352)
(8,314)	HRA Subsidy/PFI Credit		(6,824)
(306)	Commissioned Support Services Grant		(199)
(216)	REFCUS		(88)
(169,127)	Total income		(176,666)
(293,406)	Net Cost of HRA Services per whole Authority Comprehensive Income and Expenditure Statement		(153,939)
2,041	HRA services share of Corporate and Democratic Core		1,595
(291,365)	Net (Income)/Expenditure for HRA Services	-	(152,344)

2012/13 £000		Notes	2013/14 £000
	HRA share of the operating income and expenditure included in the Comprehensive Income and Expenditure Statement:		
0	Revaluation changes on investment properties		0
(11,796)	(Gain) or loss on sale of HRA non-current assets		(12,889)
21,829 (7,891) 0	Interest payable and similar charges Investment Income Government Grants deferred	5	22,970 (8,184) 0
(10,523)	Capital Grants and Contributions Receivable		(12,736)
1,413	Pensions interest cost and expected return on pensions assets	7	3,046
(298,333)	(Surplus) or deficit for the year on HRA services		(160,137)
	Statement of Movement on the HRA Balance		
(59,393)	Balance on HRA at the end of the previous year		(47,101)
(298,333)	(Surplus) or deficit for the year on the HRA Income and Expenditure Statement		(160,137)
310,625	Adjustments between accounting basis and funding basis under statute	8	172,325
12,292	Net (increase) or decrease before transfers to or from reserves		12,188
12,292	(Increase) or decrease in year on the HRA		12,188
	Balance on the HRA at the end of the		

### Note 1. Gross Rent Income

Gross rent income is the total rent income due for the year after allowance is made for vacant properties. During the year 2.39% of properties used for permanent accommodation were vacant (2.02%, 2012/13). The average rent for all stock excluding service charges was £104.28 per week in 2013/14, an increase of £4.84 or 4.87%, over the 2012/13 level of £99.44 per week.

### Note 2. Housing Stock

The value of Council Dwellings as at 31st March 2014 was £2.357billion (£2.135 billion at 31 March 2013). The basis of the valuation for these dwellings is 'Existing Use Value for Social Housing' based on the vacant possession value of the properties, adjusted to reflect

the occupation by a secure tenant. The vacant possession factor is 25% in 2013/14 (25% in 2012/13), which means that the vacant possession value of the dwellings within the HRA as at 31st March 2014 is £0.589billion (£0.534billion at 31 March 2013). The difference between the vacant possession and the Balance Sheet value shows the economic cost to the Government of providing social housing at less than open market rents.

The Council was responsible at 31 March 2014 for managing self-contained and shared dwellings. The stock was as follows:

2012/13 No.	Property	2013/14 No.
9,843	Bedsitter / 1 Bed accommodation	9,818
7,385	2 Bed accommodation	7,358
4,870	3 Bed accommodation	4,857
1,400	4 Bed+ accommodation	1,384
	Multi-occupied dwellings	
116	Shared units *	74
23,614	Total	23,491

\*Dwelling equivalent

The change in stock can be summarised as follows:

2012/13	2013/14
No.	No.
23,699 Stock at 1 April	23,614
(85) Less sales, demolitions, etc.	(123)
23,614 Stock at 31 March	23,491

### Note 3. Rent Arrears

The arrears at 31 March 2014 were  $\pounds$ 5.723m ( $\pounds$ 5.458m, 31 March 2013). Amounts written off during the year totalled  $\pounds$ 0.227m ( $\pounds$ 0.204m, 31March 2013) and the provision for bad debts at the year end totalled  $\pounds$ 4.394m ( $\pounds$ 4.560m; 31March 2013)

### Note 4. Rent Rebates

Assistance with rents is available under the Housing Benefits scheme for those on low incomes. About 69.62% of the Council's tenants were receiving some help with the costs of rent charges at 31 March 2014.

2012/13 £000		2013/14 £000
119,630	Gross rent income	123,597
12,792	Gross tenant service charge income	12,685
132,422	Total	136,282
85,597	Rent Rebates	88,320
65%	Rebates as % of rent income	65%
	450	

Housing Benefit is administered by the Finance Department under regulations laid down by the Department for Work and Pensions (DWP). The cost of rent rebates granted to council tenants is covered by government subsidy.

### Note 5. Interest Charges

Interest charges met by the Housing Revenue Account are charged by the General Fund in accordance with the Item 8 Credit and Item 8 Debit (General) determination made by the Secretary of State under part II of schedule 4 to the Local Government and Housing Act 1989.

### Note 6. Depreciation

The Item 8 Determination states that the HRA should be charged with depreciation. Depreciation is made up as follows:

2012/13 £000		2013/14 £000
28,509	Operational Assets-dwellings	31,727
1,837	Operational Assets-other	1,817
30,346		33,544

The revaluation of HRA stock is as follows:

	Revaluation (gains)/loss charged to income and expenditure	(118,691)
(258,522)	Total	(118,691)

# Note 7. HRA Contribution to the Pension Reserve

Under IAS 19, the pension amount charged to each council service is the amount of pension benefit earned in the year, as determined by the actuary. This replaces the cash contributions made by services to the Pension Fund. This principle has been applied to the HRA. In addition, the HRA has been charged with its share of the pension interest cost and the return on pension assets, and these, together with the change in service costs have been matched by an appropriation to or from the Pension Reserve such that the net outturn on the HRA is not altered by these accounting adjustments.

# Note 8. Note to the Statement of Movement on the HRA Balance

2012/13 Restated Net Expenditure £000	Notes	2013/14 Net Expenditure £000
	Items included in the HRA Comprehensive	
	Income and Expenditure Statement but excluded from the movement on the HRA	
	Balance for the year	
0	Difference between amounts charged to Income	0
	and Expenditure for amortisation of premiums and	
	discounts and the charge for the year in accordance with statute	
11,796	Gain/loss on sales of HRA fixed assets	12,889
(178)	REFCUS	(780)
0	Revaluation changes on Investment Properties	0
(261)	recognised in I&E Statement on an accruals basis is different from	208
(261)	remuneration chargeable in the year in accordance	200
	with statutory requirements (employee accrual)	
(5,965)	Net charges made for retirement benefits in	(7,731)
	accordance with IAS19	_
0	Reversal of HRA settlement – capital receipt	0
5,392	Total	4,586
	Amounts not included in the HRA Comprehensive Income and Expenditure Statement but required to be included by statute when determining the Movement on the HRA Balance for the year	
0	Capital Grants Unapplied	0
260,855	Transfer from Capital Adjustment Account re Revaluation gain/(loss) charged income & expenditure	121,716
25,042	Capital Expenditure funded by the HRA	22,667
3,825	RCCO – Leaseholder contributions	5,275
4,728	Employers contributions payable to the pension funds and retirement benefits payable direct to pensioners	5,344
0	Reversal of HRA settlement	0
10,783	Reversal of HRA Capital Grant	12,737
305,233	Total	167,739
310,625	Net additional amount required by statute and non-statutory proper practices to be credited or debited to the HRA Balance for the year	172,325

# Note 9. HRA Capital Programme

Total capital expenditure on Land, Houses and other property within the HRA was  $\pounds 87.798m$  ( $\pounds 85.212m$  in 2012/13). The expenditure was funded from the following resources:

2012/13		2013/14
£000		£000
0	Borrowing	15,045
33,082	Capital Receipts	8,006
16,495	Revenue Contributions	27,942
24,163	Major Repairs Reserve	24,068
11,472	Grants	12,737
0	Other Contributions	0
85,212	-	87,798

2012/13		2013/14
£000		£000
	Capital Receipts received within the	
17,348	year were	0
14,078	Useable	0
3,270	Paid to DCLG	0

# Collection Fund Revenue Account for the year ended 31 March 2014

2012/13 £000	2012/13 £000		Notes	2013/14 £000	2013/14 £000
	Amounts re	equired by statute to be credited to the Council Tax	e Collect	ion Fund	
(105,353)		Income from council tax (net of benefits)	1,2,3, 4	(111,362)	
(26,223)	(131,576)	Council Tax benefits		0	(111,362)
		Income collectable from business ratepayers NNDR			
	(476,385)	Income collectable from business ratepayers Business Rate Supplement	6		(488,528)
	(17,376)	Income collectable from business ratepayers Contribution towards previous year's estimated Collection Fund Deficit	7		(17,038)
(40)		Collection of deficit - LB Camden		0	
(12)	(52)	- Greater London Authority		0	0
	(625,389)	Total			(616,928)
	Amounts r	equired by statute to be debited to the Precepts and demands from major preceptors and the authority Precepts and Council demand	e Collecti	ion Fund	
99,469		- LB Camden (including Garden Squares)		83,905	
29,860	129,329	- Greater London Authority Business Rates		24,881	108,786
3,011		NNDR allowable costs and adjustments		1,202	
473,374	476,385	Contribution to the NNDR pool Business Rates: shares of non- domestic rating income to major preceptors and the billing		0	1,202
0		authority - LB Camden		147,421	
0	0	- Greater London Authority Business Rates: Payment with		98,280	245,701
	0	respect to central share - Central Government Transitional protection payments for non-domestic rates			245,701
	0	יסי ווסוו-מסווובסנוט ומנפס			4,636

2012/13 £000	2012/13 £000		Notes	2013/14 £000	2013/14 £000
		Business Rate Supplement			
17,263		Payments to Greater London Authority's Business Rate Supplement Account	7	16,976	
113	17,376	Administrative costs	7	62	17,038
		Impairment of debts/appeals for Council Tax	-		
452		(Decrease)/increase in provision		597	
(16)	436	for uncollectable amounts Amounts written off/(on)		587	1,184
		Impairment of debts/appeals for non-domestic rates	-		,
0		(Decrease)/increase in provision for uncollectable amounts		29,354	
0	0	Amounts written off/(on)		754	30,108
		Contribution towards previous year's estimated Collection Fund Surplus Distribution of surplus			
0		- LB Camden		326	
0	0	- Greater London Authority		99	425
	623,526	Total	-	_	654,781
	(1,863)	Deficit/(Surplus) for the year			37,853
		Collection Fund Balance for Council Tax			
1,006		Deficit/(Surplus) at beginning of year		(857)	
(1,863)	(857)	Deficit/(Surplus) for the year		(967)	(1,824)
		Collection Fund Balance for non-domestic rates	-		
0		Deficit/(Surplus) at beginning of year		0	
0	0	Deficit/(Surplus) for the year		38,820	38,820
-	(857)	Deficit/(Surplus) at end of year	-	_	36,996

# Note 1. General

The Collection Fund was established on 1 April 1990 under the provisions of the Local Government Finance Act 1988. It accounts for all transactions on council tax, business rates and residual community charge. Although it is kept separate from the Comprehensive Income and Expenditure Statement, Camden's share of the Collection Fund balance forms part of the Balance Sheet.

# Note 2. Council Tax

The Council Tax is a property-based tax with a system of personal discounts, based upon the nature and degree of occupation of the property concerned. For the purpose of assessing the tax, all domestic properties were valued by the HM Revenue and Customs and placed in one of eight bands, depending upon the estimated market value at 1 April 1991.

### Note 3. Council Demand

The Council's demand on the Collection Fund for council tax represents the balance of spending for the year to be met from council tax, together with any deficit or surplus met in that year in respect of community charge.

Regulations prescribe that any surplus or deficit in respect of council tax items in the Collection Fund is to be split between the Council and major preceptors. These adjustments are determined at the time of tax setting and included in the precepts and Council demand.

Market Value in April 1991	Band	2013/14 Council Tax £	Number of properties at 31 March 2014	Number of properties at time of tax setting		Tax base for tax setting £
Less than £40,000	A	882.99	3,834	3,838	2/3	1,556.12
£40,000 - £52,000	В	1,030.15	11,586	11,139	7/9	4,194.63
£52,000 - £68,000	С	1,177.31	20,090	19,896	8/9	9,889.03
£68,000 - £88,000	D	1,324.48	25,212	24,919	9/9	15,395.00
£88,000 - £120,000	Е	1,618.81	17,530	17,169	11/9	14,873.54
£120,000 - £160,000	F	1,913.14	10,914	10,671	13/9	11,889.57
£160,000 - £320,000	G	2,207.47	11,948	11,839	15/9	16,508.69
£320,000 or more	Н	2,648.96	4,404	4,372	18/9	7,810.50
Total			105,518	103,843	· · ·	82,117.08

# Note 4. Council Tax Bands

By law, the tax for each band is set as a fraction of the band D charge. For 2013/14, the Council estimated that a band D charge of £1 would produce an income of £82,117. This figure is used by the preceptors and the Council to set the band D charge and is known as the Council Tax Base or the total of band D equivalent properties. The base is determined by taking the number of properties in each band, adjusting for discounts (including that for single occupancy of 25%), exemptions and non-collection, and multiplying by the appropriate fraction for that band. Following a

change in the law, since 1 April 2004 discounts on unoccupied, furnished property have been set at 10% and there is no discount on unoccupied, unfurnished property.

In 2013/14 the council tax for band D was set as follows:

	£
Camden	1,021.48
Greater London Authority	303.00
Total	1,324.48

The amount for Camden was £1,021.53 in 2012/13. The amount for the Greater London Authority was £306.72 in 2012/13.

### Note 5. Council Tax - Uncollectable Amounts

The provision to cover bad debts stood at £8.699m on 31 March 2014 (£8.102m; 31 March 2013). This represents 54.31% of the outstanding arrears (58.49%; 31 March 2013).

### Note 6. Collection of National Non-Domestic Rates

Under the arrangements for National Non-Domestic Rates (NNDR) the Council collects business rates for its area, which are based on local rateable values and a multiplier set by the Government. From 1 April 2005 there are two multipliers, the small business non-domestic rating multiplier, which is applicable to those that qualify for the small business relief and the non-domestic rating multiplier, which is applicable to all other businesses and includes a supplement to pay for small business relief. The small business non-domestic rating multiplier for 2013/14 is 46.2p and the non-domestic rating multiplier is 47.1p (45.0p and 45.8p, 2012/13 respectively). The total amount collectable, less certain reliefs and deductions, is distributed between the Government, Greater London Authority and the London Borough of Camden.

At 31 March 2014, the non-domestic rateable value of the borough was  $\pounds$ 1,248.308m ( $\pounds$ 1,240.179m, 31 March 2013). On 1 April 2010 a national revaluation of all commercial properties was undertaken by the Valuation Office, which resulted in the significant increase in the rateable value of the borough. Transitional arrangements have limited changes to bills and are being phased out over five years.

Appeals against the original rateable values continue to be received. A significant number of these are backdated downward revaluations that resulted in lower income being received from business ratepayers.

2012/13	2012/13		2013/14	2013/14
£000	£000		£000	£000
		Income from business ratepayers Non-domestic rate charge		548,437

	6,312 SBBR Supplement		7,072
(2,528)	Transitional relief	4,636	
(50,206)	Less - mandatory charity relief	(54,159)	
(18,746)	<ul> <li>empty property relief</li> </ul>	(17,290)	
(167)	(71,647) - discretionary relief	(168)	(66,981)
	476,385 Income due from business ratep	bayers	488,528

# Note 7. Business Rate Supplement

Since 2010/11, Camden has been collecting an additional levy from non-domestic business rate payers, under the statutory arrangements of the Business Rates Supplement Act 2009, on behalf of the Greater London Authority to fund the Crossrail project.

2012/13 £000	2012/13 £000	2013/14 £000	2013/14 £000
	Income from business ratepayers		
	20,102 Business Rate Supplement Levy		19,764
(2,009)	Less - mandatory charity relief	(2,097)	
(712)	- empty property relief	(624)	
(5)	(2,726) - discretionary relief	(5)	(2,726)
	17,376 Income due from business		17,038
	ratepayers		
	BRS collection costs, credited to the		
(70)	Council's General Fund	(62)	
(43)	(113) Bad debt provision/losses on collection	0	(62)
	17,263 Contribution to Greater London Authority in respect of BRS	_	16,976

# PENSION FUND

# **Explanatory Foreword**

### **Introduction**

The Council is the administrating authority for the Camden Pension Fund. The Fund is governed by the Superannuation Act 1972. The fund is administered in accordance with the following secondary legislation:

- the LGPS (Benefits, Membership and Contributions) Regulations 2007 (as amended)

- the LGPS (Administration) Regulations 2008 (as amended)
- the LGPS (Management and Investment of Funds) Regulations 2009

The Accounts have been prepared in accordance with the 2013/14 Code of Practice on Local Authority Accounting in the United Kingdom, issued by CIPFA, which is based upon International Financial Reporting Standards (IFRS), as amended for the UK public sector.

All employees can become contributors on appointment with Camden or a scheduled or admitted body. The Fund's income is derived from employees, contributions from employing authorities and income from investments.

The Fund operates as a defined benefit scheme and provides retirement pensions and lump sum allowances, widows' and children's pensions and death gratuities.

### Fund Management

The day-to-day management of the Fund investments is carried out by the professional fund managers. As at 31 March 2014 there were 8 managers investing on behalf of the Fund:

Aberdeen Asset Managers Ltd Insight Investment Legal & General Investment Management Ltd CB Richard Ellis Collective Investors Ltd Partners Group Real Estate BlueCrest Capital Management (UK) LLP Brevan Howard Asset Management LLP Baring Asset Management Ltd

A ninth manager, Goldman Sachs Asset Management, was also active in 2013/14 with the Fund disinvesting during the year. There also remains accrued income with three other previous fund managers Fidelity Investments Ltd, Schroder Investment Management Ltd and UBS Global Asset Management (UK) Ltd, which will be transferred across to current fund managers once the cash is realised.

Each manager operates within mandated investment management agreements and targets originally determined by the Council's Audit and Corporate Governance (Pensions) Sub-Committee. There are a small number of assets that are held directly by the Council, which are managed under the delegation of the Director of Finance.

Overall investment strategy is the responsibility of the Audit and Corporate Governance (Pensions) Sub-Committee, which consists of eight councillors who receive advice from the Director of Finance and the Borough Solicitor, as well as the fund managers and the following professional consultants:

Hymans Robertson LLP (Actuarial & Benefit Services) AON Hewitt (Investment Consultancy) Karen Shackleton (Independent Investment Advisor) PIRC (Corporate Governance Services, from November 2013, previously Manifest)

Trade Union representatives, admitted bodies and retired members are also invited to attend the Sub Committee as observers. Sub Committee meetings are held on a quarterly basis. The details of the Sub Committee meetings, including agendas, minutes and regular reports on the Fund's performance, can be found through the Camden website:

#### http://democracy.camden.gov.uk/ieListMeetings.aspx?CommitteeId=180

The market value of the assets (including cash & income receivable) held by the Fund Managers, the Custodian and the Council as at 31 March 2014 is as follows:

2012/13			2013/1	4
£000	%	Fund Managers	£000	%
				/
325,253	29%	Aberdeen Asset Managers Ltd	330,699	28%
100,487	9%	Baring Asset Management Ltd	102,221	9%
53,081	5%	BlueCrest Capital Management (UK) LLP	54,029	5%
51,852	4%	Brevan Howard Asset Management LLP	50,822	4%
50,247	4%	CB Richard Ellis Collective Investors Ltd	55,843	5%
174	0%	Fidelity International	175	0%
122,439	11%	Goldman Sachs Asset Management	49	0%
0	0%	Insight Investment	122,345	11%
383,363	34%	Legal & General Investment Management Ltd	400,088	34%
30,447	3%	Partners Group Real Estate SICAR	43,913	4%
503	0%	Schroder Investment Management Ltd	472	0%
363	0%	UBS Global Asset Management (UK) Ltd	339	0%
5,671	1%	JPM Custodian Cash Account	4,413	0%
(244)	0%	Council	(1,433)	0%
1,123,636	100%		1,163,975	100%

The negative position shown on the Council assets is due to outstanding net creditors from invoices on the 31<sup>st</sup> March, and a negative cash position in 2014.

# **Actuarial Valuations**

The Fund is subject to actuarial valuation every three years. The actuary is required to specify the employer's rate of contribution to the Fund necessary to ensure that present and future commitments can be met. The last completed actuarial valuation of

the Fund was carried out as at 31 March 2013, the results of which take effect from 1 April 2014. The full valuation report can be read here:

http://www.camden.gov.uk/ccm/navigation/council-and-democracy/publications-and-finances/pensions/

The market value of the Fund's assets at the 2013 valuation date was £1.124bn. The actuarial value of the Fund's accrued liabilities, allowing for future pay increases, was  $\pounds$ 1.487bn; therefore there was a shortfall of £364m (24.4%).

The employers' contribution rates were calculated using the projected unit actuarial method and the main actuarial assumptions as follows:

CPI Price Inflation	2.5% per annum
Pay increases	4.3% per annum
Gilt-based discount rate	<b>3.0%</b> per annum
Funding basis discount rate	4.6% per annum

Assets were valued at the discounted value of future income assuming a 1.6% per annum average growth on income reinvested, known as the asset outperformance adjustment. This assumes that dividend income would be re-invested, and would share in the long-term growth in capital value of those investments.

At the prior actuarial valuation on 31 March 2010 the assets were valued as sufficient to meet 76% of the liabilities. The employer's contribution rate from 2011/12 to 2013/14 was calculated as 28.1% of pensionable pay. This is the average employer contribution rate required for the three years starting in 2011/12. The Council agreed a contribution strategy with a cap of 1% on increases (and decreases) to its Employer Contribution, following agreement with the Fund's actuary, meaning that in 2013/14 the contribution rate from the Administering Authority was 26.3%.

### **Fund Portfolio and Diversification**

The Regulations require that the Members of the Audit & Corporate Governance (Pensions) Sub Committee and Fund Managers should pay regard to the need to diversify investments and also to the suitability of particular investments. The Fund's Statement of Investment Principals and Funding Strategy Statement can be found within the Annual Report on the Pension Fund website:

http://www.camden.gov.uk/ccm/content/council-and-democracy/publications-and-finances/pensions/camdens-pension-fund

# Admitted and Scheduled Bodies

The admitted bodies and scheduled bodies which made contributions to the Fund in 2013/14 were as follows:

#### **Admitted Bodies**

Abbey Road Housing Co-op Agar Grove Housing Co-op Age UK Camden British Association for Adoption & Fostering Busy Bee Cleaning Ltd Camden Arts Centre Camden Citizens Advice Bureau Camden Community Nurseries Ltd Camden Volunteer Bureau Care UK Ltd Caterlink Ltd Chalk Farm Housing Group Circle Care and Support Ltd **CIS Security Ltd** Coram Family Creative Support Ltd **Greenwich Leisure Ltd** Hays Recruitment Ltd Holborn Community Association Home Connections Land Data CIC Local Government Improvement & Development (now IDeA) Local Government Information Unit Mears Care Ltd MITIF PFI National Association for Local Councils NSL Ltd Plan Care **RM Education Ltd** S&K Car Park Management Ltd Voluntary Action Camden

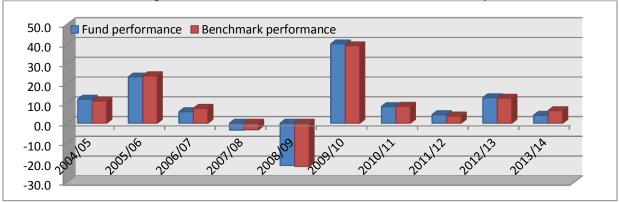
#### **Scheduled Bodies**

Abacus Belsize School Children's Hospital School St Luke's School UCL Academy

### <u>Returns</u>

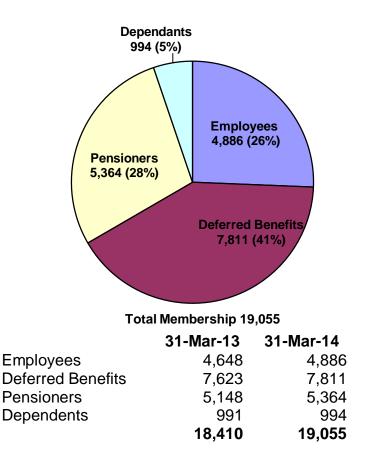
The overall value of the Fund has risen by 122% during the last ten years. The diagram below, based on figures prepared by the WM Company, provides a comparison between the performance of Camden's Fund and that of the average of

other participating funds, including company pensions, for each year over this period. It shows the time-weighted return on investments for each calendar year.



### **Membership**

Total membership of the Fund at 31 March 2014 was 19,055 (18,410 in 2013). Within the totals shown in the pie chart below are 297 employees, 816 deferreds, 596 pensioners and 80 dependents attributable to admitted bodies and scheduled bodies.



# Pension Fund Account for the year ended 31 March 2014

In compiling the 2013/14 Statement of Accounts the London Borough of Camden are using investment data from the custodian, JP Morgan.

2012/13 £000		Notes	2013/14 £000
	Contributions receivable:		
38,192	From Employers	3	39,992
9,549	From Members	3	9,580
944	Pension Strain	3,4	936
48,685	-	·	50,508
	Transfers in from other pension funds:		
4,581	Transfers in (individual)		5,261
	Benefits payable:		
(39,267)	Retirement pensions	3	(40,958)
(8,707)	Commutation of pensions and lump sum		(8,505)
	retirement benefits	3	
(607)	Lump sum death benefits	3	(915)
(48,581)			(50,378)
	Payments to and on account of leavers:		(= 0 = 0)
(2,834)	Transfers out (individual)		(5,279)
(8)	Refund of contributions	-	(9)
0	Contribution Equivalent Premiums	5	1
(2,842)	Other Developments		(5,287)
(coo)	Other Payments:		(647)
(690)	Administration costs	7	(647)
(306)	Other expenditure	1	(246)
(996)	Not additiona from dealing with members		(893)
847	Net additions from dealing with members		(789)
	Returns on investments		
14,550	Investment income	8	13,803
(212)	Tax deducted from investment income		(417)
(4,733)	Management fees	9	(6,291)
118,823	Change in market value of investments	10	34,033
128,428	Net returns on investments		41,128
129,275	Net increase/(decrease) in the fund		40,339
994,361	Net assets at 1 April 2013		1,123,636
1,123,636			1,163,975
1,123,030	$\mathbf{V} = \mathbf{U} = $		1,103,973

# Pension Fund Net Assets Statement as at 31 March 2014

31 March 2013 £000	_	Notes	31 March 2013 £000
	Investments at market value		
	Pooled Investment Vehicles:		
122,439	<ul> <li>Fixed Interest Securities</li> </ul>	12,13	122,345
27,009	<ul> <li>Index Linked Securities</li> </ul>	12,13	25,830
311,448	<ul> <li>UK Equities</li> </ul>	12,13	326,353
44,905	<ul> <li>Overseas Equities</li> </ul>	12,13	47,905
100,487	<ul> <li>Diversified Growth Fund</li> </ul>	12,13	102,221
104,934	<ul> <li>Fund of Hedge Funds</li> </ul>	12,13	104,851
711,222	_	-	729,505
39	Fixed Interest securities - Public Sector		36
59,493	UK Equities		58,293
263,933	Overseas Equities	12,13	266,929
75,930	Property	12,13	93,995
11	Venture Capital	12,13,16	0
10,892	Cash deposits	12,13	13,054
2,410	Investment Income Receivable	12,13	3,632
1,123,930	_	-	1,165,444
	Other net assets		
93	Cash held by Camden	12,13	(959)
404	Current assets	15	592
(791)	Current liabilities	15	(1,102)
1,123,636	Total net assets	-	1,163,975

Both the 2013 and 2014 investment valuations above are drawn from the custodian reporting system.

The net asset statement includes all assets and liabilities of the fund at 31 March 2014, but excludes long-term liabilities to pay pensions and benefits in future years. The only unlisted securities held were the Venture Capital holdings, which was a legacy investment in run-off, and the final distribution was received in the year.

# Note 1. Accounting Policies

i) The accounts summarise the transactions of the fund and report on the net assets available to pay pension benefits. The accounts do not take account of obligations to pay pensions and benefits which fall due after the end of the financial year. The actuarial present value of promised retirement benefits, valued on an International Accounting Standard (IAS) 19 basis, is disclosed at Note 2 of these accounts.

ii) Investments are shown in the Net Assets Statement at market value. Market valuations are as provided by the Custodian and are based on bid values as at the Net Assets Statement date. Values of 3rd party assets for which the JPM Pricing team cannot source values are priced using the latest accounting reports provided by the investor manager, and if this valuation point differs to year end the Net Asset Value is adjusted for any further drawdown at cost. Prices in foreign currencies are translated at the closing rates of exchange as at 31st March.

iii) Assets and liabilities in overseas currencies are translated into sterling at the exchange rates prevailing at the balance sheet date. Transactions during the year are translated at rates applying at the transaction dates.

iv) The cost of administration is charged directly to the fund partly by the Administering Authority, London Borough of Camden, and partly by the Shared Service run by Camden, Wandsworth and Merton.

v) Income due from equities is accounted for on the date stocks are quoted exdividend.

vi) Income from fixed interest and index-linked securities, cash and short-term deposits is accounted for on an accruals basis.

vii) Income from other investments is accounted for on an accruals basis.

viii) The change in market value of investments during the year comprises all increases and decreases in the market value of investments held at any time during the year, including profit and losses realised on sales of investments and unrealised changes in market value.

ix) When foreign exchange contracts are in place in respect of assets and liabilities in foreign currencies, the contract rate is used. Other assets and liabilities in foreign currencies are expressed in sterling at the rates of exchange ruling at year end. Income from overseas investments is translated into sterling at an average rate for the period.

x) Surpluses and deficits arising on conversion are dealt with as part of the change in market values of the investments.

xi) Normal contributions, both from members and employers, are accounted for in the payroll month to which they relate, at rates as specified in the rates and adjustments

certificate. Additional contributions from employers are accounted for in accordance with the agreement under which they are paid, or in the absence of such agreement, when received.

xii) Under the rules of the scheme, members may receive a lump sum retirement grant in addition to their annual pension. Lump sum retirement grants are accounted for from the date of retirement. Where a member can choose to take a greater retirement grant in return for a reduced pension these lump sums are accounted for on an accruals basis from the date the option is exercised.

### Note 2. Actuarial Valuation

In addition to the triennial funding valuation, the Fund's actuary also undertakes a valuation of the pension fund liabilities every year, on an IAS 19 basis. For 2013/14 Hymans Robertson carried out this analysis, and their reported findings can be found in the accompanying report.

Pension Fund Actuarial Valuation Report

### Note 3. Analysis of Contributions and Benefits

2012/13 £000		2013/14 £000
	Contributions receivable	
43,148	Administering Authority	44,483
55	Scheduled Bodies	130
5,482	Admitted Bodies	5,895
48,685	-	50,508
	Benefits payable	
(41,744)	Administering Authority	(42,976)
(7)	Scheduled Bodies	(261)
(6,830)	Admitted Bodies	(7,141)
(48,581)	-	(50,378)

### Note 4. Pension Strain

This is a payment to the Pension Fund from departmental budgets to make up for the funding shortfall following early retirement or ill health retirement.

# Note 5. Contributions Equivalent Premiums

This is a payment to the Contributions Agency to reinstate employees into the State Earnings Related Pension Scheme. This applies only to employees who have received a refund of contributions.

# Note 6. Related Party Transactions

The Camden Pension Fund is administered by Camden Council, and consequently there is a strong relationship between the council and the pension fund.

In 2013/14 £112k was paid to the council for accountancy services (£109k in 2012/13), and £374k was paid to the Shared Service for pensions administration (£189k in 2012/13, with a further £271k paid to the council).

As at 31 March 2014, a cash balance of -£959k relating to the Pension Fund was owed to the council (£93k was held by the council at 31 March 2013).

There were no other transactions with related parties other than those which are disclosed elsewhere within the accounts.

# Note 7. Other Expenditure

Other Expenditure included the following items:

2012/13 £000		2013/14 £000
86	Actuarial Advice	67
96	Investment Consultancy	92
19	Audit	21
53	Custodian	25
35	Corporate Governance	18
17	Statistical Services	23
306	Total	246

# Note 8. Pension Fund Investment Income

A detailed breakdown of this figure is shown below:

2012/13 £000		2013/14 £000
2,516	Fixed interest securities UK equities Overseas equities	2 2,899 7,252

4,226	Property unit trusts	3,657
53	Interest on cash deposits	(7)
14,550	Total income	13,803

### Note 9. Management Fees

The fees levied by the Fund Managers were as follows:

2012/13		2013/14
£000		£000
1,234	Aberdeen	1,369
73	Barings	458
1,454	BlueCrest	1,784
568	Brevan Howard	979
115	CB Richard Ellis	124
311	Fidelity	5
213	Goldman Sachs	215
214	Legal & General	198
551	Partners Group	1,159
4,733	Total	6,291

In 2012/13 the Fund appointed new managers Barings, BlueCrest and Brevan Howard, and disinvested from Fidelity. As such the fees reported against these managers in 2012/13 are part-year.

In 2013/14 the Fund invested in a second Partners Group fund, which incurred additional management fees and organizational fees.

# Note 10. Change in Market Value of Investments for the year ended 31 March 2014

	Realised Gain £000	Unrealised Gain £000	Movement 2013/14 £000
Pooled Investment Vehicles:			
<ul> <li>Fixed Interest Securities</li> </ul>	40,645	(40,691)	(46)
<ul> <li>Index Linked Securities</li> </ul>	0	(1,179)	(1,179)
- UK Equities	6,958	20,947	27,905
<ul> <li>Overseas Equities</li> </ul>	0	3,000	3,000
<ul> <li>Fund of Hedge Funds</li> </ul>	0	(83)	(83)
<ul> <li>Diversified Growth Fund</li> </ul>	0	1,641	1,641
	47,603	(16,365)	31,238
Fixed Interest securities - Public Sector	0	(3)	(3)
UK Equities	718	(4,673)	(3,956)
Overseas Equities	9,319	(9,290)	29

Property	(395)	2,536	2,141
Venture Capital	(387)	389	2
Total Investments	56,857	(27,406)	29,451
Currency	(43)	(18)	(61)
Total	56,814	(27,424)	29,390
Gross up of Investment Manager Fees netted off fund value			4,643
2013/14 Mc	ovement on In	vestments	34,033

# Note 11. Purchases & Sales

Pension Fund Purchases and Sales by Asset Type for the year ended 31 March 2014:

2012/13 £000		2013/14 £000
	Purchases	
	Pooled Investment Vehicles:	
0	<ul> <li>Fixed Interest Securities</li> </ul>	121,300
0	<ul> <li>Index Linked Securities</li> </ul>	0
0	<ul> <li>UK Equities</li> </ul>	0
772	<ul> <li>Overseas Equities</li> </ul>	0
100,000	<ul> <li>Fund of Hedge Funds</li> </ul>	0
98,231	<ul> <li>Diversified Growth Fund</li> </ul>	93
199,003	_	121,393
0	Fixed Interest securities - Public Sector	0
7,622	UK Equities	6,823
57,289	Overseas Equities	34,542
13,233	Property	23,417
277,147	Total Purchases	186,175
	- Salos	
0 0 (85,392)	Sales Pooled Investment Vehicles: - Fixed Interest Securities - Index Linked Securities - UK Equities - Overseas Equities Euclore Hedge Euclore	(121,349) 0 (13,000) 0
0 0	<ul> <li>Pooled Investment Vehicles:</li> <li>Fixed Interest Securities</li> <li>Index Linked Securities</li> <li>UK Equities</li> </ul>	0 (13,000)
0 0 (85,392) 0	<ul> <li>Pooled Investment Vehicles:</li> <li>Fixed Interest Securities</li> <li>Index Linked Securities</li> <li>UK Equities</li> <li>Overseas Equities</li> <li>Fund of Hedge Funds</li> </ul>	(13,000) 0 0
0 0 (85,392) 0 0	<ul> <li>Pooled Investment Vehicles:</li> <li>Fixed Interest Securities</li> <li>Index Linked Securities</li> <li>UK Equities</li> <li>Overseas Equities</li> <li>Fund of Hedge Funds</li> </ul>	(13,000) 0 0
0 (85,392) 0 ( <b>85,392)</b>	Pooled Investment Vehicles:         -       Fixed Interest Securities         -       Index Linked Securities         -       UK Equities         -       Overseas Equities         -       Fund of Hedge Funds         -       Diversified Growth Fund	(13,000) 0 0
0 (85,392) 0 (85,392) (85,392) 0	Pooled Investment Vehicles:         -       Fixed Interest Securities         -       Index Linked Securities         -       UK Equities         -       Overseas Equities         -       Fund of Hedge Funds         -       Diversified Growth Fund	(13,000) 0 0 (134,349) 0
0 (85,392) 0 ( <b>85,392)</b> 0 (15,147)	Pooled Investment Vehicles:         -       Fixed Interest Securities         -       Index Linked Securities         -       Index Linked Securities         -       UK Equities         -       Overseas Equities         -       Fund of Hedge Funds         -       Diversified Growth Fund         Fixed Interest securities - Public Sector         UK Equities         Overseas Equities	(13,000) 0 0 (134,349) 0 (4,068)
0 (85,392) 0 ( <b>85,392)</b> 0 (15,147) (161,715)	Pooled Investment Vehicles:         -       Fixed Interest Securities         -       Index Linked Securities         -       Index Linked Securities         -       UK Equities         -       Overseas Equities         -       Fund of Hedge Funds         -       Diversified Growth Fund         Fixed Interest securities - Public Sector         UK Equities         Overseas Equities	(13,000) 0 0 (134,349) 0 (4,068) (31,575)

The Fund has held pooled investments in fund of hedge funds and index linked securities throughout the year without addition or disposal.

Note 12. Pension Fund Analysis of Investments at Market Value
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31 March 2013 £000		31 March 2014 £000
39	Government fixed interest UK	36
27,009	Pooled Vehicle - Government index linked UK	25,830
122,439	Pooled Vehicle - Fixed Interest Securities	122,345
149,487		148,211
	UK Equities	
59,493	Quoted	58,293
311,448	Pooled Vehicle - UK Equities	326,353
370,941	_ '	384,645
·	Overseas Equities	<u> </u>
8,514	Argentina	8,763
5,392	Australia	4,171
17,770	Brazil	20,497
13,049	Canada	14,972
2,863	China	4,296
4,687	Curacao	7,984
3,816	France	4,213
13,019	Hong Kong	9,070
7,409	Italy	7,529
18,810	Japan	13,972
6,947	Mexico	6,632
3,320	Singapore	2,666
0	South Africa	5,160
8,312	South Korea	8,171
15,418	Sweden	13,450
43,078	Switzerland	38,661
12,273	Taiwan	10,981
79,256	USA	85,741
44,905	_Pooled Vehicle - L&G Global Equity Fund	47,905
308,839		314,834
	Property	
45,483	UK Property	50,082
30,447	_Global Real Estate	43,913
75,930	<u>-</u> .	93,995
	Hedge Funds	
104,933	_Pooled Vehicles	104,851
104,933	<u> </u>	104,851
	Diversified Growth Fund	

100,487	Pooled Vehicles	102,221
100,487		102,221
	Venture Capital	
11	Midland Growth Fund	0
11	_	0
2,410	Investment Income Receivable	3,632
10,892	Cash Deposits	13,054
93	Cash at Authority	(959)
(387)	Net Debtors / Creditors at Authority	(510)
1,123,636	Total Asset Value	1,163,975

# Note 13. Valuations by Fund Managers

2012/13 £000		2013/14 £000
	Aberdeen Asset Managers Ltd	
55,900	- UK equities	54,612
263,927	- Overseas equities	266,929
4,171	- Cash	7,216
1,255	- Income Receivable	1,942
	Baring Asset Management Ltd	
100,487	<ul> <li>Pooled investment vehicle</li> </ul>	102,221
	BlueCrest Capital Management (UK) LLP	
53,081	<ul> <li>Pooled investment vehicle</li> </ul>	54,029
	Brevan Howard Asset Management LLP	
51,852	<ul> <li>Pooled investment vehicle</li> </ul>	50,822
	CB Richard Ellis Collective Investors Ltd	
3,592	- UK equities	3,681
6	- Overseas equities	0
24,748	<ul> <li>Pooled investment vehicle</li> </ul>	30,472
20,735	- Property unit trusts	19,610
376	- Cash	1,240
790	- Income Receivable	840
	Fidelity International	
0	- UK equities	0
25	- Cash	131
149	- Income Receivable	44
	Goldman Sachs Asset Management	
122,439	<ul> <li>Pooled investment vehicle</li> </ul>	0
0	- Cash	49
	Insight Investment	
0	- Pooled investment vehicle	122,345
	Legal & General Investment Management	
	Pooled investment vehicles	

27,009	- Index linked securities	25,830
311,448	- UK equities	326,353
44,905	- Overseas Equities	47,905
	Partners Group Real Estate	
30,447	- Property SICAR	39,669
0	- Pooled investment vehicle	4,244
	Schroder Investment Management Ltd	
23	- Cash	5
479	- Income Receivable	467
	UBS Ltd Fixed interest securities	
14	- Cash	1
349	- Income Receivable	338
	JPM Custodian Account	
5,670	- Cash	4,412
1	- Income Receivable	1
	Council	
39	<ul> <li>Public sector fixed interest securities</li> </ul>	36
11	- Venture Capital	0
93	- Cash	(959)
(387)	- Net Debtors & Creditors	(510)
1,123,636	Total	1,163,975

The public sector fixed interest securities held directly by the Council are valued using the Debt Management Office gilt reference prices from the DMO website as of 31st March.

# Note 14. Valuation by Reliability of Information

The valuation of financial instruments has been classified into three levels, according to the quality and reliability of information used to determine fair values.

#### Level 1

Financial instruments at Level 1 are those where the fair values are derived from unadjusted quoted prices in active markets for identical assets or liabilities. Products classified as Level 1 comprise quoted equities, quoted fixed securities, quoted index linked securities and unit trusts. Listed investments are shown at bid prices. The bid value of the investment is based on the bid market quotation of the relevant stock exchange.

#### Level 2

Financial instruments at Level 2 are those where quoted market prices are not available; for example, where an instrument is traded in a market that is not considered to be active, or where valuation techniques are used to determine fair value and where these techniques use inputs that are based significantly on observable market data.

#### Level 3

Financial instruments at Level 3 are those where at least one input that could have a significant effect on the instrument's valuation is not based on observable market data. Such instruments would include unquoted equity investments and hedge fund of funds, which are valued using various valuation techniques that require significant judgement in determining appropriate assumptions.

The following table provides an analysis of the financial assets and liabilities of the pension fund, as held at the Custodian, grouped into Levels 1 to 3 based on the level at which the fair value is observable.

	Quoted market price	Using observable inputs	With significant unobservable inputs	
Values at 31 March 2014	Level 1 £000	Level 2 £000	Level 3 £000	Total £000
Assets:				
Cash & Currencies	3,306	0	0	3,306
Cash Equivalents	0	10,340	0	10,340
Equities	321,541	0	3,680	325,221
Forward Currency Contract	0	4	0	4
Pooled Funds	0	783,831	39,669	823,500
Receivables	4,005	0	0	4,005
Total Financial Assets	328,852	794,176	43,349	1,166,377
Liabilities:				
Forward Currency Contract	0	(2)	0	(2)
Payables	(967)	Ó	0	(967)
Total Financial Liabilities	(967)	(2)	0	(969)
Grand Total	327,885	794,173	43,349	1,165,408

Financial assets classed at Level 3 include the SICAR property investment held by Partners Group, and one of the underlying CBRE property investments.

	Quoted market price	Using observable inputs	With significant unobservable inputs	
Values at 31 March 2013	Level 1 £000	Level 2 £000	Level 3 £000	Total £000
Assets:				
Cash & Currencies	826	0	0	826
Cash Equivalents	0	10,066	0	10,066
Equities	319,834	0	3,592	323,426
Pooled Funds	0	756,705	30,447	787,152
Receivables	3,082	0	0	3,082
Total Financial Assets Liabilities:	323,741	766,772	34,039	1,124,552

Payables	(672)	0	0	(672)
Total Financial Liabilities	(672)	0	0	(672)
Grand Total	323,069	766,772	34,039	1,123,880

# Note 15. Analysis of Net Current Assets and Liabilities

2012/13 £000	_	2013/14 £000
20	Capital Costs receivable	0
384	Admitted Authorities payments receivable	592
404		592
	Liabilities	
(577)	Creditors	(985)
(215)	Unpaid Benefits	(117)
(792)	_	(1,102)
(387)	_Net Total	(510)

# Note 16. Venture Capital

The venture capital holdings are a legacy investment in The Midland Growth Fund, established in 1985. The fund was set to be wound up by March 2003, although a number of extensions had been agreed to realise the remaining unquoted investment. The final distribution was received in 2013/14 and the investment has now completed.

# Note 17. Direct Transaction Costs

The amount of direct transaction costs incurred by each Fund Manager was as follows:

2012/13		2013/14
£		£
64,572	Aberdeen	130,347
0	Barings	0
0	BlueCrest	0
0	Brevan Howard	0
16,513	CB Richard Ellis	19,870
106,240	Fidelity	0
0	Goldman Sachs	0
67,466	Legal & General	19,469
0	Partners Group	0
254,790	Total	169,686

Direct transaction costs on purchases and sales are only reported in segregated investment mandates, and above on purchases / sales of units in the L&G pooled equity vehicles. In addition to these costs, indirect costs are incurred through the bid-offer spread on investments within the other pooled investment vehicles.

# Note 18. Additional Voluntary Contributions

Additional voluntary contributions are not included in the Pension Fund Accounts in accordance with regulation 5(2)(c) of the Pension Scheme (Management and Investment of Funds) Regulations 1998. The providers of Additional Voluntary Contributions are Phoenix Life Ltd and Prudential Assurance Company Ltd (from 1 April 2009).

Phoenix operates two funds, the deposit fund and the managed fund and employees can contribute to either fund.

Prudential offer eleven funds, with the risk appetite ranging from minimal to higher risk. The employee has the option to choose a combination of up to ten of these funds. Also the employee has the choice to invest in the default fund (with profits) or a lifestyle option, which commences with higher risk investments and is gradually switched to lower risk investments as the employee moves closer to retirement.

The value and transaction summary of the AVC funds are below. It should be noted that the Phoenix Life accounts are produced on a calendar year basis.

2013/14 £	2012/13 £
1,302,608	1,017,062
447,313	414,842
34,169	69,924
(139,906)	(199,220)
1,644,184	1,302,608
	<b>£</b> 1,302,608 447,313 34,169 (139,906)

Phoenix Life Ltd	2013 £	2012 £
Value at 1 January	982,322	1,025,663
- Contributions and Transfers Received	31,205	39,952
- Investment Return	87,957	44,489
- Paid Out	(81,214)	(127,781)
Value at 31 December	1,020,270	982,322

# Note 19. Reconciliation of Investments by Asset Class

	31 March 2013	Purchases	Sales	Change in Market Value	31 March 2014
	£000	£000	£000	£000	£000
Pooled Vehicles:					
<ul> <li>Fixed Interest securities</li> </ul>	122,439	121,300	(121,349)	(46)	122,345
<ul> <li>Index Linked securities</li> </ul>	27,009	0	0	(1,179)	25,830
- UK equities	311,448	0	(13,000)	27,905	326,353
<ul> <li>Overseas equities</li> </ul>	44,905	0	0	3,000	47,905
<ul> <li>Fund of Hedge Funds</li> </ul>	104,933	0	0	(83)	104,851
<ul> <li>Diversified Growth Fund</li> </ul>	100,487	93	0	1,641	102,221
	711,223	121,393	(134,349)	31,238	729,505
Fixed Interest Securities	39	0	0	(3)	36
UK Equities	59,493	6,823	(4,068)	(3,956)	58,293
Overseas Equities	263,933	34,542	(31,575)	29	266,929
Property	75,930	23,417	(7,492)	2,141	93,995
Venture capital	11	0	(13)	2	0
Total Investments	1,110,629	186,175	(177,497)	29,451	1,148,758
Cash and net debtors	13,007			(61)	15,217
Total	1,123,636			29,390	1,163,975

	31 March 2012	Purchases	Sales	Change in Market Value	31 March 2013
	£000	£000	£000	£000	£000
Pooled Vehicles:					
- Fixed Interest securities	112,707	0	0	9,732	122,439
<ul> <li>Index Linked securities</li> </ul>	24,195	0	0	2,815	27,009
- UK equities	266,491	0	0	44,957	311,448
<ul> <li>Overseas equities</li> </ul>	117,537	772	(85,392)	11,988	44,905
- Fund of Hedge Funds	0	100,000	0	4,933	104,933
- Diversified Growth Fund	0	98,231	0	2,257	100,487
	520,929	199,003	(85,392)	76,682	711,223
Fixed Interest Securities	39	0	0	0	39
UK Equities	61,566	7,622	(15,147)	5,451	59,493
Overseas Equities	332,651	57,289	(161,715)	35,708	263,933
Property	65,111	13,232	(893)	(1,521)	75,930
Venture capital	11	0	Ó	Ó	11
Total Investments	980,308	277,147	(263,147)	116,321	1,110,629
Cash and net debtors	14,053			(223)	13,007
Total	994,361			116,098	1,123,636

# Note 20. Nature & Extent of Risks Arising From Financial Instruments

#### Market risk

Market risk is the risk of a loss to the Fund due to fluctuations in the prices of the financial instruments it holds. The level of risk is managed through an acknowledgement of the risks associated with the different asset classes it holds, and by diversification between asset classes to control the level of risk whilst optimising return.

Sensitivity analysis can be carried out for potential price changes based on the observed historical volatility of asset class returns. 'Riskier' assets such as equities will display greater potential volatility than bonds for example, so the overall outcome will depend largely on funds' asset allocations.

The potential volatilities below (% change) are consistent with volatility of returns experienced over the past year, as provided by one of the Fund's managers Aberdeen. This can then be applied to the period end asset mix as follows:

Asset Type	Value (£000)	% Change	Value on Increase (£000)	Value on Decrease (£000)
UK Equities	384,645	11.0%	427,110	342,180
Global Equities	314,834	10.0%	346,191	283,477
Total Bonds	122,381	5.1%	128,671	116,091
UK Index Linked	25,830	6.3%	27,465	24,195
UK Property	50,083	1.4%	50,789	49,377
Global Property	43,913	2.7%	45,085	42,741
Fund of Hedge Funds Diversified Growth	104,851	5.6%	110,744	98,958
Funds	102,221	4.6%	106,974	97,468
Cash & Equivalents	15,217	2.8%	15,638	14,798
Total Assets*	1,163,975		1,258,667	1,069,285

### **Currency Risk**

Currency risk represents the risk that the fair value of future cash flows of a financial instrument will fluctuate because of changes in foreign exchange rates. The fund is exposed to currency risk on financial instruments that are denominated in any currency other than £GBP.

To calculate currency risk the currency exchange rate volatility (% change relative to £GBP) of individual currencies is used, as provided by ratesfx.com. For pooled assets the benchmark currency exposure is used as proxy.

The following table summarises the Fund's currency exposure based on its holdings of overseas domiciled equities and property as at 31 March 2014.

Currency	Value (£000)	% Change	Value on Increase (£000)	Value on Decrease (£000)
Argentine Peso	8,763	16.5%	10,209	7,317
Australian Dollar	4,171	9.0%	4,545	3,797
Brazilian Real	20,497	10.8%	22,701	18,294
Canadian Dollar	14,972	7.3%	16,066	13,878
Chinese Yuan	4,296	6.0%	4,555	4,036
EURO	11,742	5.6%	12,403	11,081
Hong Kong Dollar	9,070	5.8%	9,595	8,545
Japanese Yen	13,972	8.5%	15,162	12,782
Mexican Peso Netherlands	6,632	9.1%	7,239	6,026
Antillean Guilder	7,984	6.7%	8,515	7,452
Singapore Dollar	2,666	5.4%	2,810	2,522
South African Rand	5,160	11.7%	5,766	4,555
South Korean Won	8,171	6.0%	8,658	7,684
Swedish Krona	13,450	7.2%	14,413	12,487
Swiss Franc	38,661	6.0%	40,965	36,357
Taiwan Dollar	10,981	5.7%	11,609	10,353
US Dollar	85,741	5.9%	90,757	80,725
Global Basket	47,905	4.5%	50,047	45,764
Total O/S Equity*	314,834		336,015	293,655
O/S Property (€)	39,669	5.6%	41,902	37,436
O/S Property (\$)	4,244	5.9%	4,492	3,995
TOTAL*	358,747		382,409	335,086

### Credit Risk

Credit risk represents the risk that the counterparty to a financial instrument will fail to discharge an obligation and cause the Fund to incur a financial loss. The market values of investments generally reflect an assessment of credit in their pricing and consequently the risk of loss is implicitly provided for in the carrying value of the fund's financial assets. In essence the Fund's entire investment portfolio is exposed to some form of credit risk, however the selection of high quality counterparties and financial institutions, and legal due diligence carried out on all managers and the custodian, minimises the credit risk that may occur through the failure to settle a transaction.

### Liquidity Risk

Liquidity risk represents the risk that the Fund will not be able to meet its financial obligations as they fall due. The Council takes steps to ensure that the Fund has adequate cash resources to meet its commitments through periodic reviews of the maturity of the Fund, and monitoring of the cash flows generated from dealing with members.

#### Single Investment Risk

The following single investments represent more than 5% of the net assets of the scheme, although each of the investments below is a pooled investment vehicle with a large number of underlying assets. None of the underlying assets represent more than 5% of the scheme.

Investment	Value 31/3/14 (£000)	% of total fund	Value 31/3/13 (£000)	% of total fund
Legal & General UK Equity Index Fund	326,353	28.0%	311,448	27.7%
Goldman Sachs Sterling Broad Fixed Income Portfolio	-	-	122,439	10.9%
Insight Investment Bonds Plus 400 Fund	122,345	10.5%	-	-
Baring Dynamic Asset Allocation Fund	102,221	8.8%	100,487	8.9%

# **GLOSSARY OF FINANCIAL TERMS AND ABBREVIATIONS**

#### FINANCIAL TERMS

#### Accrual

The recognition of income and expenditure as it is earned or incurred, rather than as cash is received or paid.

#### Balances

Unallocated reserves held to resource unpredictable expenditure demands.

#### **Capital Charges**

Charges made to service department revenue accounts, comprising depreciation (where appropriate) based on the value of the asset employed.

#### **Capital Expenditure**

Expenditure on new assets such as land and buildings, or on the enhancement of existing assets so as to significantly prolong their useful life or increase their market value.

#### **Capital Financing Charges**

The annual cost of depreciation, leasing charges and other costs of funding capital expenditure.

#### **Capital Receipts**

Income received from the sale of land, buildings and other capital assets.

#### **Contingent Liabilities**

Potential losses for which a future event will establish whether a liability exists. As it is not appropriate to establish provisions for such amounts, they are not accrued in the financial statements, but disclosed separately in a note to the Balance Sheet.

#### Creditors

Amounts owed by the Authority at 31 March for goods received or services rendered but not yet paid for.

#### Debtors

Amounts owed to the Authority which are collectable or outstanding at 31 March.

#### **Dedicated Schools Grant**

A specific grant for the funding of schools and which is ring-fenced to the Schools Budget.

#### **Deferred Capital Income**

This consists mainly of income due from former tenants who have purchased their homes and taken out mortgages with the Council.

#### **Earmarked Reserves**

Amounts set aside for a specific purpose to meet future commitments or potential liabilities, for which it is not appropriate to establish provisions.

#### Provisions

Monies set aside for liabilities and losses which are likely to be incurred but where exact amounts or dates on which they will arrive are uncertain.

#### **Revenue Expenditure from Capital under Statute (REFCUS)**

Spending on items normally classed as revenue but which are defined by statute as capital e.g. improvement grants.

#### **Revenue Expenditure**

Spending on day-to-day items, including salaries and wages, premises costs and supplies and services.

#### **Transfer Payments**

Benefits paid over to tenants and homeowners towards rent and council tax which is then reimbursed by central government.

### **ABBREVIATIONS**

AVC	Additional Voluntary Contributions
BSF	Building Schools for the Future
BVACOP	Best Value Accounting Code of Practice
BVCA	British Venture Capital Association
C&IMHSCT	Camden and Islington Mental Health Social Care Trust
CFR	Capital Financing Requirement
CGRA	Capital Grants Received in Advance
CIPFA	Chartered Institute of Public Finance and Accountancy
CPFA	Chartered Public Finance Accountant
CPI	Consumer Price Index
DCLG	Department for Communities and Local Government
DCSF	Department for Children, Schools and Families (formerly DfES – Department of Education and Skills) (Central Government)
DHC	Depreciated historical cost
DMO	Debt Management Office
DRC	Depreciated replacement cost
DSG	Dedicated Schools Grant
DWP	Department of Work and Pensions (Central Government)
EUV	Existing Use Value
FMV	Fair Market Value
FTE	Full Time Equivalent
GLA	Greater London Authority
HMRC	HM Revenue & Customs
HRA	Housing Revenue Account
IAS	International Accounting Standards
ICES	Integrated Community Equipment Store

IFRIC	International Financial Reporting Interpretations Committee
IFRS	International Financial Reporting Standards
ILEA	Inner London Education Authority
IPSAS	International Public Sector Accounting Standards
ISB	Independent School Bursary Scheme
LCAAF	London Committee for Action Against Fraud
LEP	Local Education Partnership
LEU	London Ecology Unit
LGIU	Local Government Information Unit
LGPS	Local Government Pension Scheme
LOBO	Lender Option Borrower Option financial instrument
LPFA	London Pensions Fund Authority
LRB	The former London Residuary Body (residual functions of the Greater London Council and ILEA)
ММІ	Municipal Mutual Insurance
MRA	Major Repairs Allowance
MRP	Minimum Revenue Provision
NBV	Net Book Value
NNDR	National Non Domestic Rates (Business Rates)
NPV	Net Present Value
NLWA	North London Waste Authority
OEIC	Open Ended Investment Company
РСТ	Primary Care Trust
PFI	Private Finance Initiative
PPE	
	Property, Plant and Equipment
PWLB	Public Works Loans Board

RCCO	Revenue Contribution to Capital Outlay (this is also known as Direct Revenue Financing)
REFCUS	Revenue Expenditure Funded From Capital Under Statute
RICS	Royal Institution of Chartered Surveyors
RNCC	Registered Nursing Care Contribution
RPI	Retail Price Index
RSL	Registered Social Landlord
SBRR	Small Business Rate Relief
SEN	Special Education Needs
SIC	Standing interpretations Committee
SLA	Service Level Agreement
SOLACE	Society of Local Authority Chief Executives
SORP	Statement of Recommended Practice
SSAP	Statement of Standard Accounting Practice
TfL	Transport for London
TSS	Teachers Superannuation Scheme
UCL	University College London
UK GAAP	UK Generally Accepted Accounting Principles